This is an Office Consolidation of the OFFICIAL PLAN for the Corporation of the Town of Lincoln adopted by the Council of the Town of Lincoln on July 7, 2014 and as approved by the Region of Niagara with modifications on April 30, 2015 as further approved by the Ontario Municipal Board with modifications on November 18, 2016.

For accurate reference, recourse should be made to the original Official Plan list of modifications.

CONSOLIDATED VERSION
DECEMBER 2018
BACKGROUND

The Town of Lincoln was established in 1970 upon the creation of the Regional Municipality of Niagara, from the former municipalities of the Town of Beamsville, Township of Clinton and part of the Township of Louth. In January, 1990 the Town adopted its first Official Plan, a policy document that was approved by the Ministry Affairs on December 18, 1992 with subsequent approvals in 1994 and 1996. Since that time the Plan has been modified and amended numerous times.

Over the past decade, a number of major planning initiatives have been implemented by the Province which has significant implications for the Town. These initiatives included:

- Enactment of the Greenbelt Protection Act and Plan in 2005;
- Enactment of the Growth Plan for the Greater Golden Horseshoe in 2006 and
- An update to the Provincial Policy Statement that came into effect on April 30, 2014.

In addition, the Region of Niagara has enacted a number of amendments to the Regional Official Plan. In compliance with its statutory obligation to conform to these provincial and regional policies and in recognition of the jurisdiction of the Niagara Escarpment Commission over the Niagara Escarpment Plan Area within Lincoln, the Town has undertaken to update the Official Plan.

The planning landscape for the Town has shifted considerably over the past decade. The Town is now a Greenbelt community with fixed urban boundaries and limited options for growing its population. In response the Town has decided to focus on the outstanding resources within its boundaries and become a Center of excellence for Agriculture. Therefore it was critical to implement an Official Plan to respond to these circumstances while conforming to the hierarchy of policies. This Plan achieves that goal.

Organization of the Plan

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Where a term used in this Plan, or a definition in this Section, is inconsistent with a definition in the Provincial Policy Statement or Provincial Plan, the definition in the Provincial Document will prevail. 271
PART 1
INTRODUCTION

1.1. THE COMMUNITY VISION

The vision for Lincoln is to be a Centre of Excellence for Agriculture; an inclusive community that values diversity, partnerships, entrepreneurial spirit and works collectively to evolve as a vibrant and successful Greenbelt community where rural and urban land uses are managed to foster agriculturally related economic activity, protect resources for future generations and ensure a high quality of life for its residents.

In implementing this vision over the planning period to 2031, Lincoln will continue to be a preferred settlement area in the Region. According to Regional growth projections, it is anticipated that the population of the Town will increase by about 4,783 people over the 20 year period. The majority of this growth will be directed to the three larger urban settlements of Beamsville, Vineland and Prudhommes. As a Greenbelt community new residents will be accommodated primarily within firm urban boundaries in existing planned neighbourhoods and through the development of vacant lands.

The balance of the Town will remain an intact, protected, rural area where the top priority is agricultural development and related activities are a focus. Agricultural lands will be managed as a key feature of the natural heritage system. As a Centre of Excellence for Agriculture the Town recognizes respects and values the considerable ecological goods and services provided for the broader community by best farming practises. Orchards, vineyards, fields and woodlots provide important contributions to healthy hydrological function, air quality and wildlife habitat.

In articulating a vision, the Town consulted with its citizens about the qualities they value in their community. These values include a full suite of environmental goods and services incorporating specialty crop lands, the rural landscape, Lake Ontario, the Niagara Escarpment and the creeks and streams that support diverse wildlife and plant communities. Citizens value the small town character, diversity in choices of housing, employment and services, the vibrant culture and being part of a Regional community that has tremendous social and economic opportunity.

This Official Plan was prepared at a time when the Town, in conformity with Provincial and Regional policy, was planning for its future as a prosperous and sustainable Greenbelt community. The Town urban boundaries were fixed and rather than responding to urban growth pressures, the Town is in a position to manage planned growth and implement policies to realize a comprehensive vision for the future.

The Town is located in the centre of Niagara Region, bounded by Lake Ontario and sheltered by the Niagara Escarpment has a rich agricultural heritage. The benevolent climate supports a broad agricultural community that includes a unique cluster of wineries, tender fruit orchards and a burgeoning greenhouse and landscaping sector. Lincoln is home to a significant area of specialty crop land, a scarce non-renewable Canadian resource. Because of its strong agricultural resources and diversity of production, the community is home to a cluster of agricultural service support businesses, world class educational and research facilities, value added and agriculturally

Town of Lincoln Official Plan
related businesses and an extensive network of food and wine related agri-tourism amenities. Lincoln is a focus for agri-businesses.

All of these circumstances presented an exciting opportunity for the Town to confirm its vision, long articulated in municipal policy and confirmed in consultations with residents and stakeholders, to be a “Centre of Excellence for Agriculture”. Building on its base of protected rural lands that are part of an inclusive natural heritage system, the future will focus on building a strong agri-food industry and vibrant, permanent small towns.

1.2. SUSTAINABILITY

A sustainable community balances social well-being, resource protection, economic opportunities and environmental responsibility to meet the needs of the present without compromising the quality of life for future generations. In Lincoln, sustainability is linked to the vision of being a Centre of Excellence for Agriculture where the outstanding agricultural land base is the foundation for a vibrant and progressive local economy.

Decisions relating to land use, public works and capital expenditures shall be made with consideration for this vision and for the long-term well-being of the community, the economy and the environment. Scarce resources, including prime agricultural lands shall be protected for the future and all policies on rural lands will be interpreted with regard for their impact on agricultural operations and viability.

The goal of being a sustainable community is achieved by:

(a) Protection of agricultural lands and areas;

(b) Supporting the production of locally grown foods;

(c) Promoting “buy-local” initiatives;

(d) Promoting agricultural diversification and innovation;

(e) Conservation of agricultural and natural landscapes;

(f) Carefully managing natural resources including agricultural lands and soil;

(g) Providing choices and opportunities for housing, employment, transportation, social, recreational and cultural amenities;

(h) Building on the agricultural resources within the Town to generate economic prosperity;

(i) Promoting environmental stewardship and sustaining a healthy natural environment;

(j) Making efficient use of its infrastructure by focusing on a compact, mixed-use, walkable, bikeable and connected community;

(k) Promoting a healthy cohesive community and quality of life;
Having vibrant downtowns and attractive public spaces;

Promoting urban design guidelines to ensure a high quality of building and site design;

Enhancing the existing sense of place and small town character;

Providing access and opportunity to the decision making-process;

Encouraging design practices that address the accessibility needs of residents with disabilities;

Reviewing opportunities for reducing the impact of climate change and improving air quality;

Identifying specific opportunities for promoting energy conservation and reducing waste; and

Promoting the adaptive re-use of existing buildings and structures and the redevelopment of brownfields and greyfields.

1.3. GOALS AND OBJECTIVES

1.3.1 Agriculture

1.3.1.1. Goal

It is the goal of this Plan to promote Lincoln as a Centre of Excellence for Agriculture. All policies shall be considered in reference to their contribution to the protection of agricultural land and support of successful agricultural businesses.

1.3.1.2. Objectives

To protect Specialty Agricultural areas, prime agricultural areas and prime agricultural land.

(a) To ensure agricultural uses remain the dominant use in the Agricultural Area.

(b) To protect the right to farm.

(c) To support a full range of innovative and diverse agricultural operations.

(d) To support all types, sizes and intensities of agricultural uses so they can operate at their full potential.

(e) To recognize the ability of lands in the Town to produce crops not generally able to be produced elsewhere and to encourage production of those crops.
(f) To respect the contribution agricultural lands make as an essential working landscape that is within and part of the Town natural heritage system.

(g) To reduce or where possible eliminate, the regulatory requirements associated with normal farm practices.

(h) To protect agricultural uses from incompatible activities and land uses that limit agricultural productivity or efficiency.

(i) To permit a full range of agriculture-related uses and on-farm diversified uses.

(j) To support a full range of agri-tourism use that showcases the sector while not inhibiting the ability to farm.

(k) To permit on farm adaptive re-use.

(l) To permit sustainable agricultural related business in the rural area on lands not suited to agriculture.

(m) To support the long-term rental of land for agricultural uses.

(n) To encourage a strong agricultural support service industry.

(o) To provide rural infrastructure appropriate to and supportive of agriculture.

(p) To sustain a linked agricultural system and strong rural communities.

1.3.2. Protection of Small Town Character

1.3.2.1. Goal

It is a goal of this Plan to protect and enhance the small town character of the existing communities and neighbourhoods while promoting the Town position as a Centre of Excellence for Agriculture.

1.3.2.2. Objectives

(a) To maintain and enhance the Settlement areas as distinct, diverse, liveable, safe, accessible and attractive communities.

(b) To respect the character of existing development and ensure that all applications for development are physically compatible with the character of the surrounding neighbourhood.

(c) To accommodate new and innovative housing types within and in proximity to the Central Business Districts.

(d) To encourage local employment so residents can work in close proximity to home.
(e) To improve the economic health of the Central Business Districts by encouraging redevelopment and a broad mix of compatible uses.

(f) To enhance the character and stability of existing and well-established residential neighbourhoods by ensuring that development and redevelopment is compatible with the scale and density of existing development.

(g) To protect stable residential neighbourhoods by directing higher density development to the Central Business Districts and intensification areas within the Built-up Area.

(h) To encourage the development of neighbourhoods which support active transportation and provide a range and mix of housing types and densities, community facilities, neighbourhood commercial centres and public open spaces.

(i) To foster a sense of civic identity through a high standard of urban design in public and private development.

(j) To recognize the contribution surrounding rural areas make to communities by providing green landscapes and foster linkages between urban and rural communities.

1.3.3. The Economy

1.3.3.1. Goal

It is a goal of this Plan to support diverse and innovative economic activities with an emphasis on those related to food, farming and tourism which will create jobs and sustain a healthy community.

1.3.3.2. Objectives

(a) To promote Lincoln as a Centre of Excellence for Agriculture and attract a full range of business linked to or supportive of food and farming and all related activities.

(b) To endorse the Golden Horseshoe Agriculture and Agri-Food Strategy Food & Farming: An Action Plan 2021 and through an economic development strategy implement those actions in that plan that will support the emergence of Lincoln as a Centre of Excellence for Agriculture within the larger Golden Horseshoe food and farming cluster.

(c) To maintain a competitive and positive “open for business” climate.

(d) To foster partnerships and facilitate cooperation among small businesses.
(e) To build on agriculturally related educational resources to attract businesses and generate employment.

(f) To develop a “made in Lincoln” economic development strategy with an emphasis on the agri-food industry.

(g) To build on tourism initiatives through formation of partnerships with existing associations.

(h) To facilitate the provision of a full range of goods and services to meet the needs of residents and visitors.

(i) To support a comprehensive transportation infrastructure that supports businesses, residents and tourists.

(j) To support active transportation such as walking and biking as a means to attract investment in the community.

(k) To encourage agri-tourism related and indirectly unrelated to agriculture, agriculture-related uses, on-farm diversified uses, and agricultural value retention uses in the agricultural area.

(l) To actively encourage the development of additional employment and retail and service commercial uses in the Central Business Districts.

(m) To encourage the development of home-based businesses and home industries provided the proposed use is compatible with adjacent uses.

(n) To optimize the long-term availability and use of land and resources.

1.3.4. Growth and Settlement

1.3.4.1. Goal

It is a goal of this Plan to direct the majority of new development to the Urban Areas where full municipal water and sewer services are available.

1.3.4.2. Objectives

(a) To direct residential development to areas where full municipal services and other community facilities exist.

(b) To provide for housing that is affordable to the community.

(c) To encourage diversity in housing in an effort to accommodate the broadest range of income levels.
(d) To reinforce the function of the Central Business District areas as the primary business, entertainment and commercial focal points of the community.

(e) To encourage intensification and redevelopment within the Urban Area specifically within and in proximity to the Central Business Districts.

1.3.5. Natural Resources

1.3.5.1. Goal

It is a goal of this Plan to ensure that natural resources are protected and used in a manner that has minimal impacts on the environment and character of the Town. Agricultural lands are considered an integral component of the Town natural resources.

1.3.5.2. Objectives

(a) To preserve the Specialty Agricultural lands and ensure that production on them is optimized using best management practices.

(b) To protect areas demonstrating high capability for agricultural production and to develop land use policies that do not allow for the further fragmentation of farmland nor its conversion to non-agricultural and/or incompatible land uses.

(c) To protect areas exhibiting high potential for aggregate extraction from incompatible land uses to ensure the potential future extraction of such deposits.

(d) To work with the aggregate industry and encourage operational extractive practices that are compatible with and respectful of the greater community and natural features and functions.

1.3.6. Cultural Heritage

1.3.6.1. Goal

It is the goal of this Plan to identify, conserve and promote enhancement of built heritage resources and cultural heritage landscapes in the Town.

1.3.6.2. Objectives

(a) To prepare an inventory of the Town built heritage and cultural heritage landscapes.

(b) To promote protection and enhancement of the character of the Town by supporting the on-going maintenance and use of built heritage resources and cultural heritage landscapes.
(c) To encourage the owners of built heritage resources and cultural heritage landscapes to retain, maintain and use those resources for the benefit of future generations.

(d) To support use of built heritage resources and cultural heritage landscapes as a tool to attract additional economic development, increase tourism opportunities and enhance the character and vitality of neighbourhoods and districts.

(e) To ensure that the nature and location of built heritage resources and cultural heritage landscapes and archaeological resources are known and considered before land use decisions are made.

(f) To recognize rural and agricultural landscapes as part of the Town’s cultural heritage landscapes.

1.3.7. The Natural Environment

1.3.7.1. Goal

It is a goal of this Plan to maintain, restore and where possible, enhance a healthy, biodiverse, inclusive natural environment. The natural environment includes agricultural lands.

1.3.7.2. Objectives

(a) To recognize that the natural environment is broadly based system incorporating natural and working landscapes.

(b) To respect the role agricultural lands have as an essential component of the natural heritage system preserving open spaces, providing linkages and preserving natural features.

(c) To make planning decisions that maintains the health and integrity of the natural environment and the broader landscape.

(d) To make planning decisions that mitigates negative, long-term and cumulative impacts on the natural environment and agricultural viability.

(e) To manage land uses to avoid negative impacts on water quality and on the hydrological and hydrogeological characteristics of watercourses, aquifers and wetlands.

(f) To promote efficient and effective use of water so there is sufficient supply for agricultural and urban uses.

(g) To support continuous improvement in the delivery of farm derived ecological goods and services while growing the productivity and quality of farm products.
(h) To maintain current trail systems, including the Bruce Trail.

(i) To respect the natural attributes of the Niagara Escarpment and promote compatible land uses such as agriculture.

(j) To encourage the establishment of an open space system that links agricultural, environmental and recreational resources.

(k) To foster and promote cooperation among public agencies, private landowners and community groups.

(l) To support and encourage environmental stewardship and restoration.

1.4. SETTLEMENT AREA STRATEGY

According to Regional growth studies, the Town is projected to accommodate approximately 4,783 new residents during the life of this Plan. This level of growth will precipitate the need for approximately 2,110 new dwelling units.

1.4.1. Population Forecast

During the 25 years between 1986 and 2011 the population of the Town increased by about 8,100 people or at an annual rate of 1.4%. The growth management policies of this Plan are premised on a Regional population forecast that has allocated a 20-year population growth of 4,783 people, which represents an annual growth rate of approximately 1.0%. The 20-year population projection is shown below.

<table>
<thead>
<tr>
<th>Forecast Period</th>
<th>Total Population</th>
</tr>
</thead>
<tbody>
<tr>
<td>2011</td>
<td>23,800</td>
</tr>
<tr>
<td>2016</td>
<td>25,300</td>
</tr>
<tr>
<td>2021</td>
<td>26,400</td>
</tr>
<tr>
<td>2026</td>
<td>27,600</td>
</tr>
<tr>
<td>2031</td>
<td>28,583</td>
</tr>
</tbody>
</table>

1.4.2. Housing Forecast

The growth management policies of this Plan are premised on a Regional forecast that has allocated a 20-year housing growth of 2,110 units as shown in the summary below.

<table>
<thead>
<tr>
<th>Forecast Period</th>
<th>Total Units</th>
</tr>
</thead>
<tbody>
<tr>
<td>2011</td>
<td>8,190</td>
</tr>
<tr>
<td>2016</td>
<td>8,780</td>
</tr>
<tr>
<td>2021</td>
<td>9,340</td>
</tr>
<tr>
<td>2026</td>
<td>9,840</td>
</tr>
<tr>
<td>2031</td>
<td>10,300</td>
</tr>
</tbody>
</table>
According to Regional growth allocations, approximately 53% of this housing growth will be lower density dwelling types, whereas approximately 47% of this growth will be comprised of medium and higher density unit types.

1.4.3. Employment Forecast

Regional growth allocations project future employment growth of approximately 980 new jobs over the next 20 years as shown in the summary below.

<table>
<thead>
<tr>
<th>Forecast Period</th>
<th>Employment/Jobs</th>
</tr>
</thead>
<tbody>
<tr>
<td>2011</td>
<td>10,690</td>
</tr>
<tr>
<td>2016</td>
<td>10,910</td>
</tr>
<tr>
<td>2021</td>
<td>11,130</td>
</tr>
<tr>
<td>2026</td>
<td>11,390</td>
</tr>
<tr>
<td>2031</td>
<td>11,670</td>
</tr>
</tbody>
</table>

According to Regional projections, it is anticipated that over half of the new employment positions will be accommodated in population related jobs such as commercial and retail services, while about 25% of new positions are projected to be jobs that require employment land, such as manufacturing and production. The Regional projections also anticipate significant growth in home occupations and limited growth in the primary and industrial sectors.

A significant percentage of the Lincoln workforce is employed in the agricultural sector and unlike the manufacturing workforce, the agricultural workforce experienced considerable growth between 2001 and 2012.

<table>
<thead>
<tr>
<th>Sector</th>
<th>2001</th>
<th>% of Work Force</th>
<th>2012</th>
<th>% of Work Force</th>
<th>Increase in Jobs</th>
</tr>
</thead>
<tbody>
<tr>
<td>Agriculture</td>
<td>1249</td>
<td>15%</td>
<td>1523</td>
<td>18%</td>
<td>274</td>
</tr>
<tr>
<td>Manufacturing</td>
<td>1513</td>
<td>18%</td>
<td>1524</td>
<td>18%</td>
<td>11</td>
</tr>
</tbody>
</table>

1.4.4. Land Supply

According to the Greenbelt Plan 2005, the Town urban boundaries are set. The supply of residential lands shall comprise a mix of infilling and intensification within the Built-up Area and development within Greenfield lands. No new Urban or Rural Settlement Areas are permitted.

1.5. TOWN STRUCTURE AND LAND USE

As a Centre of Excellence for Agriculture, the Town is comprised of rural lands, the majority of which are under agricultural production, surrounding small towns with fixed urban boundaries.
This Plan intends to maintain and in some cases strengthen these characteristics by employing a structure comprised of the following categories of land use:

(a) The **Agricultural Area** comprises land use designations that apply to lands outside of the **Urban Area** and includes lands with agricultural potential, resource potential, *rural settlement* areas as well as natural heritage features and natural hazard lands. An overlay approach is used to designate a Natural Environment Area that includes agricultural lands.

(b) The **Urban Area** comprises land use designations that apply to the settlements of Beamsville, Vineland, Vineland East, Prudhommes, Jordan, Jordan Station and Campden.

The land use designations in each category are intended to implement the Vision, Goals and Strategic Objectives of this Plan.

### 1.5.1. Agricultural Area

The **Agricultural Area** designations represent categories of land use outside of the primary *settlement areas*. The **Agricultural Area** designations are:

(a) Prime Agricultural;
(b) *Specialty Agricultural*;
(c) Rural Settlement;
(d) Mineral Aggregate Resource Area;
(e) Natural Environment;
(f) Niagara Escarpment Plan Area; and,
(g) Natural Hazards.

### 1.5.2. Urban Area

The **Urban Area** designations represent categories of land use within full service *settlement areas* which will be the focus for urban *development*. The land use designations within the **Urban Area** are listed below:

(a) Residential;
(b) Mixed Use;
(c) Central Business District;
(d) General Commercial;
1.6. CONCEPTS GUIDING FUTURE DEVELOPMENT IN THE URBAN AREAS

This Plan was prepared at a time when the Province of Ontario and the Region took a strong leadership role in not only directing more growth to existing settlement areas but also in requiring that the development and utilization of urban areas occur in a more sustainable and efficient manner.

The land use designations listed in Section 1.5, which collectively comprise the Town Structure, are subject to several concepts which have been articulated in Provincial and Regional policy. These concepts are described below and represent primary building blocks, not only of this Plan, but of an overall Provincial strategy aimed at maximizing the use of urban land with access to full municipal services.

1.6.1. Urban Area Boundaries

The urban settlements in this Plan are delineated with an Urban Area Boundary in accordance with the Regional Official Plan. The purpose of the Urban Area Boundary is to spatially identify the limit of urban development for these settlements.

1.6.2. The Built-Up Area

The Built-up Area includes all lands within the Urban Boundaries of Prudhommes, Vineland, Vineland East, Jordan, Jordan Station and Campden, as well as those lands within the Urban Area Boundaries of Beamsville and Vineland delineated by the Province of Ontario in accordance with the Growth Plan for the Greater Golden Horseshoe. The Built-up Area is important for measuring and monitoring intensification rates, as all growth which occurs within the Built-up Area is considered to be intensification.

1.6.3. Greenfield Areas

Greenfield Areas are undeveloped areas designated for development which are located within the Urban Boundaries of Beamsville and Vineland but outside of the Built-up Area. In the policies and schedules to this Plan, the Greenfield Areas are referred to as a Greenfield Area and all lands not subject to the Greenfield Area are located within the Built-up Area. In accordance with Provincial and Regional policy, all future development occurring within the Greenfield Area shall achieve a minimum gross density of 50 people

Town of Lincoln Official Plan
and jobs per hectare. While it is understood that not every single site will be able to achieve the density target, the Town will ensure that new Greenfield Areas are planned in a way which supports the achievement of the overall target. The Town will monitor development within its Greenfield Areas to ensure that the overall Greenfield density target is achieved. In order to meet this target, the Town proposes to:

- Develop denser, more compact, mixed use, transit supportive neighbourhoods in its Greenfield Areas that allow for the efficient use of land, infrastructure and public service facilities;
- Establish minimum residential density targets within the low, medium and high density residential designations in Greenfield Areas;
- Designate specific areas for low, medium and high density housing in Greenfield Areas as shown on Schedules 'C1' and 'C2';
- Establish residential density designations for potential vacant development sites to ensure compatibility with adjacent development;
- Permit and encourage the creation of secondary residential units in accordance with Section 3.1.6; and
- Monitor Greenfield Area densities in accordance with Section 9.18.

1.6.4. Intensification

When referenced in relation to urban land use, intensification means developing urban lands at a higher density than currently exists through redevelopment, infilling, using vacant or underutilized land or expansion of existing buildings. Provincial and Regional policies require municipalities to identify suitable lands as well as targets for intensification within the Built-up area.

Intensification is an appropriate means of accommodating growth since it makes better use of existing serviced land. The increase in housing units and employment created by intensification is also considered a good approach to maintaining and improving vibrancy in a community.

Intensification of residential and employment areas will be encouraged since it offers opportunities for economic development and takes advantage of already serviced but underutilized land and helps to improve the vibrancy of existing areas. Intensification is encouraged within the Built-up Area; however strategic locations for intensification should be focused within the Central Business District Areas and Intensification Corridors within the Town.

Regional planning policy has allocated a future intensification target for the Town of 40% within the Built-up area which equates to approximately 900 new units. This target is to be accommodated between 2015 and 2031. Background studies prepared for this Plan have confirmed that the Town can meet or exceed this target. To this end, this Plan has identified potential intensification areas and has articulated policies that provide guidance and direction with respect to intensification, specifically Section 3.1.13.
1.6.5. Intensification Corridors

*Intensification corridors* are areas along major roads that have the potential to provide a focus for higher-density and mixed use development. In the Town the areas identified as *intensification corridors* are the Central Business Districts and the Ontario Street Commercial Area as shown on Schedule ‘A2’ and Schedule ‘A3’. This Plan contains urban design guidelines specifically for these areas not only in the interest of better utilizing land and buildings but to do so in a way that creates a high quality urban environment that provides diversity in housing and commerce.

1.6.6. Urban Area Expansion

Urban boundary expansion is not an option in this Greenbelt community since all of the *Urban Area Boundaries* are surrounded by lands designated as Protected Countryside in the Greenbelt Plan 2005.

1.6.7. Agricultural System

The rural area outside of the urban boundaries comprises a continuous and permanent land base intended to support long-term agricultural production and associated economic activity. This area comprised of extremely productive *Specialty Agricultural* and *Prime Agricultural* land, is the permanent core feature of a **Centre of Excellence for Agriculture**.
PART 2
AGRICULTURAL AREA LAND USE POLICIES

The following land use policies apply to the Specialty Agricultural and Prime Agricultural lands so designated and identified on Schedule ‘A’ and Schedule ‘A1’ to this Plan.

2.1. SPECIALTY AGRICULTURAL AND PRIME AGRICULTURAL AREAS

2.1.1. Introduction

With the exception of one rural settlement area and a small number of existing Mineral Aggregate Operations, the Agricultural Area in the Town is comprised of Specialty Agricultural and Prime Agricultural lands. Within the Agricultural Area are environmental features, managed as part of the Natural Environment designation, which are part of the agricultural system. Preserving the integrity of the Agricultural Area is essential to the ongoing sustainability of the agricultural sector and a key objective of this Plan.

Preserving a balance between the ability of agricultural operations to function efficiently and profitably and the protection and management of environmental features is essential to the ongoing sustainability of agriculture protection. The Town acknowledges that natural heritage features are a land use and may conflict with good farming practises. However initiatives to restore lands to natural heritage status must have regard for impacts on farming. Where there are potential adverse impacts on the right to farm, the right of agricultural uses to continue will prevail.

Agricultural lands within the Town which comprise the Agricultural Area are diversified and support the production of a wide and evolving range of crops as well as the raising of livestock and poultry. These lands are an important asset to the Town and will be preserved for the benefit of current and future generations. The agricultural sector in the Town is, and will continue to be a major contributor to all aspects of the Town economy.

The agricultural lands in the Town are designated as Specialty Agricultural and Prime Agricultural. The Specialty Agricultural designation implements the Province of Ontario’s Greenbelt Plan and recognizes the importance of specialty croplands for their unique ability to produce certain crops and for their importance in the Provincial, Regional and Town economies. The Prime Agricultural designation protects and maintains land suitable for agricultural production and permits uses which support and/or are compatible with agriculture.

2.1.2. Objectives

(a) To recognize, respect and value the full range of ecological goods and services delivered to the community through good farming practices.

(b) To recognize agricultural land as an essential component of the cluster that establishes the Town as a Centre of Excellence for Agriculture.
(c) To promote the preservation of agricultural lands as the highest priority for the Town.

(d) To protect the integrity of the Agricultural Area from conflicting uses.

(e) To manage natural heritage features as part of the Agricultural Area in a way that will protect the feature but not impact on the ability to farm.

(f) To acknowledge that agricultural land is an integral part of the natural environment and sustains vital linkages.

(g) To support uses that enable farming and farmers to:
   - Become more competitive and sustainable;
   - Adapt to new and changing markets;
   - Diversify into and take advantage of new agricultural opportunities;
   - Improve the understanding of agriculture by the general public; and
   - Broaden operations to diversify economic activity and add value to agricultural production.

(h) To emphasize the value of agriculture as an essential part of the Town environment, economy, character and quality of life.

(i) To support the provision of farm related infrastructure including water for irrigation and drainage works.

(j) To encourage a wide range of farm diversification uses in appropriate locations and at a scale suitable to the farm and the agricultural area where they contribute to profitable and economically sustainable agriculture.

(k) To encourage the preservation of agricultural lands for agricultural purposes and to direct non-farm uses to Settlement areas.

(l) To ensure non-farm uses do not conflict with and are well removed from agricultural activity.

(m) To promote a viable agricultural industry for the production of a range of commodities, to enhance opportunities for directly related employment and to continue as a major component of the economic base of Lincoln.

(n) To minimize the impact of non-farm uses on the agricultural area.

(o) To support development of rural based infrastructure that supports agricultural operations.

(p) To encourage the further growth of the agriculture-related uses and on-farm diversification uses including agri-tourism uses in appropriate locations and at an appropriate scale relative to surrounding land uses.
(q) To support the development of fair tax policies that address *value added uses* and economic diversification on farms.

(r) To consolidate and simplify the regulations associated with farming on agricultural lands.

(s) To ensure the conservation of existing rural housing stock in order to provide on farm housing accommodation for farmers and farm help.

### 2.1.3. Permitted Uses

Permitted uses in the *Specialty Agricultural* designation and the *Prime Agricultural* designation include:

(a) *Agricultural uses*;

(b) *Agriculture-related uses*;

(c) *On-farm diversification uses*;
   
   (i) *Agri-tourism uses*;
   
   (ii) Farm wineries, estate wineries and micro-breweries;

(d) Forestry and *conservation uses*;

(e) Passive recreational uses such as active transportation trails and outdoor nature interpretation;

(f) Residential uses on lots created in accordance with Section 2.1.5.8;

(g) Single detached dwelling on an existing lot of record; and

(h) Extraction of mineral aggregates and petroleum resources in accordance with the policies of this Plan in its entirety.

All proposed uses in the *Specialty Agriculture* and *Prime Agriculture* designation shall be compatible with, and shall not hinder surrounding agricultural operations.

### 2.1.4. General Policies in the Specialty Agricultural and Prime Agricultural Designations

#### 2.1.4.1. Agricultural Uses

(a) Agricultural lands are delineated on Schedule ‘A1’ as either *Specialty Agricultural* or *Prime Agricultural*. 
(b) The size of farm parcels shall be maintained in units which are large enough to maintain flexibility to adapt to economic conditions in agriculture in the future. Consolidation of farm parcels shall be encouraged.

(c) All types, sizes and intensities of agricultural uses shall be encouraged.

(d) The Minimum Distance Separation Formulae, as amended from time to time, shall be utilized for locating new development where permitted. Separation distances between new or expanding livestock operations and other land uses in the area shall also be in accordance with the Minimum Distance Separation Formulae.

(e) Additional permanent or portable farm helphouses may be permitted for full-time farm help where the size and/or nature of the farm operation makes the employment of such help necessary, subject to the following criteria:

(i) Both the farmer and the employee shall be employed full-time on the farm;

(ii) The farm helphouse will be located within the existing farm-building cluster; and

(iii) Sewage and water services shall be as required by the Region.

The Town may require that the development of a farm helphouse be subject to Site Plan Control. In no case, shall any farm helphouse use established in accordance with this policy be subdivided or severed from the original parcel on which it was constructed.

2.1.4.2. Uses Prohibited in the Agricultural Area

Waste disposal sites and transfer stations and automotive recycling uses, including tire storage and recycling uses, are not permitted in the Specialty Agricultural or Prime Agricultural designations. Other uses including: compost facilities; soil manufacturing; storage or processing of treated solid material that is leftover from the municipal waste water treatment process; and storage or processing of other non-agricultural source material, are also prohibited in the Specialty Agricultural or Prime Agricultural designations if the use is not primarily related to the farm operation on the lands.

2.1.5. Specific Policies in the Specialty Agricultural and Prime Agricultural Designations

2.1.5.1. Specialty Agricultural Designation

(a) The re-designation of lands in the Specialty Agricultural designation to another designation in this Plan is not permitted, except in accordance with the Greenbelt Plan or any amendment made thereto.

(b) Buildings, structures or accessory uses associated with existing permitted uses may be expanded into a key natural feature or key hydrologic feature and legally established existing uses may be converted into uses which are more in conformity with this Plan subject to a Zoning By-law Amendment, Development Permit or Site plan control. In considering a Zoning By-law Amendment, Development Permit or
Site plan control the Town, while recognizing the primacy of agriculture in the Specialty Agricultural Designation. shall have regard for the Natural Environment policies and Natural Hazard policies of this Plan and shall apply the following criteria:

(i) That there is no alternative to the expansion and the expansion, alteration or establishment is directed away from the feature to the greatest extent possible;

(ii) That the expansion should be limited in nature and minimize its impact upon the feature and its function. In addressing these criteria, the Town may require the preparation of an Environmental Impact Study; and

(iii) Where the proposed expansion is located within lands regulated by the Niagara Peninsula Conservation Authority, which includes watercourses, valleys, floodplains, the Lake Ontario Shoreline and wetlands, a permit will also be required from the Niagara Peninsula Conservation Authority.

(c) Uses which are not permitted in the Specialty Agricultural designation but were established on or before December 16, 2004, shall be deemed to be permitted uses. Permission to expand buildings, structures or accessory uses associated with such a legal non-conforming uses may be considered and legally established existing uses may be converted into uses which are more in conformity with this Plan subject to an amendment to the Zoning By-law or approval of a Minor Variance. In considering an application, Committee shall have regard for the following criteria:

(i) That the expansion does not require the provision or extension of a municipal water or sewer system;

(ii) That the expansion does not result in development occurring on a key natural heritage or hydrologic feature, unless there is no other alternative, in which case the expansion should be limited in nature and kept in proximity to the existing structure. In addressing these criteria, the Town may require the preparation of an Environmental Impact Study; and

(iii) Where the proposed expansion is located within lands regulated by the Niagara Peninsula Conservation Authority, which includes watercourses, valleys, floodplains, the Lake Ontario Shoreline and wetlands, a permit will also be required from the Niagara Peninsula Conservation Authority.

(d) All uses in the Specialty Agricultural designation shall be designed, located and managed to not detract from the primacy of agricultural in the Agricultural Area.

(e) All lands in the Specialty Agricultural designation shall be placed in an Agricultural Zone in the implementing Zoning By-law. Existing uses which are permitted by this Plan shall be placed in an appropriate exception zone if the Town is satisfied that the use has been in continuous operation since December 16, 2004 and the use does not pose a risk to public health or safety.

2.1.5.2. Prime Agricultural Designation

(a) Non-agricultural uses are not permitted in the Prime Agricultural designation as such uses can have adverse impacts on both agricultural and natural resources. Where
non-agricultural uses are proposed in the Prime Agricultural designation, such applications shall be reviewed in the context of both a local Official Plan Amendment and Regional Official Plan Amendment subject to the following criteria:

(i) A demonstrated need within the planning horizon of this Official Plan for additional land to be designated to accommodate the proposed use within the municipality;
(ii) The desirability of the proposed use to the community;
(iii) It will not negatively impact the integrity of the Agricultural area through fragmentation or the introduction of a non-agricultural use;
(iv) There are no reasonable alternatives to accommodate the proposed use in Settlement areas;
(v) There are no reasonable alternative locations to accommodate the proposed land use on lower priority land within the Prime Agricultural designation;
(vi) An assessment of the degree of conflict with surrounding agricultural uses. Impacts from any new or expanding non-agricultural uses on surrounding agricultural operations and lands are to be mitigated to the extent feasible;
(vii) New residential lots and uses are not permitted in the Prime Agricultural Designations except in accordance with policy 2.1.5.8;
(viii) Conformity with other policies contained in Section 2 of this Plan;
(ix) Confirmation that a suitable private water supply and private sewage services can be provided for the proposed use; and
(x) Compliance with other policies contained in this Plan.

All uses in the Prime Agricultural designation shall be designed, located and managed to not detract from the primacy of agriculture in the Agricultural Area.

(b) All lands in the Prime Agricultural designation shall be placed in an appropriate Agricultural Zone in the implementing Zoning By-law.

(c) Non-agriculture uses in prime agriculture areas are not permitted unless for:

(i) Extraction of minerals, petroleum resources and mineral aggregate resources, in accordance with policies of this Plan in its entirety; or
(ii) Limited non-residential uses, provided that all of the following are demonstrated:

- The land does not comprise a specialty crop area;
- The proposed use complies with the minimum distance separation formulae;
- There is an identified need within the planning horizon provided for in policy 1.1.2 of the 2014 Provincial Policy Statement for additional land to be designated to accommodate the proposed use; and
- Alternative locations have been evaluated and there are no reasonable alternative locations which avoid prime agricultural areas and there are no reasonable alternative locations in prime agricultural areas with lower priority agriculture lands.
2.1.5.3. Agriculture-Related Uses

(a) *Agriculture-related uses* may be permitted in accordance with the policies of this Plan. Allowing a range of appropriate on-farm uses contributes to economically sustainable agriculture in the Town which in turn facilitates broader access to local food and beverages, agricultural products and VQA wines and preserves the agricultural land base, supports the Town as a Centre of Excellence for Agriculture and maintains the scenic quality of the agricultural landscape.

(b) *Agriculture-related uses* include farm-related commercial and farm-related industrial uses that are directly related to farm operations in the area. These uses support agriculture and benefit from being in close proximity to farm operations and provide direct products from and/or direct services to farm operations as a primary activity.

(c) *Adaptive re-use* of surplus farm facilities on existing farms for *agricultural related uses* will be encouraged to conserve *built heritage resources* and *cultural heritage landscapes* that would otherwise disappear as a result of no longer being required for farm purposes.

(d) *Agriculture-related uses* must relate directly to farms in the area. It is recognized that in order to sustain market and allow for efficient operation of *agriculture-related uses*, products processed and/or sold by these businesses may be obtained from surrounding local farm operations or from further away. This is permitted provided the majority of product is from farm operations in the area. To assess whether a proposed *agriculture-related use* meets the test of providing direct products and/or services to farm operations as a primary activity, the Town may require evidence demonstrating that the use will service the local agricultural industry as the sole or main business activity.

(e) Lot creation to accommodate *agriculture-related uses* is not permitted.

(f) Agriculture-related uses involving 500 square metres or less will be permitted as of right in the implementing Zoning By-law.

(g) Agriculture-related uses involving development over 500 square metres shall be subject to a Zoning By-law Amendment and may be permitted subject to the following criteria:

(i) Whether the use is more appropriately located in a nearby settlement area;
(ii) Whether the use is required on or in close proximity to the agricultural operation for it to support and complement the agricultural activity;
(iii) Whether the use is compatible with the existing farming operation and/or surrounding farming operations;
(iv) Whether the scale of the activity is appropriate to the site and/or the farming operation;
(v) Whether the use is consistent with and maintains the *character* of the agricultural area;
(vi) The use does not generate potentially conflicting off-site impacts;
(vii) The use is limited to low water and low effluent producing uses, and the site is capable of accommodating the use on private water and private sewage treatment systems;
(viii) The use shall be subject to site plan control in accordance with Section 9.10 in relation to entrances, parking, loading, signage, grading, drainage, buffering and landscaping;
(ix) The use does not require significant improvements to utilities or infrastructure such as road or hydro services; and
(x) The use complies with all of the policies of this Plan and Niagara Region Official Plan.

2.1.5.4. On-Farm Diversification Uses

(a) *On–farm diversification* uses may be permitted in accordance with the policies of this Plan. Allowing a range of appropriate on-farm uses contributes to economically sustainable agriculture in the Town which in turn facilitates broader access to local food and beverages, agricultural products and VQA wines and preserves the agricultural land base, supports the Town as a Centre for Excellence for Agriculture and maintains the scenic quality of the agricultural landscape.

(b) *On-farm diversified uses* must be both secondary to the principal *agricultural use* of the property and limited in area. Such uses include but are not limited to home occupations, home industries, *agri-tourism uses* and uses that produce value added agricultural products.

(c) *Adaptive re-use* of surplus farm facilities on existing farms for *on-farm diversified uses*, and *agri-tourism uses* at a scale that is appropriate to the farm operation, and will be encouraged to conserve *built heritage* resources and *cultural heritage landscapes* that would otherwise disappear as a result of no longer being required for farm purposes.

(d) Lot creation to accommodate *on-farm diversification uses*, is not permitted.

(e) Lot creation to accommodate creative culture industries in Agriculture Areas is not permitted.

(f) *On-farm diversified uses* involving 500 square metres or less will be permitted as of right in the implementing Zoning By-law.

(g) *On-farm diversified uses* involving *development* over 500 square metres shall be subject to a Zoning By-law Amendment and may be permitted subject to the following criteria:

(i) Whether the use is more appropriately located in a nearby settlement area;
(ii) Whether the use is required on the agricultural property for it to support and complement the agricultural activity;
(iii) Whether the use is compatible with the existing farming operation and surrounding farming operations;
(iv) Whether the scale of the activity is appropriate to the site and the farming operation;
(v) Whether the uses is consistent with and maintains the character of the agricultural area;
(vi) The use does not generate potentially conflicting off-site impacts;
(vii) The use is limited to low water and low effluent producing uses, and the site is capable of accommodating the use on private water and private sewage treatment systems;
(viii) The use shall be subject to site plan control in accordance with Section 9.10 in relation to entrances, parking, loading, signage, grading, drainage, buffering and landscaping;
(ix) The use does not require significant improvements to utilities or infrastructure such as roads or hydro services; and
(x) The use complies with all of the policies of this Plan and Niagara Region Official Plan.

Specific on-farm diversification uses are permitted subject to the following provisions.

2.1.5.4.1. Agri-Tourism Uses

(a) Agri-tourism uses that are located on a farm and secondary to the principal agricultural use of the property, limited in area to 500 square meters or less, and related to agriculture will be permitted as of right in the implementing Zoning By-law. Agri-tourism uses that are both located on a farm and secondary to the principle agricultural use of the property involving development over 500 square metres shall be subject to a Zoning By-law Amendment and may be considered based on the following criteria:

(i) The scale of the operation is appropriate to the site and surrounding farming operations;
(ii) The use has minimal impact on, does not interfere with and is compatible with surrounding agricultural uses;
(iii) The use does not generate potentially conflicting off-site impacts including impacts related to infrastructure or transportation/traffic;
(iv) The use is limited to low water and low effluent producing uses, and the site is capable of accommodating the use on private water and private sewage treatment systems and will not generate the need for additional public infrastructure;
(v) The use does not require significant improvements to utilities or infrastructure such as roads or hydro services;
(vi) The use complies with all of policies of this Plan and Niagara Region Official Plan.
(vii) For special events, the use represents an occasional activity and is not a regular recurring activity; and
(viii) The timing and duration of such uses do not hinder the agricultural operation on the site or on surrounding lands.
2.1.5.4.2. Bed & Breakfast Establishments

Bed and breakfast establishments are permitted as an on-farm diversified use in accordance with the policies outlined in Section 9.13.

2.1.5.4.3. Farm Wineries, Estate Wineries and Micro-Breweries

2.1.5.4.3.1.

All farm wineries and estate wineries and micro-breweries permitted within the Specialty Agricultural designation and the Prime Agricultural designation, shall be subject to the following criteria:

(a) All wineries and breweries and accessory uses to the operation are expected to rely solely on private water services and sewage disposal systems that meet the requirements of the Niagara Region and/or the requirements of the Ministry of the Environment and Climate Change, should sewage and waste flows be in excess of 10,000 litres/day unless municipal water and/or sanitary sewer services are readily available across the frontage of the lands and connection is permitted under the policies of the Regional Official Plan;

(b) No new severance of an existing winery, brewery and/or an accessory use from the farm parcel shall be permitted;

(c) A special event may be permitted where it is directly related to the winery or brewery located on site and where it has been approved through an amendment to the Zoning By-law or Temporary Use By-law or if it is a special event in association with a main use or secondary use and the proponent has received the permission of the Town in advance of the event. The Town reserves the right to refuse permission or limit an event where it is of the opinion that the event will create a nuisance, be offensive or incompatible with surrounding uses. This policy applies to events, without limitation.

2.1.5.4.3.2.

Farm Wineries may be permitted as on-farm diversified use within the Specialty Agricultural and Prime Agricultural designations subject to the following policies:

(a) A minimum farm parcel of at least 3.2 hectares will be required;

(b) The implementing Zoning By-law will establish zone provisions for the establishment of farm wineries;

(c) All wines produced within a farm winery shall be made from fruit predominantly from the vineyard and/or fruit farm located on the same land as the farm winery as well as part of the farmer’s own farm operation;

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(d) A hospitality room where wine and food is served and the retail sale of wine produced on site will be permitted. The implementing Zoning By-law will set out specific retail floor area provisions;

(e) New winery buildings should be setback sufficiently from a roadway in order to accommodate a suitable planting area to provide and maintain an agricultural setting;

(f) Farm wineries shall be subject to Site Plan Control in accordance with Section 9.10;

(g) A minimum of 2 hectares of the lands shall be planted in vineyards and/or fruit crops and is in full production. The Town will require the vineyard and/or fruit crop planting and production as a condition of approval to be completed prior to the issuance of a building permit; and

(h) Where a farm winery proposes to exceed 500 square metres, it shall be subject to the provisions for an estate winery of Section 2.1.5.4.3.3.

2.1.5.4.3.3.

Estate wineries may be permitted within the Specialty Agricultural and Prime Agricultural designations as an on-farm diversified use subject to the following policies:

(a) The implementing Zoning By-law shall establish a minimum farm parcel size on which an estate winery may be established. Generally, a minimum farm parcel size of at least 8 hectares shall be required and most of the land that is arable for viticulture and/or the production of fruit crops shall be in full production. This minimum size is required to provide an agricultural setting for the estate winery and to minimize the impact on surrounding land uses. Proposals for estate wineries on smaller parcels may be considered where it can be demonstrated that the proponent can comply with all other policies of the Plan and that it will not impact surrounding land uses;

(b) The implementing Zoning By-law will establish zone provisions for the establishment of estate wineries;

(c) The production of wine from an estate winery shall be made from fruit primarily grown on farms in the area;

(d) The establishment of new estate wineries or the expansion of existing estate wineries shall require a site specific amendment to the Zoning By-law;

(e) The retail sale of wine produced on site will be permitted. The implementing Zoning By-law will set out specific retail floor area provisions;

(f) A hospitality room where wine and food is served and the sale of products permitted in a farm market/fruit stand are permitted as accessory uses to the estate winery;
(g) Bed and breakfast establishments within a winery and small-scale restaurants may also be permitted where it is clearly demonstrated that such uses are only accessory to and complement the estate winery. These uses shall only be permitted on an individual case-by-case basis and subject to a site-specific amendment to the Zoning By-law;

(h) Larger scale agri-tourism uses accessory to estate wineries, such as banquet facilities, large restaurants, and accommodation facilities where the total floor area exceeds 235 square metres will require an amendment to this Plan;

(i) Estate wineries shall be required to locate with direct and convenient access to a roadway with sufficient capacity to accommodate the anticipated traffic. A traffic study may be required as a condition of the development of the estate winery. In addition, the winery buildings should be setback sufficiently from a roadway in order to accommodate a suitable planting area to provide and maintain an agricultural setting;

(j) Estate wineries shall be subject to site plan control in accordance with Section 9.10;

(k) The Town shall require that most of the land that is arable for viticulture and/or the production of fruit crops to be planted and be in full production. The Town will require the planting, as a condition of the site specific amendment to the By-law, to be completed prior to the removal of the Holding Provision or prior to the issuance of a building permit; and

(l) All accessory uses to a winery shall not detract from the principal agricultural use nor adversely affect surrounding land uses.

2.1.5.4.3.4.

Micro-breweries may be permitted within the Specialty Agricultural and Prime Agricultural designations as an on-farm diversified use. Micro-breweries up to 500 square metres will be subject to the applicable farm wineries policies and micro-breweries over 500 square metres will be subject to the applicable estate wineries policies with the exception that the crops required on site shall be related to beer production.

2.1.5.5. Home Occupations and Home Industries

Home occupations and home industries are permitted in agricultural areas in accordance with the policies outlined in Section 9.12.

2.1.5.6. Forestry and Conservation Uses

Forestry and conservation uses are encouraged and in particular woodlots and windbreaks which control soil erosion and act as groundwater recharge areas. Land use and development that degrade the natural ecosystem will not be permitted. However, this policy shall not restrict normal farm practices.
2.1.5.7. Passive Recreational Uses

Passive recreational uses, such as active transportation trails and outdoor nature interpretation centres are permitted on lands owned by a public authority. Abandoned hydro corridors should be used for passive trail purposes or offered to adjacent property owners in a similar manner as closed road allowances and not sold as separate building lots.

2.1.5.8. Consent Policies

2.1.5.8.1.

The following types of consents may be permitted in the Agricultural Area:

(a) The severance of a dwelling built prior to December 16, 2004 and surplus to a farm operation as the result of the amalgamation of two or more farms under the ownership of a bonafide farmer and containing an active agricultural use, and subject to the following criteria:

(i) The farms must be merged in title or alternatively the remnant farm parcel be rezoned to preclude residential usage in perpetuity;

(ii) The severed dwelling shall meet the Minimum Distance Separation (MDS) Formula;

(iii) The severed dwelling shall be in a habitable condition;

(iv) The severed dwelling shall be surplus to the farmer’s present and future needs as a family residence or a farm helphouse;

(v) The remnant parcel of farm land should be of a substantial size to function as a significant part of the overall farm unit;

(vi) The applicant must be a bonafide full-time farmer (as defined in this Plan). This provision is intended to encourage part-time farmers to become bonafide farmers through the amalgamation of additional farm parcels;

(vii) There must be at least one farm dwelling remaining with the farm operation that may consist of one or more parcels of land in the Town;

(viii) The remaining farm dwelling must be located on a parcel in the Town that is owned by the farmer and that is of a substantial size to function as part of the overall farm unit;

(ix) The size of the parcel containing the surplus farm dwelling shall be limited to the minimum size needed to accommodate the dwelling, including areas for individual sewage and water services in accordance with Section 2.1.5.8.2(a); and

(x) The severance of a dwelling where there are two dwellings on an existing farm parcel is not permitted.

(b) A severance when adjacent lands are to be added to and merged in title with an existing farm operation. Any remnant parcel shall be large enough to maintain a viable farm operation as defined in Section 2.1.5.8.1(d).
(c) A severance for minor boundary adjustments, which do not create a separate building lot and does not have a negative impact on a farm. In the Specialty Agricultural Designation consent for this purpose is permitted if there is no increased fragmentation of a key natural heritage or hydrologic feature.

(d) A severance for agricultural uses provided that the severed and retained parcels are both to be used for agricultural purposes and provided the minimum lot size is 16.2 hectares in the Specialty Agricultural Area and 40.5 hectares in the Prime Agricultural Area.

(e) A severance for technical reasons such as an easement or right-of-way. In the Specialty Agricultural Designation consent for this purpose is permitted if there is no increased fragmentation of a key natural heritage or hydrologic feature.

(f) A severance for infrastructure purposes as permitted in this Plan, where the facility or corridor cannot be accommodated through the use of an easement or right-of-way and provided the infrastructure is supported by the Regional Official Plan, the Provincial Policy Statement, the Greenbelt Plan and the Growth Plan.

(g) Conveyances to public bodies or non-profit entities for natural heritage conservation provided it does not create a separate lot for a residential dwelling.

2.1.5.8.2.

New residential lots created in accordance with Section 2.1.5.8 above shall meet the following conditions:

(a) Proposed lots shall normally have a minimum lot frontage of 45 metres and a minimum useable lot area of 0.4 hectares, except where local conditions or special design proposals require variations in configurations. In all cases proposed lots must meet the requirements of the Region, or the authority having jurisdiction to ensure that the lot has sustainable private services and a potable water supply. New lots shall not exceed an area of 0.4 hectares except to the extent necessary to meet the requirements of the Region or to accommodate a special circumstance, or local condition, such as vulnerable groundwater conditions, a ravine or creek. Where the lands are serviced by municipal water and sanitary sewers a minimum lot frontage of 18 metres and a minimum lot area of 475 square metres are required.

(b) No new lot shall be permitted where road access would create a traffic hazard. Joint access from existing driveways shall be encouraged wherever possible.

(c) All new lots shall have frontage on an open maintained public road year round.

(d) New lots shall be separated from livestock operations in accordance with the Minimum Distance Separation Formulas.
(e) The location of new lots shall be consistent with the Natural Resource policies of the Greenbelt Plan and Mineral Aggregate Resource policies of the Provincial Policy Statement.

(f) The location of new lots shall be consistent with the Natural System policies of the Greenbelt Plan and the Natural Heritage Policies of the Provincial Policy Statement.

(g) New lots shall be located in such a position that minimizes the impact on the remaining farm operation.


The following existing land uses do not conform to the permitted uses listed in Section 2. However, notwithstanding Section 2 they are considered to be permitted uses under this Plan and expansions to these uses and uses addressed in Section 5.B.8.3 of the Regional Official Plan shall be permitted unless the expansion is proposed on lands not previously owned and occupied by the use.

2.1.6.1.

In addition to the permitted uses of the Specialty Agricultural designation, those lands located on the west side of Regional Road No. 24 (Victoria Avenue) in part of Lot 1, Concession 1, in the former Township of Clinton, may also be used for neighbourhood convenience commercial uses in accordance with Section 3.1.11.

2.1.6.2.

In addition to the permitted uses of the Specialty Agricultural designation, those lands located on the south side of Fly Road, east of Mountain Road, in part of Lot 18, Concession 7, in the former Township of Clinton, may also be used for a public park.

2.1.6.3.

In addition to the permitted uses of the Specialty Agricultural designation, those lands located on the south side of Fourth Avenue, east of Nineteenth Street in part of Lot 18, Concession 4, in the former Township of Louth, may also be used for a school and accessory recreational uses.

2.1.6.4.

In addition to the permitted uses of the Specialty Agricultural designation, those lands located on the south side of Fourth Avenue and the east side of Nineteenth Street, in part of Lot 18, Concession 4, in the former Township of Louth, may also be used for a place of worship.

2.1.6.5.
Notwithstanding the permitted uses of the Specialty Agricultural designation, those lands located on the north side of Culp Road, to the east of Victoria Avenue, in part Lot 23, Concession 2, in the former Township of Louth, may also be used for local neighbourhood commercial uses in accordance with Section 3.1.11.

2.1.6.6.

In addition to the permitted uses of the Specialty Agricultural designation, those lands located on the north side of Fourth Avenue, to the east of Nineteenth Street, in part of Lot 18, Concession 3, in the former Township of Louth, may also be used for a school and accessory recreational uses.

2.1.6.7.

The Durham Industrial Area (Regional Road 81 and Durham Road) is intended to be developed for industrial purposes of a light and dry nature. Other appropriate commercial uses shall be permitted and include automotive and farm-related commercial and retail outlets for products manufactured on the premises. The development of this area will be guided by the following:

(a) The development of these lands will take place only through the provision of on-site sanitary disposal systems which have been approved by the Region or the Ministry of the Environment and Climate Change where required, for each particular use;

(b) Material used to fill and grade the subject lands will follow the recommendations of the MOECC “Management of Excess Soil – A Guide for Best Management Practices”; the Town will require that a "fill and grade plan" is submitted to the Town and approved by the Town, the Niagara Peninsula Conservation Authority and the Ministry of the Environment and Climate Change, and this "fill and grade plan" shall include, among other matters, the nature and type of material to be used, the hours of operation of the trucking operation if such an operation is for a duration of more than five working days and arrangements for the clean-up and repair of damages to Town roads;

(c) The implementing Zoning By-law respecting the subject lands will permit only uses of a "light, dry, industrial" type preferably agriculturally related but may also include other uses including processing or manufacturing that would not require the need for a municipal sanitary sewer connection in the future, or otherwise conflict with the general rural character and uses of the surrounding area through the pollution of the atmosphere or the pollution of the drainage system which travels through the subject lands;

(d) Any diversion of the existing drainage system will require its approval and that of the Niagara Peninsula Conservation Authority; and,

(e) In areas where liquids and chemicals are stored, provisions shall be made for the containment of accidental spills which are adequate to prevent contamination of surface and groundwater.
2.2. RURAL SETTLEMENT

The following land use policies apply to the Rural Settlement Area so designated and identified on Schedule ‘A1’ to this Plan.

2.2.1. Introduction

The purpose of the Rural Settlement designation is to recognize the existing settlement of Tintern which is not expected to experience significant growth in the Town.

2.2.2. Objectives

(a) To provide for limited development in the Rural Settlement Area, while maintaining its small community character.

(b) To provide sufficient development capacity to accommodate supporting farm-related uses and commercial uses to support the nearby agricultural and rural communities.

(c) To maintain and enhance a recognizable image for the hamlet and municipality, enhance the quality of life through appropriate design of commercial and public space areas, and promote greater economic vitality.

2.2.3. Permitted Uses

Permitted uses in the Rural Settlement designation include:

(a) Bed and breakfast establishments;

(b) Group homes;

(c) Home occupations and home industries;

(d) Institutional uses including elementary and secondary schools, community facilities, churches and place of worship and day-care centres;

(e) Parks and open space;

(f) Low density residential;

(g) Small scale industrial or commercial uses that serve the needs of the settlement and the surrounding agricultural area; and

(h) Accessory buildings and structures.

(i) Tourism related activities and small-scale creative cultural industries
2.2.4. General Policies

(a) Rural Settlement Areas play an important housing, social, cultural and economic role for the Rural Settlement Area and the surrounding agricultural area.

(b) New lots shall be created through consent or in accordance with Section 9.9 of this Plan and shall meet the following conditions:

(i) Future growth should be encouraged in depth rather than in linear strips along existing roads.

(ii) New lots shall be a minimum of 1 hectare unless it is determined through a hydrogeological study that a smaller lot size will adequately accommodate a private water supply and sustainable private services. In all cases, a minimum of 0.4 hectares of useable lot area for sustainable private services shall be provided.

(iii) All development must have an adequate private water supply and be suitable for private waste disposal in accordance with the requirements of the Region and/or the Ministry of the Environment.

(iv) Any residential development in excess of five residential units shall be supported by a Functional Servicing Report and Hydrogeological Study to ensure that the development can be accommodated on sustainable private services without an adverse impact on the quality of the groundwater and on the adjacent uses.

(c) New non-residential uses may be permitted in the Rural Settlement designation subject to an amendment to the implementing Zoning By-law. Such uses shall be subject to Site Plan Control. Before considering an amendment to the Zoning By-law to permit any of the uses listed in Section 2.2.3, the Town shall be satisfied that:

(i) The proposed use is compatible with the character of the Rural Settlement;

(ii) The use has frontage and safe ingress and egress onto a public road so the satisfaction of the Town and/or the Region;

(iii) The proposed use can be serviced with an appropriate water supply and an appropriate means of sewage disposal;

(iv) The use shall not have a negative impact on the enjoyment and privacy of the neighbouring properties;

(v) Adequate parking, loading and landscaping can be provided on site;

(vi) Where the proposed use is industrial in nature, the Town will have regard to the Ministry of the Environment and Climate Change D-6: Compatibility between Industrial Facilities and Sensitive Land Uses; and

(vii) Where the lot boundary of the proposed use abuts or is in proximity to the lot boundary of existing residential uses, fencing, landscaping, berming or a combination of these features shall be utilized to ensure that there is adequate separate screening between the uses.

(d) All lands used for residential purposes shall be placed in an appropriate Residential Zone in the implementing Zoning By-law. All lands used for non-residential purposes shall be placed in an appropriate zone in the implementing Zoning By-law.
undeveloped land may be placed in a Development or Holding Zone which will restrict the uses to those that existed on the date the implementing Zoning By-law comes into effect.

(e) Proposals for development will be reviewed to ensure that the development is orderly and well planned, that adequate services such as school bussing and fire protection can be provided, that the added development will not interfere with the operation of the arterial road system and that existing problems such as pollution, inadequate water supply or conflicting land uses will not be aggravated. Development should also minimize the impact on agricultural lands, natural hazard lands and on lands within the Natural Environment designation.

(f) Where Rural Settlement boundaries have been established closer to an existing livestock operation than determined by the Minimum Distance Separation Formula, new development within the Rural Settlement must comply with the Minimum Distance Separation Formulae.

(g) No new Rural Settlement Areas, expansions or minor boundary adjustments to existing Rural Settlement Areas are permitted in the Specialty Agricultural Area.

(h) Minor boundary adjustments of existing Rural Settlement Areas shall be completed through a municipal comprehensive review subject to the following criteria:

(i) The adjustment is to address property boundary corrections such as split lots or property corrections/adjustments;
(ii) The property area is minor in nature;
(iii) The property area does not create a new lot;
(iv) Locally designated and/or listed heritage building(s) and/or feature associated with the designation or listing may be added to ensure their long-term protection provided the heritage building is on a property physically contiguous to the hamlet boundary;
(v) The adjustment does not include any lands designated Natural Environment unless the designated Natural Environment lands are already part of the Rural Settlement Area; and
(vi) The boundary adjustment shall comply with Minimum Distance Separation Formulae.

2.3. MINERAL AGGREGATE RESOURCE AREA

The following land use policies apply to the areas identified on Schedule ‘E3’ as Bedrock Resource Area and Sand and Gravel Resource Area and the areas identified on Schedule ‘A1’ an ‘E3’ as Licensed Pits and Quarries.

2.3.1. Introduction

The purpose of the mineral aggregate resource area policies is to provide direction on future new or expanding operations and existing operations and to manage and protect mineral aggregate resources.
2.3.2. Objectives

(a) To ensure that mineral aggregate resources are protected for long-term future use and that as much of the resource as is realistically possible, is made available as close to markets as possible.

(b) To minimize the long-term impact on the disturbed area by encouraging and promoting the timely, progressive and final rehabilitation of aggregate operations.

(c) To ensure that land use compatibility issues are addressed.

(d) To minimize the impact of mineral aggregate operations related traffic on the community and the Town’s road infrastructure.

(e) To provide criteria for evaluating applications for mineral aggregate operations.

(f) To ensure the orderly extraction and utilization of mineral aggregate resources.

(g) Extraction shall be taken in a manner which minimizes social, economic and environmental impacts.

2.3.3. Permitted Uses

(a) The mineral aggregate resources shown on Schedule ‘E3’ to this Plan may be used for the extraction of mineral aggregates that are found in a natural state on the site, subject to the policies of this Plan in its entirety.

(b) Other permitted uses on the lands identified as Mineral Aggregate Resource include:

(i) Agricultural uses
(ii) Forestry and conservation uses;
(iii) Passive recreational uses such as active transportation trails and nature interpretation centres; and
(iv) Existing uses in accordance with the land use designation for the lands that are identified as Mineral Aggregate Resources are permitted.

(c) Licensed mineral aggregate operations may extract resources, refine process, blend raw aggregate materials and may also utilize recycled aggregate material in conjunction with processing activities in order to produce semi-finished or finished goods. Other uses associated with an operation such as asphalt plants, ready mix concrete plants and aggregate transfer stations are also permitted.

2.3.4. Policies

(a) It is recognized that the Ministry of Natural Resources licenses and regulates mineral aggregate operations under the Aggregate Resources Act. It is the intent
of this Plan to ensure that there is open consultation between the appropriate Provincial Ministries and agencies, the proponent of a mineral aggregate operation, the Region, the Town and the Niagara Peninsula Conservation Authority before licenses are issued or modified.

(b) Extractive operations which are located within the jurisdiction of the Niagara Escarpment Plan shall be subject to all of the applicable policies and regulations of that Plan.

(c) The location of known deposits of potential aggregate resource areas is shown on Schedule ‘E3’ to this Plan. The protection of known high quality resources shall take precedence, wherever possible, over any use that would preclude the extraction of such resources.

(d) In areas within 300 metres of known deposits of mineral aggregate resources, any proposed development outside of a Settlement Area that would preclude or hinder the establishment of new or an expansion to an existing mineral aggregate operation or access to the resources shall only be permitted through the completion of a Mineral Aggregate Resource Study which determines the following:

(i) The resource use would not be feasible; or
(ii) The proposed land use or development serves a greater long-term public interest;
(iii) Issues of public health, public safety and environment are addressed; and
(iv) It does not adversely affect the availability of mineral aggregate resources in adjacent areas.

(e) Mineral aggregate operations shall be protected from development that would preclude or hinder their expansion or continued use or which would be incompatible for reasons of public health, safety or environmental impact. Existing licensed mineral aggregate operations shall be permitted to continue without the need for an Official Plan Amendment, Zoning By-law amendment or Development Permit under the Planning Act.

(f) All new mineral aggregate operations and/or expansions to existing mineral aggregate operations onto lands that are not designated as Licensed Pits and Quarries shall require an amendment to the Official Plan and Zoning By-law and the Regional Official Plan. An application to amend the respective Official Plans and Zoning By-law shall require the submission of supporting material and studies, subject to pre-consultation in accordance with Section 9.16 of this Plan which may clarify, scope or refine the required supporting material and studies. The material and studies shall be prepared by a qualified professional based on clear, reasonable and attainable standards and guidelines, and will be consistent with the reporting standards under the Aggregate Resources Act, where appropriate. This may include, but not be limited to the following:

(i) A detailed site development plan(s) indicating such information as is required under the Aggregate Resources Act, or successor thereof;
(ii) Planning justification report addressing and summarizing conformity with matters required under the Regional and Town Official Plans and Provincial policies;

(iii) The Planning justification report will include consideration of social, environmental and economic impacts based on predictable, measurable, significant, objective effects caused by factors such as, without limitation, noise, dust, traffic levels and vibration. The assessment will be informed by other studies as required under this Plan and be based on Provincial standards, regulations and guidelines. The assessment will consider and identify methods of addressing the anticipated impacts in the area affected by the extractive operation;

(v) Traffic and haul route impact study demonstrating that any additional traffic and/or road improvements will not have unacceptable impacts on the safe, efficient use and planned function of the road network or adjacent land uses, cultural landscapes, or lands within a Natural Heritage Area designation;

(vi) An Archaeological Assessment and Heritage Impact Assessment in accordance with Section 8.2.3(e);

(vi) Water resources study which will include surface water impacts, groundwater impacts, surface-groundwater interaction impacts and impacts on adjoining private wells;

(vii) Noise and vibration study;

(viii) Assessment of potential impacts to air quality and recommended measures to minimize such impacts;

(ix) Public consultation strategy;

(x) Comprehensive summary of monitoring requirements, recommended in any of the above mentioned studies addressing purpose, timing, frequency, responsible party or agency and reporting requirements;

(xi) Agricultural impact assessment; and

(xii) Detailed site development plan(s) including a progressive rehabilitation plan prepared to Aggregate Resources Act standards, which will include:

- The location, topography, contours, dimensions and size of the property proposed for a mineral aggregate operation, as well as the extent of adjacent property which may be intended for future mineral aggregate operations;
- The existing use of all land and the location and use of all buildings and structures within a distance of 120 metres from the land proposed for mineral aggregate extraction;
- The location, height, dimensions of all buildings or structures existing or proposed to be erected on the site;
- The location, quality and estimated quantity of mineral aggregate resources;
- Existing and anticipated final grades of excavation setbacks within the site;
- Surface water diversion, storage and drainage provisions;
- All entrances, exists and proposed routes to be used by associated transport;
• Proposed tree screening and berthing, progressive and ultimate internal road plan, locations of stockpiles for overburden stripping and mineral resources, progressive and ultimate rehabilitation plans and intended use of the lands after the extractive operations have ceased; and
• Other information as the Region and Town may determine through pre-consultation.

(g) In considering an application for an amendment pursuant to Section 2.3.4(f), the following will be evaluated:

(ii) Compatibility with adjacent, existing and planned land uses with respect to noise, dust, blasting, vibration and truck traffic;
(iii) Potential impacts on the natural environment, including measures required to minimize or avoid adverse impacts;
(iv) Potential impacts on the quality and quantity of surface and groundwater systems;
(v) Potential impacts on surrounding agricultural operations and lands, including measures to mitigate these impacts;
(vi) Potential impacts on the transportation system which will require truck routes and points of site access to be established;
(vii) The manner in which the mineral aggregate resource extraction and processing operations will be carried out including hours of operation;
(viii) On prime agricultural lands the site will be rehabilitated back to the condition in which substantially the same areas and same average soil capability for agriculture is restored in accordance with 2.3.4(j);
(ix) Proposed progressive rehabilitation plan; and
(x) Other matters as the Region and Town deem necessary.

(h) Progressive and final rehabilitation shall be required to accommodate subsequent land uses, to promote land use compatibility, to recognize the interim nature of extraction, and to mitigate negative impacts to the extent possible. Final rehabilitation shall take surrounding land use and approved land use designations into consideration. The Town will require the completion of a progressive rehabilitation plan which will determine how the rehabilitation will be completed sequentially, within a reasonable time and in accordance with the Aggregate Resources Act and any other regulations or applicable plans.

Within a Natural Environment designation, the Town will require rehabilitation to enhance the restoration of ecosystem integrity in accordance with the policies of this Plan, the Regional Official Plan and Provincial policies.

(i) When operators are undertaking rehabilitation of mineral aggregate operation site within the Specialty Crop Areas in the Greenbelt Area the following provisions apply:

(i) The disturbed area of a site will be rehabilitated to a state of equal or greater ecological value, and for the entire site, the long-term ecological integrity will be maintained or restored, and to the extent possible, improved;
(ii) If there are key natural heritage features or key hydrologic features on the site, or if such features existed on the site at the time of application:

   a. The health, diversity and size of these features will be maintained or restored and, to the extent possible, improved to promote a net gain of ecological health; and

   b. Any permitted extraction of mineral aggregate resources that occurs in a feature will be completed, and the area rehabilitated, as early as possible in the life of the operation.

(iii) Aquatic areas remaining after extraction are to be rehabilitated to aquatic enhancement representative of the natural ecosystem in that particular setting or ecodistrict, and the combined terrestrial and aquatic rehabilitation shall meet the intent of this policy.

(j) In Prime agriculture areas, on prime agriculture land, extraction of mineral aggregate resources is permitted as an interim use provided that the site will be rehabilitated back to an agricultural condition. Complete rehabilitation to an agricultural condition is not required if:

   (i) Outside of a specialty crop area, there is a substantial quantity of mineral aggregate resources below the water table warranting extraction, or the depth of planned extraction in a quarry makes restoration of pre-extraction agricultural capability unfeasible;

   (ii) In a specialty crop area, there is a substantial quantity of high quality mineral aggregate resources below the water table warranting extraction, and the depth of planned extraction makes restoration of pre-extraction agricultural capability unfeasible;

   (iii) Other alternatives have been considered by the applicant and found unsuitable. The consideration of other alternatives shall include resources in area of Canada Land Inventory 4 through 7 lands, resources on lands identified as designated growth areas, and resources on prime agriculture lands where rehabilitation is feasible. Where no other alternatives are found, prime agriculture lands shall be protected in this order of priority: specialty crop areas, Canada Land inventory Class 1, 2 and 3 lands; and

   (iv) Agricultural rehabilitation in remaining areas is maximized.

(k) Final rehabilitation of mineral aggregate operations in the Greenbelt Natural Heritage System shall meet these additional provisions:

   (i) Where there is no underwater extraction, an amount of land equal to that under natural vegetated cover prior to extraction, and no less than 35% of each license, is to be rehabilitated to forest cover, which shall be representative of the pre-existing natural ecosystem in that particular setting or ecodistrict;

   (ii) Where there is underwater extraction, no less than 35% of the non-aquatic lands of each license is to be rehabilitated to forest cover, which shall be
representative of the natural ecosystem in that particular setting or ecodistrict; and

(iii) Rehabilitation will be implemented so that the connectivity of the key natural heritage features and the key hydrologic features on the site and on adjacent lands will be maintained or restored, and to the extent possible improved.

(l) Where cultural heritage resources exist, the Town will promote and encourage rehabilitation of mineral aggregate operations in a manner which incorporates the cultural heritage resources in or adjacent to the site, including the conservation of significant cultural or heritage features.

(m) In accordance with the Provincial Greenbelt Plan, there shall be no new pit or quarry or wayside facility or accessory use to any aggregate facility established within the Protected Countryside of the Greenbelt Plan in the Town between Lake Ontario and the Niagara Escarpment Plan Area.

(n) Within the Specialty Agricultural designation to the south of the Niagara Escarpment Plan Area, in addition to the policies contained Section 2.3.4, the following policies apply to new or expanding mineral aggregate operations in the Specialty Agricultural designation:

(i) Any new mineral aggregate operation or the expansion of an existing operation shall only be permitted in the Specialty Agricultural designation where the applicant demonstrates the following:

- The physical characteristics of the proposed site allow for the rehabilitation of the property back to an agricultural condition, which allows for restoration of substantially the same areas and same average soil capability for agriculture, the same range and productivity of specialty crops common in the area to be achieved, and allows for the microclimate which the site and surrounding area may be dependent for specialty crop production to be maintained; or

- If the physical characteristics of the proposed site will not allow for the rehabilitation of the property back to an agricultural condition, which allows for the same range and productivity of specialty crops common in the area, and will not allow for the microclimate on which the site and surrounding area may be dependent for specialty crop production to be maintained, the applicant shall consider alternative locations. The consideration of other alternatives shall include resources in areas of Canada Land Inventory Class 4 through 7 lands, resources on lands identified as designated growth areas, and resources on prime agricultural lands shall be protected in this order of priority: specialty crop areas, Canada Land Inventory Class 1, 2, and 3 lands; and

- Where other alternatives have been considered by the applicant and found unsuitable, and in situations where complete agricultural rehabilitation in the Specialty Agricultural area is not possible due to the
depth of planned extraction or a substantial aggregate deposit below the water table warranting extraction, agricultural rehabilitation in the remaining licensed area will be maximized as a first priority to allow production of specialty crops. The second priority will be for other agricultural rehabilitation.

(o) Where a new mineral aggregate operation or an expansion to an existing operation is proposed in lands within the Greenbelt Natural Heritage System the policies applicable to aggregate operations in Section 2.4.7 will apply.

(p) Wayside pits and quarries, portable concrete plants and portable asphalt plants used for public authority contracts shall be permitted in all land use designations without the need for Planning Act approvals, except in those areas of existing development or in lands within a Natural Environment designation. The Town shall seek the fullest possible public and agency involvement in the review of applications to ensure conformity with this Plan.

(q) The implementing Zoning By-law shall place all licensed aggregate operations in a zone that permits quarries and sand and gravel extraction operations. The Implementing Zoning By-law may contain setbacks for extraction operations from adjoining properties designated for residential use by the Plan, municipal rights-of-way and property boundaries.

(r) Mineral aggregate resource conservation shall be undertaken, including through the use of accessory aggregate recycling facilities within operations, wherever feasible.

(s) Demonstration of need for mineral aggregate resources, including any type of supply/demand analysis, shall not be required, notwithstanding the availability, designation or licensing for extraction of mineral aggregate resources locally or elsewhere.

2.4. NATURAL ENVIRONMENT AREA

The following land use policies apply to the Natural Environment Area so designated and identified on Schedule ‘A’.

2.4.1. Introduction

The purpose of the Natural Environment designation is to improve, protect and enhance the ecological integrity of “The Core Natural Heritage System” as identified by the Region of Niagara and the Greenbelt Natural Heritage and Water Resources Systems as established in the Greenbelt Plan (2005).

The Natural Environment is comprised of the following designations:

- Environmental Protection Areas;
- Environmental Conservation Areas;

Town of Lincoln Official Plan
• Greenbelt Protected Area; and
• Potential Natural Heritage Corridors.

Except for the Potential Natural Heritage Corridors, these areas are shown on Schedules ‘A1’, ‘E1’, ‘E2’ and ‘E5’. The Potential Natural Heritage Corridors are shown conceptually in the Regional Official Plan on Schedule C: Core Natural Heritage.

In implementing these policies the Town recognizes that the natural environment is a broadly based system incorporating natural and working landscapes and acknowledges the role agricultural lands have as an essential component of the Natural Environment Area preserving open spaces, providing linkages and preserving natural features. Subject to the specific policies of this Plan, a full range of existing and new agricultural, agriculture-related and on-farm diversified uses are permitted in the Natural Environment Area.

The Town also acknowledges that natural heritage features are a land use and may conflict with good farming practises. Initiatives to restore lands to natural heritage status must have regard for impacts on agricultural activities and must allow agriculture to continue on the understanding that good farming practises will prevail.

Nothing in this Section is intended to limit the ability of agricultural uses to continue with flexibility to evolve and expand in accordance with the policies of this Plan.

The Town encourages farmers to prepare and implement Environmental Farm Plans (EFP) and encourages the Province to strengthen the program so the EFP becomes an integral part of the development process and can replace the requirement for an Environmental Impact Study or additional environmental studies for agriculturally related development.

In implementing these policies the Town supports the healthy landscape policies of the Regional Official Plan.

2.4.2. Components of the Environmental Protection Area

(a) The Environmental Protection Area designation contains natural heritage features and functions of special importance to the character of the Town and the Niagara Region. These areas are significant because of their size, location, outstanding quality, or ecological functions. They contribute to the health of the broader landscape and may contain features of local, provincial or even national significance.

(b) The Environmental Protection Area is intended to identify significant natural heritage features including:

(i) Provincially Significant Wetlands (PSW), outside of the Greenbelt Plan area;
(ii) Provincially Significant Life Science Areas of natural and scientific interest (ANSI), and the habitat of endangered species and threatened species outside of the Greenbelt Natural Heritage System; and
(iii) Provincially Significant Earth Science Areas of Natural and Scientific Interest.
The status and boundaries of the features identified in this policy may change as new information becomes available and consultation with the Provincial and Regional agencies prior to development is recommended. Additional significant natural heritage features may be identified through comprehensive planning or a development application process. Those new features shall be evaluated for significance and appropriate policies applied, accordingly.

Lands within the Environmental Protection Area are shown on Schedule ‘A1’ to this Plan. The specific features of the Environmental Protection Area are shown on Schedule ‘E1’ to this Plan.

Mapping of the habitat of endangered species and threatened species is not specifically identified on the schedules to this Plan. Habitat of endangered species and threatened species will be identified through the Planning and Development review process. Where such habitat is identified development and site alteration shall not be permitted except in accordance with Provincial and Federal legislation.

2.4.3. Components of the Environmental Conservation Area

The purpose of the Environmental Conservation Area designation is to recognize and maintain other environmental features not included in the Environmental Protection Area. Features within the Environmental Conservation Area represent Environmental Conservation Areas under the “Core Area-Environmental Conservation Areas” of the Regional Official Plan.

Below is a listing of those components of the Natural Environment Area, outside of the Greenbelt Natural Heritage System that comprise the Environmental Conservation Area designation:

(i) Locally significant wetlands outside of the Greenbelt Plan area;
(iii) Significant habitat of species of concern;
(iii) Significant woodlands;
(iv) Significant valley lands;
(v) Regionally significant Life Science Areas of natural and scientific interest;
(vi) Savannahs and tall grass prairies;
(vii) Alvars;
(viii) Significant wildlife habitat;
(ix) Publicly owned conservation lands; and
(x) Fish habitat.

Lands within the Environmental Conservation Area are shown on Schedule ‘A1’ to this Plan. The specific features of the Environmental Conservation Area are shown on Schedule ‘E2’.

2.4.4. Components of the Greenbelt Natural Heritage System Designation
The components of the Greenbelt Natural Heritage System designation include the following Key Natural Heritage Features:

- Significant habitat of endangered species, threatened species and special concern species;
- *Fish habitat*;
- *Wetlands*;
- *Life Science Areas of natural and scientific interest* (ANSIs);
- *Significant valleylands*;
- *Significant woodlands*;
- Significant wildlife habitat;
- Sand barrens, savannahs and tall grass prairies;
- *Alvars*; and
- Publicly owned conservation lands.

The components of the Greenbelt Natural Heritage System designation include the following Key Hydrologic Features:

- Permanent and intermittent streams;
- Lakes and their littoral zones;
- Seepage areas and springs; and
- Wetlands.

Lands within the Greenbelt Natural Heritage System are shown on Schedule ‘A1’ to this Plan. The specific features of the Greenbelt Natural Heritage System are shown on Schedule ‘E1’. Due to a lack of data at the time that this Official Plan was developed, some features have not been mapped. It will be a priority at the time of an Official Plan Review to specifically review environmental feature data prepared by the Region through the “Contemporary Watercourse Mapping for the Niagara Region” project, the NPCA or any Provincial Ministry to ensure the information contained in this Plan is up-to-date.

The Town may require a proponent of a development application to assess or confirm the boundaries of key hydrologic features on-site or within 120 metres of the proponent’s lot in cases where Schedule E1 identifies a hydrological feature or where such a feature has been confirmed by a field assessment. Should a key hydrologic feature be confirmed in accordance with the Greenbelt Plan, the policies of this Section with respect to impact assessment shall apply.

### 2.4.5. Permitted Uses

Notwithstanding other policies in this Plan or the Regional Official Plan, within the Environmental Protection Area and the Greenbelt Natural Heritage system, *development* and *site alteration shall* be limited to the following:
(a) Agricultural drains, conservation and flood control projects where it has been demonstrated that they are necessary, in the public interest and other alternatives are not available;

(b) Agricultural uses;

(c) Forest, fish and wildlife management uses; and

(d) Small-scale, passive recreational uses such as active transportation trails, fences, docks and picnic facilities that will have no negative impact on natural features or on the ecological functions of such features.

(e) In addition to the uses permitted in the Environmental Protection Area, the following uses are permitted in the Environmental Conservation Area

(i) Agricultural-related uses and on-farm diversified uses;
(ii) Single detached dwellings on existing lots of record.

Where such uses are proposed, the proponent may be required to prepare an Environmental Impact Study (EIS) in accordance with Niagara Region’s EIS Guidelines.

In accordance with the policies of the Greenbelt Plan (2005), new development and/or site alteration is not anticipated within the Greenbelt Natural Heritage System designation as this designation is intended to represent the most significant natural heritage features in the Greenbelt.

In accordance with the Greenbelt Plan and Regional Official Plan, no new development or site alteration shall be permitted within lands designated Greenbelt Natural Heritage System, including any associated vegetation protection zone, with the exception of uses specified in Section 2.4.7.

2.4.6. Policies for Environmental Protection and Environmental Conservation Areas

2.4.6.1. General Conditions for Development and Site Alteration

(a) Given the sensitive nature of features in the Environmental Protection Area, applications for new development and site alteration only permitted in accordance with Policy 2.4.5 of this Plan. Where development is proposed, the proponent may be required to prepare an Environmental Impact Study to the satisfaction of the appropriate approval authority as outlined in Section 4.7 of this Plan.

(b) Development and site alteration may be permitted in the Earth Science Area of Natural and Scientific Interest (ANSI) shown on Schedule ‘E1’ if it has been demonstrated to the satisfaction of the Niagara Peninsula Conservation Authority in consultation with the Region and the Town that there will be no negative impacts on the earth science feature for which the area was identified or on ecological functions related to the ANSI.
(c) Where an amendment to this Plan or a major development is being proposed within an Earth Science ANSI adequate information shall be submitted with the application respecting:

(i) Site topography, significant geological features and stratigraphic exposures; and

(ii) Planning and design measures recommended to avoid negative impacts on the features and its ecological functions or, if not possible, to mitigate them.

(d) New development and site alteration may be permitted in the Environmental Conservation Area provided it has been demonstrated through an Environmental Impact Study that there will be no negative impact to the natural heritage feature or its ecological functions. Agricultural uses may be exempt from the requirement for an Environmental Impact Study in accordance with Niagara Region’s EIS Guidelines.

(e) Specific requirements for an Environmental Impact Study shall be determined in conformity with the provisions of Section 4.7 of this Plan.

(f) Where development or site alteration is proposed in proximity to lands in an Environmental Protection Area or Environmental Conservation Area, efforts should be made to identify and create, maintain and where possible enhance linkages amongst lands in an Environmental Protection Area, Environmental Conservation Area, and/or Greenbelt Natural Heritage System.

(g) Where development or site alteration other than an agricultural uses is proposed in an Environmental Protection Area or Environmental Conservation Area, a Tree Preservation Plan shall be required to provide recommendations with respect to the protection or enhancement of existing trees. The Plan shall be prepared in accordance with the Niagara Region Tree and Forest Conservation By-law and implementation of the Plan should be authorized and monitored by a member of the Ontario Professional Forestry Association.

2.4.6.2. Existing Uses

Existing, legal uses located within an Environmental Protection Area shall be recognized as legal non-conforming uses in this Plan or as exceptions in the implementing Zoning By-law. With the exception of agricultural uses, agriculture-related uses and on-farm diversified uses, such uses shall not be physically expanded or enlarged.

An expansion to an existing residential use located within an Environmental Conservation Area may be permitted if it will have no negative impact on the natural heritage feature or its ecological functions. If the expansion involves a substantial intensification in land use or increase in the land area devoted to the use the proponent shall prepare an Environmental Impact Study in accordance with Section 4.7 of this Plan. The applicant may be required to obtain a permit from Niagara Peninsula Conservation Authority where the expansion is located within a regulated area.
2.4.6.3. Adjacent Lands

Adjacent lands are the lands adjacent to a natural heritage feature within which impacts must be considered and within which the compatibility of the development proposal must be addressed. For the purposes of this Official Plan, adjacent lands are defined as all lands within:

- 120 metres from the boundary of a Provincially Significant Wetland (PSW);
- 50 metres from the boundary of a Provincially Significant Life Science Area of Natural and Scientific Interest (ANSI);
- 50 metres from the significant habitat of endangered species and threatened species;
- 30 metres from Critical or Class 1 Fish Habitat as defined by the Ministry of Natural Resources;
- 15 metres from Important or Marginal Fish Habitat as defined by the Ministry of Natural Resources; and
- 50 metres from land designated Environmental Conservation Area.

For the purposes of establishing setback for fish habitat the measurement shall be taken from the stable top of the bank.

No development or site alteration shall be permitted on adjacent lands unless an Environmental Impact Study demonstrates that there will be no negative impact on the feature or its ecological functions. The Town or the Niagara Peninsula Conservation Authority shall approve any Environmental Impact Study prepared to address impacts on development or site alteration within adjacent lands. The requirements for an Environmental Impact Study are contained in Section 4.7 of this Plan.

2.4.6.4. Existing Lots

A new residence and accessory uses may be permitted on an existing lot of record located in whole or in part in an Environmental Conservation Area if they are sited, designed, and constructed to minimize negative impacts on the natural features and ecological functions of the subject lands and provided such site alteration or development has addressed Niagara Peninsula Conservation Authority regulations to allow the issuance of a work permit. Nothing shall restrict agricultural uses, agriculture-related uses and on-farm diversification uses on existing lots.

2.4.6.5. Lot Creation

Where lot creation is proposed in a parcel comprised of lands in an Environmental Protection Area or Environmental Conservation Area the severed lot(s) shall not be comprised of that land. The retained lands shall be retained as a single lot in a natural state and shall be zoned or identified through a Site Plan Agreement to protect ecological functions and natural features. Notwithstanding, where a public agency is securing land with critical habitat or features, such applications may be exempted from this policy requirement.
If a proposed single residential lot is to be located entirely within adjacent lands the requirement for an Environmental Impact Study may be waived if the Town and the Region in consultation with the Niagara Peninsula Conservation Authority and in accordance with the Region Environmental Impact Study guidelines are satisfied such that standard mitigation measures can avoid negative impacts on the natural heritage features and hydrologic functions.

In conjunction with the pre-consultation and processing of any application, the Town will ensure the Region and Niagara Peninsula Conservation Authority are provided an opportunity to review and provide comments on such applications.

New lots shall comply with the minimum distance separation formulae.

2.4.6.6. Infrastructure

New or expanding infrastructure is not permitted in an Environmental Protection Area or an Environmental Conservation Area with the exception of linear infrastructure constructed by a public authority or agency through an environmental assessment process provided there is no reasonable alternative.

Where infrastructure is permitted to cross or encroach into such areas, it shall minimize negative impacts and disturbance on the feature or its related functions and, where reasonable, maintain or improve connectivity among such areas and vegetative protection buffers.

Where linear public utilities and infrastructure is proposed in the Earth Science Area of Natural and Scientific Interest (ANSI) shown on Schedule ‘E1’ it must be demonstrated to the satisfaction of the Niagara Peninsula Conservation Authority in consultation with the Region and the Town that there will be no negative impacts on the earth science feature for which the area was identified or on ecological functions related to the ANSI.

Drainage works, as defined and authorized by the Drainage Act, may be established within Environmental Protection Area features provided all reasonable efforts are made to keep such infrastructure out of such features, the proposed infrastructure is consistent with other applicable legislation, and best management practices are employed.

2.4.6.7. Mineral Aggregate Operations

Where a new or expanding mineral aggregate operation is proposed in lands located within the Environmental Conservation Area, a potential Natural Heritage Corridor or Fish Habitat or within adjacent lands an Official Plan Amendment and Zoning By-law Amendment shall be required and shall be supported by an Environmental Impact Study prepared in accordance with Section 2.4 and 4.7 of this Plan. In addition to the requirements of Section 4.7, the Environmental Impact Study shall also specifically consider:

(a) Whether connectivity among natural heritage and hydrological features will be maintained or enhanced, before, during and after mineral aggregate extraction;
(b) Whether significant hydrologic features and functions will be maintained or enhanced, before, during and after mineral aggregate extraction;

(c) How Environmental Conservation Area features and their ecological functions that would be affected will be replaced, on or off site, with features and functions of equal or greater ecological value that are representative of the natural ecosystem in the particular setting or ecodistrict of the feature or features to be impacted;

(d) Any new mineral aggregate operation or wayside pit and quarry within the Greenbelt Natural Heritage System shall meet the policy of this Plan in its entirety, the Regional Official Plan, the Greenbelt Plan and the Provincial Policy Statement; and;

(e) Expansion of an existing mineral aggregate operation may be permitted in the Greenbelt Natural Heritage System, including Core Natural Heritage System features and key hydrologic features, and in any associated vegetation protection zone, only if the expansion is consistent with the Greenbelt Plan and Provincial Policy Statement.

2.4.6.8. Significant Woodlands

When development or site alteration is proposed within 50 metres of a Significant Woodland identified on Schedule ‘E2’, an assessment based on the criteria in the Regional Official Plan, will be required to determine if the feature is significant. This assessment will be completed to the satisfaction of the Town, Region and Niagara Peninsula Conservation Authority.

2.4.7. Policies for Greenbelt Natural Heritage System

2.4.7.1. Policies for New Development

Any proposal for development or site alteration on lands within 120 metres of any feature located within the Greenbelt Natural Heritage System (Schedule E1) designation, shall prepare an Environmental Impact Study, the primary purpose of which is to identify a self-sustaining vegetation protection zone. The Environmental Impact Study is to be prepared to the satisfaction of the Niagara Peninsula Conservation Authority in consultation with the Town and Region.

Specific requirements for an Environmental Impact Study shall be determined in conformity with the Region EIS guidelines.

The vegetation protection zone shall be determined at the time of a planning approval. However for wetlands, seepage areas and springs, fish habitat, permanent and intermittent streams, lakes and significant woodlands, significant wildlife habitat and habitat of species of concern, the minimum width of the vegetation protection zone shall be in accordance with the Greenbelt Plan.
Any vegetation protection zone developed in accordance with this Section should be sufficient to protect features as identified in the Greenbelt Natural Heritage System designation and the related function(s) of the feature during and subsequent to site alteration or development. Vegetation protection zones shall also be designed to exist over the long term in a natural self-sustaining manner. Vegetation protection zones may also be zoned or recognized in Site Plan Agreements or Development Permits to protect their natural features and ecological functions.

New agricultural buildings and structures, agricultural related buildings and structures or secondary uses are permitted in the adjacent lands to a feature in the Greenbelt Natural Heritage System designation provided such buildings or structures maintain a minimum 30 metre vegetation protection zone.

However, if the lands located within the minimum vegetation protection zone are used for agricultural purposes at the time of construction, such development may be exempted from the requirement of establishing a condition of natural self-sustaining vegetation if the land is, and will continue to be used for agricultural purposes. Despite this exemption, agricultural uses should pursue best management practices to protect and/or restore key hydrological features and functions.

Any new mineral aggregate operation or wayside pit and quarry within the Greenbelt Plan area shall meet the policy of this Plan in its entirety, the Regional Official Plan, the Greenbelt Plan and the Provincial Policy Statement; and

Expansion of an existing mineral aggregate operation may be permitted in the Greenbelt Plan area, including key features, and in any associated vegetation protection zone, only if the expansion is consistent with the Greenbelt Plan and Provincial Policy Statement.

2.4.7.2. Expansion of Buildings or Structures

The expansion of agricultural buildings or structures and residential dwellings, together with accessory uses, may be permitted on lands and features in the Greenbelt Protected Area provided the existing buildings or the proposed expansion does not occur in a Provincially Significant Wetland (PSW) or Life Science ANSI, or the significant habitat of endangered species and threatened species. Where such development is proposed, the following policy shall apply:

(a) there is no reasonable alternative, the expansion, alteration or establishment is directed away from the feature to the maximum extent possible and negative impacts on the natural feature and ecological functions have been minimized; and

(b) Any application to expand an existing building shall be subject to an application to the Committee of Adjustment to expand a legal non-conforming use or a Development Permit. In conjunction with the pre-consultation and processing of any application, the Town will ensure the Region and Niagara Peninsula Conservation Authority are provided an opportunity to review and provide comments on such applications.
2.5. GENERAL POLICIES FOR THE NATURAL HERITAGE SYSTEM

2.5.1. Other Areas Identified Through a Planning Process

There may be areas in the Town where a planning approval process identifies a currently non-designated natural heritage feature or Natural Heritage Corridor that should be protected from development. Specifically, features may be identified at the time of the review of a development application or as part of a Secondary Plan process. Such areas may be incorporated within the Official Plan through the Secondary Plan process or by separate Official Plan Amendment, and shall be subject to the policies of this Plan.

Significant modifications to Natural Environment designations such as a change in the classification of a feature or in the spatial extent or boundaries of a feature will require an amendment to this Plan unless otherwise provided for in the Plan.

Minor refinements to the extent of the Environmental Protection Area or Environmental Conservation Area shall not require an amendment to this Plan, provided such refinements are undertaken in consultation with the Ministry of Natural Resources (MNR), where such refinements affect Provincially Significant Wetlands (PSWs), Provincially Significant Life Science ANSIs, or the significant habitat of endangered species and threatened species.

The Region is proposing to conduct a study to define Natural Heritage Corridors. When this study is complete and appropriate policies are implemented by the Region, this Plan shall be amended to incorporate these policies.

2.5.2. Use of Lands in Private Ownership

Where any land within the Natural Environment Area designations is held under private ownership, this Plan shall not be construed as implying that such areas are free and open to the general public.

2.5.3. Transfer of Environmental Lands into Public Ownership

Council will support the efforts of the Niagara Peninsula Conservation Authority and the Niagara Escarpment Commission to develop and implement a land securement strategy that would support and/or facilitate the transfer of environmental lands into public ownership. However, given the financial limitations of every level of government, this policy does not imply that all lands within the Natural Environment Area will be purchased by the Town or any other public agency.

The use of conservation easements will be considered by the Town to implement the environmental policies of this Plan.

Council shall consider every opportunity to obtain the dedication of lands within the Natural Environment Area through the development approval process. However, such dedications will not be considered as part of the required parkland dedication set out by the Planning Act.
2.5.4. Zoning By-law Implementation

The boundaries of the Natural Environment Area designations were derived from mapping provided by the Niagara Region and the Niagara Peninsula Conservation Authority and are shown on Schedule ‘A1’, with individual features shown on Schedules ‘E1’, ‘E2’ and ‘E3’ to this Plan. Lands within the Natural Environment Area designations will be placed in an appropriate environmental zone in the Implementing Zoning By-law.

The Zoning By-law shall also incorporate general setbacks for lot lines, buildings, structures, parking areas and other similar facilities from lands within the Natural Environment Area designations in relation to the extent and sensitivity of the natural heritage features and ecological functions of the area.

Some of the policies in this Section that apply to adjacent lands are discretionary and in most cases the ability to alter or develop land is dependent upon the completion of an Environmental Impact Study. Where this is the case, adjacent lands may be zoned in a prohibitive manner or in a Holding Zone or Conditional Zone, with future development subject to the fulfilment of specified technical requirements, which may include the issuance of work permit from the Niagara Peninsula Conservation Authority. Implementation of certain development policies may also be subject to Site Plan Control or a Development Permit, subject to Council authorization by a By-law prepared in accordance with the policies of this Plan.

Nothing in this Section is intended to limit the ability of agricultural uses to continue with flexibility to evolve and expand, in accordance with the policies of this Plan.

2.5.5. Overlapping Designations

Where an area has multiple environmental designations all policies shall apply, however, where there is a conflict, the more restrictive policy shall apply.

2.6. NIAGARA ESCARPMENT PLAN AREA

2.6.1. Introduction

The Province of Ontario, through the Niagara Escarpment Planning and Development Act, provides for the maintenance of the Niagara Escarpment and land in its vicinity substantially as a continuous natural environment. Within the Niagara Escarpment Plan Area, development (as defined in the Niagara Escarpment Planning and Development Act) is to be compatible with the natural environment in accordance with the Niagara Escarpment Plan. Municipal zoning regulations do not apply to lands in Development Control areas under the jurisdiction of the Niagara Escarpment Plan. Instead, a development permit is required from the Niagara Escarpment Commission for all development not specifically exempted.

Pursuant to the Niagara Escarpment Planning and Development Act, the Niagara Escarpment Plan prevails over any local Official Plan or Zoning By-law where conflicts occur between them. Where policies in this Official Plan are more rigorous or restrictive
than the Niagara Escarpment Plan, they are considered not to be in conflict with the Niagara Escarpment Plan and continue to apply.

*Farm diversification uses* within the Niagara Escarpment Plan Area must also comply with the policies of the Niagara Escarpment Plan and the Niagara Regional Official Plan.

### 2.6.2. Objectives

(a) To provide for the maintenance of the Niagara Escarpment and land in its vicinity substantially as a continuous natural environment.

(b) To ensure that all new development is compatible with the natural environment.

### 2.6.3. Policies

(a) The Niagara Escarpment Plan, as amended from time to time, prescribes designations, policies and development criteria to regulate the use of land within the Niagara Escarpment Plan Area within the Town. The outer boundary of the Niagara Escarpment Plan Area is fixed and inflexible and shall only be changed by an amendment to the Niagara Escarpment Plan. The Niagara Escarpment Plan Area within the Town is shown on Schedule 'A'.

(b) The Niagara Regional Official Plan which has been amended to incorporate the Niagara Escarpment Plan contains land use designations and policies affecting lands within the Niagara Escarpment Plan Area. Where the Regional Official Plan policies are more stringent than those in the Niagara Escarpment Plan they shall take precedence unless doing so would conflict with the Niagara Escarpment Plan.

(c) Development within the Niagara Escarpment Development Control Area is regulated by the Niagara Escarpment Commission through the issuance of development permits.

(d) Within the Niagara Escarpment Plan Area, development includes a change in the use of any land, building or structure.

(e) In the review of development proposals within the Niagara Escarpment Plan Area, the Town shall apply the policies of the Niagara Escarpment Plan as well as the policies of this Plan. Where the policies of this Plan are more stringent than those in the Niagara Escarpment Plan, they shall take precedence unless doing so would conflict with the Niagara Escarpment Plan.

(f) Notwithstanding Schedule 'D', new roads and road improvements within the Niagara Escarpment Plan Area shall be in harmony with the Escarpment landscape. The objective is to design and locate new and expanded transportation facilities to minimize the impact on the Escarpment environment and the natural and agricultural landscape. Any development shall comply with the objectives, policies and development criteria of the Niagara Escarpment Plan.
The Niagara Escarpment Plan contains policies and a framework for the Niagara Escarpment Parks and Open Space System that stretches the length of the Escarpment. The Bruce Trail, Ball's Falls, Mountainview, Louth and Rockway Conservation Areas and the Cave Springs lands are an integral part of the Niagara Escarpment Park's and Open Space System within the Town. It shall be the policy of the Town to support the development of the Niagara Escarpment Parks and Open Space System in this area.
PART 3
URBAN AREA LAND USE POLICIES

3.1. RESIDENTIAL

3.1.1. Introduction

The Residential designation represents existing stable neighbourhoods where the predominant land use is residential, with housing types and densities directed in accordance with the policies of this section, specific residential land use designations on Schedules ‘A’ and ‘B’ and the more specific policies applicable to specific neighbourhoods in the Town.

3.1.2. Objectives

(a) To provide a mix of housing types, densities, design and tenure, including affordable housing to meet projected demographic and market requirements of future and current residents.

(b) To protect, maintain and enhance the character of existing residential areas.

(c) To promote opportunities for intensification and redevelopment in appropriate locations.

(d) To promote higher density, transit supportive and mixed use development and redevelopment in appropriate locations.

(e) To promote residential areas which are accessible to all and accommodate the needs of pedestrians as well as other modes of transportation including walking, cycling, automobile and transit.

(f) To encourage high quality design.

3.1.3. Permitted Uses

The use of land designated Residential shall be for dwellings of all types, including low, medium and high density housing types as well as special residential uses such as nursing homes, homes for the aged and retirement homes. Uses that are deemed necessary to serve the needs of neighbourhood residents and which are compatible with surrounding residential uses may also be permitted. Such uses include but are not limited to:

(a) Bed and breakfast establishments;

(b) Group homes;

(c) Home occupations;
3.1.4. General Policies

(a) While low density housing will continue to dominate the character and identity of the Town residential neighbourhoods, various types of medium and high density accommodation will be considered in accordance with the land use designations on Schedules ‘A’ and ‘B’ and the policies in this Plan. In providing for medium and high density development, housing types will be arranged in a compatible form of building heights and densities according to the policies of this Section and the applicable Secondary Plan policies.

(b) Secondary Plans have been prepared for areas undergoing major development, redevelopment and where any major development proposal would have the effect of substantially altering the pattern of land use in a particular area. The Secondary Plans establish more specific policies which are applicable to specific neighbourhoods in the Town and are outlined in Section 3.1.5.

(c) In established Residential areas, which are relatively, stable and where the potential for new development or redevelopment is limited, the building designs, building heights and densities of proposals will be consistent with the character and identity of surrounding residential lands.

(d) In the development of new residential areas and in the redevelopment of established areas, the Town will require the following in order to achieve high standards of residential amenity:

(i) The provision and maintenance of adequate off-street parking for the development;
(ii) The provision, improvement and/or maintenance of on-site landscaping, parks and recreational areas; and
(iii) The provision and maintenance of adequate separation distances and the placement of buffer features between residential uses of differing densities as well as other land uses.

(e) Developments in the Urban Area which are not accessible to municipal services, within the Town program of service expansion, or cannot be readily serviced, will be considered premature and of low priority.
(f) Lands designated Residential by this Plan are subject to the Phasing of Development policies established in Section 7.1.9 of this Plan and, therefore, such policies must be considered in the review of any development proposals.

(g) The schools, parks and other neighbourhood facilities should be adequate to serve the increased residential population resulting from the proposal.

(h) Water, sanitary and storm services shall be adequate to accommodate increased residential densities.

(i) In considering new residential development, the building design, density, height and orientation of buildings, shadowing and site lines, open space, landscaping, buffering, parking and access, shall be considered with regard to the relationship of the proposed development to the existing development in the vicinity to ensure compatibility.

(j) Innovative forms of housing will be considered based upon the policies of this Plan.

(k) Established non-residential uses that are located in the residential area may be recognized in the Zoning By-law, provided that they are not detrimental to the residential neighbourhood. In determining if the non-residential use should be permitted or allowed to expand, the Town shall be guided by the criteria of Section 9.14 - Non-Conforming Uses, of this Plan.

(l) The Town, in considering an application for the conversion of rental accommodation to condominium ownership, will have regard to:

(i) The 3% vacancy rate guideline of the Regional Official Plan;
(ii) The effect of the conversion upon the supply of affordable rental housing and the vacancy rate;
(iii) Compliance with the Zoning By-law; and
(iv) The quality and condition of the housing stock and its compliance with the Ontario Building Code.

(m) The Town will endeavour to increase the supply of housing, including affordable housing through better use of existing resources, buildings and serviced sites to accommodate its housing needs. This is to be achieved in part by:

(i) Permitting residential intensification through the provision of secondary residential units within existing dwellings;
(ii) Maintaining the existing multiple unit pre-zoning of areas in accordance with the Zoning By-law;
(iii) Encouraging residential units as an integral part of commercial developments;
(iv) Encouraging multiple unit redevelopment next to and within the Central Business Districts;
(v) Planning for a higher proportion of medium and high density development in the Prudhommes area; and

Town of Lincoln Official Plan
(vi) Supporting Niagara Region Smarter Niagara Incentive Program.

3.1.5. Residential Development Policies

The Residential designation permits a wide range of housing styles and densities. In this Plan, housing type and density will be guided by land use designation on Schedules ‘A’ and ‘B’ and the following policies and will be implemented through zoning. Planning applications to establish certain housing types are to be guided by the following policies on low, medium and high density residential uses.

Existing residential development has been designated as Residential on Schedules ‘A’ and ‘B’. Vacant residential lands have been designated as Low Density Residential, Medium Density Residential or High Density Residential in accordance with Schedule ‘A’ and the Secondary Plan Schedule ‘B’.

3.1.5.1. Low Density Residential

(a) Low Density Residential uses shall include single detached dwellings, semi-detached dwellings, duplexes and townhouses.

(b) Low density residential uses shall have a minimum net density of 10 units per hectare and a maximum net density of 25 units per hectare.

(c) Development proposals for new Low Density Residential development shall conform to the urban design policies in Section 8.6.

(d) All new residential development within existing stable residential neighbourhoods shall be subject to site plan control in accordance with the policies in Section 9.10.

3.1.5.2. Medium Density Residential

(a) Medium Density Residential uses shall include block townhouses, street townhouses, low-rise apartments and other forms of multi-unit residential uses.

(b) Medium Density Residential uses shall have a minimum net density of 25 units per hectare and a maximum net density of 60 units per hectare.

(c) Medium Density Residential uses shall not exceed a height of 3 storeys, unless a higher height is permitted in an approved Secondary Plan.

(d) Development proposals for new Medium Density Residential development shall conform to the urban design policies in Section 8.6.

(e) All new Medium Density Residential development shall be subject to site plan control in accordance with the policies in Section 9.10.

3.1.5.3. High Density Residential
(a) High Density Residential uses shall include townhouses, apartments and other forms of multi-unit residential uses.

(b) High Density Residential uses shall have a minimum net density of 50 units per hectare and a maximum density of net 120 units per hectare, unless a higher density is permitted in an approved Secondary Plan.

(c) High Density Residential uses shall not exceed a height of 6 storeys, unless a higher height is permitted in an approved Secondary Plan.

(d) Development proposals for new High Density Residential development shall conform to the urban design policies in Section 8.6.

(e) All new residential development within the High Density residential designation shall be subject to site plan control in accordance with the policies in Section 9.10.

3.1.6. Secondary Residential Units

Within the Residential designation, one Secondary Residential Unit may be permitted within a single detached dwelling, semi-detached dwelling or townhouse dwelling if no building or structure accessory to the single detached dwelling, semi-detached dwelling or townhouse dwelling contains a secondary residential unit. One Secondary Residential Unit is also permitted in a structure accessory to a single detached dwelling, semi-detached dwelling or townhouse dwelling provided the single detached dwelling, semi-detached dwelling or townhouse dwelling does not already contain a Secondary Residential Unit. Provisions for Secondary Residential Units shall be outlined in the Zoning By-law.

3.1.7. Bed and Breakfast Establishments

Bed and breakfast establishments are permitted in the Residential designation in accordance with the policies of Section 9.13.

3.1.8. Group Homes

Group homes are permitted in the Residential designation in accordance with the policies of Section 9.11.

3.1.9. Home Occupations

Home occupations are permitted in the Residential designation in accordance with the policies of Section 9.12.

3.1.10. Institutional Uses

(a) Institutional uses may be permitted in the Residential designation subject to a Zoning By-law Amendment, provided:

(i) The use can easily be accessed by pedestrians;
(ii) The use is located on a site that has adequate land area to incorporate required parking, waste management facilities, landscaping and buffering on-site; and

(iii) The scale, massing and sitting of the development is compatible and consistent with development on adjoining lands.

(b) The development of institutional uses shall conform to the urban design policies in Section 8.6.

(c) All institutional uses shall be subject to site plan control in accordance with the policies in Section 9.10.

3.1.11. Neighbourhood Commercial Uses

(a) Neighbourhood Commercial uses shall be limited to convenience type commercial uses that provide for the daily needs of nearby residents. Permitted uses may include retail uses, medical and dental clinics, convenience stores, daycare centres, eating establishments, office uses and personal service uses.

(b) Individual Neighbourhood Commercial uses shall not exceed 235 square metres of retail or service area. The maximum overall floor area of a neighbourhood commercial development shall be 750 square metres.

(c) Neighbourhood Commercial uses may be permitted in the Residential designation subject to a Zoning By-law Amendment, provided:

(i) The use can easily be accessed by pedestrians;

(ii) The use is located on a site that has adequate land area to incorporate required parking, waste management facilities, landscaping and buffering on-site; and,

(iii) The scale, massing and sitting of the development is compatible and consistent with development on adjoining lands.

(d) Neighbourhood commercial uses may be permitted to locate within the main floor of multiple residential and apartment buildings, provided that the location and design of such uses are compatible with the main residential use and will conform to this section of the Plan. Zoning By-law Amendments passed in support of such a use may include site-specific regulations intended to limit the intensity of the use and maintain the character of the surrounding neighbourhood. It is intended that the uses permitted in accordance with this policy only serve the neighbourhood retail and service needs of the surrounding residential area or neighbourhood and therefore will be limited in floor area.

(e) The development of neighbourhood commercial uses shall conform to the urban design policies in Section 8.6

(f) The development of neighbourhood commercial uses shall be subject to site plan control in accordance with the policies in Section 9.10.
3.1.12. Parks and Open Space

(a) Parks and Open Space uses are permitted in the Residential designation in accordance with the policies of Section 3.6.

3.1.13. Residential Intensification

(a) In accordance with Provincial and Regional policies, the Town will accommodate at least 40% of projected housing growth annually, within the existing Built-up Area as illustrated on the Land Use Schedules to this Plan.

(b) For the purpose of this Plan, *residential intensification* is defined as the development or redevelopment of existing vacant land or underutilized land within existing urban areas into building types that more efficiently use existing urban space and services.

(c) In reviewing intensification proposals, the Town will assess the density of such proposals relative to the character of the surrounding neighborhood and shall consider how the site and building design of the proposal and issues such as landscaping, traffic, servicing and parking have been addressed to integrate the development with the character of the existing neighbourhood and reduce impacts on adjacent properties.

(d) *Intensification* opportunities will be encouraged if proponents demonstrate to the satisfaction of the Town, through the provision of detailed site plans and elevation plans, that such proposals will be respectful of, compatible with and designed to be integrated with the existing character of the community or neighbourhood where they are proposed.

(e) In considering proposals for *residential intensification*, the following criteria are applicable within the Residential designation:

(i) This Plan identifies a number of areas that may be good candidates for *residential intensification* as shown on Schedules ‘A’ and ‘B’. Those areas are designated as Medium Density Residential or High Density Residential on Schedules ‘A’ and ‘B’. This does not preclude consideration of other sites in the Residential designation provided the *intensification* and *redevelopment* proposals achieve a unit density and housing type that is in keeping with the character, density and building heights of the neighbourhood where it is proposed;

(ii) Within stable residential neighbourhoods *residential intensification* and *redevelopment* proposals shall maintain the unit density and unit type of the surrounding neighbourhood, but may through a Zoning By-law Amendment establish maximum net densities of between 5 and 15 units per hectare;

(iii) The *development* will be characterized by quality design and landscaping, will implement suitable building setbacks to preserve the existing character of the neighbourhood, shall meet current parking standards and meet or
improve traffic movements so as not to negatively impact the surrounding neighbourhood from the perspectives of safety or neighbourhood character;

(iv) The creation of new freehold infill lots or vacant condominium developments through the consent process or condominium process, for ground-oriented units, may be permitted provided the proposed lot and unit type and building height is similar to and compatible with the established character of the street or neighbourhood where it is proposed; and

(v) The creation of Secondary Residential Units within residential neighbourhoods is considered an appropriate form of residential intensification. The establishment of Secondary Residential Units shall occur in accordance with Section 3.1.6.

(f) All residential intensification within the Residential designation shall conform to the urban design policies in Section 8.6.

(g) All residential intensification shall be subject to site plan control in accordance with the policies in Section 9.10.

3.1.14. Monitoring of Housing

In order to assess the effectiveness of the Residential policies which implement the Provincial Policy Statement, the Provincial Growth Plan and the Regional Official Plan, the Town will conduct an annual review of the housing activity to provide information on the following topics:

(a) Residential building permit activity by type of unit;

(b) Residential building permit activity within the Built-up Area;

(c) Residential building permit activity within the Greenfield Area;

(d) The location and distribution of the supply of vacant designated residential land within the Town;

(e) The number of draft approved and vacant registered lots;

(f) The creation of new residential units through intensification, infilling, conversions, accessory apartments, etc.;

(g) Inventory of vacant housing sites, by type and location;

(h) The Town shall consult with the Region to obtain, if applicable, information on vacancy rates, supply of affordable rental and ownership housing units, and affordability thresholds; and

(i) The results of the monitoring program will be reported to The Town on an annual basis and will be analyzed at the time of the five year Official Plan review.
3.1.15. Secondary Plans

Secondary Plans are prepared for the purpose of guiding development applications in specific settlement areas of the Town. The purpose of creating secondary plans is to achieve specific land use and development objectives. The following secondary plans have been integrated with the Residential designation:

(a) Campden Secondary Plan;
(b) Prudhommes Secondary Plan;
(c) Jordan Secondary Plan; and
(d) Jordan Station Secondary Plan.

3.1.15.1. Campden Secondary Plan

3.1.15.1.1. General Policies

(a) The Secondary Plan has been produced in accordance with the Official Plan.
(b) Land use is divided into several categories with policies established for each category.
(c) The lands within the Secondary Plan are designated in accordance with Schedule 'B6'. The land use designation on Schedules 'A' and 'B' refines the general land use designations of the Official Plan.
(d) To provide an appropriate number of new residential units that will assist in sustaining the Campden community.

3.1.15.1.2. Residential

(a) The predominant use of the lands designated, as Residential on Schedule ‘B6’ shall be for single detached residential dwellings.
(b) Secondary uses which may be permitted include the following:
   (i) Bed and breakfast establishments;
   (ii) Group homes;
   (iii) Home occupations;
   (iv) Institutional uses including elementary and secondary schools, community facilities, churches and places of worship and daycare centres; and
   (v) Accessory buildings and structures.
(c) In recognition of the objective of this Plan to ensure that the rural character of the area is maintained, residential development shall primarily consist of larger than
average lots as opposed to typical smaller lot urban residential development. To this end the minimum lot size shall generally be 475 square metres.

(d) The design of new developments including residential infilling, will ensure that the low-density large lot character of existing residential areas are maintained.

(e) Every effort will be made to protect residential development from the impact of noise, dust, odour, heavy traffic and other nuisances, which may be generated from incompatible land uses located within and outside of the Secondary Plan area. In this regard residential development shall incorporate appropriate mitigation measures and/or separation distances in the vicinity of existing and/or proposed industrial or commercial operations. Such measures or distances shall be determined by appropriate studies, carried out in accordance with Ministry of the Environment guidelines, addressing possible air emissions, odour, dust and noise impacts. Potential impacts specified for analysis will be the result of consultation between Town Staff, the developer and Regional Staff.

(f) Residential development at the agricultural interface shall employ appropriate mitigation measures to ensure land use compatibility, including the use of adequate separators, landscaping and fencing.

3.1.15.1.3. Commercial

(a) The need for additional commercial and retail services in the Secondary Plan area is limited due to the relatively small market area of the neighbourhood. Accordingly, no new lands have been designated for commercial purposes in the Plan Area.

(b) Proposals for the redevelopment of the former salvage yard shall be accompanied by a record of site condition, carried out in accordance with the Ministry of Environment and Climate Change Guidelines for the Use at Contaminated Sites in Ontario. This process shall identify the likelihood of contamination and the extent and nature of any contamination, as well as a remedial program to ensure that the site is restored prior to development. Should these lands be redeveloped for residential purposes, an amendment to the Secondary Plan will not be required. However, an amendment to the Zoning By-law will be required.

3.1.15.1.4. Institutional

(a) Institutional uses are permitted in the Residential designation and the policies of Section 3.1.10 apply to lands to be developed for institutional purposes.

3.1.15.1.5. Parks and Open Space

(a) The opportunity to create a neighbourhood park is restricted because of the limited area for development within the Secondary Plan area.
(b) The dedication of lands or the acceptance of cash-in-lieu of the land dedication as a result of development or redevelopment of land shall be in accordance with the provisions of Section 3.6 of this Plan.

3.1.15.1.6. Servicing and Transportation

(a) Existing and proposed development within the Secondary Plan Area shall be serviced with municipal sanitary sewer services in accordance with Municipal Policy.

(b) Easements to accommodate municipal services shall be granted as a condition of development approval.

(c) Easements to accommodate utilities shall be granted as a condition of development approval.

(d) The provision of sewerage, roads and other municipal services will be achieved with minimum costs to the Town.

(e) Existing and new development will be required to contribute to the costs of servicing in accordance with the charges established by the Town.

(f) In order to achieve the proper co-ordination of services and consistence in development standards, the orderly subdivision of land by way of plan of subdivision will be required throughout the Neighbourhood. Consents to sever land as an alternative to a registered plan of subdivision will be discouraged and will only be permitted for minor infilling when it is determined to the satisfaction of the Town that a plan of subdivision is not deemed necessary to adequately address the policies of this Plan and the provisions of The Planning Act.

(g) Municipal water is not intended to be provided. As a result, development will obtain water supply by individual cisterns.

(h) Stormwater shall be handled in an efficient, environmentally sensitive manner with respect to water quality and quantity in order to meet Provincial requirements. In this regard, storm water management will be in accordance with the master drainage plan.

(i) Water quality enhancement facilities (ponds) will form an integral part of the stormwater management system in order to treat storm water before entering the creek system.

(j) The cost of providing stormwater management systems, including land acquisition, shall be borne by benefiting developers.

(k) The road system required to serve the Secondary Plan area is shown on Schedule ‘B6’. Minor changes to the road patterns will be permitted provided the general intent of the Secondary Plan is maintained.
No increased road right-of-way widths beyond 20 metres are required to accommodate development within the Secondary Plan area. Where any proposed subdivision would preclude the development of a suitable system of interconnecting roadways, as outlined in this Plan, subdivision design modifications will be effected before development proceeds.

Undeveloped areas should be developed in an orderly and progressive manner in order to ensure that the provision of sewers, roads and other municipal services are achieved with minimum municipal expenditure.

The subdivision of land is predicated on the availability of suitable storm and sanitary sewer outlets and appropriate potable water supply.

3.15.2. Prudhommes Secondary Plan

3.15.2.1. Introduction

3.15.2.1.1 Purpose

The purpose of the Prudhommes Secondary Plan (this Secondary Plan) is to provide a detailed land use and policy framework for the regulation of development within the Secondary Plan Area in the Town of Lincoln.

3.15.2.1.2 Location

This Secondary Plan Area is located in the northeast part of the Town of Lincoln bordered by Lake Ontario to the north, the Queen Elizabeth Way (QEW) to the south, Victoria Avenue North to the west, and existing residential properties to the east - east of the Jordan Road interchange.

The Secondary Plan Area encompasses a total area of approximately 50 hectares (124 acres), with approximately 3 kilometres of Lake Ontario Shoreline. The Area includes tremendous views from the QEW out to Lake Ontario and inland up Jordan Harbour.


3.15.2.1.3 Interpretation

This Secondary Plan Area shall be developed over time in accordance with the policies of this Secondary Plan, in conjunction with the applicable policies of the Town of Lincoln Official Plan.
Official Plan of the Town of Lincoln (the Official Plan). Where there is a conflict between the principles, objectives, and/or policies of this Secondary Plan and the Official Plan, the principles, objectives, and/or policies of this Secondary Plan shall prevail.

(b) Inherent to this Secondary Plan is the principle of flexibility in text and in mapping. Policies shall be subject to interpretation without Amendment to this Secondary Plan, provided that the general intent and urban structure of this Secondary Plan are maintained, to the satisfaction of the Town.

(c) Local roads can be public or private as long as they follow the general alignment and design policies to the satisfaction of the Town.

3.1.15.2.2. Vision and Objectives

3.1.15.2.2.1 Vision Statement

(i) Prudhommes will be a successful, diverse, walkable, mixed-use waterfront neighbourhood – adding an exciting and evolving destination within the broader Niagara Region. It will leverage and connect all that the Twenty Valley Tourism Area has to offer. It will demonstrate the best practices in community building – socially, economically, and environmentally.

The Vision Statement is further articulated through a number of more contextually specific statements that have shaped the development of this Secondary Plan, including direction to create:

(i) A central Main Street that terminates at a waterfront park with buildings that front, face, and feature the main street, the waterfront; and views to Lake Ontario;

(ii) A well-designed and connected community of residential neighbourhoods that provide for a range of housing types, mixed-use developments, retail and service commercial uses, office uses, and community facilities;

(iii) A connected system of natural features recognizing the constraints of the Lake Ontario Shoreline, while promoting leadership in sustainability and green building technology;

(iv) A height strategy that includes low-rise buildings at the east and west ends of the site, adjacent to Victoria Shores and other existing residential uses, with a distinct transition in height, getting taller toward the middle of the
Secondary Plan Area. The tallest buildings will become landmarks, framing the views to Lake Ontario and Jordan Harbour;

(v) A public open space network that includes a waterfront park that is connected to the existing natural features and the community. Continuous public access along the waterfront shall be provided and will incorporate key connecting links to the planned street network;

(vi) A multi-modal, active transportation network that promotes walking and cycling. The street network will be a highly interconnected network that could include public and private roads that promotes ease of access, orientation, and safety for pedestrians, cyclists, and motor vehicles. Streetscape design will establish a comfortable pedestrian environment; and,

(vii) A transit-ready community where development incorporates opportunities for any future GO Transit, intra-municipal, or other transit system investments. Any transit introduced into the area will be supported by the high quality public realm and appropriate built form.

3.1.15.2.2.2 Objectives For Achieving A Successful Community

(a) Fundamental to realizing the Vision Statement are a number of objectives that are intended to provide the framework for achieving a successful community. These objectives are as follows:

Complete Community Objectives

(b) A complete community meets people’s needs for daily living throughout an entire lifetime by providing convenient access to an appropriate mix of jobs, local services, a full range of housing including affordable housing, public services and community infrastructure, and a robust open space system. Convenient access to public transportation and options for active transportation are crucial elements of a complete community. Objectives are:

(i) To support the creation of a complete community with easy access for all residents to a wide range of uses including shopping and restaurants, parks and open spaces, employment opportunities, educational and cultural opportunities, live-work options, mobility options, a mix and diversity of housing types, and a range of community facilities, services, and amenities; and,

(ii) To encourage the development of a complete community that includes higher intensity built forms and land uses as a way of reducing land consumption, and maximizing the efficiency and cost effectiveness of municipal service
infrastructure. Higher intensity forms of housing may also enhance life-cycle and affordable housing options.

Quality Objectives

(c) A high quality and ultimately a beautiful community includes well designed buildings, streetscapes, parks and open spaces. A beautiful community protects natural features and viewscapes and includes an accessible and well-designed system of public parks and open spaces that celebrate the site, and provide opportunities for enjoyment by the entire population. A high quality community includes destinations, landmarks, and gateways that distinguish it within its context and establish a sense of place. Crucial to a high quality community is the attention to the interplay among built form, the public realm, and the natural environment. A high quality community should engender a sense of pride as a place to live and a sense of stewardship in its long-term care and maintenance. Objectives are:

(i) To develop a welcoming community that encourages and supports active living, social engagement, civic pride, and the creation of a sense of place and well-being. Fundamental to achieving this objective is the celebration of the views to, and over, the water, and public access to the water’s edge;

(ii) To include landmarks and gateways that clearly identify where you are, and when you have arrived. Landmarks must be recognizable and visible from a distance. Gateways help recognize entry points into the community. Landmarks and gateways can include buildings, structural elements, and/or landscape features;

(iii) To build beautiful public and private streets and streetscapes. Streets need to accommodate all modes of transportation and be designed to be pedestrian friendly and safe. Building facades play a crucial role in defining and animating the street edge and creating the image and character of the community. Together the roads and the adjacent building facades create a streetscape;

(iv) To ensure that parks and open spaces, including the existing natural features, are beautiful, accessible, and linked. Parks and open spaces need to be visible and accessible from, and integrated with the street network, and include a full array of opportunities for outdoor festivals, recreation and play, as well as quiet contemplation. High quality landscape architecture will ensure that these outdoor spaces include public art and appropriate grading, paving, and planting materials that celebrate the landscape context; and,

(v) To require high quality architecture that transcends a theme or a specific period in time is fundamental to a beautiful community. Buildings should be
compatible with one another, but there must be a diversity of height and scale, and a diversity of style that may be defined through building materials, colour, and architectural details. Views into the community from the QEW present unique opportunities for raising the bar of urban design to showcase that a high quality destination can cater to both residents and visitors.

Healthy Community Objectives

(d) A healthy community consciously seeks to improve the health of its citizens by putting public health high on the social and political agenda. Physical, social and mental well-being are the necessary components of public health. The built environment should be designed to create opportunities that encourage residents to be physically active and socially engaged. A fundamental element of a healthy community is the inclusion of active transportation. Active transportation refers to any form of human-powered transportation – walking, cycling, using a wheelchair, scooters, inline skating, or skateboarding. Objectives are:

(i) To plan for an active transportation system which is highly integrated and connected within the community, the adjacent communities, the Town and to transportation systems that serve the broader Region;

(ii) To design the community around pedestrian activity with a substantial number of destinations, including parks, cultural and community facilities, shopping and restaurant opportunities, within walking distance to promote walking and cycling and which, in turn encourages daily physical activity and lessens the dependence on automobiles;

(iii) To ensure that the appropriate level of infrastructure and amenities are provided along active transportation routes to ensure pedestrian comfort and to create enjoyable and safe environments through which to travel; and,

(iv) To plan for “age-in-place” facilities within the community that anticipate changing housing needs for an ageing population.

Sustainability Objectives

(e) A sustainable community is economically, environmentally, and socially healthy and resilient. It meets the challenges of climate change and other environmental issues through integrated solutions rather than through fragmented, incremental approaches that meet one objective at the expense of the others. A sustainable community manages its human, natural and financial resources equitably and takes a long-term view – one that is focused on both present and future generations.
Sustainability success relies upon having specific and measurable targets for indicators related to energy, water, carbon, and waste. Objectives are:

(i) To protect and enhance local and regional ecosystems and biological diversity;
(ii) To promote the responsible use of resources to ensure long-term sustainability, reduce greenhouse gas emissions, and reduce demands for energy, water and waste systems;
(iii) To demonstrate leadership in sustainable forms of green building design and technology, including the incorporation of renewable and alternative energy sources;
(iv) To incorporate low impact design and other site design strategies to mitigate environmental impacts and to create a more comfortable urban environment; and,
(v) To require a transportation system that reduces reliance on the automobile as the primary mode of transportation, promotes active transportation and is transit ready.

Resiliency Objectives

(f) A resilient community can effectively respond to emergencies, both related to climate change and otherwise, because it has a plan in place, responsibilities assigned, and facilities available. Natural or human made disasters are considered and the necessities of life are provided, particularly for those who are most at risk. Therefore, an objective of the Secondary Plan is to establish emergency services, to provide assistance in all conditions.

Viability Objectives

(g) A viable community is market responsive, efficient, and cost effective. Objectives are:

(i) To ensure that development is cost-effective and appropriate for the market place, and that this Secondary Plan has the flexibility to respond to, and encourage, positive changes in the market place over time;
(ii) To optimize the use of existing infrastructure investments and to promote the coordinated, efficient and cost-effective delivery of service infrastructure and community infrastructure that is appropriate for the planned urban development forms;
(iii) To ensure that new development supports a full range of mobility options, including transit, when it becomes available; and,
(iv) To ensure that all development is sustainable and financially viable over its life cycle.

3.1.15.2.3 Growth Management

3.1.15.2.3.1 Community Structure

(a) The planned community structure is described as a complete community with a range and mix of residential dwelling types and employment generating land uses. The water’s edge is identified as a component of the natural environment, and that the approach to environmental conservation is further augmented by key elements of the public open space system. From a development perspective, there is a “Main Street” identified that is to become a community focal point and destination. Larger scale retail and office uses are expected along the North Service Road, taking advantage of the visibility and accessibility attributes of the adjacent QEW.

(b) Schedule ‘B1’ – Land Use, identifies a range and mix of land uses that are appropriate for the Secondary Plan Area, and are compatible with existing development. The following primary components of the planned community structure include:

(i) Low-Rise Residential;
(ii) Mid-Rise Residential;
(iii) High-Rise Residential;
(iv) Employment;
(v) Commercial/Mixed Use;
(vi) Main Street Mixed Use;
(vii) Mixed Use;
(viii) Marina;
(ix) Natural Environment; and,
(x) Parks and Open Space.

(c) Schedule ‘B2’ – Building Height identifies the height structure of the Secondary Plan. Built form is generally low-rise at the east and west ends, building to the taller elements in the middle of the Secondary Plan Area. Schedule ‘B3’ – Urban Design Features identifies gateways, destinations, and landmarks that correspond with the
land use pattern and building height structure previously identified. Schedule ‘B4’ - Active Transportation identifies the street and trail networks, including active transportation routes and connections, as well as the street hierarchy.

3.1.15.2.3.2 Phasing Strategy

(a) Overall, this Secondary Plan Area is expected to accommodate substantial new development over the next 20 years. It is estimated that approximately 2,800 to 6,300 new residents and 1,200 to 2,500 new employees may be accommodated within the Secondary Plan Area upon full build out, depending upon market acceptance, developer motivation, and the availability of required service infrastructure. It is expected that development, over time, will achieve a gross density of between 80 and 220 persons and jobs combined per hectare.

(b) The Town and Region shall carefully monitor residential growth within the Secondary Plan Area through the creation of a Development Phasing Plan. Development phasing will be established based on population and employment growth over time, in accordance with, and in conjunction with the ability of the Town and Region to pay for infrastructure development costs as required, and through the application of the following phasing policies:

(i) It is the intent of this Secondary Plan that growth shall occur in a logical, efficient, and fiscally responsible manner. Primary factors to consider through the review of subsequent planning approvals in this regard include:

- The integration of new development within the planned community structure of this Secondary Plan, resulting in a contiguous, connected, and compact urban form;
- The provision of adequate municipal services (water, sanitary, stormwater) to accommodate the proposed growth in a cost-efficient manner;
- The provision of appropriate transportation facilities, and the availability of adequate capacity on the existing street network, including the interchanges with the QEW;
- The securement of natural features and the dedication of the designated Parks and Open Space lands into public ownership; and,
- The provision and adequacy of educational and recreational facilities and other community services.
(ii) If one or more of these factors cannot be addressed to the satisfaction of the Town, the Town, in consultation with the Region, may zone the lands with a holding provision, in accordance with the policies of the Official Plan, until provision for servicing is provided.

(c) As part of any development application, a Traffic Impact Study (TIS) shall be carried out to determine traffic impacts of the proposed development with consideration given to the full development of the Secondary Plan area. The TIS shall take into consideration any recommendations of the ongoing Town Transportation Master Plan. The TIS shall determine any required transportation improvements, including potential improvements to the QEW interchange at Victoria Ave, provide functional layout for improvements and include an estimate of transportation infrastructure costs that are apportioned to specific developments within the Secondary Plan area. The TIS will be carried out by the proponent, in consultation with the Town, Region and MTO.

(d) Comprehensive development within the Secondary Plan Area is subject to the resolution of existing development constraints, as identified on Schedules ‘B5-1’ and ‘B5-2’ and ‘B5-3’ - Constraints. No development shall occur within constraint areas until the Town, in consultation with the various agencies having jurisdiction, has been satisfied that the identified constraint has been appropriately studied and resolved, in accordance with the policies of this Secondary Plan, and the policies of the Official Plan. Not all of the identified development constraints are applicable to every land parcel within the Secondary Plan Area.

3.1.15.2.4 Sustainability Guidelines

(a) All development within the Secondary Plan Area shall have regard for the sustainability guidelines included in this Section of this Secondary Plan.

(b) The statements in this Section of this Secondary Plan are intended as guidelines and, as such, adjustments and refinements are anticipated, provided that the intent of these guidelines is achieved, to the satisfaction of the Town.

(c) While the guidelines included in this Section of this Secondary Plan are not mandatory requirements, it is expected that the implementation of these guidelines will be linked to Local, Regional, and potentially Provincial incentive programs that are, or may become, available.
3.1.15.2.4.1 Green Buildings

(a) For all buildings with GFA of 1,000 square metres or greater and/or identified under Part 3 of the Ontario Building Code, achievement of the following sustainability targets is encouraged:

(i) Generally:
   - Be certified LEED v4 Silver, or equivalent.

(ii) For Energy:
   - Meet the requirements for LEED v4 EA Credit Optimize Energy Performance, or equivalent, and demonstrate a 25% reduction in energy consumption per ASHRAE 90.1-2010;
   - Be “solar ready”; and,
   - Incorporate green/white or other high albedo roofing.

(iii) For Water:
   - Meet the requirements for two points under LEED v4 Credit Indoor Water Use Reduction (30 % reduction) OR provide water consuming fixtures that are each at least 20% better than 6 LPF toilets, 2.2 GPM faucets and 2.5 GPM showers;
   - For projects where soft landscapes exceeds 5% of the building Ground Floor Area, meet the requirements of LEED v4 Credit Outdoor Water Use Reduction (50% reduction in irrigation water), or equivalent; and,
   - Ensure that the maximum allowable annual runoff volume for the development site does not exceed the runoff under pre-development conditions.

(iv) For Waste:
   - Divert 75% of all construction waste away from landfill sites; and,
   - Provide tri-sorting facilities for waste.

(b) For all buildings with GFA of less than 1,000 square metres and/or identified under Part 9 of the Ontario Building Code, achievement of the following sustainability targets is encouraged:

(i) For Energy:
   - Be Energy Star certified. Grade-related residential units (3.5 storeys and less) to be designed to EnerGuide 83, or equivalent, per Energy Star for Homes;
   - Meet the requirements for LEED v4 EA Credit Optimize Energy Performance, or equivalent, and demonstrate a 25% reduction in energy consumption per ASHRAE 90.1-2010;
consumption per ASHRAE 90.1-2010, which is 5 to 10% better than the Ontario Building Code;
• Be “solar ready”; and,
• Incorporate green/white or other high albedo roofing.

(ii) For Water:
• Meet the requirements for 2 points under LEED v4 Credit Indoor Water Use Reduction (30% reduction), OR provide water consuming fixtures that are each at least 20% better than 6 LPF toilets, 2.2 GPM faucets and 2.5 GPM showers; and,

(iii) For Waste:
• Divert 75% of all construction waste away from landfill sites.

(c) In order to support sustainable community design, individual building design shall be encouraged to:

(i) Include on-site renewable or alternative energy systems which produce at least 5% of building energy use. Alternatively, identify opportunities for the provision of centralized, integrated energy systems, such as district energy for heating and cooling;

(ii) Maximize solar gains through:
• Orienting building to maximize potential for passive and active solar energy; and,
• South facing windows.

(iii) Mitigate heat island effects by:
• Locating trees or other plantings to provide shading for a least 50% of sidewalks, patios, and driveways within 15 metres of new buildings; and,
• Installing light-coloured paving materials including white concrete, grey concrete, open pavers and any material with a solar reflectance index of at least 29.

(iv) Promote water conservation by including the installation of rainwater harvesting and re-circulation/reuse systems for outdoor irrigation and outdoor water use;

(v) Require that new construction use regionally and locally sourced building materials to the greatest extent possible; and,
(vi) Promote sustainable landscape practices by requiring the use of water efficient, drought resistant plant materials in parks, along streetscapes, and in public and private landscaping, including:

- Avoidance of turf grass areas, and when required, install drought resistant sod; and,
- Reduce the impact caused by new development on the natural hydrological cycle by installing permeable driveway and parking lot surfaces.

3.1.15.2.4.2 Accessibility For Ontarians With Disabilities (AODA)

(a) New buildings, parks, trails and walkways shall incorporate universal physical access features and follow the accessibility requirements as set out by the Ontario Building Code and the Accessibility for Ontarians with Disabilities Act.

3.1.15.2.4.3 Crime Prevention Through Environmental Design (CPTED)

(a) All development, with a focus on streetscapes, parks and open spaces, parking lots and other publicly accessible areas, shall include Crime Prevention Through Environmental Design (CPTED) principles, including:

(i) Adequate lighting;
(ii) Clear sight lines, allowing views from one end of a walkway to the other;
(iii) Appropriate landscaping, but avoiding landscaping that might create blind spots or hiding places;
(iv) Adequate fencing and fenestration;
(v) Clear signage that delineates permitted use and speed; and,
(vi) Streetscape and building design that promotes 'eyes on the street'.

3.1.15.2.4.4 The Urban Forest

(a) The urban forest includes trees and shrubs on public and private lands, provides ecological benefits that support natural functions, and assists in mitigating the urban heat island effect. Trees or other plantings shall be located throughout the community to provide shading for sidewalks, parks and open spaces and other publicly accessible areas. In addition, this community shall be planned to achieve a mature forest cover. To this end, the Town shall:
(i) Implement tree protection policies, which will include a tree replacement ratio where tree removal is unavoidable;
(ii) Implement street tree and naturalization programs to increase urban canopy cover; and,
(iii) Require the planting of trees in all public works projects.

(b) The urban forest shall include a variety of trees that are hardy, resilient, non-invasive, salt tolerant, drought resistant, and low maintenance. All trees shall provide a large canopy and shade over sidewalks, parks, and open spaces. Native tree species are preferred.

3.1.15.2.4.5 Local Food Production

(a) The creation of opportunities for local food production is supported by the Town. Development plans and building designs may provide opportunities for local food growing and production through:

(i) Community gardens;
(ii) Edible landscapes;
(iii) Small scale food processing;
(iv) Food-related home occupations/industries;
(v) Small and medium scaled food retailers; and,
(vi) Local market space (i.e. a farmer’s market).

3.1.15.2.4.6 Sustainability Certification

(a) Design, construction, and monitoring within the Secondary Plan Area should be evaluated in accordance with the EcoDistricts rating system, WELL Building Standard, and Active Design Guidelines (Center for Active Design). Equivalent rating systems, or other similar rating/evaluation approaches may be considered by the Town.

(b) Design, restoration, and operation of the water’s edge (the natural features, waterfront parks, and waterfront promenade) shall be evaluated in accordance with the Waterfront Alliance Waterfront Edge Design Guidelines, a rating system that promotes improved access, resilience, and ecology for waterfront developments.

(c) The design and deployment of infrastructure shall be evaluated in accordance with the Envision Systems rating system, a rating system and planning guide for sustainable infrastructure projects.
Any approaches developed in accordance with this Section of this Secondary Plan shall be created and implemented in a collaborative manner between the Town, Region, and affected developers and landowners.

In order to achieve sustainability certification for development within the Secondary Plan Area, the Town may designate all, or part of the Secondary Plan Area as a Community Improvement Project Area, in accordance with the policies of the Official Plan.

3.1.15.2.5 Design Guidelines

All development within the Secondary Plan Area demonstrate general consistency with the design guidelines included in this Section of this Secondary Plan and the Official Plan.

The statements in this Section of this Secondary Plan are intended as guidelines and, as such, adjustments and refinements are anticipated, provided that the intent and general design approach articulated in this Section are achieved, to the satisfaction of the Town.

As a condition of Draft Plan of Subdivision, Condominium and/or or Site Plan Approval, the Town shall require a design review by a control architect or urban design consultant subject to the process identified in Appendix B. Prior to the issuance of building permits, the design review for the applicable building shall be approved by the Town to ensure that the intent of the Design Guidelines provided in this Secondary Plan is maintained.

3.1.15.2.5.1 Design Guidelines For The Private Realm

The private realm within the Secondary Plan Area is comprised of a variety of built forms and private spaces, and their relationship to the public waterfront, open spaces, and street network. The variety of residential types, commercial/retail uses and mixed use, mid- and high-rise buildings envisioned for the community will contribute to its character and support the public realm through form and architectural details/features. The following private realm guidelines are intended to:

(i) Encourage harmonious, attractive streetscapes through attention to the architectural quality of the building facade and the at-grade relationship of buildings to streets, to parks, and to natural features;
(ii) Create a high standard of architectural detail and design excellence that enhances the overall character and uniqueness of the community;

(iii) Encourage a range and mix of housing forms, a diversity of height, and lot type variety to create a diverse built environment; and,

(iv) Reduce and mitigate the visual prominence of garages and utilities within the residential landscape.

3.1.15.2.5.1.1 Development Blocks and Lots

(a) Development will be accommodated on a modified street grid — including the Waterfront Promenade, the Main Street, the North Service Road, Collector Roads, Local Roads, Private Roads and Lanes — and the associated Central Plaza, identified on Schedule ‘B3’ as a Minor Gateway, and other public parks and open spaces, to establish development blocks that achieve an efficient pattern and provide visual interest and diversity.

(b) The block and street network, along with building siting, shall provide for vistas and viewsheds to Lake Ontario, the Niagara Escarpment, parks and open spaces, and natural features. This will include the provision of a single-loaded Waterfront Promenade and a Main Street that terminates at the Central Plaza.

(c) Where possible, development blocks should maximize solar gains through building orientation and layout to maximize potential for passive and active solar energy.

(d) All buildings should be designed to front, face, and feature abutting public and private streets. Reverse frontage shall generally not be permitted for development within this Secondary Plan Area. Where conditions exist that require reverse frontage, it shall be done to the satisfaction of the Town.

(e) Site design is intended to reflect a high quality built environment, including elements such as orienting buildings to address the public realm and streetscape, and reducing the number of vehicular driveways.

3.1.15.2.5.1.2 Built Form

(a) A full range of building types and tenures shall be provided to make a variety of housing options available within the community.

(b) Buildings shall be designed for an urban context by directing their primary building facades to the abutting public street or central courtyard. Buildings must be
designed for close siting which facilitates street activity and active transportation, with views directed to the street and public spaces rather than towards parking areas and neighbouring sites.

(c) More prominent building massing and articulation shall be provided at corners and especially at the gateway entrances to the community from the North Service Road. This added treatment highlights the significance of these intersections and frames views and vistas to the Lake and the Niagara Escarpment.

(d) New development will be compatible with adjacent and neighbouring development, as well as existing residences in Victoria Shores, through a combination of siting, massing, and landscape features.

(e) Architectural styles of individual units shall complement each other. The various architectural forms within the community shall provide for a harmonious mix of distinctive architecture, which may incorporate both traditional/heritage and modern influences. It is important that the architectural form and architectural style complement the design of the public realm.

(f) A variety of architectural elements, such as wall plane articulation, entry porches, canopies, columns, dormers, and material detailing should be employed to create a distinctive character for streetscapes in the community.

(g) Where parking cannot be provided within structures, surface parking areas shall be located to the rear or the interior side yard for commercial and employment blocks abutting the North Service Road. Appropriate landscaping and screening measures shall be provided to mitigate their visual impact on public views.

3.1.15.2.5.1.3 Relationship of Buildings to Streets and Open Spaces

(a) Primary building entrances shall be clearly visible, located to front onto a street, be direct, and should be accessible to people of all ages and abilities.

(b) Buildings will generally be aligned parallel to an abutting street with siting and massing that provides a consistent building relationship.

(c) Buildings at corner sites will be sited and massed to address the intersection and adjoining streets.
(d) Buildings located adjacent to, or at the edge of parks and open spaces, will be designed, sited and massed to address the open space, and where appropriate, provide opportunities for overlook of these features.

(e) Development shall coordinate with all streetscape elements and utilities located within the road right-of-way, to ensure there are no conflicts between buildings, driveways, walkways or other site plan components.

(f) Front-facing garages shall be discouraged. If front facing garages are provided, they shall be designed to be in line with, or recessed between 1.2 and 1.5 metres behind, the main building face.

(g) Buildings facing parks, open spaces, Collector Roads, the Waterfront Promenade, or the Main Street should not have front facing garages so as to create a pedestrian oriented building to street relationship and to promote eyes on the street. Side or rear lane-based housing options should be considered. If front facing garages are required, the design shall be to the satisfaction of the Town.
(h) Projections into the required front yard, such as porches, entrance canopies, porticos, entrance steps and bay windows are encouraged for grade-related dwellings to provide pedestrian-scaled streetscape interest.

(i) Where front facing garages are necessary, the face of the garage door shall be set behind the main building facade. Dwelling designs with garages projecting beyond the front building wall facade are not permitted, unless the unit is designed such that:

(i) This is a habitable room over the garage. The habitable room shall not be setback more than 1.0 metre from the face of the garage;

(ii) The front door is clearly articulated with a porch or verandah with adequate space for seating, setback a maximum 2.0 metres from the front of the garage; and,

(iii) The roof is designed to unify the dwelling and the garage.

3.1.15.2.5.1.4 Built Form Transition and Massing

(a) Building siting and arrangement within the development blocks is a key component in providing an attractive streetscape. The siting of buildings can provide emphasis in a community by framing views and allowing for vistas to key features (e.g. waterfront, Central Plaza, park areas, and landmarks). The appropriate massing of these buildings will provide for comfortable pedestrian-scaled environments and help to transition densities both internally and outside the Secondary Plan Area, mitigating and/or eliminating negative impacts such as shadowing and overview.

(b) The massing of buildings should transition from greater to lower mass and height by incorporating techniques such as angular planes and/or stepbacks. Gaps between buildings using elements such as parks, plazas, parking areas, or streets are encouraged to provide relief along long, closed strings of building mass.

3.1.15.2.5.2 Design Guidelines For Buildings

3.1.15.2.5.2.1 Detached and Semi-Detached Dwellings

(a) Buildings must have front and exterior side facades that are parallel to the street with front doors, windows and entry features facing the street to create a consistent street wall.

(b) Front facing garages should generally be avoided where possible, and buildings should have front porches facing the street.
(c) Corner lots are priority lots within the community. The design of these dwellings shall include the following considerations:

(i) The flanking side elevation shall be given a level of architectural detailing equal to the front elevation of the dwelling;
(ii) The main front entrance should be located on the exterior side elevation, where possible, and corner windows, wrap-around porches, or other architectural features should be included to address the corner location; and,

(iii) Where fencing is provided in front yards, it shall be limited to a maximum height of 1.0 metre.

(d) Porches, stairs, canopies, and other entrance features may encroach into the required front yard and/or exterior side yard, in accordance with the implementing Zoning By-law.

(e) In addition to the guidelines listed above, the following additional guidelines apply to semi-detached dwellings:

(i) Semi-detached dwellings with a front facing garage and driveway should have the garages paired to maximize the extent of continuous green planting area;
The use of architectural detailing on semi-detached dwellings is encouraged to generate streetscape massing variety;

Semi-detached dwellings should be two to three storeys. Bungalow forms are discouraged for this housing type;

Semi-detached dwellings shall have single-car attached garages when accessed from the street frontage. Double car garages will only be permitted for lane based or rear yard garages; and,

For semi-detached corner lot buildings, the entry feature of the interior unit should be oriented to the front lot line, while the entry of the corner unit is encouraged to be oriented to the flanking lot line.

3.1.15.2.5.2.2 Townhouses and Other Multi-Unit Dwellings

(a) The siting, massing, and building facade design of the units shall be coordinated on a block-by-block basis through the architectural control process. The overall streetscape composition should display massing and design continuity while achieving streetscape variety.

(b) Building facades within a development block should be articulated in a manner that provides variation between units but reinforces common characteristics that visually unite the block.

(c) Variety in the design of roofs through the use of traditional gables and dormers, or more contemporary designs that include cantilevers and parapet details, is required to break up the massing of units within a block. However, the main roof should appear as one roof where possible and reflect the architectural style of the unit block.

(d) The massing and form of townhouses adjacent to single detached and semi-detached dwellings shall be complimentary but shall not necessarily be the same height.

(e) The main front entry should be oriented to the front lot line or higher order street, for interior units, while the entry of the corner unit is encouraged to be oriented to the exterior lot line. Where a dwelling unit flanks a private street or laneway, the main entrance shall face the front lot line or an interior courtyard.

(f) Rear lane accessed garages are preferred for townhouses and other multiple unit dwellings, where possible. Where front facing garages are necessary, the garage
door shall not exceed 50% of the width of the unit. Where units abut, garage doors should be paired.

(g) Rear lane accessed garages shall be complementary in design and building material with the principal dwelling.

(h) Utility meters shall be screened from public view and integrated into the design of the units through the use of wall recesses, enclosures, or insetting within the building walls. Rear lane units shall locate utility meters at the rear lot line.

(i) Side and rear elevations visible from streets and other elements of the public realm shall have architectural treatments consistent with the design of the front elevation.

(j) Corner unit designs are encouraged to provide significant corner features such as porches, wall articulation and bay windows, or other corner unit features as appropriate to their traditional or contemporary architectural style.

(k) Rows of street townhouses should be limited to a maximum of 8 units, with 6 units preferred. Back to back townhouses and stacked townhouses should be limited to
16 units. The length of the townhouse blocks should not exceed 50.0 metres, unless it is essential to the architectural style of the townhouse block.

(i) Where townhouses or other multiple unit dwellings face the Main Street, or the Waterfront Promenade, front facing garages shall not be permitted. These locations will require lane based or below grade garages.

3.1.15.2.5.2.3 Live-Work Units

(a) Live-Work units introduce a flexible built form use that allows for the unit to be used fully as a residence or a residence above with retail or service commercial uses at grade.

(b) Live-Work units should be sited along the Waterfront Promenade or other identified Collector Roads.

(c) Live-Work building designs should support pedestrian activity through minimal front yard setbacks, pedestrian weather protection such as canopies and enlarged clear glazed windows and pedestrian-scaled detailing for commercial space.

(d) On-street parking shall be provided as lay-by parking with resident parking provided at the rear of the building and accessed from a lane or a private road.

(e) Mechanical equipment including air conditioning units and utility meters shall be screened and/or located away from public view.

Figure 13: Live-work building designs should support pedestrian activity
Figure 14: Live-work units allow for commercial/retail uses at grade and residences above

3.1.15.2.5.2.4 Low-Rise Apartment Buildings
(a) Low-Rise Apartment buildings are appropriate in establishing an active urban character where intensity of use is desirable, such as locations close to commercial uses, the Waterfront Promenade, and the Main Street.

(b) The majority of the main building facade shall front the abutting street. The implementing Zoning By-law shall establish an appropriate build-within zone to ensure pedestrian comfort and streetscape activation.

(c) Long expanses of blank wall at grade shall be avoided.

(d) Parking shall be located below grade, where possible. Visitor parking, loading, and service areas shall be located in areas of low public visibility in side or rear yards and set back from the front facade of the building. These functions shall not occur along the Waterfront Promenade frontage.

(e) Where it is only possible to provide parking at grade, it shall be screened from street view through the use of landscaping, including features such as wrought-iron/metal fencing with masonry pillars and landscaping or a similar combination that is consistent with the building’s architectural style.

(f) Rooftop mechanical equipment shall be screened from public view and integrated into the design of the building with materials and/or colours that are consistent or complementary to the building.

(g) The design of the building and the site layout shall consider overall form, massing and proportions, and rhythm of major repetitive building elements, to create a streetscape that supports the pedestrian scale.

(h) A variety of high quality masonry (brick and stone) or other quality building cladding systems are encouraged.

3.1.15.2.5.2.5 Mixed-Use Buildings
(a) Mixed-Use buildings may include commercial and office uses at grade and commercial, office uses, and multi-unit residential above or behind. Ground floors shall be designed to be appealing to pedestrians and include uses that are more active in terms of pedestrian traffic, such as commercial/retail, personal service, and restaurant type uses on the ground floor.

(b) The guidelines as outlined under Mid-Rise or High-Rise Apartment Buildings, shall also apply to Mixed-Use buildings, depending upon the building height.

(c) Mixed-Use buildings are envisioned for the higher order street network within the Secondary Plan Area including, Main Street, the Waterfront Promenade, and the North Service Road.

(d) Buildings abutting low to mid-rise residential properties shall be designed to include appropriate approaches for transition including enhanced landscaping, setbacks, stepbacks, and/or angular planes.

(e) Larger buildings should be articulated to avoid large expanses of uninterrupted blank wall. Grade level retail frontages shall be broken down in scale to provide a finer grained frontage onto the Main Street, and the Waterfront Promenade. Reflective mirror glass shall not be used for windows at grade.

(f) Where located at a corner, buildings shall be designed to address both street frontages and be massed towards the corner locations for visual interest and to “anchor” the building.

(g) Residential entrances shall be clearly distinguished from the commercial entrances through building design and can be located at the front or side of the building.

(h) Rooftop mechanical equipment shall be screened from public view and integrated into the design of the building with materials and/or colours that are complementary to the building.
3.1.15.2.5.2.6 Mid-Rise Residential Buildings

(a) Buildings and their primary entrance shall be oriented towards and face the abutting street. The implementing Zoning By-law shall establish an appropriate build-within zone to enhance pedestrian comfort and streetscape activation.

(b) Mid-Rise buildings may be slab form or include a podium and tower configuration. For a slab configuration, there should be a 2.0 metre stepback above the 3rd storey facing a street. If a podium and tower configuration is preferred, the podium should be a maximum of 3 storeys.

(c) Balconies on all storeys above grade are encouraged. Where townhouse units are proposed at the base of the building they should incorporate a defined front yard that can accommodate tree planting and landscaping.

(d) Servicing, loading, and parking access shall be from a rear lane or private road. These functions shall not occur along the Waterfront Promenade frontage.

(e) Parking shall be located in structure, where feasible.
Where it is only possible to provide parking at grade, it shall be screened from street view through the use of landscaping, including features such as wrought-iron/metal fencing with masonry pillars and landscaping or a similar combination that is consistent with the building’s architectural style.

Rooftop mechanical equipment shall be screened from public view and integrated into the design of the building, with materials and/or colours that are complementary to the building.

3.1.15.2.5.2.7 High-Rise Residential Buildings

(a) High-Rise Residential buildings have been located to indicate through built form, the location of Prudhommes, with some in the form of landmarks. Landmark High-Rise buildings will be highly visible and legibly mark the Secondary Plan Area through a combination of architectural design and height. The Landmark High-Rise buildings will serve as the tallest buildings in the community.

(b) Landmark High-Rise Residential buildings will generally be a maximum of 18 storeys in height and designed to have podium and tower elements. The podium should be a maximum of 3 storeys.
(c) Buildings and their primary entrance shall be oriented and face onto the abutting street.

(d) The top of the building should be distinct and include architectural detailing that contributes to the skyline. Penthouse mechanical rooms and rooftop mechanical equipment shall be screened from public view and integrated into the design of the building and/or rooftop with materials and/or colours that are complementary to the building.

(e) Parking shall be located in structure, where feasible, and structures should not be visible from the street or Waterfront Promenade. Parking structures are also encouraged to be lined by units to create visual interest and to help screen the parking structure from view.

(f) Where it is only possible to provide parking at grade, it shall be screened from street view through the use of landscaping, including features such as wrought-iron/metal fencing with masonry pillars and landscaping or a similar combination that is consistent with the building’s architectural style.

3.1.15.2.5.2.8 Commercial and Employment Buildings

(a) The Commercial and Employment buildings will be located along the North Service Road. These buildings will serve as an edge along the southern portion of the Secondary Plan Area, define the major and minor gateways, and contribute to the pedestrian scale of the community.

(b) Commercial buildings located at the primary gateway will serve an important role of defining the entry to and initial impression of the community. Buildings at these locations will:

(i) Include distinctive building designs which include articulated built form, massing features and added building height at corners that address the gateway;

(ii) Incorporate decorative planting and/or hardscape features that complement the building design and materials; and,

(iii) Include decorative paving at the corners and to define direct connections to building main entrances.

(c) Building scale, massing, and height should relate to the pedestrian scale and encourage pedestrian circulation.
(d) Entrance to buildings should be emphasized through any combination of material changes, maximized height, canopies, or wall articulation.

(e) Clear glazing should be maximized on all building elevations, where possible. Street frontages and elevations facing parking areas shall include clear glazing and/or landscaped walls to provide a comfortable and safe pedestrian experience.

(f) Non-street facing building facades exposed to public view or facing parking areas shall provide visual interest through the provision of windows, wall articulation, architectural detailing and/or landscaped walls similar to the main building façade.

(g) Large expanses of blank wall shall be avoided and addressed through landscaping, wall articulation, and material changes to create visual interest.

(h) Rooftop mechanical equipment shall be integrated into the roof design and screened from public view.

(i) Servicing and loading areas shall be discreetly located and be screened from public view through architectural design, low walls, and landscaping features.
(j) Entrances to parking areas shall be from internal Collector Roads and not from the North Service Road, unless approved by the Region, Ministry of Transportation of Ontario, and the Town.

(k) Parking in structures is preferred, where possible. Where at-grade parking is provided it shall be to the side or rear of the building and should not occupy more than 50% of any street frontage.

(l) Large parking areas should be broken down into smaller courts of parking that include pedestrian routes defined through planted raised islands, decorative unit paving, and traffic bollards.

(m) Raised medians that are generally 4.5 metres wide, consisting of a 1.5 metre wide paved walkway with a 3.0 metre tree planted landscaped area on one side, shall define the walkway to a building’s entrance from the parking areas.

(n) Where possible, walkways within parking areas should be consistent and coordinated with those on adjacent properties.

3.1.15.2.5.2.9 Utility Buildings

(a) Utility buildings located within the community required for such purposes as sewage pumping, telecommunications, and electricity distribution, should be designed in accordance with the following objectives:

(i) Buildings shall be located discretely to minimize their visual impact to public view;
(ii) The exterior appearance of utility buildings should be designed to address the overall streetscape by exhibiting characteristics that relate to the architectural style of the community;
(iii) The use of articulated street-facing walls and exterior materials which reference the residential and/or non-residential materials and architecture is essential;
(iv) Mechanical equipment associated with the building shall be oriented as far away as possible from adjacent residential and public areas; and,
(v) Integrated landscaping shall be provided around the utility building.

3.1.15.2.5.2.10 Other Building Types
Applications for unique site arrangements, and/or building configurations not specifically addressed by the Design Guidelines of this Secondary Plan may be required to provide a design brief which describes the relationship to, and treatment of, public or publicly-accessible spaces. This may include:

(i) Pedestrian and vehicular circulation;
(ii) Lighting;
(iii) Building facade design and treatment for street facing buildings;
(iv) Streetscape and landscape treatments; and,
(v) Other design requirements related to the public realm including CPTED design principles and AODA compliance.

3.1.15.2.5.2.11 Garages, Driveways, and Garage Access

(a) Garages and their location can have a major impact on the visual character and quality of the streetscape. Grade related housing forms such as single detached, semi-detached, and street townhouse dwelling units should have garage access through a lane, to a rear yard or at the rear of the lot accessed from a driveway or private road, wherever possible. For all other building forms and uses, parking will be located away from the street, to the rear, to the side, below grade, or located in structure.

(b) Front facing garages are discouraged and shall not be permitted fronting onto the Main Street and should generally not be permitted on the Waterfront Promenade. Where front facing garages are proposed, their design and relationship to the main dwelling shall be secondary and visibility mitigated through increased setback from the main wall, recessed garage doors, second storey build over, or other mitigative techniques acceptable to the Town. The garage shall complement the main dwelling while being visually de-emphasized to ensure a better pedestrian and streetscape experience.

(c) Lane-based garages are accessed from a rear laneway or private road, removing the garage from the street frontage and contributing positively to built form character and streetscape quality in the community. Rear-accessed garages shall be complementary to the principal dwelling in terms of materials, character, and quality. Secondary residential units are permitted above lane based garages in accordance with the provisions of Section 3.1.6 of the Official Plan.

(d) Garages can be located in rear yards and accessed by a driveway running the depth of the lot to the rear yard or by means of a driveway from a flanking street on corner
lots. Garages can be detached from, or attached to, the dwelling. Rear yard garages shall be designed to complement the principal dwelling. Driveways accessing rear yard garages shall be kept to a maximum single lane width. Secondary residential units are permitted above rear yard garages in accordance with the provisions of the Official Plan.

(e) Structural parking shall be provided for residential and mixed-use development in mid-rise and high-rise built forms. Below grade parking should be provided for residential or mixed use residential. The following guidelines apply to structured garage access:

(i) Access areas or ramps should be discreetly located off of lanes or the short side of the block to limit their physical and visual impact on the streetscape;
(ii) Where possible, for Mid-Rise and High-Rise Residential and Mixed-Use buildings, access areas/ramps should be combined with servicing and loading to minimize the visual impact of these services;
(iii) The garage access area will be well lit and include landscaping or architectural treatment to address public views; and,
(iv) Landscaped walls are encouraged to soften the view of the parking structure.

(f) Where structured parking abuts a street, the visual impact of the structured parking shall be minimized through screening or by treating the building facade like an occupied building through expressing an architectural vocabulary and material compatible with adjacent façades. In addition, structured parking, where adjacent to a street, shall be encouraged to be faced with commercial/ employment uses at street level and/or landscaped walls.

3.1.15.2.6 Residential Policies

3.1.15.2.6.1 Rental/Affordable Housing Policies

(a) This Secondary Plan encourages and supports, where appropriate, private, public, and non-profit housing developments designed to provide a variety of housing options, including small ownership dwellings, higher density condominium dwellings, buildings with rental units, as well as developments that facilitate “ageing-in-place”.

(b) This Plan will accommodate a range and mix of housing types to allow for a range of choice and opportunity for residents to remain in the community for their entire lifecycle.
(c) Taller and more intense house forms will contribute to the affordable housing requirements of the Town and will be incorporated into the housing stock. In addition, senior’s housing, long-term care facilities, affordable supportive and affordable accessible housing, and assisted living units are encouraged to be incorporated into the housing stock.

(d) It is the objective of this Secondary Plan to encourage more affordable housing options in accordance with the Official Plan and the following:

(i) Promoting higher density housing forms, where housing is generally more affordable due to reduced per unit land costs;
(ii) Building smaller units, where housing is generally more affordable due to lower development costs;
(iii) Applying government grants and/or subsidies, including land dedication, that will reduce overall development costs; and,
(iv) Encouraging the development of accessory apartments/secondary suites.

(e) The construction of new rental housing units with a full mix and range of unit sizes, including multi-bedroom large-sized, as well as smaller units, is encouraged and supported.

3.1.15.2.6.2 Low-Rise Residential Designation

Intent

(a) It is the intent for the areas designated as Low-Rise Residential to accommodate residential buildings that are ground related, contributing to an acceptable height transition between new development and the existing houses in the Victoria Shores neighbourhood.

Permitted Uses

(b) The uses permitted within the Low-Rise Residential Designation may include:

(i) Single detached, semi-detached, duplex, street, stacked and block townhouse units, and low-rise apartments;
(ii) Secondary residential units, in accordance with the policies of the Official Plan;
(iii) Home occupations, in accordance with the policies of the Official Plan;
(iv) Group homes, in accordance with the policies of the Official Plan;
(v) Bed and breakfast establishments, in accordance with the policies of the Official Plan;
(vi) Parks and open spaces; and,
(vii) Infrastructure and public service facilities, in accordance with the policies of
the Official Plan.

(c) The implementing Zoning By-law shall establish the specific permitted uses on any
lot or development block.

![Figure 26: Lane-based garages should be designed to provide an attractive visual environment](image1)
![Figure 27: Rear yard garages minimize the negative visual impact of the garage on the streetscapes](image2)

![Figure 28: Garage are setback behind the mail wall face or the front porch](image3)
![Figure 29 – Attached garages must be a natural extension of the design, massing and materials of the main dwelling](image4)

**General Policies**

(d) Maximum building heights shall be in accordance with Schedule ‘B2’ – Building Height.

(e) The appropriate mix of units and lot sizes of new development for a property or site
shall be determined at the time of the submission and consideration of development
applications in order to ensure compatibility and proper integration with surrounding
existing land uses.

(f) Development abutting the Natural Environment Designation shall be oriented and
developed in a manner that is compatible, complimentary, and supportive of the
natural environment features and ecological functions of the system.
Multiple units and apartments shall be subject to Site Plan Control, in accordance with the policies of the Official Plan.

3.1.15.2.6.3 Mid-Rise Residential Designation

Intent
(a) It is the intent for the areas designated as Mid-Rise Residential to accommodate residential buildings that provide a more compact urban form that takes advantage of the waterfront context and access to the North Service Road and/or arterial roads.

Permitted Uses
(b) The uses permitted within the Mid-Rise Residential Designation may include:

(i) Street, block, back to back, stacked townhouses, and other multiple unit dwelling types, low-rise and mid-rise apartments;
(ii) Live-work units;
(iii) Community facilities;
(iv) Day care facilities;
(v) Group homes, in accordance with the policies of the Official Plan;
(vi) Secondary residential units, in accordance with the policies of the Official Plan;
(vii) Home occupations, in accordance with the policies of the Official Plan;
(viii) Bed and breakfast establishments, in accordance with the policies of the Official Plan;
(ix) Institutional uses;
(x) Neighbourhood-oriented commercial uses such as local convenience stores and personal service uses;
(xi) Parking facilities at-grade and/or in structure;
(xii) Parks and open spaces; and,
(xiii) Infrastructure and public service facilities, in accordance with the policies of the Official Plan.

(c) The implementing Zoning By-law shall establish the specific permitted uses on any lot or development block.

General Policies
(d) Maximum building heights shall be in accordance with Schedule ‘B2’ – Building Height. Minimum building heights shall be 2 storeys.
(e) Mid-Rise buildings may be developed in a slab form, or in a podium and tower built form. Slab buildings shall include a stepback of 2.0 metres above the third storey for any building facade adjacent to a street.

(f) Notwithstanding the maximum building heights identified on Schedule ‘B2’, the number of storeys permitted shall be in addition to any storey that is primarily utilized to accommodate required parking facilities. Primarily utilized shall be defined as 80% of the Ground Floor Area (GFA) that is used for parking stalls, ramps, and/or aisles that are required to accommodate the parking function.

(g) The appropriate mix of units and lot sizes of new development for a property or site shall be determined at the time of the submission and consideration of development applications in order to ensure compatibility and proper integration with surrounding existing land uses.

(h) Development abutting the Natural Environment Designation shall be oriented and developed in a manner that is compatible, complimentary, and supportive of the natural environment features and their ecological functions.

(i) All forms of development within the Mid-Rise Residential Designation shall be subject to Site Plan Control in accordance with the policies of the Official Plan.

3.1.15.2.6.4 High-Rise Residential Designation

Intent

(a) It is the intent of the areas designated as High-Rise Residential to accommodate residential buildings that provide a more compact urban form that takes advantage of the waterfront context, the views of Lake Ontario and the Niagara Escarpment, and access to the North Service Road and/or arterial roads.

It is expected that the tallest buildings will be high quality landmarks that identify the Secondary Plan Area as a distinct and desirable community. In addition, within areas designated High-Rise Residential, it is expected that various building forms and uses may be permitted on individual development sites that are comprehensively planned.

Permitted Uses
(b) The uses permitted within the High-Rise Residential Designation may include:

(i) Stacked townhouses, other multi-unit dwelling types, and high-rise apartments;
(ii) Live-work units;
(iii) Community facilities;
(iv) Institutional uses;
(v) Group homes, in accordance with the policies of the Official Plan;
(vi) Day care facilities;
(vii) Neighbourhood-oriented commercial uses such as local convenience stores, restaurants and personal service uses;
(viii) Secondary residential units, in accordance with the policies of the Official Plan;
(ix) Home occupations, in accordance with the policies of the Official Plan;
(x) Bed and breakfast establishments, in accordance with the policies of the Official Plan;
(xi) Hotels;
(xii) Parks and open spaces;
(xiii) Parking facilities at-grade and/or in structure; and,
(xiv) Infrastructure and public service facilities, in accordance with the policies of the Official Plan.

(c) The implementing Zoning By-law shall establish the specific permitted uses on any lot or development block.

General Policies

(d) Maximum building heights shall be in accordance with Schedule ‘B2’ – Building Height. Minimum building heights shall be 3 storeys.

(e) Notwithstanding the maximum building heights identified on Schedule ‘B2’, the number of storeys permitted shall be in addition to any storey that is primarily utilized to accommodate required parking facilities. Primarily utilized shall be defined as 80% of the Ground Floor Area (GFA) that is used for parking stalls, ramps, and/or aisles that are required to accommodate the parking function.

(f) Schedule ‘B3’ – Urban Design Features identifies two Major Landmark locations that are within the High-Rise Residential Designation. These locations warrant taller buildings, with a minimum building height of 12 storeys, and special design treatments that operate at all the appropriate scales, so that the importance of the
site is legible, as much for someone standing directly in front of the building, as for someone standing several kilometres away. On these Landmark locations, because of their prominent locations and their inherent visibility, the built form, as well as the surrounding landscape, must:

(i) Clearly distinguish the built form, urban design, and landscaping as a signature location through iconic design, which may also link to the overall character of the Secondary Plan Area; and,

(ii) Enhance the site and strengthen the identity of the Secondary Plan Area by providing a use that is an attraction that enhances the image of the community.

The Town will encourage a Design Competition to ensure that each building is of an iconic character and a showpiece of design excellence and innovation.

(g) The appropriate mix of units and lot sizes of new development for a property or site, shall be determined at the time of the submission and consideration of development applications in order to ensure compatibility and proper integration with surrounding existing land uses.

(h) Development abutting the Natural Environment Designation shall be oriented and developed in a manner that is compatible, complimentary, and supportive of the natural environment features and their ecological functions.

(i) All forms of development within the High-Rise Residential Designation shall be subject to Site Plan Control in accordance with the policies of the Official Plan.

3.1.15.2.7 Employment and Mixed Use Policies

3.1.15.2.7.1 A Robust Mix of Uses

(a) A mixed-use community that is walkable, with connected public gathering places, where opportunities for social interaction are increased and where commercial and community services can be provided within easy walking and cycling distances is a requirement of this Secondary Plan.

(b) Community infrastructure and institutional uses, recreational and public buildings, and arts and cultural facilities shall be in locations that are accessible by the active transportation network and, in the future, by public transit to meet the needs of
people of all ages, backgrounds, and capabilities throughout the various stages of their lives.

(c) This Secondary Plan shall require a broad mixture of retail commercial uses, parks and open spaces and community facilities to support the needs of the community, including:

(i) Modestly scaled (generally less than 2,000 square metres per unit) retail and office commercial uses, restaurant, community and arts, and cultural facilities provided on the ground floor in multi-unit and mixed-use buildings located adjacent to the planned Main Street; and,

(ii) Larger scale (generally greater than 2,000 square metres per unit) retail commercial, office, community, institutional and other employment-related uses in larger footprint buildings located adjacent to the North Service Road.

(iii) Live-work units compatible with residential uses along the planned Main Street, the Waterfront Promenade and Collector Roads.

(d) Wherever possible, all new dwelling units be situated for pedestrian access within approximately 800 metres (a 10 minute walk) of three or more of the following planned community services:

(i) Retail Commercial Use;
(ii) Childcare Facility;
(iii) Public Park, Community Garden;
(iv) Health Care Clinic;
(v) Public Library;
(vi) Place of Worship;
(vii) Adult/Senior Care Facility;
(viii) Performance or Cultural /Arts Space;
(ix) Recreation Centre; or,
(x) Elementary School.

3.1.15.2.7.2 Employment Designation

Intent

(a) It is the Town’s intent that the Employment Designation will attract employment generating land uses that can take advantage of the exposure along the Queen Elizabeth Way. It is expected that the Employment Designation will include clusters of business and economic activities including, but not limited to, small and modestly scaled office space users, and limited associated retail, service, and ancillary
facilities. It is intended that development within the Employment Designation will exhibit a high standard of building design and landscaping.

Permitted Uses

(b) Permitted uses within the Employment Designation may include:

(i) Offices;
(ii) Service sector industries including transportation, communication, business services, government services, medical and other health related facilities;
(iii) Banquet facilities;
(iv) Commercial recreation facilities;
(v) Hotels, including night clubs, that are located within the hotel;
(vi) Parks and open spaces;
(vii) Community facilities;
(viii) Parking facilities at-grade and/or in structure;
(ix) Infrastructure and public service facilities, in accordance with the policies of the Official Plan; and,
(x) Ancillary uses that specifically support the permitted employment uses such as, restaurants, personal services and convenience commercial uses, where they are wholly integrated into a building that accommodates another permitted use.

(c) Notwithstanding the list of permitted uses within the Employment Designation, the following uses are specifically prohibited:

(i) The outside display or storage goods in front or exterior side yards;
(ii) Stand-alone nightclubs;
(iii) Places of entertainment;
(iv) Adult entertainment parlour; and,
(v) Body rub parlour.

(d) The implementing Zoning By-law shall establish the specific permitted uses on any lot or development block.

General Policies

(e) Maximum building heights are identified on Schedule ‘B2’ – Building Height. The minimum permitted building height shall be 2 storeys.
(f) Notwithstanding the maximum building heights identified on Schedule ‘B2’, the number of storeys permitted shall be in addition to any storey that is primarily utilized to accommodate required parking facilities. Primarily utilized shall be defined as 80% of the Ground Floor Area (GFA) that is used for parking stalls, ramps, and/or aisles that are required to accommodate the parking function.

(g) The number and scale of ancillary uses shall be designed to primarily serve the local businesses and ancillary uses collectively shall not occupy in excess of 20% of net land area in the Employment Designation at any given time.

(h) Development abutting the Natural Environment Designation shall be oriented and developed in a manner that is compatible, complimentary, and supportive of the natural environment features and their ecological functions.

(i) Employment uses adjacent to or abutting existing residential uses within the Victoria Shores neighbourhood, shall be adequately screened and separated by an appropriate buffer which may include the existing creek and/or landscaping to provide a visual barrier.

(j) The appropriate mix of uses, buildings, and lot sizes of new development for a property or site shall be determined at the time of the submission and consideration of development applications in order to ensure compatibility and proper integration with surrounding existing land uses.

(k) All forms of development within the Employment Designation shall be subject to Site Plan Control in accordance with the policies of the Official Plan.

3.1.15.2.7.3 COMMERCIAL MIXED USE DESIGNATION

Intent

(a) The lands within the Commercial Mixed Use Designation are intended to provide opportunities for larger scale retail facilities in combination with residential development, as well as other uses. It is the intent of the Town that buildings and sites throughout the Commercial Mixed Use Designation may develop as comprehensively planned commercial centres, consisting of individual buildings or multi-unit, multi-use buildings.
New development is encouraged to accommodate an array of uses. This mixture of uses is encouraged not just within the area in general, but also on individual development sites, and within individual buildings. Uses within stand-alone buildings are also permitted.

**Permitted Uses**

(b) Permitted uses on lands within the Commercial Mixed Use Designation may include:

(i) Retail, service commercial uses and restaurants of all types and scales, up to a maximum of 4,645 square metres of gross leasable floor area per individual use;

(ii) Automotive uses and drive-thrus are not permitted adjacent to the Main Street Major Gateway. Automotive uses and drive-thrus are only permitted adjacent to the North Service Road in accordance with:

- Drive-thru windows on building facades shall be located so that they are not directly facing a public street;
- Providing all drive-thru traffic stacking lanes internal to the site and to the rear or sides of buildings and not between the building and the public street; and
- Locating all drive-thru stacking lanes and driveways to the rear or sides of buildings and not between the building and the public street.

(iii) Offices;

(iv) Mid-Rise and/or High-Rise Residential uses that are integrated in a mixed use building that includes permitted retail and/or service commercial uses;

(v) Institutional uses;

(vi) Hotels and banquet halls;

(vii) Commercial recreation facilities;

(viii) Places of entertainment;

(ix) Places of worship;

(x) Day care facilities;

(xi) Funeral homes;

(xii) Parking facilities at-grade and/or in structure;

(xiii) Parks and open spaces;

(xiv) Community facilities; and,

(xv) Infrastructure and public service facilities, in accordance with the policies of the Official Plan.
(c) The implementing Zoning By-law shall establish the specific permitted uses on any lot or development block.

**Development Policies**

(d) Maximum building heights are identified on Schedule ‘B2’ – Building Height. Minimum building heights are 3 storeys or 15 metres, whatever is greater. A maximum of two buildings having a maximum height of 1 storey, may be permitted within the Commercial Mixed Use Designation, adjacent to the North Service Road.

(e) Notwithstanding the maximum building heights identified on Schedule ‘B2’, the number of storeys permitted shall not include any storey that is primarily utilized to accommodate required parking facilities. Primarily utilized shall be defined as 80% of the Ground Floor Area (GFA) that is used for parking stalls, ramps, and/or aisles that are required to accommodate the parking function.

(f) Buildings in this designation may include mid-rise buildings that include a 2.0 metre stepback above the 3rd storey, where the building facade is adjacent to a public street. Or may include a podium and tower configuration, where the podium is a maximum of 3 storeys.

(g) Development may include stand-alone single use buildings or mixed use buildings. Residential uses should occupy floors above the ground floor in mixed use buildings.

(h) The Commercial Mixed Use Designation includes an area identified as a Major Gateway on Schedule ‘B3’ – Urban Design Features. That gateway feature is expected to be established primarily through significant built form, with building height and building design features oriented to the intersection. This is a primary entrance into the Prudhommes community, and the key entry into the Main Street Destination and the Commercial Destination identified within the Commercial Mixed Use Designation.

(i) The Commercial Destination identifier on Schedule ‘B3’ – Urban Design Features is intended to promote a significant retail destination at this location within the Commercial Mixed Use Designation. The largest, and most substantial retail commercial facility is expected to be located at this corner.

(j) Development abutting the Natural Environment Designation shall be oriented and developed in a manner that is compatible, complimentary, and supportive of the natural environment features and their ecological functions.
(k) The appropriate mix of uses, buildings, and lot sizes of new development for a property or site shall be determined at the time of the submission and consideration of development applications in order to ensure compatibility and proper integration with surrounding existing land uses.

(l) All forms of development within the Commercial Mixed Use Designation shall be subject to Site Plan Control in accordance with the policies of the Official Plan. Key design elements include:

(i) Built form along the North Service Road will provide numerous design functions including being the initial window into the community, assisting in buffering noise from the QEW, and defining the gateways or entry points into Prudhommes;

(ii) The generous block depths provide flexibility for the future development of this area with a potential mix of commercial/retail, office, and other employment uses; and,

(iii) Buildings will be generously setback from the street edge to allow for the provision of a wide landscape buffer to not only address the high traffic street frontage but to also comply with the Ministry of Transportation of Ontario setback requirements and to incorporate multi-use pedestrian and cycling paths.

(m) All buildings fronting onto the North Service Road shall have clear glazing and/or landscaped walls, allowing for visual connection to the landscaped buffer, the street frontage and to allow for passive surveillance.

(n) A minimum of 50% of a block frontage will be comprised of built form with larger percentages of block frontage encouraged.

(o) Parking areas shall not exceed 50% of a block frontage. Parking area edges along the North Service Road will include continuous hard and soft landscaping that provides visual continuity with the built form and street edge. Parking areas should be screened from view from streets and open spaces with low fencing, plantings and planted berms.

(p) All landscaped screening of parking areas will be designed in keeping with CPTED principles.

(q) Buildings fronting along the North Service Road, and ultimately the QEW, shall have enhanced design features and use high quality building materials.
3.1.15.2.7.4 Main Street Mixed-Use Designation

Intent

(a) It is the intent of the Town to promote Main Street Mixed-Use buildings that will appear and function like a traditional Ontario main street. The Main Street Mixed-Use Designation will:

(i) Promote a vibrant, inviting, and appealing atmosphere on these lands that will attract residents and new businesses, and encourage walking and cycling;
(ii) Facilitate the development of a main street style shopping destination; and,
(iii) Ensure that development within the Main Street Mixed-Use Designation is comprehensively planned to ensure that the impacts of servicing, access, loading, and parking can be adequately addressed.

Permitted Uses

(b) The following uses/mixture of uses may be permitted within the Main Street Mixed-Use Designation:

(i) Retail commercial uses including retail stores, restaurants, and personal services, with a Maximum Gross Leasable Floor Area of approximately 400 square metres per unit;
(ii) Mixed-Use buildings with dwelling units and/or office uses located above the first floor;
(iii) Offices;
(iv) Hotels;
(v) Cultural, recreational and entertainment uses;
(vi) Child care facilities;
(vii) Institutional uses;
(viii) Covered parking facilities at-grade and/or in structure;
(ix) Parks and open spaces;
(x) Community facilities; and,
(xi) Infrastructure and public service facilities, in accordance with the policies of the Official Plan.

(c) The implementing Zoning By-law shall establish the specific permitted uses on any lot or development block.
Development Policies

(d) Maximum building heights are identified on Schedule ‘B2’ – Building Height. The minimum building height shall be 3 storeys.

(e) Buildings within the Main Street Mixed-Use Designation may be in a slab form, or in a podium and tower configuration. Slab buildings shall include a stepback of 2.0 metres above the 3rd storey for any building facade adjacent to a street. For a podium and tower configuration, the podium shall be a maximum of 3 storeys.

(f) High activity uses that animate the streetscape and encourage foot traffic, such as retail uses and restaurants, are required at-grade along the entire Main Street. Other uses such as offices, recreational, cultural and residential uses are encouraged to be located on second floors and above and/or behind the street-related façade. Residential uses are not permitted at-grade facing a public street. Restaurants may also be permitted on the second floors and above.

(g) The Main Street Mixed-Use Designation includes an area identified as a ‘Minor Gateway’ on Schedule ‘B3’ – Urban Design Features. That gateway feature is expected to be established primarily through built form, and the associated Central Plaza that links the Main Street to the water’s edge. Building height and building design features shall be oriented to the intersection. This is a key entry into the Main Street Destination.

(h) The Main Street Destination identifier on Schedule ‘B3’ – Urban Design Features is intended to promote a significant destination at this location within the Main Street Mixed-Use Designation. The activity and ambiance along the Main Street is expected to become the focal point of the Prudhommes community.

(i) The appropriate mix of uses, buildings and lot sizes of new development for a property or site, shall be determined at the time of the submission and consideration of development applications in order to ensure compatibility and proper integration with surrounding existing land uses.

(j) All forms of development within the Main Street Mixed-Use Designation shall be subject to Site Plan Control. Key design elements include:
(i) Buildings located at this key location within the community must provide for massing that encourages pedestrian activity, defines the Central Plaza, and frames views to Lake Ontario;

(ii) Built form at grade should include architectural treatments/features along with uses and programming that encourage gathering and lingering within the Central Plaza and along the building elevations facing the Waterfront Promenade edge;

(iii) Stepped storeys will encourage the provision of private outdoor space for residential units and visually link residents with the Central Plaza and Main Street activities. It will also allow for passive surveillance of these community spaces; and,

(iv) The main floor facing the Main Street and Central Plaza will have an articulated building facade with narrow storefronts, frequent entrances and space for patios and sidewalk displays.

3.1.15.2.7.5 Mixed Use Designation

Intent

(a) It is the intent of Town to promote mixed use buildings that will provide opportunities for a range of business opportunities as well as residential apartments.

Permitted Uses

(b) Permitted uses within the Mixed Use Designation may include:

(i) Retail, service commercial uses, small scale creative cultural industries and restaurants of all types, up to a maximum of 1,000 square metres of gross leasable floor area per individual use;

(ii) Offices;

(iii) Mid-Rise Residential uses that are integrated in a mixed use building that includes permitted retail and/or service commercial uses;

(iv) Institutional uses;

(v) Hotels and banquet facilities;

(vi) Commercial recreation facilities;

(vii) Day care facilities;

(viii) Parking facilities at-grade and/or in structure;

(ix) Parks and open spaces;

(x) Community facilities; and,
(xi) Infrastructure and public service facilities, in accordance with the policies of the Official Plan.

(c) The implementing Zoning By-law shall establish the specific permitted uses on any lot or development block.

General Policies

(d) Maximum building heights are identified on Schedule ‘B2’ – Building Height. Minimum building height shall be 2 storeys.

(e) Notwithstanding the maximum building heights identified on Schedule ‘B2’, the number of storeys permitted shall be in addition to any storey that is primarily utilized to accommodate required parking facilities. Primarily utilized shall be defined as 80% of the Ground Floor Area (GFA) that is used for parking stalls, ramps, and/or aisles that are required to accommodate the parking function.

(f) For the property known as the former Vineland Manufacturing operation, 4933 Victoria Avenue North, the applicant shall be required to demonstrate the following to achieve the maximum building height:

   (i) that adverse impacts have been mitigated on adjacent low density residential lands as demonstrated through the submission of a sun/shadow study; and

   (ii) that an urban design brief is submitted that addresses the compatibility of the development within the surrounding context and any landscaping/aesthetic improvements required.

(g) Buildings may be developed as stand-alone commercial or residential uses or in combination.

(h) Development abutting the Natural Environment Designation shall be oriented and developed in a manner that is compatible, complimentary, and supportive of the natural environment features and their ecological functions.

(i) The appropriate mix of uses, buildings and lot sizes of new development for a property or site shall be determined at the time of the submission and consideration of development applications in order to ensure compatibility and proper integration with surrounding existing land uses.

(j) All forms of development within the Mixed Use Designation shall be subject to Site Plan Control.

3.1.15.2.7.6 Marina Designation

Intent
(a) It is the Town’s intent that the Marina Designation will develop with marina functions, and as a transportation hub linking land and water, and the Prudhommes community with the broader Twenty Valley Tourist Area.

(b) The Marina Designation is planned to provide further enhancement to the existing marina and assist in realizing its full potential as a community amenity. Enhancing the Marina with shops and restaurants, oriented to support and enhance the marina, will make the district a destination.

Permitted Uses

(c) Permitted uses within the Marina Designation may include:

(i) Marina facilities, including floating docks and boat slips, fuel dock and pump-out station, boat repair facilities, and ancillary equipment;

(ii) Tourism-related and marina-related retail and service commercial uses, restaurants and/or uses including indoor or outdoor markets, limited to small scale stalls that may be housed in a larger market facility;

(iii) A marina administration office;

(iv) Artisan workshop uses;

(v) Tour boat, water taxi facilities;

(vi) Parks and open spaces;

(vii) Parking facilities at grade and/or in structure; and,

(viii) Infrastructure and public service facilities, in accordance with the policies of the Official Plan.

(d) The implementing Zoning By-law shall establish the specific permitted uses on any lot or development block.

General Policies

(e) Maximum building heights are identified on Schedule ‘B2’ – Building Height.

(f) Any market space or artisan workshop use may only be permitted where appropriate and in conformity with all applicable legislation related to nuisance emissions and other identified land use compatibility concerns. To promote a ‘Marina Marketplace’ within this designation, retail and service commercial uses shall be clustered, as much as is feasible.
(g) The Marina Destination identifier on Schedule ‘B3’ – Urban Design Features is intended to promote a significant tourist-related destination at this location. The activity and ambiance adjacent to the water’s edge in the Marina area is expected to attract visitors to the area, and potentially tour boats and/or water taxis, and become a focal point of the Prudhommes community.

(h) Development abutting the Natural Environment designation as shown on Schedule ‘B1’ – Land Use shall be oriented and developed in a manner that is compatible, complimentary, and supportive of the natural environment features and their ecological functions.

(i) The appropriate mix of uses, buildings and lot sizes of new development for a property or site shall be determined at the time of the submission and consideration of development applications in order to ensure compatibility and proper integration with surrounding existing land uses.

(j) The Marina should connect to the off-road trail network and include public waterfront access along its perimeter, enhancing access opportunities from the community, and highlighting the viewshed of the waterfront, shoreline and Toronto skyline.

(k) To differentiate the Marina’s function, the circulation through the site should incorporate concepts of “shared space”, allowing pedestrians, cyclists and vehicles to intermingle in portions of the district. Flexible bollards can open or restrict the space to vehicles, as desired.

(l) All forms of development within the Marina Designation shall be subject to Site Plan Control in accordance with the policies of the Official Plan.

3.1.15.2.8 Creating and Protecting Greenlands

3.1.15.2.8.1 The Greenlands System

(a) The Greenlands System is comprised of the Natural Environment Designation and the Parks and Open Space Designation, identified on Schedule ‘B1’ – Land Use. The Greenlands System as it is identified today, creates an unprecedented opportunity for the development of the Secondary Plan Area in the context of environmental protection and for public access and enjoyment of the water’s edge.
(b) Due to the Secondary Plan Area’s location along the edge of Lake Ontario there are environmental development constraints, as identified on Schedule ‘B5-1’ – Constraints Shoreline Stabilization Area, related to shoreline stability, wind, and wave uprush that will require further study prior to the development of some elements of this Secondary Plan.

(c) Schedule ‘B5-2’ - Candidate Natural Environment Protection/Conservation Areas identifies natural features which may be refined by an Environmental Impact Study, and which may be implemented without an Amendment to this Secondary Plan.

3.1.15.2.8.2 Natural Environment Designation

Approach

(a) The Town recognizes the important contribution that environmental features make to the creation of a vibrant, livable Town. The Natural Environment Designation recognizes the interdependence of natural environment features and their associated functions, and thus seeks to maintain connections among natural features, so that their existing ecological and hydrological functions are maintained or enhanced.

(b) The Natural Environment Designation is subject to the policies of the Official Plan with specific reference to the policies of Environmental Protection Area and Environmental Conservation Area.

Intent

(c) The biodiversity, ecological function, and connectivity of the natural features within the Natural Environment Designation shall be protected, maintained, restored or, where possible, improved for the long-term, recognizing linkages between and among natural heritage features and areas, surface water features, and ground water features. The Natural Environment Designation is intended to:

(i) Protect the health and water quality of the watercourses, including Prudhommes Creek and Jordan Harbour West Creek;
(ii) Conserve biodiversity;
(iii) Protect all significant natural features and their ecological functions; and,
(iv) Protect surface and underground water resources.

Composition
The Natural Environment Designation is comprised of the natural features that the Town shall protect and conserve, such as the waterfront edge restoration area and Candidate Environmental Protection/Conservation Areas, identified on Schedule ‘B5-2’. Associated buffers, which are not shown on the Schedules to this Secondary Plan, are to be defined through the completion of an Environmental Impact Study.

The boundaries of those areas identified within the Natural Environment Designation are delineated on Schedule ‘B1’ – Land Use and further articulated in Appendix ‘A’ - Natural Heritage System, and comprise:

(i) The land lying between the Lake Ontario Standard Wave Action Offset Limit and the shoreline;
(ii) The valleylands associated with Prudhommes Creek and Twenty Mile Creek; and,
(iii) Those lands lying within the 100-year floodline or wave uprush, whichever is the greater.

Permitted Uses

Permitted uses on lands within the Natural Environment Designation (subject to the potential requirement of an Environmental Impact Study) may include:

(i) Forest, fish and wildlife management uses;
(ii) Small-scale, passive recreational uses such as active transportation trails, fences, docks and picnic facilities that will have no negative impact on natural features or on their ecological functions;
(iii) Municipal infrastructure;
(iv) Conservation and flood control projects and shoreline protection works where it has been demonstrated that they are necessary, in the public interest and other alternatives are not available; and,
(v) Existing lawful uses, restricted to their geographic location as of the date of the passing of this Secondary Plan.

Uses permitted within the Natural Environment Designation, as it applies to the Lake Ontario shoreline, shall comprise shoreline protection works, viewing areas, passive recreational areas, interpretive areas, walkways and trails, docks, and piers.

General Policies
(h) It is intended that more definitive boundaries of the Natural Environment Designation be established through the preparation of an Environmental Impact Study in accordance with the Official Plan, and in consultation with the relevant agencies during the consideration of development proposals. Reductions or increases to such boundaries will not require an Amendment to this Plan and shall be implemented through the complementary Zoning By-law.

(i) All lands within the Natural Environment Designation may be dedicated to the municipality or other government agency. However, should such a dedication occur as a result of the development of lands, such dedications shall not be considered a component of the required land dedication for park purposes pursuant to the Planning Act. Portions of those lands used for trails and walkways may be considered a component of the required parkland dedication, subject to the approval of the Town.

(j) All development and site alteration within or adjacent to the Natural Environment Designation will be strictly controlled through the approval processes of the Town, Niagara Peninsula Conservation Authority (NPCA) – as per Ontario Regulation 155/06, and Ministry of Natural Resources and Forestry.

(k) Butterfly habitat creation and a management plan targeted toward the Monarch Butterfly and other pollinator species shall be required prior to the approval of Draft Plans of Subdivision and Site Plans within the Secondary Plan, to the satisfaction of the Town. This may include the preparation of an Environmental Impact Study, to be determined by the Town, in consultation with the Region, and the NPCA. Habitat creation will be considered in all development applications. The ecological setbacks, buffers and areas within the Natural Environment Designation can be utilized as priority areas to achieve this objective.

(l) Development and site alteration in habitat of endangered and/or threatened species shall be in accordance with provincial and federal requirement.

(m) Lands within the Natural Environment Designation will be integrated with other open spaces and the waterfront trail and edge, which will be essential in defining the Waterfront Promenade and providing opportunities to link to the Twenty Valley/Jordan Harbour Tourist Area.

(n) The Natural Environment Designation should be physically and visually accessible from the adjacent street network.
(o) Any planting occurring in the Natural Environment Designation shall include non-invasive, drought-tolerant plantings that integrate, complement, and support the adjacent natural environment features in a naturalized, self-sustaining manner.

Policies for the Natural Environment Protection/Conservation Areas

(p) Prior to development on lands identified on Schedule ‘B5-2’ as Candidate Natural Environment Protection/Conservation Areas, an Environmental Impact Study may be undertaken in accordance with the policies of the Official Plan, if identified as significant and identified as requiring protection.

(q) Landscaping proposed within the Natural Environment Enhancement Areas, subject to completion of an Environmental Impact Study (EIS), will consider the impacts to views to Lake Ontario from the Prudhommes community and the Waterfront Promenade.

Policies for the Swale Adjacent to Victoria Shores

(r) An existing swale runs north from the Victoria Avenue interchange behind existing dwellings in Victoria Shores, emptying directly into Lake Ontario. This feature is planned to be supplemented by further plantings, to the satisfaction of the Town and eventually dedicated to the Town. An Environmental Impact Study may be required to support future channelization. The following will be considered:

(i) A width ranging from 12.0 metres to 18.0 metres will support the restoration or enhancement of the ecological integrity along this corridor;

(ii) The feature is proposed to remain in a self-sustaining state (with maintenance access provided), to serve multiple functions: as a transition between existing development and future development, as animal habitat, and as a watercourse and water quality enhancement feature; and,

(iii) The feature may support a trail or trail connection along its length

Policies for the Lake Ontario Shoreline

(s) The Secondary Plan Area is the Town’s only urban area with lake frontage of which approximately 610 metres is almost undeveloped. It is imperative that appropriate public access to and along the water’s edge be provided and the establishment of views to the Lake be maximized.
Schedule ‘B5-1’ – Constraints, Shoreline Stabilization Area identifies the area where shoreline stabilization and erosion issues must be considered. This Secondary Plan intends that the 100-year erosion limit of Lake Ontario will not have a substantial impact on the development of the Secondary Plan Area, as the erosion hazard can be adequately overcome by protective measures approved by the Niagara Peninsula Conservation Authority and Ministry of Natural Resources and Forestry. However, a program of shoreline protection is required and should include, in addition to being designed in accordance with coastal engineering standards and practices, habitat enhancement, naturalization of selected areas of the shoreline, preservation of significant shoreline features and bioengineering stabilization of the shoreline slope, where appropriate.

The construction and maintenance of the protective shoreline measures shall be required. The protective shoreline measures shall be implemented through subsequent planning approvals. No development is permitted within the 100-year erosion limit of Lake Ontario until protective shoreline measures are in place.

Located along the Lake Ontario shoreline there may be areas of critical fish habitat. Site development/redevelopment, including shoreline protection works, docks and piers, and points of storm water discharge, shall ensure that where areas of critical fish habitat exist, they are not adversely impacted. The developer shall be responsible for undertaking the appropriate study in accordance with the policies of the Official Plan.

Figure 30: Concept of Victoria Shores Swale Without Maintenance Route
In recognition of the significance of the natural resource system associated with the shoreline, it is a requirement of this Secondary Plan that the design of shoreline protective measures includes vegetative areas and plantings, where possible, that appropriately address the aesthetic and natural resource values of the shoreline.

### 3.1.15.2.8.3 Parks and Open Space Designation

**Intent**

(a) It is the intent of this Secondary Plan that the areas designated as Parks and Open Space on Schedule ‘B1’ – Land Use indicate major public park space resources that, due to their location and significance, merit recognition. Public parks, particularly those adjacent to Lake Ontario, can become major destinations for Town residents and visitors.

(b) The Parks and Open Space Designation hierarchy for the Secondary Plan Area is comprised of the Central Park Plaza, parks, and pocket parks.

(c) Parks and Open Space uses are permitted throughout the Secondary Plan Area and as such may not be specifically identified on the Schedules at this time. Only significant park elements are identified on Schedule ‘B1’ – Land Use. The Official Plan policy framework supports that additional contributions to the public realm network may be provided where urban development forms prevail. These pocket parks may be publicly or privately owned.

(d) The Parks and Open Space uses are major focal areas in the Secondary Plan Area and are significant aesthetic organizing features for the community.
Permitted Uses

(e) Parks and Open Space uses may include lands for active and passive recreation uses, including public and private parks, museums, recreation facilities, beaches, playfields, and similar uses.

(f) Conservation uses are encouraged within the Parks and Open Space Designation. The Town will require, on lands in the Parks and Open Space Designation in proximity to the Natural Environment Designation, rehabilitation and a natural gradient to enhance the restoration of ecosystem integrity and reduce the edge effect on the local ecology, in accordance with the policies of this Secondary Plan.

(g) Accessory commercial uses may be considered where deemed appropriate and supportive of the primary recreational use.

General Policies

(h) The following policies apply to the Parks and Open Space Designation in the Secondary Plan Area:

(i) Parks and Open Space uses shall be provided in accordance with Schedule ‘B1’ – Land Use;

(ii) Parks and Open Space uses will be safe, secure, and accessible to the public;

(iii) Comprehensive maintenance schedules will be developed by the Town for all Parks and Open Space uses, including existing and new, to ensure safe, accessible, and healthy landscapes;

(iv) The design of lands in the Parks and Open Space Designation will prioritize pedestrian comfort. Maximized daily sunlight and protection from wind and other elements will be considered to support year-round use of the Parks and Open Space elements;

(v) Pedestrian amenities, such as backed seating, tables, washrooms, water fountains, and waste receptacles shall be of a high quality and readily available within Parks and Open Space Designation Lands;

(vi) Parks and Open Spaces will be designed to the highest standards. Top quality building materials, informed planting choices and environmental sustainability are priorities in the design of the Parks and Open Space Designation;

(vii) Parks and Open Spaces may include Public Art;
(viii) Parks and Open Space Uses will include high quality, barrier free programmable space that can accommodate the needs of Parks and Open Space users and facilitate socializing, special events, and recreation; and,
(ix) Parks and Open Space lands will create and enhance opportunities for greening and shall be appropriately linked with other elements of the Natural Environment.

(i) Parkland shall be dedicated to the Town in accordance with Section 3.6.4 of the Official Plan.

**Central Park Plaza**

(j) At the heart of the waterfront, a Central Park will connect the Central Plaza and its activities with the waterfront. The Central Park Plaza will flow seamlessly across the Waterfront Promenade, and toward the natural environment and water’s edge.

(k) At the park’s edge, features should be smaller in scale, flexible, and provide visual and recreational interest. The centre of the space should be used for play, sport, and special events, with the north edge aligned toward walking, hiking, and passive recreation as it approaches the natural areas.

(l) The Central Park will create significant urban design benefits, acting as an extension of residents’ outdoor living spaces, and welcoming visitors to the waterfront area.

(m) The Central Park will be fronted by the Main Street, the Waterfront Promenade, and by retail destinations. The Central Park Plaza will connect to the Main Street to the south and the waterfront Central Park to the north. From the main gateway into the Prudhommes central commercial district, the Central Park will form a visual anchor and create a new resident and tourist destination along the waterfront. The Central Park is identified as a Minor Gateway on Schedule ‘B3’ - Urban Design Features. The Central Plaza shall include:

(i) High quality hardscape treatments, lighting, finishes and site furnishings used to create visual interest and a welcoming atmosphere. Flexible bollards can open or restrict the space to vehicles as desired;
(ii) A vertical element or public art to provide an anchor to the north-south visual axis; and,
(iii) Visitor parking.
Prudhommes East Park

Deferral

(n) Prudhommes East Park is a linear, waterfront open space feature serving the adjacent medium and high-rise residential areas. This park will accommodate trails, naturalized planting areas, and open lawn spaces for a variety of passive recreation activities. The East Park should serve as a landscape buffer between the North Service Road and the shore of Lake Ontario, framing open views to the lake.

Pocket Parks

(o) The following policies apply to Pocket Parks, in addition to the policies for all Park and Open Space elements:

(i) Pocket Parks are small scaled components of the Parks and Open Space Designation. They are expected to be less than 1,000 square metres in size, but generally greater than 75 square metres; and,

(ii) Pocket Parks are expected to develop with the following criteria in mind:

- Have frontage on at least one public street;
- Require that adjacent built form have primary and active frontages facing the Pocket Park, where appropriate; and,
- Facilities shall include seating and a full furniture program, including lighting, opportunities for outdoor cafés and restaurants, and facilities that promote a passive, relaxing atmosphere.

(p) Pocket Parks may be publicly owned, or privately owned. However, if they are to count toward a required parkland dedication under the provisions of the Planning Act, they shall:

(i) Be designed and built to standards acceptable to the Town;
(ii) Have a maintenance agreement that is satisfactory to the Town; and,
(iii) Ensure public access at all times, or other arrangements, satisfactory to the Town.
3.1.15.2.9 Mobility and Active Transportation

3.1.15.2.9.1 General Mobility Policies

(a) The street network serving this Secondary Plan Area will be developed under the principles of “complete streets”, with appropriate facilities provided for pedestrians, cyclists, transit, and vehicles. The street network may include public and private streets and is outlined on Schedule ‘B4’ - Active Transportation.

(b) The policies applicable to the provision of transportation services within this Secondary Plan are included in the Official Plan. Notwithstanding the provisions of the Official Plan, streets shall be provided in accordance with the provisions and standards established through this Secondary Plan.

(c) Alternative design standards and opportunities for public or private ownership for the street network are encouraged by this Secondary Plan. This Secondary Plan requires that the North Service Road, the Waterfront Promenade, the Main Street, and the Collector Roads be public streets. Local Roads and Lanes may be either public or retained in private ownership, to the satisfaction of the Town.

(d) Lighting of the street network, adjacent walkways, sidewalks, and public spaces shall be functionally appropriate, and properly scaled to increase security and comfort for users. Lighting shall be dark sky compliant.
(e) Lanes widths for vehicular travel should be minimized, yet allow for transit and emergency services circulation. Pedestrian spaces and landscaped boulevards should be maximized to support active transportation initiatives.

(f) Minor revisions to street locations on Schedule ‘B4’ - Active Transportation and design requirements to incorporate design features such as streetscaping, low impact design and bikeways may be made without further Amendment to this Secondary Plan, provided the street network and design requirements are established and confirmed through detailed studies and development approvals, to the satisfaction of the Town.

3.1.15.2.9.2 Street Network

3.1.15.2.9.2.1 North Service Road

(a) North Service Road is a Regional Road that forms the southern edge of Prudhommes and is significant to the community by providing three main access points via the Main Street, the Waterfront Promenade, and the western Collector Road. It is a “window” into the community and provides terminating views to the waterfront.

(b) The North Service Road is a public street that will require an upgraded boulevard edge developed to an urban standard. It shall have a right-of-way width of 26.2 metres, in accordance with the Regional Official Plan.

(c) The North Service Road shall implement the 14 metre setback to the building facades on the north side. The deep buffer and upgraded boulevard proposed along the north edge of the right-of-way, as well as the provision of a dedicated multi-use trail, will provide opportunities for cycling and pedestrian links to both the waterfront and between the east and west portions of the Secondary Plan Area. Where the street abuts developed areas, the landscaped buffer may consist of street trees in a formal arrangement. Where adjacent to natural areas, edge planting can transition to native vegetation.

    The landscaped buffer shall be carefully configured to frame and reveal key views to the waterfront and public destinations, from the North Service Road, the multi-use trail and/or from the QEW. Views of the escarpment should also be considered, along with other scenic views along the North Service Road in the east and west directions.
These design requirements may be reviewed through a future streetscape Master Plan and in relation to the Region’s Transportation Master Plan and Complete Streets Guidelines. The Streetscape Plan shall be implemented through future planning approvals.

### 3.1.15.2.9.2.2 Collector Roads

(a) The Collector Roads in the Secondary Plan Area are to be public streets that provide important connections between the North Service Road and the Waterfront Promenade and the Main Street. They define the community structure, support active transportation initiatives, and connect special destination areas.

(b) Collector Roads can provide internal access points to parking and servicing areas for commercial and employment areas along the North Service Road. Collector Roads should be designed to accommodate future transit service.

(c) Collector Roads shall generally include:

- (i) A right-of-way width of 21.0 metres and will include on-street parking, a dedicated bicycle lane on at least one side of the roadway, sidewalks on both sides, and landscaping in the boulevards;
- (ii) An 8.7 metre travel zone including two travel lanes and a dedicated 1.5 metre bike lane on at least one side;
- (iii) An amenity zones of 5.1 metres on one side that will include tree planting and 7.2 metres on the opposite side that will include tree planting and curb extensions with integrated on-street parking; and,
- (iv) A 1.8 metre wide sidewalk zone on both sides of the street.

### 3.1.15.2.9.2.3 Local Roads

(a) Local Roads are identified on the Schedule 'B4' - Active Transportation. Their primary functions are to ensure a fine-grained development block pattern, and to provide view corridors through the development areas to Lake Ontario. Adjustments to the Local Road network may be permitted without an Amendment to this Plan, if the stated primary functions of the network are maintained, to the satisfaction of the Town.

(b) Local Roads may be public streets, or remain in private ownership, to the satisfaction of the Town.
Curb extensions at intersections should be considered to shorten pedestrian crossing distances, to expand connection potential for active transportation and to provide additional space for planting and the potential provision of rain gardens.

Local Roads will have a right-of-way width ranging from 18 metres to 20 metres and generally be designed to accommodate on-street parking, sidewalks, and landscaping in the boulevards. Further to this, Local Roads shall generally include:

(i) A 7 to 8 metre travel zone including 2 travel lanes and integrated bike lanes;
(ii) A 2.5 metre wide parking lane behind curb extensions;
(iii) Amenity zones of 3.5 metres on both sides of the street that include tree planting; and,
(iv) A 1.5 metre wide sidewalk zone.

Local Roads provide direct and local access to the Waterfront Promenade, Collector Roads, and to the adjacent residential community of Victoria Shores. These streets will include pedestrian and cycling amenities, as appropriate.

3.1.15.2.9.2.4 Waterfront Promenade

The Waterfront Promenade will be a public street and will serve as the most significant street within the Secondary Plan Area. In addition to being connected to the main entry points into Prudhommes through the North Service Road and the Collector Road Network, the majority of streets in the community will terminate at the Waterfront Promenade.

This important street serves as the transition between Prudhommes’ urban built form and its waterfront destination, and therefore maximum consideration needs to be given to how pedestrians shall cross and use this amenity space.

The Waterfront Promenade will integrate sustainable stormwater management initiatives. Running parallel and to the north of the Waterfront Promenade, a bioswale will capture cistern overflow that mixes with roadway and parking area runoff from the surrounding community during heavy rainfalls and treat it before it drains to the Lake. The bioswale will also serve as a naturalized feature along the extent of the Promenade, providing a defined edge for the waterfront restoration area and open spaces.

Combined with the Central Park, this street will be the focus of the western portion of Prudhommes and a destination both locally and regionally.
The Waterfront Promenade will have a right-of-way width ranging from 24 metres (curbless) to 27 metres (with curbs) depending on which street profile is applied. The dimensions for the street with curbs shall generally include:

(i) A 7.2 metre travel zone including 2 travel lanes and an integrated bike lane.
(ii) Amenity zones of 5.6 metres on the south side that include tree planting, street furniture, and curb extensions with integrated on-street parking and 10.0 metres on the north side including a 3.5 metre multi-use trail, the bioswale and which may include a 1.8 metre sidewalk, as appropriate.
(iii) A minimum 4.0 metre sidewalk zone on the south side adjacent to buildings.

3.1.15.2.9.2.5 Main Street

(a) The Main Street shall be a public street and will serve as the formal entry into the community and to the destination points of the Central Park.

(b) The Main Street will be predominantly sited with pedestrian-scaled buildings with at grade retail/commercial uses (e.g. mixed-use buildings) and have minimal setbacks to emphasize its urban condition and its gradual transition to the Central Park. The Main Street shall:

(i) Have high quality landscaping, street furniture, and features to denote its importance within the community; and,
(ii) Be designed to accommodate closures to vehicular traffic for special events. On-street parking lanes can be converted to other temporary uses, as appropriate.

(c) The Main Street will have a right-of-way width ranging from 22.5 to 23.5 metres and generally consist of on-street parking, a dedicated bicycle lane, amenity zones with high quality landscaping and street furniture, and sidewalks on both sides. The Main Street will generally consist of:

(i) An 8.2 metre travel zone including two travel lanes and a dedicated 1.5 metre bike lane;
(ii) An amenity zone of 6.2 metres on one side that includes tree planting, street furniture, and a 3.0 metre sidewalk; and,
(iii) An amenity zone of 8.7 metres on the opposite side that includes tree planting, street furniture, and a 3.0 metre sidewalk, and curb extensions with integrated on-street parking.

3.1.15.2.9.2.6 Lanes
(a) Lanes may be either public, or privately owned, to the satisfaction of the Town. Lanes will provide vehicular access to garages or parking facilities for grade-related low-rise, mid-rise, and high-rise residential, and mixed use buildings. Lanes are planned to be located at the rear of properties.

(b) Where lane-based development is provided, the following shall generally apply:
   
   (i) Lanes shall be used to provide access to garages where front-facing garages are not permitted;
   
   (ii) A maximum right-of-way width of 9 metres shall be permitted for lanes for grade related residential dwelling blocks. Wider lanes may be required for blocks sited with low-rise apartments, mid-rise, and high-rise buildings; and,
   
   (iii) The use of permeable materials shall be encouraged in lane construction to assist in stormwater management within the community.

(c) Lanes with a right-of-way width of 9 metres will generally consist of:
   
   (i) A 6.0 metre paved travel lane that can accommodate two car widths; and,
   
   (ii) 1.5 metre paved shoulders on each side to accommodate pedestrians, snow storage, and wider vehicles or emergency vehicles, when required.

3.1.15.2.9.2.7 Public Transit

(a) The Town, in coordination with the Region, will develop an appropriate transit system for the Secondary Plan Area, when population levels justify such a system. Transit services will be implemented on a phased basis and based on acceptable operational and financial criteria.

(b) Development within the community must contribute to the creation of a sufficient density to make transit feasible and efficient in the long-term. As such, this Secondary Plan promotes compact development to support future transit services, reducing reliance on automobile use and a reduction in greenhouse gas emissions.

(c) This Secondary Plan is designed in anticipation of a regional transit service that has convenient links to, between, and through major destinations within the community, and to the broader region. Transit supportive design requires the following:
   
   (i) Locate stops within a 5 minute walk of a destination. The walking distance for residents is generally 200 to 400 metres (3 to 5 minute walk);
   
   (ii) Ensure the coordination of the transit network with the multi-use trails and path system to further the accessibility of transit; and,
The Town will provide a range of transit facility amenities including but not limited to: bicycle parking, weather protection, seating, waste baskets, lighting, route information, and automated fare machines at transit stops.

3.1.15.2.9.2.8 Gateways

(a) Schedule ‘B3’ – Urban Design Features identifies major and minor gateways across the Secondary Plan Area.

(i) The sense of gateway or entry should be created with the combined effect of all contributing elements including built form and streetscape design;

(ii) A gateway in these locations could include a water feature;

(iii) The Town will coordinate urban design for all corners of any gateway location;

(iv) The massing and design of buildings should indicate the important gateway location; and,

(v) Where possible, a centre median with a minimum width of 3.5 metres and a boulevard treatment should be introduced at the southern entry point at Main Street and the North Service Road for added emphasis at this Major Gateway.

3.1.15.2.9.3 Active Transportation

(a) This Secondary Plan:

(i) Provides for a balanced transportation system that promotes active transportation facilities to encourage walking and cycling; and,

(ii) Requires that all development contribute to the creation of a walkable and connected community with multiple destinations within walking distance of all residents.

(b) Sidewalks, bike lanes, and multi-use paths will connect to the street network to community amenities and will ensure that corridors between key destinations are fully accessible and support active transportation.

(c) Active transportation routes, such as sidewalks, bike lanes, trails, and multi-use paths will include streetscaping elements that promote pedestrian and cyclist comfort and safety and will be designed to enhance accessibility for all residents and will comply with the Accessibility for Ontarians with Disabilities Act.

3.1.15.2.9.3.1 Street Network and Block Pattern
This Secondary Plan requires that a highly walkable community is developed based on an interconnected network of streets, with pedestrian supportive streetscapes that provide for ease of access, orientation, and safety for pedestrian, cyclists, and motor vehicles to ensure that all members of society have a range of transportation options.

Development will be accommodated on a connected and permeable grid of streets - including Regional Roads, Collector Roads, Local Roads, Private Roads and Lanes - and associated parks and open spaces to establish a fine grain network of development blocks that achieve an orderly and efficient pattern and visual interest and diversity. Development block lengths shall generally be designed to a maximum of 250 metres.

Cul-de-sacs, crescent streets, and loop streets will not be utilized unless they can provide pedestrian connections to adjacent or nearby significant infrastructure, or are abutting a natural feature, to the satisfaction of the Town.

Back lotting or reverse lot frontages shall be avoided where feasible and not considered unless demonstrated to be the only alternative, to the satisfaction of the Town.

The street network shall be designed to provide, where possible, vistas and view sheds to Lake Ontario, public parks and open spaces, and to environmental features to assist in the creation of a sense of place. The single-loaded Waterfront Promenade will be the central design element of this Secondary Plan.

A connection between the Prudhommes site and the existing Victoria Shores will be maintained in the context of interconnected complete communities and to provide access for pedestrians/cyclists and for provision of emergency services. The design of this connection will include measures to prohibit vehicular travel (other than EMS vehicles) such as flexible bollards, landscaping and traffic calming measures.

### 3.1.15.2.9.3.2 Streetscapes and Sidewalks

The coordinated installation of roadways, utilities, sidewalks, bicycle lanes, streetscaping elements, lighting and tree planting will be part of the planning, design, and development of all streets. Particular regard will be given to adequate space and safety provisions for the movement of pedestrians and cyclists, with a clear system of through routes and for safe transfers on and off of transit vehicles.
Sidewalks shall form a continuous network throughout the community and constitute an integral part of the pedestrian system to promote active transportation. Sidewalks shall connect to the trail system to integrate community circulation. Sidewalks shall be provided on both sides of all streets. Sidewalk widths shall generally be as follows:

(i) 1.5 metres on Local Roads;
(ii) 1.8 metres on Collector Roads, the Waterfront Promenade, and the North Service Road; and,
(iii) 3.0 metres along the Main Street.

All sidewalks shall be designed to enhance accessibility for all residents and will comply with the Accessibility for Ontarians with Disabilities Act.

All utilities shall be located underground. Where components of utilities must be located above ground, utility providers will be encouraged to consider innovative methods of containing utility services on or within streetscape features including, but not limited to, gateway features and lamp posts.

Pedestrian crossings shall be provided at every four-way intersection. Signalized pedestrian crosswalks shall be provided at locations where important civic destinations and/or significant walking traffic is anticipated, such as near large scale retail stores and community facilities such as recreation centres and libraries. Pedestrian crossings shall generally:

(i) Have a minimum width of 3.0 metres;
(ii) Utilize distinctive feature paving through the use of alternative pavement markings or materials to minimize the conflict between vehicles and pedestrians. At minimum, they should be identified with distinctive painted lines;
(iii) Be highly visible to motorists and include appropriate signage;
(iv) Be continuous and connected to adjacent sidewalks;
(v) Minimize the height of the curb cuts to facilitate wheel-chair and stroller usage; and,
(vi) Design curb ramps with raised tactile surfaces or materials with contrasting sound properties to help pedestrians with visual impairments.

Streetscaping elements shall be provided throughout the community. They shall be designed to be consistent and complementary to the character of the community. Streetscaping elements include, but are not limited to:

(i) Street lighting;
(ii) Street trees;
(iii) Landscape plantings;
(iv) Street furnishings such as:
  - Benches;
  - Planter boxes;
  - Waste/recycling receptacles;
  - Bicycle racks;
  - Newspaper boxes;
(v) Special paving; and,
(vi) Signage/wayfinding.

(g) Street trees will be planned for in the following manner:

(i) Street trees shall be provided on both sides of all public streets, within the public right-of-way, with the exception of the Waterfront Promenade, which will require a special tree planting strategy that maximizes views over Lake Ontario;
(ii) Street trees shall be planted at intervals of 6.0 to 9.0 metres, where practical, based on factors such as utility requirements, driveway and street furniture locations;
(iii) Street trees shall be located a minimum of 1.0 metre away from a driveway edge, although 2.0 metres is preferred;
(iv) Street trees shall be of a species that would provide a large canopy and shade over sidewalks; and,
(v) A diversity of drought tolerant, non-invasive, salt tolerant, tree species shall be considered and provided along each street.

3.1.15.2.9.3.3 Multi-Use Trails

(a) Multi-use trails are a component of the active transportation network for use by pedestrians, cyclists, and other non-vehicular modes of transportation, and are a crucial component of an integrated parks and open space system.

(b) In developing a comprehensive multi-use trail system throughout the community, the following shall apply:

(i) The multi-use trails network will include and link to trails adjacent to natural features, stormwater management facilities, parks and open spaces, and the sidewalks and bike lanes within the street network;
(ii) Elements of the multi-use trail system will be promoted across the QEW, linking this Secondary Plan with the Twenty Valley Tourism Area and beyond;

(iii) Multi-use trails, where adjacent to the street system, will generally be separated from the road right-of-way by a landscaped strip; and,

(iv) Where a multi-use trail is adjacent to, and within the prescribed buffer of any environmental feature, it will be designed to avoid impact on the features and their ecological functions, including the requirement to utilize native, non-invasive plant materials.

(c) The design of the multi-use trail network shall generally:

(i) Be a minimum width of 3.5 metres, up to 6.0 metres;
(ii) Have slopes under 5 percent;
(iii) Use permeable materials, where feasible, and be AODA compliant;
(iv) Include wayfinding and interpretative signage throughout;
(v) Provide, at trail heads and at regular intervals along the route, benches, waste and recycling receptacles, shade structures, and bicycle racks; and,
(vi) Minimize vehicular crossings, but where they do cross, provide clear signage and appropriate curb-cuts.

3.1.15.2.9.3.4 Lighting

(a) Lighting must be designed with regard for vehicular, cyclist, and pedestrian requirements so that the size, height, and style of lighting reflects and complements the character of the community.

(b) All pedestrian scaled lighting within the community, including along all streets, multi-use trails and within parks, open spaces, and outdoor, surface parking lots, will have pedestrian-scaled lighting, limited to a maximum height of 4.6 metres.

(c) Lighting design shall include sustainable, energy efficient light fixtures (e.g. PV, LED) and promote Dark Sky/Nighttime Friendly compliant practices.

3.1.15.2.9.3.5 Traffic Calming

(a) Traffic calming will be achieved by using:

(i) Pedestrian-priority streets, woonerfs or home-zones (i.e., the speed limit is under 15km/hr and vehicles must yield to pedestrians and cyclists);
(ii) Street design that discourages vehicle speeding through ROW curvature, complimentary streetscape design, building proximity to the road and boulevard street tree planting.

(iii) Maximum traffic lane widths; and/or,

(iv) Minimum number of traffic lanes in the roadway.

(b) On-street parking is an excellent traffic calming device to slow traffic, and acts as a safety buffer separating the pedestrian realm from vehicles. On-street parking should be designed as follows:

(i) Parking should be provided on at least one side of the street for all Local and Collector Roads; and,

(ii) On-street parking areas may be demarcated with a special pavement treatment in limited special areas in order to distinguish the parking lane from the roadway.

3.1.15.2.9.3.6 Transportation Demand Management

(a) Appropriate Transportation Demand Management measures to reduce single occupancy automobile trips will be identified in transportation studies and in development applications. This could include preferential carpool parking, bicycle facilities and alternative work arrangements.

3.1.15.2.9.3.7 Parking

(a) Locating parking within the front yard of properties adjacent to the street detracts from creating a welcoming and safe pedestrian environment. As such, this Secondary Plan shall encourage parking spaces located to the rear of buildings, accessed through rear lanes or in structure.

(b) Alternative parking requirements will be required to address new development forms and broader community needs.

(c) In addition, for all other building forms and uses, development shall include parking for bicycles, in accordance with the following:

(i) Provide bicycle parking at retail, commercial, and employment areas, as well as at destinations to promote purposeful cycling;

(ii) Provide bike storage sheltered from weather for 15% of total building occupants for all multiple and apartment form residential developments;

(iii) For non-residential development, place accessible and secure bike racks at the front of buildings; and,
Provide bicycle racks at all parks.

Where large scale, at grade parking lots are provided, they will be designed to incorporate some, or all of the following:

(i) Appropriate building orientation, including building entrance locations, oriented to the street;
(ii) Clearly defined pedestrian access, connectivity, and circulation routes;
(iii) Light coloured and porous/permeable paving surfaces; and,
(iv) Tree planting and other landscaping elements, including landscaped islands and screening from adjacent uses with planting.

3.1.15.2.10 Providing Sustainable Services

3.1.15.2.10.1 Sanitary Sewage and Water Supply Services

3.1.15.2.10.1.1 Sanitary Sewer System

(a) An internal gravity sanitary sewer system shall be constructed at the expense of the benefiting landowners and to the satisfaction of the Town. Additionally, where appropriate, the developer will be required to oversize the sanitary sewers to service those existing developments located to the east of the Secondary Plan Area, as specified by the Town. Oversizing costs to accommodate existing development may be paid by the Town.

(b) Development of the Secondary Plan Area will require upgrades to, and expansion of, the Laurie Avenue Sewage Pumping Station and forcemain, as well as the Victoria Avenue Sewage Pumping Station and the downstream conveyance systems which are owned and operated by Niagara Region. In addition, the Town gravity sewer from the station easterly along Laurie Avenue and Dustan Street to Prudhommes will require upgrades. All improvements and upgrades to these Regional facilities have been identified in the Regional and Town Development Charges By-laws and the associated Development Charges Background Study. The financial responsibility for the system improvements shall be in accordance with the Regional Development Charges By-law.
Deferral

(c) It is proposed that improvements be made to the sanitary sewer system to service the existing commercial and industrial operations located to the east and outside of the Prudhommes Secondary Plan Area. The improvements and upgrading will involve the construction of a new pumping station east of the Jordan Harbour inlet and a new gravity sanitary sewer along the North Service Road frontage of the commercial and industrial operations. The cost of the improvements will be borne by the affected property owners. The new pumping station is required to be designed and constructed in accordance with Regional Design Standards and to be reviewed and approved by the Niagara Region.

3.1.15.2.10.1.2 Water Distribution System

(a) A number of watermains of varying size shall be constructed through the area in order to provide an appropriate potable water supply, including fire flows, to accommodate the demands of the area. Said works shall be designed in accordance with acceptable municipal standards.

(b) A number of improvements to the external water distribution system are required in order for ultimate site development to be realized. Particularly, the replacement of a watermain along Jordan Road from Fourth Avenue to North Service Road. Prior to development proceeding, the Town, in conjunction with the developer, shall formalize the required water system improvements and the timing of said improvements.

(c) Generally, the financial responsibility for the water system improvements shall be in accordance with the Town Development Charges By-law. Nonetheless, the municipality contemplates that the “front ending” of this cost will have to be provided by the developer and reimbursements for eligible development charge credits negotiated through the development agreement process.

3.1.15.2.10.2 Stormwater Management

3.1.15.2.10.2.1 General Policies for Stormwater Management

(a) All new development in the Secondary Plan Area shall utilize stormwater management techniques to control the quality of run-off and control erosion and sedimentation during and after construction, in order to minimize adverse effects on the receiving body of water.
(b) Planning for stormwater management shall:

(i) Minimize, or, where possible, prevent increases in contaminant loads;
(ii) Minimize changes in water balance and erosion;
(iii) Not increase risks to human health and safety and property damage;
(iv) Maximize the extent and function of vegetative and pervious surfaces; and,
(v) Promote stormwater management best practices, including stormwater attenuation and re-use, and low impact development.

(c) Storm drainage for the Secondary Plan Area shall be accommodated by a combination of stormwater management systems, with discharge into Lake Ontario. Storm discharge shall be adequately treated in accordance with Provincial standards.

3.1.15.2.10.2.2 Water Use and Management

(a) All new development in the Secondary Plan Area shall consider the following:

(i) Encourage the implementation of Low Impact Design Standards that emphasize the use of bio-swales, innovative stormwater practices, at-source infiltration, and greywater re-use systems.
(ii) Encourage innovative stormwater retention and run-off techniques and practices such as:
   - Retain stormwater on-site through rainwater harvesting, on-site infiltration, and evapotranspiration;
   - Inclusion of third pipe greywater systems and rain water harvesting for watering lawns and gardening to reduce demand on potable water use;
   - Where possible direct flow to landscaped areas and minimize the use of hard surfaces in order to reduce the volume of run-off into the storm drainage system;
   - Store snow piles away from drainage courses, storm drain inlets, and planted areas; and,
   - Use infiltration trenches, dry swales, and naturalized bioswales to improve on-site infiltration.

(b) Introduce green infrastructure, such as bioswales, within the street rights-of-way to enhance ground water infiltration and improve water quality as part of a comprehensive water management plan.
(c) Encourage the use of porous or permeable pavement instead of standard asphalt and concrete for surfacing sidewalks, driveways, parking areas, and various types of road surfaces as a stormwater run-off management strategy.

(d) Consider a rainwater harvesting program to provide the passive irrigation of public and/or private greenspace, including absorbent landscaping, landscaped walls, cisterns, rain barrels, underground storage tanks and/or infiltration trenches.

(e) Encourage xeriscaping using native, drought-tolerant plants, a cost-effective landscape method to conserve water and other resources on a community-wide level.

(f) Where feasible, implement curb cuts along sidewalks and driveways to allow water to flow onto planted zones or infiltration basins.

(g) Consider the installation of subsurface basins below parking lots to enable stormwater to be stored and absorbed slowly into surrounding soils.

3.1.15.2.10.3 Utilities

(a) The Town shall participate in discussions with utility providers such as hydroelectric power, communications/telecommunications, pipelines and natural gas to ensure that sufficient infrastructure, is or will be in place to serve the Secondary Plan Area.

(b) Utility services shall be located below grade. The Town shall promote utilities to be planned for and installed in initial common trenches, where feasible, in a coordinated and integrated basis in order to be more efficient, cost effective, and to minimize disruption.

(c) Where utility services must be located above grade, they shall be developed to be compatible with the general character of the surrounding uses and minimize visual impact, where feasible. The Town will encourage utility providers to consider innovative methods of containing utility services on or within streetscape features such as gateways, lamp posts, and transit shelters, when determining appropriate locations for large utility equipment and utility cluster sites.
3.1.15.2.11 Special Policy Area

Deferral

(a) Notwithstanding the current designation in the Greenbelt Plan the lands identified on Schedule ‘B5-3’ – Constraints are shown as a Special Policy Area on Schedule A Land use to the Prudhommes Secondary Plan. These lands shall be permitted to continue their existing uses or redevelop in accordance with the uses permitted in the Secondary Plan for the following reasons:

(i) The lands are currently fully developed with non-agricultural uses and have been for decades and there is no opportunity for these lands to be returned to agricultural purposes.

(ii) The lands are identified as an Undelineated Built Up Area in the Growth Plan for the Greater Golden Horseshoe. Therefore, through this identification, these lands are recognized as a cluster of non-agricultural settlement uses.

(iii) The Region and the Town recognize these lands as developed and support the redevelopment of already developed lands to accommodate growth so that true specialty crop lands in the Town will be protected.

(iv) The lands are already serviced with municipal services and are adjacent to a serviced urban area.

(v) The lands are already zoned for non-agricultural uses.

(vi) The entirety of the Secondary Plan area supports the development of a complete community and celebrates the area as a landmarked and key destination in the Region and the Town.

(b) Therefore, the land use direction set out in the Secondary Plan establishes appropriate redevelopment opportunities and efficient use of serviced land with no potential to return to agricultural uses. Applicable land use policies of the Secondary Plan shall apply.

(c) The Town encourages the Province in their next review of the Greenbelt Plan to remove these lands from the Specialty Crop – Niagara Tender Fruit and Grape Area designation to support the expansion of the Prudhommes Urban Boundary as identified in the Regional Official Plan.

3.1.15.2.12 Community Benefits

(a) In accordance with the policies set forth in the Official Plan, the following additional policies shall apply:
(i) The Zoning By-law shall establish the permitted height for development in accordance with Schedule ‘B2’ – Building Height, and the policies of this Secondary Plan. The Town may consider an increase in the height permitted by the existing Zoning By-law in exchange for the provision of community benefits, in accordance with the policies of the Official Plan, and the provisions of Section 37 of the Planning Act. In this regard, The Town may permit increases in height and/or density that exceed the maximum height and/or density definitions of this Plan, without further amendment to this Plan where The Town is satisfied that the proposed by-law would otherwise be in conformity with all other aspects of this Plan and The Town is satisfied that the proposal represents good planning including good urban design principles outlined in 3.1.15.2.5 of this Plan.

(ii) In addition to i., the Town may only consider an increase in height, in accordance with the policies of the Official Plan and under the following circumstances:

- The development exceeds the green building policies and targets of this Secondary Plan;
- The proposed community benefits are to be located within the boundaries of this Secondary Plan Area, and within 500 metres of the development that generates the benefit;
- Where cash-in-lieu of a community benefit is accepted by the Town, the funds shall be spent on appropriate community benefits within this Secondary Plan Area; and,
- The community benefit or cash for a community benefit is used to help ameliorate the impacts on the community generally attributable to the permitted height bonus.

(iii) Height bonusing shall not be considered within the Low-Rise Residential designation.

(iv) In determining community benefits accrued under Section 37 of The Planning Act, the following shall be considered priorities within the Secondary Plan Area:

- Provision of public access, pedestrian and vehicular, to public facilities and sites;
- Walkways and public space and connections to external walkways and trail systems;
- Preservation of natural areas and woodlots, beyond open space dedication requirements;
• Provision of parkland requirements beyond dedication requirements;
• Provision for various housing types including housing for special needs, and assisted or affordable housing, in accordance with the Official Plan;
• Provision of public parking;
• Provision of underground parking resulting in opportunities for housing intensification or affordable housing on the lands no longer required for surface parking;
• Conservation of buildings and sites of architectural, archaeological or historic importance;
• Provision of community and open space facilities, such as cultural, community and recreational facilities or municipal facilities;
• The provision of any public work, initiative or matter in conformity with this Plan; and,
• The provision of public art.

(b) As a condition of Draft Plan of Subdivision, Condominium and/or or Site Plan Approval, the Town shall require a design review by a control architect or urban design consultant subject to the process identified in Appendix B. Prior to the issuance of building permits, the design review for the applicable building shall be approved by the Town to ensure that the intent of the Design Guidelines provided in this Secondary Plan is maintained.

3.1.15.3. Jordan Secondary Plan

Introduction

The purpose of preparing a Secondary Plan for the Jordan area is to provide a long-term planning approach by establishing a series of objectives to be achieved for the planning area.

3.1.15.3.1. General Policies

(a) In recent years, private landowners have expended considerable efforts to revitalize and beautify Jordan. The area has increasingly become a destination for tourists who take advantage of the spectacular natural and cultural setting, as well as the expanded accommodations and opportunities for shopping and dining. Some of the existing residences have opened artist’s studios and antique shops. The museum offers another attraction in the area, while the proximity of the Waterfront Trail is also a tourism draw.

(b) In planning for the future, it is recognized that there will be increased pressure to accommodate tourist-based activities. This is a normal evolution, based on the popularity of Jordan. The key planning issue will be to ensure that as change occurs, Jordan does not lose the charm and characteristics that have made it popular in the first place. It is also important to recognize that Jordan includes an existing resident
population that will demand protection from the impacts of becoming a successful tourist destination. This is a difficult balance to achieve.

(c) It is the intent of the Town to promote the continuing success of Jordan as a tourist destination, while, at the same time, managing change within Jordan to protect existing residents and the unique attributes that have made it an attractive place to live, to visit and to invest in. These unique attributes include:
- The diverse array of historic building types;
- The attractive retail and commercial component on Main Street; and
- The mature street trees and the beautiful natural setting of the Twenty Valley.

(d) Schedule ‘A5’ identifies the location and distribution of the land use designations, as well as three Gateways.

3.1.15.3.2. Residential

(a) The policies that apply to development within the Residential designation are found within Section 3.1 of this Plan.

3.1.15.3.3. Mixed Use

(a) The policies that apply to development within the Mixed Use designation are found within Section 3.2 of this Plan as well as the policies of this Section.

3.1.15.3.4. Central Business District

(a) The policies that apply to development within the Central Business District designation are found within Section 3.3 of this Plan.

3.1.15.3.5. Servicing and Transportation

(a) Municipal servicing shall comply with the provisions of Section 7.1 of this Plan.

(b) Public and Private utilities shall be:

(i) Permitted in all land use designations and shall be installed, where possible, underground and within public road allowances or within appropriate easements;

(ii) Encouraged, wherever possible, to coordinate and locate within an initial common trench to avoid unnecessary over digging and disruption of municipal right-of-way;

(iii) Clustered or grouped where possible to minimize visual impact; and

(iv) Encouraged to consider innovative methods of containing utilities and telecommunications providers are to confirm if services can be provided to support the proposed development, and shall determine locations for large utility equipment and utility cluster sites.
In order to accommodate the development contemplated by this plan, road improvements, storm and sanitary sewer extensions and other services may be required. The cost of undertaking such works shall be borne by the developers through the provisions of the Development Charges Act or other agreement with the Town.

Nineteenth Street – Improvements to Nineteenth Street are required to improve pedestrian and cyclist safety. The addition of sidewalks on both sides of the street will improve pedestrian safety, especially for children that use Nineteenth Street to walk to school. Bicycle will be accommodated on both sides of the street will also improve this section of road as an important connection for the various cycling routes throughout the Town. To help alleviate some of the parking pressures on Main Street, a parking lane should be provided on the west side of the street.

At regular intervals and at key locations, pedestrian crosswalks should be provided to facilitate safe crossing of Nineteenth Street. These locations should be constructed with specialty paving to enhance their presence. Important pedestrian crossing locations include the parking lot at the north end of Main Street, the future public parking lot at the new fire hall and the south end of Nineteenth Street at King Street.

In conjunction with these improvements, street trees and street furniture, such as benches, trash receptacles, bicycle parking and pedestrian scale lighting should be incorporated into the street cross section. These elements will improve the streetscape and provide separation between the vehicle and pedestrian environments, which is currently undifferentiated.

Main Street – To help alleviate some of the parking pressures on Main Street, the addition of curbs are recommended. Curbs will help define the separation between the boulevard and roadway, while preserving the rural character of Main Street. In addition, on street parking should be provided on one side of the street. The barrier curb will help delineate the edge of parking, protecting the boulevard from parked cars while keeping vehicles out of the traveled lanes by clearly delineating the edge of the parking and travel lanes.

Other recommended improvements to Main Street include the addition of street trees to fill in some of the gaps currently present in the streetscape. Some trees should also be strategically planted in anticipation of the need to remove hazardous trees at the end of their life cycle.

Regional Road 81 – Improvements to the King Street – Nineteenth Street – Main Street intersection are warranted from a safety perspective due to the number of traffic conflicts, complex intersection geometry and to provide safe pedestrian crossings.

The selection of a preferred Main Street/Nineteenth/King Street intersection configuration will be based on an updated Environmental Assessment (EA).

3.1.15.3.6. Jordan Design Guidelines
3.1.15.3.6.1. Setbacks

(a) Front Yard
- Generally, houses are located close to the edge of the road right-of-way.
- The front yard setback should vary and be based on the conditions of the adjacent houses.
- The front yard should be landscaped with a predominately soft landscape treatment.
- Front doors should be connected with a pedestrian walkway to the sidewalk.
- Low hedges or fences should be placed along the edge of the road right-of-way.
- Garages should be setback from the façade of the house.

(b) Side Yard
- Generally, houses have side yards that allow views between houses. This helps to achieve the landscape appeal of Main Street.
- The side yard setback should vary and be based on the conditions of the adjacent houses.
- The side yard should be landscaped with a predominately soft landscape treatment.
- Driveways should be located in the side yard to maintain the front yard for landscape.

3.1.15.3.6.2. Larger Scale Redevelopment and Infill Development

The following design guidelines for Jordan are intended to apply to private sector redevelopment that will occur through redevelopment of larger parcels. The intent is to create new development that fits within the context of the Village. For commercial or mixed uses, this is characterized by buildings that line the edge of the road right-of-way, with a mix of uses, with parking located at the side or rear of buildings so that is does not demean the visual appeal of the street.

These guidelines can apply to the full array of uses appropriate to Jordan including retail, office and higher density residential. Ideally, some buildings would include a mix of uses with ground floor retail and upper floors for residential or office.

The guidelines are not use specific. They describe the ideal conditions for placing buildings on a lot, including design considerations for entrances and façades, site access, parking, servicing, landscape, signage and utilities.

(a) Buildings

(i) The main walls of the building(s) should occupy a minimum 50% of the street frontage.

(ii) Buildings should be built within 1 to 3 metres of the front lot line.
(iii) The side and rear of buildings abutting low-rise residential uses should be of similar height. Buildings may need to step down to maintain an appropriate scale in relation to adjacent residential uses.

(iv) Buildings should have attractive façades, i.e., the application of architectural elements such as display windows, articulated entrances, glazed areas, and/or variations in the wall plane.

(v) Roofs should be designed to provide visual interest.

(vi) Roof top mechanical units should be screened in all directions. Screening should be integrated with the architectural form of the building or designed to be compatible in form, material, and colour.

(vii) Buildings on corner lots should incorporate special architectural treatment along both street frontages.

(viii) The main wall of a corner building should occupy a minimum of 50% of the frontage of the primary street and 50% of the frontage of the Secondary Street.

(b) Site

(i) For commercial and mixed use developments, shared driveways between adjacent lots are encouraged to maximize landscaped areas and minimize pavement.

(ii) Parking or drive aisles should not be located between a public street and a building.

(iii) Parking areas should be located at the side or rear of the building. Within the mixed use designation parking areas should be located at the rear of the building.

(iv) Parking areas should be designed in small sections and include lighting, substantial landscaping, and special paving to break up expanses of parking and to provide direct pedestrian connections to building entrances.

(v) Parking areas located adjacent to public streets should be separated by a landscaped setback to mitigate views of large areas of parked cars from adjacent streets.

(vi) Streets and main drive aisles within a site function as internal streets and should be designed to look, function, and have the attributes of a public street with sidewalks, boulevard trees and pedestrian-scale lighting.

(vii) Planting should visually enhance individual sites, screen parking and loading areas - while enabling views of buildings - and create a consistent landscape treatment along the street.

(viii) Landscape design should relate to the architecture of the building with particular attention to entrances and windows, architectural massing, rhythm, detailing, and sightlines.

(ix) Amenities such as seating, waste receptacles, pedestrian-scale lighting, awnings, and bicycle racks should be coordinated throughout the site to create a consistent theme.

(x) Attractive, safe, direct, and barrier-free walkways should be provided from buildings to public sidewalks. Walkways should be uninterrupted by parking or drive aisles and consist of paving other than asphalt.
(xi) Landscape lights shall be provided to illuminate paths of travel and outdoor amenity areas. The placement of landscape lights shall consider adjacent development.

(xii) Access to loading and servicing areas should be separated from pedestrian areas and routes.

(xiii) Loading, service, and outside storage areas that face public streets should be avoided. Where site planning constraints necessitate these areas in visually prominent locations, they should be screened with architectural elements and/or berms and/or landscaping.

(xv) Signage should provide a high level of clarity, visibility, and visual interest with minimal visual clutter.

(xvi) Signage should complement the architecture of the building(s) in its scale, materials, consistency and design. Signage for individual units should be consistent.

(xvii) Utility equipment, hydro transformers, and switching boxes should be located within the building. If this is not possible, they should be positioned to not be visible from the public street and shall be incorporated into the design of the building and site landscape.

(xiv) Garbage storage areas should be internal to the building.

3.1.15.4. Jordan Station Secondary Plan

3.1.15.4.1. Introduction

The purpose of preparing a Secondary Plan is to provide an implementing long-term planning approach by establishing a series of objectives to be achieved for the planning area.

3.1.15.4.2. General Policies

(a) Jordan Station is primarily a residential community with a substantial inventory of high quality heritage homes. The existing streetscapes are compatible with the heritage value of the area, and enhance the unique character of the community. It is the intent of this Plan to protect the character of Jordan Station as a unique heritage community that, while not an active promoter of tourism activity is in close proximity to the Waterfront Trail and is a vital component of the Twenty Valley tourism experience.

(b) In planning for the future, it is recognized that there will be increased pressure for redevelopment, infill, and intensification within Jordan Station. The key planning issue will be to ensure that as new development occurs, the community does not lose the charm and characteristics that have made it popular.

(c) Schedule ‘A5’ identifies the location and distribution of the land use designations, as well as two Gateways.

3.1.15.4.3. Residential
3.1.15.4.4. General Commercial

(a) The policies that apply to development within the General Commercial designation are found within Section 3.4 of this Plan.

3.1.15.4.5. Industrial

(a) The policies that apply to development within the Industrial designation are found within Section 3.5 of this Plan.

3.1.15.4.6. Servicing and Transportation

(a) Municipal servicing shall comply with the provisions of Section 7.1 of this Plan.

(b) Public and Private utilities shall be:

(i) Permitted in all land use designations and shall be installed, where possible, underground and within public road allowances or within appropriate easements;

(ii) Encouraged, wherever possible, to coordinate and locate within an initial common trench to avoid unnecessary over digging and disruption of municipal right-of-way;

(iii) Clustered or grouped where possible to minimize visual impact; and,

(iv) Encouraged to consider innovative methods of containing utilities and telecommunications providers are to confirm if services can be provided to support the proposed development; and shall determine locations for large utility equipment and utility cluster sites.

3.1.15.4.7. Jordan Station Urban Design Guidelines

3.1.15.4.7.1. Setbacks

(a) Front Yard

- Generally, houses are located close to the edge of the road right-of-way.
- The front yard setback should vary and be based on the conditions of the adjacent houses.
- The front yard should be landscaped with a predominately soft landscape treatment.
- Front doors should be connected with a pedestrian walkway to the sidewalk.
- Low hedges or fences are appropriate along the edge of the road right-of-way.
- Garages should be set back from the façade of the house.

(b) Side Yard
• Generally, houses have side yards that allow views between houses. This helps to achieve the landscape appeal of the local streets.
• The side yard setback should vary and be based on the conditions of the adjacent houses.
• The side yard should be landscaped with a predominately soft landscape treatment.
• Driveways should be located in the side yard to maintain the front yard for landscape.

3.1.15.4.7.2. Redevelopment and Infill

The following design guidelines for Jordan Station are intended to direct redevelopment of larger parcels or subdivision. These guidelines apply to the full array of residential forms appropriate to Jordan Station. The intent is to create new development that fits within the context of Jordan Station.

The following guidelines should apply:

(a) Each redevelopment will include a variety of housing types, reduced front yard setbacks to reinforce the street edge, and garages set behind the front of the house or accessed from a rear lane.

(b) Buildings must have front façades parallel to the road with front doors, windows, and entry features facing the road to create a consistent street wall.

(c) The garage door should not protrude in front of the main front wall of the dwelling, and should be set back a minimum of 6 metres from the front lot line, or exterior side lot line.

(d) Entry features and other architectural elements should be incorporated into the front elevation of the house to reduce the visual dominance of the garage and the front drive.

(e) Shared or grouped driveways will be encouraged to reduce the amount of asphalt on front yards.

(f) Corner lots and homes facing or abutting parks are priority lots within the neighbourhood. The design of these homes shall include the following considerations:
   • Where sides or flankage of buildings are visible, they should have windows, materials, and other architectural treatments equal to the front elevation of the house;
   • The main front entrance should be located on the exterior side elevation, corner windows and wrap-around porches should be included to emphasize a corner location; and
• Fencing around front and/or exterior side yards should not block the view of the sidewalk from the house; their height shall be limited to 1.2 metres, and they should be primarily open structures, not solid walls.

(g) The setback to the main front wall of the house shall be in the range of 3 to 6 metres from the front lot line.

3.1.15.5 Beamsville GO Transit Station Secondary Plan

3.1.15.5.1 Introduction

Vision for the Beamsville GO Transit Station Area

The Beamsville GO Transit Station Area represents a long-term opportunity for a GO Transit Station that would provide a stop between Grimsby and St. Catharines.

The main access way into Beamsville is Ontario Street, which is lined with industrial uses to the north of the rail corridor, residential to the south of the rail corridor, with some clusters of commercial throughout. Beamsville is surrounded by agricultural lands, with the GO Transit Station location proposed adjacent to the Urban Area Boundary. The Beamsville community is supported by wine-related tourism and agricultural-related industry.

Maintaining the ‘small town character’ of Lincoln is an important goal in the Town’s Official Plan, and the vision for future development in the Beamsville GO Transit Station Secondary Plan Area is mindful of this. To support rapid transit expansion, the lands around the GO Transit Station will be planned with mid to high-rise residential and mixed-use development, as required in accordance with Growth Plan policies pertaining to built form in the vicinity of a transit station. This growth should be focused along the north side of Greenlane, which will accommodate a range of mixed use built form. The intensification of this area will provide a transition between the stable residential lands to the south of Greenlane and the industrial uses to the north of the rail corridor and should incorporate new open spaces and community facilities.

The industrial lands to the north of the rail corridor will be protected for employment use and, where possible, will evolve to provide opportunities for denser forms of employment. New office commercial uses will be directed to locate along Ontario Street, facilitating a street edge while providing for a more compact built form in proximity to the GO Transit Station and highway interchange. Significant streetscape improvements will be directed to Ontario Street, to improve the public realm for pedestrians, cyclists and transit users. By 2041, the area has potential to accommodate an additional 1,300 people and 950 employees.

3.1.15.5.2 Beamsville GO Transit Station Secondary Plan Objectives

1. Plan for redevelopment along Greenlane in proximity to the future GO Transit Station
2. Improve the streetscape and pedestrian realm along Ontario Street
3. Protect employment lands and attract new investment
4. Support connectivity and integration of the GO Transit Station
5. Protect stable residential neighbourhoods
6. Promote active transportation and make efficient use of existing infrastructure.

Town of Lincoln Official Plan
7. Encourage creation of complete communities

3.1.15.5.3 Secondary Plan Area Limits

The limits of the Beamsville GO Transit Station Secondary Plan Area are depicted on Schedule B7. The Secondary Plan Area extends approximately 800 metres around the GO Transit Station site and includes key properties that may redevelop as a result of the GO Transit Station, as well as corridors that will form important transportation arteries and connections to and from the GO Transit Station.

Changes to the boundary of the Secondary Plan will require an Official Plan Amendment.

3.1.15.5.4 Land Use Policies

3.1.15.5.4.1 Land Use Structure

Lands within the Secondary Plan Area are designated one of the following land use categories, as depicted on Schedule B7:

a) Low Density Residential
b) Medium Density Residential
c) High Density Residential
d) Mixed Use
e) Industrial
f) Office Commercial
g) Agricultural Area
h) Parks and Open Space
i) Natural Environment
j) Transit Station Area

3.1.15.5.4.2 Relationship with the Town of Lincoln Official Plan Land Use Categories and Permissions

The land use designations for the Secondary Plan are intended to complement the broader land use designations provided in the Official Plan. In most cases, the land use policies and permissions described in the Secondary Plan are more detailed than those provided for within the Official Plan. Where there are inconsistencies between a particular policy in the Official Plan and the Secondary Plan, the policies of the Secondary Plan shall prevail.

3.1.15.5.4.3 General Policies

The following uses are permitted in all land use designations in this Secondary Plan:

a) A use which is accessory to a permitted use;
b) Replacement and expansions to existing legal uses, buildings and structures in conformity with the policies of the Official Plan, the Town’s Zoning By-law, and this Secondary Plan;
c) Public utilities, including water, wastewater and stormwater infrastructure (except within the Natural Open Space system);
d) Town parks, public spaces, and recreational facilities;
e) Trails and active transportation connections, such as pedestrian and cycling network improvements; and,
f) Institutional uses, as outlined in this Beamsville GO Transit Station Secondary Plan.

Nothing in this Beamsville GO Transit Station Secondary Plan will prohibit the continued operation of legal non-conforming uses of land, buildings or structures within the Secondary Plan Area. Please refer to the Official Plan Section 9.14 on Non-Conforming Uses.

3.1.15.5.4.4 Overall Density Targets

The land uses of the Beamsville GO Transit Station Secondary Plan are identified to support an overall density target of 150 people and jobs per hectare. This threshold is identified within the 2017 Growth Plan policies with the goal of promoting ridership and encouraging transit-supportive development.

3.1.15.5.4.5 Low Density Residential

Planned Function

The planned function of the Low Density Residential designation is to provide opportunities for ground-oriented housing in a low-density format. The intention of this designation is to recognize the existing, established low density residential neighbourhoods which occupy a large portion of the study south of Greenlane. Areas which are designated for low density residential development are expected to be maintained as low density areas and should not be the focus of significant intensification.

Permitted Uses

Permitted uses include residential uses as outlined in Section 3.1.5.1 of the Official Plan, as well as other compatible housing forms (as defined in this Secondary Plan and other sections of the Town Official Plan).

All new residential development within existing stable residential neighbourhoods shall be subject to site plan control in accordance with the policies in Section 9.10 of the Official Plan. For sites located along the intensification corridor indicated on Schedule A2 of the Town’s Official Plan, policies in Section 8.6.3.7 of the Official Plan will also apply.

Density

The permitted net density for new low density residential is outlined in Section 3.1.5.1 of the Official Plan.

3.1.15.5.4.6 Medium Density Residential

Planned Function

The planned function of the Medium Density designation is to provide opportunities for residential development in a medium density format in proximity to existing residential uses. A diversity of
dwelling types is encouraged to support the Town’s range of accommodation options and housing intensification objectives while making efficient use of infrastructure and promoting walkability.

**Permitted Uses**

Permitted uses include medium density residential uses as outlined in Section 3.1.5.2 of the Town Official Plan.

All new Medium Density Residential development shall be subject to site plan control in accordance with the policies in Section 9.10 of the Official Plan. For sites located along the intensification corridor indicated on Schedule A2 of the Official Plan, policies in Section 8.6.3.7 of the Official Plan will also apply.

**Density**

The permitted net density for new medium density residential is outlined in Section 3.1.5.2 of the Town Official Plan.

**3.1.15.5.4.7 High Density Residential**

**Planned Function**

The planned function of the High Density Residential designation is to provide opportunities for residential development in a higher density development format. Diversity of dwelling types is encouraged to support the Town’s range of housing options while efficiently utilizing infrastructure, encouraging walkability and promoting ridership of the future GO Transit Station.

**Permitted Uses**

Permitted uses include high density residential uses as outlined in Section 3.1.5.3 of the Town’s Official Plan.

All new High Density Residential development shall be subject to site plan control in accordance with the policies in Section 9.10 of the Town’s Official Plan.

**Density**

The permitted net density for new high density residential is outlined in Section 3.1.5.3 of the Official Plan, except that the maximum density permitted is 200 units per hectare.

**3.1.15.5.4.8 Mixed Use**
Planned Function

The planned function of the Mixed-Use designation is to provide opportunities for mixed use development in a medium to high density format. Uses can be mixed across a parcel or mixed within a building. Commercial, office, institutional uses that enliven the street should be located on the ground floor of buildings close to the front property line to help frame and animate the street. Consideration should be given to mitigate impacts (i.e., step-back design) when transitioning to the adjacent residential areas.

Permitted Uses

Permitted uses include medium and high density residential uses such as:

a) Low and mid-rise apartments;
b) Townhouses;
c) Commercial uses; and
d) Office uses.

Permitted commercial uses include a full range of personal and professional service commercial uses, office, and may include recreational, community and cultural facilities as secondary uses. Large format retail uses are not permitted.

All new Mixed-Use development shall be subject to site plan control in accordance with the policies in Section 9.10 of the Town’s Official Plan. For sites located within the intensification area indicated on Schedule A2 of the Town’s Official Plan, policies in Section 8.6.3.7 of the Official Plan will also apply.

Density

Residential development within the Mixed-Use designation is permitted from a minimum net density of 50 units per hectare up to a maximum of 200 units per hectare.

Form of Mixed Use Development and Redevelopment

On existing developed sites, mixed use and/or stand-alone residential, commercial and institutional infilling is permitted. On vacant sites, new development shall be in a mixed use format (either mixed within a building or across the site). Commercial uses should face the street and be located as close to the frontage as possible.

3.1.15.5.4.9 Industrial

Planned Function

The planned function of the Industrial Area designation is to provide a range of employment uses with provisions allowing for a variety of lot sizes that offer flexibility for attracting and accommodating a wide range of industrial and associated employment uses.
Permitted Uses

Permitted uses include:

a) Manufacturing;
b) Processing;
c) Servicing;
d) Warehousing;
e) Research and laboratories;
f) Data processing and development; and
g) Uses of similar nature (as per the Town of Lincoln Official Plan).

Uses that are incidental or ancillary to industrial operations, such as a retail and wholesale division operated as a subsidiary function of any industry, may be permitted in the Industrial Area. Retailing is only permitted as an accessory use to a permitted use and will be limited in size so as not to interfere with, or detract from the primary function of the area. Major retail uses are considered to be non-employment uses and are not permitted. Storage of outdoor goods and materials is not permitted.

Form of Industrial and Redevelopment

While areas designated as Industrial will continue to accommodate vehicles and trucks, development in these areas will be designed to accommodate pedestrian and cycling connections to and from industrial facilities in order to serve the daily population and to facilitate access to public transit. Design of these facilities should be undertaken in accordance with the urban design guidelines identified in Section 8.6 of the Official Plan.

The Secondary Plan envisions a comprehensively planned and high quality employment area with office and other employment uses. This area will serve as one of the gateways in the Town, and as such, is intended to reflect a dedication towards a strong sense of place, sustainability, and economic development. Gateway design should be consistent with the policies in Section 3.1.15.5.5.1.1 of this Beamsville GO Transit Station Secondary Plan.

3.1.15.5.4.10 Office Commercial

Planned Function

The Office Commercial designation corresponds to existing industrial lands generally located along Ontario Street north of the rail corridor leading to the QEW. This area acts as the main gateway to the Transit Station Area and as a transition from the Industrial uses around the Transit Station Area. Therefore, their use and form should be of the highest quality and built form complementary to the streetscape along Ontario Street.

Particular attention should be paid to architectural design, and the animation of streetscape with active building frontages, high quality public realm, and sustainable site design. Office Commercial areas shall be characterized by high quality buildings in an attractive pedestrian friendly, connected, and transit-supportive working environment as outlined in Section 3.1.15.5.5.1 of this Secondary Plan.
Permitted Uses

Notwithstanding Section 3.5 of the Official Plan regarding Industrial uses, the Office Commercial designation is intended to accommodate office-related uses that are compatible with the evolving nature of the Transit Station Area.
Permitted uses include:

a) Office uses;
b) Hotels, conference centres and banquet facilities;
c) Medical clinics;
d) Commercial schools;
e) Personal service uses;
f) Banks and financial services;
g) Commercial parking garages (if associated with commercial/retail development);
h) Commercial-recreational facilities;
i) Complementary uses including licensed child care establishment, food service, restaurants and security services, may be permitted provided the uses are compatible with the development and operation of the surrounding industrial uses; and,
j) Limited retail sales and service commercial uses as an accessory use in conjunction with a permitted use.

Form of Office Commercial and Redevelopment

The Office Commercial area is located in proximity to the QEW and provides an ideal location for ‘landmark’ buildings that can benefit from direct highway exposure. The range and scale of uses are designed to be compatible with and respect the surrounding residential neighbourhoods, and benefit from exposure to the QEW and the planned GO Transit Station.

The Town of Lincoln has a finite supply of employment lands and the expectation is that the Town will need to maintain and protect its supply for the long term. However, the Town also recognizes that there may be opportunities for mixed use development in close proximity to the future GO Station Site on lands which are currently designated for employment purposes in this Beamsville GO Transit Station Secondary Plan. These parcels should be reviewed as part of the Region of Niagara’s Municipal Comprehensive Review process to determine if there is a higher and better use for these lands. The Town will work closely with the Region on this matter. The Secondary Plan envisions a comprehensively-planned and high quality business district with office and other employment uses. This area will serve as one of the gateways in the Town, and as such, is intended to reflect a dedication towards a strong sense of place, sustainability, and economic development.

3.1.15.5.4.11 Agricultural Area

Please refer to Section 2.1 of the Official Plan. The Agricultural Area within the Secondary Plan boundary is designated specifically as ‘Specialty Agricultural’ within the Town’s Official Plan. This designation implements the Provincial Greenbelt Plan and recognizes the importance of specialty croplands for their unique ability to produce certain crops.
3.1.15.5.4.12 Parks and Open Space

Please refer to Section 3.6 of the Official Plan for the planned function and permitted uses within the Parks and Open Space designation. New recreation and open spaces shall be provided for based on the public realm policies, as outlined in the Urban Design Guidelines in Section 3.1.15.5.5 of this Secondary Plan.

In general, the public realm policies outlined in Section 3.1.15.5.5 are intended to ensure that a high quality public realm, open space, and protected environment is achieved. The policies define an open space framework that links outdoor spaces through the creation of new parks, gateways, streetscape improvements, and active transportation connections to create a unique, beautiful, and healthy public realm environment. The public realm policies also provide guidance and direction for future investment into new parks, trails, streetscapes, sidewalks, and green spaces.

3.1.15.5.4.13 Natural Environment

Natural Environment areas within the Secondary Plan area have been identified on Schedule B7. Please refer to Section 2.4 of the Official Plan for policies relating to Natural Environment Areas.

3.1.15.5.4.14 Transit Station Area

The Transit Station Area should enhance traveler amenities, including internal pedestrian pathways, retail, shared commuter parking etc. The future land use and development of this area will be subject to the land use and urban design policies contained in Section 3.1.15.5.5 of this Secondary Plan.

Depending on the amount of space needed for parking at the GO Transit Station site, there may also be opportunities for on-site intensification and mixed-use development. Parking demand estimates will be confirmed through the detailed station design that would be undertaken by Metrolinx.

3.1.15.5.4.15 Land Use Compatibility

Employment Uses

Any new proposed development which is within 1,000 metres of an existing Class 3 industrial facility, 300 metres of an existing Class 2 industrial facility or 70 metres of an existing Class 1 industrial facility shall be subject to Ministry of the Environment and Climate Change D-6 Guidelines for Land Use Compatibility.

In addition to the above provisions, new proposed development should be oriented and designed to avoid land use incompatibility with surrounding land uses.

Active Rail

No new residential development is permitted within a 30-metre setback of a rail right-of-way. Permitted uses within this setback include public and private roads, parkland and other outdoor recreational space including backyards, swimming pools and tennis courts, unenclosed gazebos,
garages and other parking structures and storage sheds, where permitted within the policies of this Beamsville GO Transit Station Secondary Plan and subject to the policies and regulations of CN Rail.

**Provincial Highway**

In addition to all the applicable municipal requirements, all proposed development located adjacent to and in the vicinity of a provincial highway within the Ministry of Transportation (MTO)'s permit control area under the Public Transportation and Highway Improvement Act (PTHIA) will be subject to MTO approval.

Early consultation with the MTO is encouraged to ensure the integration of municipal planning initiatives with provincial transportation planning.

Any new areas in the municipality identified for future development that are located adjacent to or in the vicinity of a provincial highway or interchange/intersection within MTO's permit control area will be subject to MTO's policies, standards and requirements. Direct access will be discouraged and often prohibited.

**3.1.15.5.4.16 Building Height**

The planned maximum building heights are shown on Schedule B8. The heights depicted on Schedule B8 are intended to reflect the planned maximum number of storeys and the following policies apply:

a) On a site-by-site basis, the Town may allow for marginally taller buildings where the findings of supporting studies, such as an urban design study and light/shadow study, can demonstrate that there are no negative impacts on adjacent properties;

b) The Town may require a peer review for any studies which propose to exceed the planned building heights; and,

c) All developments which are proposed to be taller than 6 storeys and are adjacent to existing residential communities or parks shall require a light/shadow study and an urban design study to demonstrate how the development fits within the context of the site and surrounding area.

In accordance with Section 9.8 of the Official Plan, the Town may consider the requirement to provide community benefits pursuant to Section 37 of the Planning Act in exchange for increases in height and/or density of development beyond those permitted.

**3.1.15.5.4.17 Transportation Policies**

**3.1.15.5.4.17.1 Transportation Network**

The Secondary Plan Area is planned to be served by a multi-modal, integrated transportation network which accommodates pedestrians, cyclists, transit users and automobiles. Presently,
there are a number of transportation challenges in the Beamsville GO Transit Station Secondary Plan Area, and the expectation is that there will continue to be challenges as the area grows.

Accordingly, there is a need to plan for a variety of improvements to the transportation network within the Beamsville GO Transit Station Secondary Plan Area to better connect people to destinations while also allowing people to move through the area in a relatively safe and efficient manner. The expectation is that improvements will be required to enhance automobile, transit, cycling and walking networks within and around the area to ensure that an appropriate balance of transportation options are provided. The transportation network must provide for a better balance of the full range of transportation modes. Public realm improvements (i.e., street furniture, landscaping treatments, tree plantings, etc.) should be considered for all road cross-sections.

The transportation improvements identified in this Beamsville GO Transit Station Secondary Plan build on the Town and Region’s planned transportation improvements, as outlined in a number of approved plans, including the Region of Niagara’s Transportation Master Plan. The implementation of transportation infrastructure improvements as listed in Table 3.1 Phasing Plan for Capital Improvements should take direction from applicable guidance documents (such as the Region of Niagara’s Complete Streets Guidelines) and be undertaken as part of the Region of Niagara’s and the Town of Lincoln’s planning processes/Environmental Assessment processes and/or development approvals processes (as the case may be). Transportation network and improvements will be in coordination with the Town of Lincoln’s Transportation Master Plan process that is currently ongoing.

3.1.15.5.4.17.2 Improvements and Enhancements to Transportation Network

The Beamsville GO Transit Station Secondary Plan contemplates the following potential improvements to the transportation network as part of the implementation of the Region of Niagara’s Transportation Master Plan policies and Complete Streets Guidelines:

- Road improvements and connections;
- Transit improvements; and,
- Active transportation improvements.

3.1.15.5.4.17.3 Planned Road Hierarchy

The planned road hierarchy is shown on Schedule B9, illustrating Arterial Roads, Collector Roads and Local Roads. The following policies describe the general planned function for each road type. Section 3.1.15.5.5 further elaborates on the unique functionality and design of the key streets within the Secondary Plan Area.

Arterial Roads (26 metre Right of Way)

Arterial Roads are under the jurisdiction of the Region of Niagara and are planned to accommodate 2 to 4 lanes of traffic within 26 metre right-of-ways. Direct access to adjoining properties and on-street parking is generally restricted to allow for the movement of traffic through the area. The road allowance is planned to accommodate a complete street framework, including bicycle facilities such as bike lanes, shared-use lanes, paved shoulders and bicycle parking.
facilities, and sidewalks on both sides of the street. Regional Arterial Roads within the Secondary Plan Area include:
North Service Road (26 metre right of way);
South Service Road (26 metre right of way); and,
Ontario Street (26 metre right of way).

Collector Roads (23 metre Right of Way)

Collector Roads are under the jurisdiction of the Town and are planned to accommodate two lanes of traffic. Collector Roads are undivided with a road allowance width of 23 metres, allowing for the addition of turning lanes, bicycle lanes, landscaping, potential on-street parking and sidewalks on both sides of the street and utilities. Collector Roads within the Secondary Plan Area include:
Greenlane (23 metre right of way);
Lincoln Avenue (23 metre right of way); and,
Bartlett Road (23 metre right of way) (23 metre right of way).

Sections of collector roads may be required to have a wider width in order to accommodate on-street parking.

Local Roads (20 metre Right of Way)

Local Roads provide access to properties and carry traffic predominantly of a local nature. Typically, roadways in this section carry low volumes of traffic short distances. Local roads are generally designed to accommodate on-street parking, sidewalks on both sides of the street and landscaping in the boulevards. All local road allowances are to be 20 metres in width.

3.1.15.5.4.17.4 Planned Road Improvements and Connections

Schedule B9 illustrates new connections, road widening and other road improvement opportunities which are intended to support the implementation of the Secondary Plan. The current road network operates fairly effectively with few operational challenges. This will not change significantly with the forecasted travel demand resulting from the proposed compact built form as well as commuter traffic accessing/egressing the planned GO Rail service at the Beamsville GO Transit Station. The majority of improvements required to accommodate this increase in trips are operational, and focus on key intersections along the Ontario Street corridor. In addition to this, some limited increase in traffic level is anticipated on Lincoln Avenue as a potential by-pass of Ontario Street for local Beamsville residents.

The introduction of transit services and improvements to the active transportation network will also help mitigate some of the forecasted travel demand.

The following summarizes the key road-related improvements (note that the numbers assigned coincide with those listed on Schedule B9 and are further described in Section 3.1.15.5.6):

1. Potential Additional North Access to the GO Transit Station and/or east access to Lincoln Avenue
   The southern entrance to the GO Transit Station will have limited movements due to its
proximity to the rail corridor. Accordingly, a second access from the South Service Road along with a secondary access that connects to Lincoln Avenue to the east should be protected for.

2. **Geometric Improvements to Ontario Street at the South Service Road**
   Intersection improvements will be required at the juncture of Ontario Street and the South Service Road, in order to accommodate higher traffic volumes and improve traffic flow between the GO Transit Station and the QEW.

3. **GO Transit Station Access**
   The GO Transit Station access off Ontario Street will require an intersection assessment given increased traffic volumes. The intersection should be planned to accommodate higher volumes at peak periods.

4. **Intersection Improvements on Ontario Street and Greenlane:** Ontario Street is currently a 2 to 4 lane Regional Road which forms the central north-south spine of Beamsville, connecting residents to the QEW and the future GO Transit Station. Ontario Street is expected to see increasing volumes over the planning horizon, in particular between Greenlane and the QEW.

5. **Roadway Improvements to Lincoln Avenue:** Lincoln Avenue is currently a two-lane Collector Road with an existing width of approximately 8 metres. The road has a rural cross section with two narrow lanes of traffic and no sidewalks or cycling facilities. It is anticipated that growth in traffic on Ontario Street will shift some traffic to Lincoln Avenue. This increased traffic volume may create conflict points with potential active transportation users (cyclists or pedestrians). As a result, the corridor is identified for further study through an environmental assessment to determine the most effective means of accommodating the growth in active modes and motorized vehicles on this narrow corridor. This could include the implementation of a sidewalk (at least on one side of the street), bike sharrows/bike lanes and other active transportation improvements.

3.1.15.5.4.17.5 Transit Station Area
The Transit Station Area is located to the west of Ontario Street, north of the South Service Road. The station includes lands on the north side of the CN rail corridor. The design of the Transit Station Area will be planned in conjunction with Metrolinx to address the following elements:
Access to the Transit Station Area for pedestrians, cyclists, transit users, kiss and riders, and carpool users;
A sufficient supply of parking for commuters;
Wayfinding solutions;
Buffering and landscaping for natural heritage features and rural lands adjacent to and within the Transit Station Area; and,
Opportunities for universal access and incorporation of sustainable design measures.

3.1.15.5.4.17.6 Active Transportation Network
The existing and planned Active Transportation Network is depicted on Schedule B10. The network is planned to improve connectivity for pedestrians and cyclists within the Secondary Plan Area and to surrounding areas.

3.1.15.5.4.17.7 Active Transportation Improvements
The active transportation network should provide direct and safe connections to the GO Transit Station, multi-use trails, public spaces and parks, schools, mixed use areas, employment opportunities and recreational facilities. Amenities for cyclists and pedestrians, as well as wayfinding signage provided to direct users along key routes, should be located at key points along the network. On-road bike lanes should be protected from traffic with the use of buffer zones.

There are a number of active transportation improvements proposed for the area, including the following (as per Schedule B10):

- Bike Route/Lanes (on-road):
  - Ontario Street;
  - Greenlane;
  - Lincoln Avenue; and
  - Neighbourhood streets.

- Multi-Use Trail (off road):
  - Connection between Greenlane and the GO Transit Station;
  - Connection between Greenlane and Friesen Boulevard;
  - Connection between the South Service Road and the GO Transit Station; and,
  - Connection between Ontario Street and the GO Transit Station.

3.1.15.5.4.17.8 Secure Bike Parking Facilities

The implementing Zoning By-law may require the provision of secure bicycle parking facilities in a conspicuous location, long-term bike parking areas within buildings and onsite shower facilities and lockers for employees who bike to work. The Town may allow for the reduction in the number of required parking spaces where bicycle parking facilities are provided.

3.1.15.5.4.17.9 Traffic Impact

Future developments may require a Traffic Impact Assessment. Any Traffic Impact Assessment shall be subject to the Regional Traffic Impact Assessment Guidelines where a Regional Road is impacted.

3.1.15.5.4.17.10 Parking

Parking requirements are outlined in the Zoning By-law 93-14-Z1. Through the development approvals process, the Town may consider alternative parking requirements for mixed use and high-density developments including shared parking standards. The provision of underground parking should be encouraged, where appropriate.

3.1.15.5.4.18 Infrastructure Policies

3.1.15.5.4.18.1 Water and Sanitary Servicing

As part of the implementation of this Secondary Plan, the Town will work with the Region to ensure that there is adequate water and sanitary servicing and capacity to accommodate the long-term planned development for the Secondary Plan Area.

3.1.15.4.18.2 Municipal Servicing Study
As part of the implementation of this Secondary Plan and the policies of Part 7 of the Official Plan, the Town will undertake an analysis of local infrastructure to ensure that adequate servicing is in place to accommodate the planned growth for the Beamsville GO Transit Station Secondary Plan Area. The Town will update its municipal Master Servicing Strategy as required.

3.1.15.5.4.18.3 Development Applications and Servicing Requirements
The Town may also require development applications to be supported by site-specific servicing studies.

3.1.15.5.4.18.4 Sustainable Stormwater Management
The Town encourages innovative measures to help reduce the impacts of urban runoff and maintain base groundwater flow. Such measures may include bioswales, permeable pavers, rain barrels and green roofs.

3.1.15.5.4.18.5 Coordination of Public Works
The Town will work with the Region to ensure that planned public works for the area are coordinated to minimize the impacts of construction on the residents and businesses within the Secondary Plan Area. Coordination efforts will consider the phasing of streetscape improvements, any future road works and maintenance, as well as any upgrades to water and sanitary networks.

3.1.15.5.5 Urban Design Guidelines
The Urban Design Guidelines are intended to inform and provide the guidance for achieving the intended vision, appearance and functionality of the Beamsville GO Transit Station Secondary Plan Area for local residents, commuters, visitors, business owners and patrons. The Guidelines are intended to complement and build upon the community design guidelines in Section 8 of the Official Plan and be implemented through the site plan process.

The purpose of these Guidelines is to provide guidance for enhancing the character of the Secondary Plan Area’s private and public realm and contribute to the formation of complete communities. These are communities that are well designed to meet people’s needs for daily living throughout an entire lifetime by providing convenient access to an appropriate mix of jobs, local services, public service facilities, and a full range of housing to accommodate a range of incomes and household sizes. Building compact and complete communities will help reduce greenhouse gas emissions and ensure communities are more resilient to the impacts of climate change. The Guidelines are intended to provide a degree of flexibility, allowing for design styles and expressions which will contribute to creating a unique sense of place.

The following sections contain urban design guidance, provisions, and improvements recommended as part of the Beamsville GO Transit Station Secondary Plan.
3.1.15.5.5.1 Urban Design Improvements

The urban design improvements are intended to enhance the attractiveness and functionality of the Secondary Plan Area. The planned Public Realm Improvement Plan is depicted on Schedule B11 and considers the following:

1. Major Gateway Improvement Area;
2. Minor Gateway Improvement Area;
3. Major Streetscape Improvement Area;
4. Minor Streetscape Improvement Area;
5. Potential New Public Space;
6. Public Space Improvement Area; and
7. Active Transportation Connections.

3.1.15.5.5.1.1 Gateways

Gateways are intended to function as formal entranceways into the Secondary Plan Area and are intended to create a strong sense of place. Presently, the Secondary Plan Area does not feature any prominent public space treatments at gateway locations and, accordingly, the Plan contemplates two levels of improvement:

a) Major gateway improvements; and,
b) Minor gateway improvements.

Gateways include lands within the right-of-ways and all abutting lands.

a) Major Gateway Improvement Area

Major gateway improvements should include prominent signage, enhanced lighting, intensive landscaping (such as seasonal floral displays and tree planting), cycling infrastructure, public art and other types of public realm enhancements. Adjacent redevelopment should be designed to support the function of the gateway. One major gateway improvement area has been identified:

Greenlane and Ontario Street intersection and surrounding area: There is an opportunity to establish a visual identity for this intersection as a key gateway to the Beamsville GO Transit Station. As a major intersection point for traffic heading to and from the QEW, this node is an important juncture in the Secondary Plan Area.

The potential for mixed use development and redevelopment in the area of this intersection also presents an ideal opportunity to enhance the public realm and promote non-vehicle amenities and pedestrian and cyclist comfort. To achieve this, private realm signage should be consolidated and minimized, new welcome and wayfinding public signage should be introduced, sidewalks should be widened and landscaping and planting should be expanded for the intersection.

Future development shall consider the future urban design intent of this gateway intersection and reflect a human-scale format to improve the pedestrian and cyclist quality of the streetscape. New development should be oriented close to the street edge and designed with active frontages such as retail and other entrances for an enhanced sense of place.
b) Minor Gateway Improvement Areas

Minor gateway improvements should include a smaller scale of public realm enhancements, such as landscaping, public art, lighting and appropriately-scaled wayfinding cues. Adjacent redevelopment should be designed to support the function of the gateway. There is one minor gateway improvement area in the Secondary Plan Area:

**North Transit Station Area Access and Ontario Street:** This intersection includes the Transit Station Area to the west and commercial uses to the north and south, and is an intermediate point between the QEW and the rail corridor. The current pedestrian environment presents a number of opportunities for improvements. Furthermore, the parcels all around this node are identified for Office Commercial redevelopment opportunities that would benefit from an enhanced character along the street frontage, as well as an improved sense of place stemming from public realm improvements. Minor Gateway improvements should include new high quality mixed use development, street furniture, street trees, planting, and hard landscaping. New pedestrian realm enhancements should include signage and wayfinding. Pedestrian realm design treatments should be expanded to link the GO Transit Station with the commercial areas through the introduction of a new linear public space and sidewalk connections.

In addition, enhanced landscaping and tree plantings, cycling facilities, pedestrian-scaled lighting and street furniture, and new public spaces should be considered.

3.1.15.5.5.1.2 Streetscape Improvements

Streetscape improvements are intended to provide direction for future enhancements to the key roads within the Secondary Plan Area. Two levels of improvement area contemplated in this Secondary Plan:

a) Major streetscape improvements; and,

b) Minor streetscape improvements.

Streetscape improvements apply to the land within the municipal right-of-way.

**a) Major Streetscape Improvement Areas**

Major streetscape improvements are proposed for Ontario Street (between the South Service Road and Greenlane) and for Greenlane (between the Urban Area Boundary and Carriage Road). Key improvements should include (but are not limited to) completion of sidewalk networks on both sides of the street, tree plantings on both sides of the street to provide shade and comfort for pedestrians, improved lighting, occasional street furniture and pedestrian refuge islands at key locations.

Significant efforts should be made to consolidate access points, consolidate and minimize private signage and improve visibility for pedestrians. Opportunities to break up the large blocks should be explored to support an improved pedestrian environment. Future reconstruction of the roadways shall include the burying of hydro lines.

Future active transportation connects have been identified for some of these streets and are discussed in Section 3.1.15.5.5.1.4 Active Transportation.
b) Minor Streetscape Improvement Areas

Minor streetscape improvements are proposed for portions of Greenlane as well as the potential entryway to the Transit Station Area off Ontario Street. Key improvements should include (but are not limited to) completion of sidewalk networks (on both sides of the street), tree plantings on both sides of the street to provide shade and comfort for pedestrians and bike lanes.

Future active transportation connections have been identified for some of these streets and are discussed in Section 3.1.15.5.1.4 Active Transportation.

3.1.15.5.1.3 Potential New Public Spaces and Public Space Improvements

Where new mixed-use development or redevelopment is planned, new public spaces should be provided to enhance the pedestrian environment and provide amenities for residents, employees and visitors. Where public spaces exist, improvements should be made to better serve the existing and planned community. New public spaces should be designed to be barrier free and to include a mix of design elements including, but not limited to, enhanced landscaping, shade trees, ample locations for seating and public art.

New public spaces should be located close to the street and be connected to the pedestrian network. New public spaces should also be connected with existing or planned transit stops. Schedule B11 identifies a number of potential new public spaces; however, the icons depicted are for illustrative purposes only and the need, location and design of public spaces shall occur through the future development application process. The icons depicted on Schedule B11 are not intended to be comprehensive, and additional new public spaces will be required though the development application process.

3.1.15.5.1.4 Active Transportation Connections

In addition to the existing and planned active transportation network, new active transportation connections are illustrated on Schedule B10. The network is intended to provide a finer grain network of pedestrian connections and is provided for illustration purposes. The expectation is that improvements to the pedestrian networks be made through the redevelopment process and their location would be confirmed at that time. The following planned active transportation connections have been identified:

- **New dedicated cycling lane along Ontario Street**: The cycling lane shall be designed to prioritize safety for cyclists moving along Ontario Street. Ontario Street is the main corridor linking the GO Transit Station with the surrounding commercial and residential areas. With the redevelopment of the properties directly adjacent to the Transit Station Area, Ontario Street will be provided with a dedicated protected cycling lane to provide an enhanced mobility split and seamless cycling connectivity with planned active transportation routes.
- **Active transportation improvement along Lincoln Avenue**: Lincoln Avenue is a key connector for residential areas in the western segment of the Secondary Plan Area, and presents some challenges with respect to its narrow width. An active transportation connection should be explored as part of future upgrades to this road, potentially in the form of a bike lane along one side of the street or widening of the road to accommodate sharrows or a dedicated bike lane in both directions.
• **Extension of bike routes along Greenlane:** The existing bike lanes on Greenlane should be extended east to Bartlett Road and west to Lincoln Avenue, to improve completeness of the bikeway network. These bike lanes should be protected from traffic by buffer zones.

• **Multi-use trail connections to the future GO Transit Station:** Non-vehicle access to the future GO Transit Station would be improved by multi-use trails connecting to the major north-south and east-west corridors in the area, namely Ontario Street and Greenlane respectively.

### 3.1.15.5.5.1.5 Adjacent Development

Where new development or redevelopment is planned near a Gateway Improvement Area, the proposed development/redevelopment should be designed in a manner which enhances the function of the gateway, through:

a) Complementary building orientation and massing;
b) Enhanced architectural detailing;
c) Linked private and public pedestrian connectivity;
d) Enhanced private realm landscaping; and,
e) Other elements as appropriate.

### 3.1.15.5.5.1.36 Implementation of Public Realm Improvements

The public realm improvements depicted on Schedule B11 shall be implemented through a future Community Improvement Plan, Public Realm Master Plan, the redevelopment approvals process, or as part of other municipal works. The improvements depicted on Schedule B11 are intended to support growth and intensification within the Secondary Plan Area. Additional public realm improvements should be implemented through the development approvals process, based on the needs of the proposed development. Section 3.1.15.5.6 of this Secondary Plan provides additional details regarding implementation.

### 3.1.15.5.5.2 Urban Design Guidelines for the Public Realm

#### 3.1.15.5.5.2.1 Building Public Spaces for People

The Beamsville GO Transit Station Secondary Plan Area, and in particular, the lands surrounding Ontario Street and the QEW suffer from an inadequate public realm. Large setbacks, large streets fronting surface parking lots, highway-oriented development, lack of weather protection and outdoor public spaces, and small, poorly-defined sidewalks result in inadequate walking and cycling conditions. Key directions in the Secondary Plan, including the following text, provide solutions towards improving this condition.

Improving the public realm for pedestrians, cyclists and transit users will contribute to livable and animated streets and parks. As properties within the Secondary Plan Area redevelop and the area intensifies in population and visitors, it will be increasingly important to improve the public realm.

#### 3.1.15.5.5.2.1.1 Boulevard Design

Boulevards are the component of the public right-of-way from building face to street edge. The design of the boulevard must accommodate pedestrian circulation and an attractive public realm. It should support its multi-purpose function; accommodating pedestrian circulation, adequate space for healthy tree growth, plants and other landscaping, bicycle parking, public art, transit

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shelters, street lighting, signage, street furniture, utilities and adequate space for commercial and social activity.

Within the Secondary Plan Area the boulevard width should reflect the character and function of the street. Where insufficient space exists within the right-of-way to achieve the minimum boulevard width, a combination of measures should be explored including setting buildings back at-grade and reduced lane widths.

Boulevards typically consist of the Patio and Marketing Zone (Transition Zone), Pedestrian Through Zone (Sidewalk), Planting and Furnishing Zone and Edge Zone. Cycle Tracks or Multi-Use Paths may also be part of the boulevard.

Development of these zones should adhere to the following guidelines:

**Patio and Marketing Zone**
- Elements that may be located within this zone include private seating areas, planters, signage, and temporary retail displays. In areas with retail at grade, this zone should be wider to accommodate active at-grade uses.
- Elements within the patio and marketing zone should not impede the pedestrian clearway in any manner.
- Overhanging signage and awnings can be installed if they do not impede pedestrian travel in any manner and meet local signage regulations.

**Pedestrian Through Zone**
- Pedestrian through zones shall typically have an unobstructed width of 1.8 to 3.0 metres.
- May include demarcated areas along sidewalks where vehicles are likely to encounter pedestrians along their route (i.e. at drive aisles, crosswalks and intersections). In this case, accent paving should be implemented.
- Should be universal in design to meet all AODA standards and be unobstructed both horizontally and vertically.
- Constructed of a solid, stable and textured material, such as concrete.
- Pedestrian through zones should be provided on both sides of the road.

**Planting and Furnishing Zone**
- The width of the planting and furnishing zone may range between 1.0 to 3.0 metres depending on available space.
- The planting and furnishing zone will contain street furniture, street trees, street lighting and other fixed objects.
- Tree plantings and landscaping should be optimized to provide sun protection and reduce heat islands and should consist of native species that are tolerant of local climate conditions.
- In hardscaped areas, trees should be planted in continuous tree trenches utilizing soil cells to encourage longevity and viability. Soil cells can be extended under on-street parking, multi-use paths and bike facilities where soil volume is critical.
- No elements located within the planting and furnishing zone should impede travel within the adjacent pedestrian through zone.

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• The planting and furnishing zone can be hardscaped or softscaped or include a mix of both types of landscaping.
• The design of hardscaped and softscaped surfaces should be designed to promote low maintenance and durable materials.
• The planting and furnishing zone should be located a minimum of 0.5 metres to a maximum of 1.2 metres from on-street parking.
• Snow storage will likely occur in this area and all elements should be designed to accommodate and withstand snow loading.

**Edge Zone**

- Located next to the curb.
- Should be a hard surface contiguous with the grade of the planting and furnishing zone.
  Should be constructed of durable materials appropriate for snow storage and street cleaning.
- Should not overlap with cycling facilities.
- May be designed with decorative paving.

### 3.1.15.5.5.2.1.1 Ontario Street

Of all streets within the Secondary Plan Area, redevelopment of Ontario Street between the North Service Road and Greenlane is the most critical towards supporting the creation of a vibrant community. Ontario Street provides access from the North and the South Service Roads to the Transit Station Area. The Secondary Plan identifies lands fronting onto Ontario Street as primarily Office Commercial, with smaller areas designated Industrial north of the QEW, and Mixed-Use south of the rail corridor. Lands along Ontario Street tend to consist of large consolidated properties, which will help facilitate redevelopment.

Ontario Street should be redesigned to provide a more balanced priority for all transportation modes. This includes better accommodation for pedestrians and cyclists.

Wider sidewalks can be introduced during redevelopment by requiring increased setbacks. A minimum 4.1 metre boulevard is recommended along Ontario Street to enhance pedestrian mobility and accommodate street trees, landscaping, street furniture, etc. Dedicated, protected bicycle lanes should be provided on both sides of the street to safely accommodate active transportation.

Two gateways are proposed within the Secondary Plan Area: a major gateway at the intersection of Ontario Street and Greenlane, and a minor gateway where Ontario Street intersects with the Transit Station Area, south of the South Service Road. Gateway treatments for these sites should adhere to the guidelines established in Section 3.1.15.5.5.3.1.1 Gateway Features.

Excluding the patio and marketing zone, the design of Ontario Street is to be accommodated within a planned 26 metre public right-of-way (Schedule B12-1). The location of boulevard and street elements should be provided as illustrated. The following includes supportive design recommendations:

- Provide a pedestrian clearway / sidewalk of 2.1 metres on both sides of the street.
- Construct all sidewalks with brushed concrete and ensure they are barrier free.
- Provide a planting and furnishing and edge zone of 2.0 metres on both sides of the street.
- Provide dedicated, protected cycling lanes of 1.8 metres on both sides of the street, with a 0.5 metre buffer to protect cyclists from traffic (and other measures/considerations which would help to improve road safety for all users).
- Use signs and symbol markings for cycling facilities as per the Transportation Association of Canada (TAC) Bikeway Traffic Control Guidelines for Canada and OTM Book 5, 11 and 18.
- Provide two vehicle travel lanes of 3.3 metres in each direction.
- Use feature paving to delineate areas of pedestrian priority at the two gateways that intersect with Ontario Street.
- Locate decorative lighting within the planting and furnishing zone.

### 3.1.15.5.5.2.1.2 Greenlane

Greenlane is an east-west collector south of the rail corridor that provides access to Ontario Street and the Transit Station Area. Existing uses north of Greenlane include vacant lands east of Ontario Street and commercial, vacant and agricultural uses west of Ontario Street. Commercial uses consist of a strip mall anchored by a Sobeys and surrounded by surface parking. South of Greenlane, existing uses are primarily low-density residential with some vacant and agricultural uses also present. Refer to Schedule B7 Land Use Plan for Secondary Plan land uses.

One major gateway is proposed at the intersection of Greenlane and Ontario Street. Refer to Schedule B11 Public Realm Improvement Plan for further information. Gateway treatment for this location should follow the guidelines identified in Section 3.1.15.5.5.3.1.1 Gateway Features.

Excluding the patio and marketing zone, the design of Greenlane is to be accommodated within a planned 23 metre public right-of-way (Schedule B12-2). The location of boulevard and street elements should also be provided as illustrated on Schedule B12-2. The Greenlane Cross Section is located between Ontario Street and Carriage Road with mixed use development to the north and high density residential uses to the south. The design of Greenlane should include:

- A pedestrian clearway / sidewalk of 2.2 metres provided on both sides of the street.
- All sidewalks constructed of brushed concrete and should be barrier free.
- A planting and furnishing and edge zone of 2.2 metres provided on both sides of the street.
- Dedicated, protected cycling lanes of 1.8 metres provided on both sides of the street.
- Signs and symbol markings for cycling facilities as per the Transportation Association of Canada (TAC) Bikeway Traffic Control Guidelines for Canada and OTM Book 5, 11 and 18.
- One vehicle travel lanes of 3.2 metres provided in each direction, with an eastbound centre turning lane of the same width.
- Feature paving used to delineate areas of pedestrian priority at the intersection with Ontario Street.

### 3.1.15.5.5.2.1.3 Street Furniture

Street furniture consists of the benches and seats, waste receptacles, shelters, fountains, weather protection, and other features that provide the setting for resting, sitting and eating, and social encounters within the public realm. For future road construction, as identified in Section...
3.1.15.5.4.17 of this Secondary Plan, it will be important to properly locate street furniture so that it does not impede pedestrian movement. Preferably, street furniture should be located within the Planting and Furnishing Zone (see Section 3.1.15.5.5.2.1.1). Other guidelines for street furniture include:

- The Town should select strategic locations for groupings of furniture that would benefit adjacent retail establishments and the public. For example, waste receptacles are appropriate near food establishments and benches are welcome near public spaces and cafes and patios. These locations should include the major and minor gateways along Ontario Street identified in Schedule B11 of this Secondary Plan.
- Groupings of benches should be located in new green/park spaces throughout the Secondary Plan Area.
- Street furniture should be designed with the aim of being accessible for all, including the disabled and elderly.
- Street furniture should be linked together, where appropriate, to stimulate social encounters.

3.1.15.5.5.2.1.4 Public Art

The design of public art should:

- Be located in high-use areas such as public parks, plazas, curb extensions, multi-use paths, etc. These locations should include the major and minor gateways along Ontario Street, areas allocated for potential public space improvements along Greenlane, and potential new public spaces north and south of the rail corridor, as per Schedule B11 of this Secondary Plan.
- Be limited near forms of traffic control (i.e. stop signs) to minimize driver distractions and sight-line obstructions.
- Durable and easily maintained.
- Reflect Secondary Plan policy for its coordination and maintenance.

3.1.15.5.5.2.1.5 New Public Open Spaces

Schedule B11 identifies new public open spaces or public open space improvements at the following locations:

- The intersection of Ontario Street and Greenlane serving as a major gateway to the Transit Station Area. See Section 3.1.15.5.5.3.1.1 Gateway Features for guidance related to the design of gateways.
- At the southwest corner of Ontario Street and the South Service Road serving as a minor gateway to the Transit Station Area.
- A transit plaza along the proposed Transit Station access street west of Ontario Street.
- A pedestrian crossing over the rail corridor west of Ontario Street.

3.1.15.5.5.2.1.6 Semi-Public Open Spaces

The majority of open spaces within the Secondary Plan Area will be semi-public open spaces. Their function will be similar to that of public open spaces, but the land will be under control of agencies such as Metrolinx or private developers via condominium corporations. Semi-public open spaces should be designed to:

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• Provide direct access from adjacent public sidewalks.
• Be visible from active indoor areas.
• Include features (e.g. paving, seating, public art, etc.) constructed of materials equal in quality and appearance to those used in station entrances, main private buildings and nearby public spaces.
• Maximize sun exposure through the location and massing of building elements.
• Use hard and soft landscaping materials that are high quality, easily replaceable and low maintenance.
• Use plant materials that are low maintenance, and pest and disease resistant.

A key semi-public open space has been included within the Public Realm Improvement Plan (Schedule B11) as a mid-point connection between Greenlane and the Transit Station Area within the mixed-use development west of Ontario Street. This recommended semi-public open space provides a view-corridor and direct pedestrian connections from Greenlane north to the Transit Station Area.

3.1.15.5.5.2.1.7 Landscaping

Providing improved landscaping, along Ontario Street and within public and semi-public open spaces, will help create visual continuity throughout the Secondary Plan Area. Trees shall be incorporated into public street design and will frame all streets and pathways with enhanced landscaping. These enhancements shall be a priority along the major and minor streetscape improvement areas identified on Schedule B11. Trees provide shade and comfort and enhance the visual and environmental qualities of the street. To sustain trees, planting should occur in sufficiently deep and wide planting areas which are backfilled with appropriate soil. Native and disease-resistant species for street trees should be used, wherever possible, to promote long-term growth. The following are landscaping guidelines that should be adhered to as the Secondary Plan Area develops:

• To allow for full growth and to ensure their long-term viability, street trees should be planted with appropriate soil volume in continuous tree trenches.
• Where compaction of planting soil is anticipated, the use of soil cells should be considered.
• Only species that are tolerant of urban conditions should be used. Mono-culture planting may, in the case of disease, be entirely lost and is, therefore, strongly discouraged.
• Plantings should be selected that require little maintenance and do not require the use of pesticides and fertilizers.
• Shrub and ground cover planting should be utilized in open tree pits, provided the minimum pedestrian clearway dimension is available.
• Careful consideration should be given to the type and location of trees. Higher branching trees should be positioned to ensure there is no interference with truck traffic. Sight lines should also be considered in the location of trees planted at intersections.
• Seasonal appeal, especially for the winter months, should be considered for all plantings.
• The planting of trees as infill along existing streets where the rhythm of existing trees is interrupted should be implemented.

3.1.15.5.5.2.1.8 Low-Impact Development
Low-Impact Development (LID) is an approach to managing stormwater run-off at the source by replicating natural watershed functions. It uses simple, cost-effective methods to capture, detain and treat stormwater. General guidelines include:

- Incorporate LID practices where possible and as appropriate. LID options include:
  - Bio-swales or drainage swales;
  - Bioretention planters, units or curb extensions;
  - Perforated pipe systems;
  - Permeable paving; and,
  - Pre-cast tree planters or soil cells.

- Where possible, replace unnecessarily paved areas with permeable materials (i.e. medians, dedicated parking lanes/ lay-bys, and traffic islands). However, permeable materials should not be used within the pedestrian clearway.

3.1.15.5.5.3 Urban Design Guidelines for the Private Realm

3.1.15.5.5.3.1 Site Design

A Strong Neighbourhood Framework

Community design includes the location and orientation of buildings. When sited and designed correctly, buildings can enhance the character of the street. This can be accomplished through protecting and directing sight lines, providing a consistent street wall and relating buildings to the street and pedestrian activities.

The Secondary Plan Area includes significant lands with redevelopment potential. These lands are primarily located within the following four areas:

- West and east of Ontario Street south of the North Service Road, and north of the South Service Road;
- West of Ontario Street and east of the Secondary Plan Area boundary between the South Service Road and the Rail Corridor;
- East of Ontario Street and west of the Secondary Plan Area boundary between the South Service Road and the Rail Corridor; and,
- The surface parking and commercial plaza lands south of the rail corridor.

These lands are designated Office Commercial, Industrial or Mixed Use. It is critical that the design of these sites ensure that buildings contribute to a human scale while providing a fine-grained street and block network. Building floor plates should be appropriate to support intensification and innovative employment and tourism uses as well as transit investment.

New buildings within the Secondary Plan Area should frame and address the street, with taller buildings located to minimize shadow impacts and maximize solar exposure. Tall buildings (over 6 storeys) are permitted south of the rail corridor.

Gateway Features

Gateways are proposed in two locations within the Transit Station Area: a major gateway for the intersection of Greenlane and Ontario Street, and a minor gateway where Ontario Street meets the entrance to the Transit Station Area, south of the South Service Road. The demarcation of gateways are created through the provision of consistent elements such as signage and
wayfinding, well-designed public open space, hardscaped or landscaped surfaces, public art and appropriate built form to provide orientation and to assist in defining a neighbourhood’s distinct character. The design of gateway features should:

- Create a sense of entrance and arrival, contributing to community image and identity, at a scale appropriate for the given context. Elements contributing to gateway features and design include: signage and wayfinding, trees and other landscaping, feature lighting, paving, seat walls and public art.
- Development at gateways should meet a high standard of design, recognizing their key role in the development and character of the Secondary Plan Area, and be appropriately oriented to the public realm.

**Access and Entrances**

Vehicular access to on-site parking and loading and servicing facilities should be located from collector streets and rear lanes wherever possible. Where this is not possible, mid-block access can be considered in instances where:

- The driveway is located an appropriate distance from the nearest intersection or side street.
- Appropriate spacing between adjacent driveways is maintained resulting in no more than one driveway every 30 metres.
- Opportunities to consolidate shared access to minimize curb-cuts are prioritized.
- Consideration is provided to contain mid-block driveways within the building massing with additional floors built above.

**Parking**

As the Secondary Plan Area develops, a variety of parking solutions will be appropriate to support increased densities. As a general rule, surface parking should be designed to minimize its visual impact and to allow for future intensification as a development site. As such, the layout of parking should consider site access, landscaping and site servicing that will permit the eventual redevelopment of these sites.

**Surface Parking**

- Surface parking lots should be divided into smaller “parking courts.” Large areas of uninterrupted surface parking should be avoided.
- Surface parking areas should be located at the rear or side-yard of a building and should not be placed between the front face of a building and the sidewalk.
- Driveways to parking should be from rear lanes and side streets wherever possible.
- Shared parking and shared driveways between adjacent properties are encouraged. Where multiple access points currently exist, they should be consolidated where possible.
- Where appropriate, permeable paving should be considered to promote drainage.
- Planting strips, landscaped traffic islands and/or paving articulation should be used to define vehicle routes that include pedestrian walkways, improve edge conditions and minimize the aesthetic impact of surface conditions.
- Distinctive pavement and pavement markings should be used to indicate pedestrian crossings and create an interesting visual identity.
- Clear, dedicated pedestrian routes at 1.5 metres wide (minimum) should provide direct connections from parking areas to building entrances.
• Pedestrian-scaled lighting should be provided along pathways.
• Preferential parking (i.e. accessible parking stalls, bicycles, car-share, and energy efficient vehicles) should be located close to building entrances.
• Provision of charging stations for electric vehicles should be considered.
• Parking along the rail corridor should be adequately screened with high quality landscaping.
• Parking on corner lots is discouraged. However, where required, it should be screened by landscaping.

Landscaping for Parking
• High quality landscaping treatments should be used to define site boundaries, provide buffers between adjoining developments, and screen storage and utility areas.
• Parking should be screened from the public realm.
• Landscaped parking islands with a minimum width of 1.5 metres are encouraged at the end of parking rows and pedestrian connections that contain salt tolerant shade trees. Selection of plant materials should consider the following:
  • Year-round maintenance;
  • Seasonal variety;
  • Hardiness and resistance to disease;
  • Maintenance requirements; and,
  • Tolerance of plant materials to salt and urban conditions as well as local climate.

Bicycle Parking
• Bicycle parking should be provided at regular intervals along major roads such as Ontario Street, Greenlane, and both the North and the South Service Roads, other areas of high pedestrian activity and located close to building entrances. Where located near commercial or residential buildings, bicycle parking should be provided close to the building’s entrances.
• Bicycle parking should not impede pedestrian circulation. Post-and-ring and inverted ‘u’ parking, constructed of painted or galvanized steel is preferred as larger units can impede pedestrian movement and snow clearing.
• Bicycle parking and storage facilities should encourage active transportation, including parking at the GO Transit Station, within public parks and open spaces and short term bicycle storage at employment areas.
• Provide secure and plentiful bicycle parking at the GO Transit Station entrances.
• Provide sheltered bike areas that are integrated with the station design and located in highly visible areas in the vicinity of platform access points.
• In addition to bicycle racks, bicycle lockers are strongly encouraged especially for large office developments and at the GO Transit Station.

Structured Parking
Parking lots are to be designed such that, as the Secondary Plan Area intensifies, surface parking lots can transition to structured parking if and when warranted. Structured parking should adhere to the following guidelines:
  • Integrate above-ground parking structures into the streetscape through active at-grade uses, and attractive facades that animate the streetscape and enhance pedestrian safety.
• Locate pedestrian entrances for parking structures adjacent to station entrances, main building entrances, public streets or other highly visible locations.
• Screen parking structures from view at sidewalk level through architectural detailing and landscaping.

Storage, Servicing and Loading

• Loading docks, outside storage and service areas are to be located in areas of low visibility such as at the side or at the rear of buildings.
• Where possible, accommodate garbage storage areas within the building. Where this is not possible, screen outdoor storage areas from public view through an attractive and integrated enclosure.
• Outside storage and servicing facilities should be constructed of materials to match or complement the building material.
• Service and refuse areas should be designed with a paved, impervious surface asphalt or concrete to minimize the potential for infiltration of human materials.
• Loading and service areas may occupy the full rear yard if adequate landscape edge and buffer treatments are provided.
• Service and refuse areas are not to encroach into the exterior side or front-yard setback.

Front Property Setbacks

Where retail uses are located, buildings should be oriented so as to create an active streetscape and encourage engagement with the street. Beyond the policies of the Official Plan, buildings with retail uses should be sited as follows:

• Be located at the front property line, or applicable setback line.
• Additional setbacks should be provided in areas with retail at-grade to accommodate outdoor display areas, seating and landscaping.
• Where streets have a variety of setbacks, new buildings should be located at a setback distance that reflects the average of adjacent buildings.

Rear Setbacks and Transitions

Where mid-rise sites abutting stable residential areas exist, the following rear setbacks and transitions are required to minimize shadow and privacy issues on adjacent uses:

• 7.5 metre rear-yard setback from the abutting property line.
• 45-degree angular plane from the abutting property line for sites deeper than 36 metres.
• 45-degree angular plane from a height of 10.5 metres above the 7.5 metre setback line on properties less than 36 metres deep.

Sites Abutting Open Spaces

• Where buildings are adjacent to open spaces (i.e. transit plazas, etc.) apply shadow testing on a case-by-case basis to ensure a minimum of five hours of sunlight per day from spring to fall.

3.1.15.5.5.3.2 Building Height and Massing
Getting the Right Fit
The majority of buildings within the Plan Area will be low to mid-rise with some higher buildings located south of the rail corridor.

Mid- and High-Rise Building Design
The potential for mid-rise mixed use buildings has primarily been identified for parcels south of the rail corridor, north of Greenlane, and east of Ontario Street. The potential for higher rise mixed use buildings has been identified south of the rail corridor, north of Greenlane, and west of Ontario Street.

These buildings should:
- Focus residential mixed-use density, to support the feasible integration of ground floor retail and amenity spaces surrounding the Transit Station Area.
- Generally, be located at the front property line to create a continuous streetwall.
- Be aligned with street frontages along corner sites.
- Provide minor variations in setbacks to facilitate wider boulevards, accommodate public amenity space and create a more interesting streetscape.
- Taller buildings should have a building base (i.e. a podium).
- Taller buildings should step back 3.0 metres above the building base.
- An additional stepback should be determined by a 45-degree angular plane applied at a height equivalent to 80 percent of the width of the right-of-way.
- Main building entrances should be directly accessible from the public sidewalk.
- The ground floor of all buildings with commercial uses should be 4.5 metres (floor-to-floor height) to accommodate internal servicing and loading, and where appropriate, future conversion to retail.
- Maximum building height should be no greater than the identified Schedule B8 building heights and be no greater than that determined by a 1:1 ratio with the right-of-way width.
- Create appropriate transitions in built form to existing residential uses.
- 60% of the building frontage on the ground floor and at building base levels should be glazed to allow views of indoor uses and to create visual interest for pedestrians.
- Clear glass is preferred over tinted glass to promote the highest level of visibility, and mirrored glass should be avoided at street level.
- Balconies should be designed as integral parts of the building, which may include protruding balconies. Balconies should not be designed as an afterthought.
- 3D renderings of proposed developments that include mid- and high-rise buildings should be developed to depict interaction and fit with adjacent development and existing uses.

Building Podiums and Stepbacks
A clear building podium, defined by a front stepback, reinforces a consistent streetwall, helps to integrate new development into an existing lower building fabric, and creates a human-scaled building at grade. Schedule B12-3 provides a schematic representation of the stepback for a mid-rise building.

- As no established streetwall height exists within the Secondary Plan Area, the height of the podiums should range between 3 to 4 storeys.
Achieve a minimum building stepback of 2.5 metres. In special circumstances (i.e. to protect views), a setback of 5 metres may be appropriate.

**Office Commercial**

Office Commercial uses are primarily identified along Ontario Street between the South Service Road and the rail corridor.

- Short- and long-term bike parking shall be provided.
- Buildings should be located to address the principal public street, in particular Ontario Street, but may incorporate setbacks that provide attractive landscaping and tree-planting.
- The principal facades should incorporate large glazed areas and entrances, providing visibility between the building and the street.
- Parking should not be located between the principal facade and the adjacent street / sidewalk.
- Main entrances should be directly accessible from public sidewalks.
- Shared driveways should be provided where possible.
- Open storage should be minimized. Where permitted, it should be screened from public view.
- Site design must define a well-organized system of entrances, driveways and parking areas that minimizes conflicts between pedestrians, bicycles and vehicles. Roof top units should be screened from view.
- On large, flat roofs, opportunities for green roofs and/or patios should be incorporated to create green spaces and usable outdoor amenity areas for employees.

**Industrial**

Industrial uses are located between the South Service Road and the rail corridor on properties not fronting onto Ontario Street.

- Industrial buildings should address the street to define a more urban street edge.
- The highest quality of building design should be applied to the building facades facing the public street or open space.
- Corner buildings should address both street frontages.
- Minimum amounts of parking should be located in the front yard.
- Where large parking fields are necessary, landscape elements should be introduced to break up large asphalt areas and identify pedestrian access to buildings.
- Existing Outdoor storage should generally not be visible from the public street or open space. Where outdoor storage is required, it should be screened with fencing and/or landscaping.

**Facade Design**

The aesthetic qualities of a building’s facade are a vital factor in how the public perceives the building and how that building impacts their experience of the street. Building facades should include high quality materials and consider the following:

- Facades facing streets, sidewalks and public open spaces should be composed of large areas of glazing to encourage pedestrian interaction and enhance safety.
• Extend finishing materials to all sides of the building, including building projections and mechanical penthouses.
• Avoid blank walls, or unfinished materials along property lines, where new developments are adjacent to existing smaller-scaled buildings.
• Articulate the facades of large buildings to express individual commercial or residential units through distinct architectural detailing, including entrance and window design.
• Utilize a design and material quality that is high quality, consistent and complementary.
• Where lots have frontages on an open space, provide dual facades that address both frontages with an equal level of material quality and articulation.
• Emphasize the focal nature of corner buildings through elements such as projections, recesses, special materials, and other architectural details.
• Provide weather protection through architectural details such as vestibules, recessed entrances, covered walkways, canopies and awnings.

3.1.15.5.3.3 Sustainability

Considering the Future

LEED accreditation should be considered in building design. Key considerations for achieving sustainable building design include:

• Building orientation;
• Sustainable landscape design;
• Urban heat island mitigation;
• Stormwater management;
• Renewable energy;
• Green roofs;
• Building envelope design;
• Natural ventilation;
• Daylight design;
• Dark sky design;
• Bird friendly design;
• Waste management; and
• Water use reduction and waste water technologies.

Sustainable objectives and guidelines are included throughout the Beamsville GO Transit Station Secondary Plan with key guidelines outlined in this Section.

Passive Solar Design

The locations of buildings to each other and to open spaces influences the amount of energy they consume as well as comfort and quality of interior and exterior spaces.

New development within the Secondary Plan Area should be massed to maximize opportunities for access to natural light and heating, cooling, security and views. Building design should analyze site characteristics and address existing conditions. For example:

• Intended uses within buildings should be arranged to make the best use of natural conditions.
• The following climatic conditions should be analyzed when designing block layout, buildings and open spaces:
• Solar loss and gain;
• Temperature;
• Air quality;
• Wind conditions
• Cloud cover; and
• Precipitation.

• Within new developments, residential uses should maximize indirect natural light.
• Within new developments, retail or office uses that employ heat-producing machinery should face north.
• Trees and vegetation, operable windows, treated glass, roof coverings and other building elements should be selected to take advantage of natural means of regulating interior temperature, lighting and other environmental variables.

Energy Efficiency
As mentioned earlier, buildings use a significant amount of energy and contribute to the production of GHGs. Reducing energy use in buildings is, therefore, an important strategy to reduce the environmental impact of urban development.

Design should utilize life-cycle cost analysis to take long-term energy costs into account. This will lead to adjustments in the orientation of buildings and the configuration of internal space to make the best use of natural processes to control interior environmental variables.

• Life-cycle cost analysis should be used to evaluate mechanical, electrical and plumbing systems.
• Buildings and windows should be oriented and designed to optimize natural means of heating, cooling, ventilating and lighting interior spaces.
• Street and pedestrian-scaled lighting systems should incorporate LED technology to reduce energy and maintenance demand.
• Development proposals are encouraged to explore the potential use of geothermal technology to reduce grid energy dependency.
• Inventories of all plumbing fixtures and equipment, as well as all heating, ventilation and air conditioning systems, should be summarized in building packages as well as a strategy for minimizing water demand.
• Canada Mortgage and Housing Corporation standards and design guidelines should be implemented and exceeded where appropriate.
• Buildings should consume energy at a rate that is at least 10% lower than specified by the Commercial Building Incentive Program (CBIP) administered by Natural Resources Canada.

3.1.15.5.5.4 Design Integration

3.1.15.5.5.4.1 Developing Accessible and Comfortable Communities
The transformation of the Plan Area into a vibrant, transit-supportive community will be measured by transit ridership, the number of people on the streets, the vitality of new businesses, a more urban built form for new industrial and office commercial buildings, and an improved public realm.
The successful design of buildings, streets and open spaces will be reinforced by new comfortable, welcoming, weather protected and accessible connections between buildings that promote an inviting community atmosphere.

The guidelines in this section outline key considerations to support development of accessible and comfortable communities.

3.1.15.5.4.1.1 Accessibility

Complete communities are accessible for all residents. While this includes ensuring residents have access to jobs and transit, it also includes designing buildings and public spaces that allow for ease of movement for people of all ages and abilities.

A key to providing a high quality public realm is making it accessible to all people. The guidelines and requirements in the following documents provide more detailed information with respect to creating and promoting accessible environments and should be referred to in the design of all public and private spaces:

- The Planning Act
- Ontario Building Code
- Accessibility for Ontarians with Disabilities Act
- Principles of Universal Design

3.1.15.5.4.1.2 Crime Prevention Through Environmental Design

All publicly accessible areas, including streetscapes, parks, parkettes, mid-block connections, forecourts and patios, should conform to the provisions recommended through CPTED (Crime Prevention through Environmental Design). The application of CPTED principles should address items such as:

- Providing clear views to sidewalks and public areas.
- Taking advantage of passing traffic surveillance as a deterrent for unwanted activities.
- Identifying point of entry locations.
- Placing amenities such as seating and lighting in areas where positive activities are desired and expected.

3.1.15.5.4.1.3 Microclimate and Shadows

The design of buildings should be informed by their context including their impact on adjacent properties.

- The design of buildings within the Secondary Plan Area will be informed by shade and micro-climatic studies that examine wind mitigation, solar access and shadow impacts on adjacent streets, open spaces, buildings and associated properties.
- Building massing should allow ample sunlight to penetrate to the sidewalk and adjacent public spaces and should mitigate the impact of high winds to support pedestrian comfort.
- Where existing and future open spaces are adjacent to development sites, the scale of development will be restricted as determined through wind and shadow studies.
- Building and site design will provide semi weather-protected spaces that blend indoor and outdoor uses including deep canopies, overhangs, sheltered terraces, roof terraces, courtyards, forecourts and gardens that optimize active use throughout the year.
- Building heights above four storeys will incorporate step backs to mitigate the perception of building height from the surrounding areas.
- Shadow studies for blocks and individual buildings should be undertaken on the equinoxes and solstices.

### 3.1.15.5.6 Implementation and Phasing

#### 3.1.15.5.6.1 Phasing and General Timeline for Capital Improvements

This Secondary Plan identifies a number of capital improvements to the public realm and transportation network. Table 3.1 outlines the short, medium and long-term priorities to implement the capital improvements within the Secondary Plan area. Short-term priorities are intended to be implemented within a 5-year timeframe. Mid-term priorities are intended to be implemented within a 10-year timeframe. Long-term priorities are intended to be implemented within a 20-year timeframe. Modifications to Table 3.1 may be required due to shifts in capital planning, funding, or strategic priorities, and can be made without an amendment to the Secondary Plan.

<table>
<thead>
<tr>
<th>Capital Improvement</th>
<th>Details/Extent</th>
<th>Priority (short-, mid- or long-term)</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>New Roadway Connections and Improvements</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Potential Additional Access to the Station</td>
<td>Between the Station and the South Service Road</td>
<td>Long-Term</td>
</tr>
<tr>
<td>Geometric Improvements to Ontario Street at the South Service Road</td>
<td></td>
<td>Mid-Term</td>
</tr>
<tr>
<td>GO Station Access</td>
<td>Intersection improvements to facilitate an access off of Ontario Street</td>
<td>Long-Term</td>
</tr>
<tr>
<td>Intersection Improvements at Ontario Street and Greenlane</td>
<td></td>
<td>Mid-Term</td>
</tr>
<tr>
<td>Roadway Improvements to Lincoln Avenue</td>
<td>Addition of cycling lanes, sidewalk(s), and other traffic improvements</td>
<td>Mid-Term</td>
</tr>
<tr>
<td><strong>Bike Route/Lane (On-Road)</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Ontario Street</td>
<td>Between the North Service Road and Friesen Boulevard</td>
<td>Mid-Term</td>
</tr>
<tr>
<td>Greenlane</td>
<td>Between Lincoln Avenue and Bartlett Road</td>
<td>Mid-Term</td>
</tr>
<tr>
<td>Capital Improvement</td>
<td>Details/Extent</td>
<td>Priority (short-, mid- or long-term)</td>
</tr>
<tr>
<td>------------------------------------------</td>
<td>--------------------------------------------------------------------------------</td>
<td>--------------------------------------</td>
</tr>
<tr>
<td>Lincoln Avenue</td>
<td>Between Hunter Road and the South Service Road</td>
<td>Mid-Term</td>
</tr>
<tr>
<td>South Service Road</td>
<td>Between Lincoln Avenue and Secondary Plan Area boundary</td>
<td>Mid-Term</td>
</tr>
<tr>
<td>Bartlett Road</td>
<td>Between Union Road and Secondary Plan Area boundary</td>
<td>Long-Term</td>
</tr>
<tr>
<td>Union Road</td>
<td>Between Ontario Street and Bartlett Road</td>
<td>Long-Term</td>
</tr>
<tr>
<td>Neighbourhood Connections</td>
<td>Segments of residential streets in the study area to complete the cycling network, including but not limited to portions of: Friesen Boulevard; Juniper Court; Garden Gate Terrace; Drake Avenue; Alexandria Avenue; Michael Avenue; Dennis Avenue; Ivy Gardens Crescent; and Cedarbrook Lane</td>
<td>Long-Term</td>
</tr>
</tbody>
</table>

**Multi-Use Trail**

<table>
<thead>
<tr>
<th>Capital Improvement</th>
<th>Details/Extent</th>
<th>Priority (short-, mid- or long-term)</th>
</tr>
</thead>
<tbody>
<tr>
<td>South Access to the Station</td>
<td>Multi-use trail connection between Greenlane and the GO Station</td>
<td>Mid-Term</td>
</tr>
<tr>
<td>South Access to Greenlane</td>
<td>Multi-use trail connection between Greenlane and Friesen Boulevard</td>
<td>Mid-Term</td>
</tr>
<tr>
<td>North Access to the Station</td>
<td>Multi-use trail connection between the South Service Road and the GO Station</td>
<td>Mid-Term</td>
</tr>
<tr>
<td>Primary Station Access off Ontario Street</td>
<td>Multi-use trail connection between Ontario Street and the GO Station</td>
<td>Mid-term</td>
</tr>
</tbody>
</table>

**Streetscape Improvements**

<table>
<thead>
<tr>
<th>Capital Improvement</th>
<th>Details/Extent</th>
<th>Priority (short-, mid- or long-term)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ontario Street Major Streetscape Improvement</td>
<td>Between the South Service Road and Greenlane</td>
<td>Short-Term</td>
</tr>
<tr>
<td>Greenlane Major Streetscape Improvement</td>
<td>Segment of Greenlane between the Urban Area Boundary and the CN Rail crossing</td>
<td>Short-Term</td>
</tr>
<tr>
<td>Greenlane Minor Streetscape Improvement</td>
<td>Segment of Greenlane between the Urban Area Boundary and Lincoln Avenue</td>
<td>Mid-Term</td>
</tr>
<tr>
<td>Capital Improvement</td>
<td>Details/Extent</td>
<td>Priority (short-, mid- or long-term)</td>
</tr>
<tr>
<td>-----------------------------------------------------------------------------------</td>
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</tr>
<tr>
<td><strong>Gateway Features</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Major Gateway at Ontario Street and Greenlane</td>
<td></td>
<td>Mid-Term</td>
</tr>
<tr>
<td>Minor Gateway at Ontario Street by the North Entrance to the Station</td>
<td></td>
<td>Mid-term</td>
</tr>
<tr>
<td><strong>Public Space</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>New Public Space at Greenlane Mid-way between the Urban Area Boundary and Ontario Street</td>
<td></td>
<td>Short-Term</td>
</tr>
<tr>
<td>New Public Space Adjacent to the North Access of the Station Area</td>
<td></td>
<td>Long-Term</td>
</tr>
<tr>
<td>Public Space Improvement Area at Carriage Road by the rail corridor</td>
<td></td>
<td>Mid-Term</td>
</tr>
</tbody>
</table>

### 3.1.15.5.6.1.1 Municipal Capital Improvements

The Town will prepare a Phasing Strategy to assist with the implementation of this Secondary Plan. The Phasing Strategy should consider the following:

- a) The expected timing of development, including the expected build-out of vacant lands and redevelopment of existing areas;
- b) The timing of any potential transportation, infrastructure and public realm improvements; and,
- c) Any other projects or initiatives which may impact the timing of development.

Priority should be given to improvements in the general Transit Station Area, as identified on the New Road Connections and Improvements Plan (Schedule B9) and Public Realm Improvement Plan (Schedule B11), which promote transit-supportive development and intensification in these areas.

### 3.1.15.5.6.2 General Implementation

The Beamsville GO Transit Station Area Secondary Plan shall be implemented through a variety of tools, including, but not limited to:
a) The planning and development application process, through tools such as site plan approval, plans of subdivision and condominium, and consents to sever;

b) The Zoning By-law; and,

c) Other tools as described in this Secondary Plan.

3.1.15.5.6.3 Municipal Works within the Secondary Plan
All future municipal works undertaken by the Town of Lincoln within the Secondary Plan Area shall be consistent with the policies of the Beamsville GO Transit Station Secondary Plan.

3.1.15.5.6.4 Official Plan Amendments
Unless otherwise stated in the Beamsville GO Transit Station Secondary Plan or the Town’s Official Plan, applications for development which do not align with the Policies or Schedules of this Secondary Plan shall require an Official Plan Amendment, as identified in the Complete Application Policies (Section 9.16) of the Official Plan.

3.1.15.5.6.5 Zoning By-law

3.1.15.5.6.5.1 Alignment with Zoning By-law
The Town will update its Zoning By-law to ensure that the land use and design policies for this Secondary Plan are reflected therein.

3.1.15.5.6.5.2 Amendments to Zoning By-law
Applications for development within the Secondary Plan Area shall be subject to the policies of this Secondary Plan and the Town’s Official Plan (where applicable). Amendments to the Zoning By-law shall be subject to policies of the Official Plan and shall require a Planning Justification Report, along with any other supporting studies identified through the pre-consultation process.

3.1.15.5.6.6 Site Plan Approval, Plans of Subdivision, Plans of Condominium and Severances
Applications for site plan approval, plans of subdivision, plans of condominium, and consents to sever shall be consistent with the policies of this Secondary Plan and the Town of Lincoln Official Plan.

3.1.15.5.6.7 Community Improvement Plan
To assist and accelerate redevelopment and facilitate further public realm improvements within identified areas within the Secondary Plan Area, the Town will consider modifying its Community Improvement Plan programs (CIP), creating a new CIP for intensification areas and preparing a Public Realm Master Plan for key areas within the Secondary Plan Area. The rationale for completing a Community Improvement Plan and Public Realm Master Plan as part of the Secondary Plan’s implementation is to ensure that:

- The proposed public realm improvement projects are appropriately planned and accounted for in the Town and Regional capital budget, including any property acquisitions which may be required to complete the proposed streetscaping, public space and gateway improvements;
- Location of the proposed improvements can be confirmed through additional detailed analysis and site level review; and,
• There is a competitive suite of financial incentives to promote intensification and redevelopment such as, but not limited to, incentives for greyfield and brownfield redevelopment, lot consolidation/assembly, residential infilling and/or mixed-use intensification, etc.

The Town of Lincoln's Mixed Use and Residential Intensification Community Improvement Plan should also be referenced where applicable, as it contains guidance on incentive programs designed to promote private sector mixed use development and intensification in the Secondary Plan Area.

3.1.15.5.6.8 Signage and Wayfinding Strategy for the Secondary Plan Area

Upon adoption of the Secondary Plan and the completion of the Community Improvement Plan, the Town will prepare a signage and wayfinding strategy for the Town of Lincoln, in line with the Town's Transportation Master Plan. The purpose of the signage and wayfinding strategy is to reduce visual pollution and improve wayfinding. The Town can also refer to the Region of Niagara’s Transportation Master Plan Bikeways Identification and Destination Wayfinding Signage for Cyclists document.

3.1.15.5.6.9 Coordination with the Regional Municipality of Niagara

3.1.15.5.6.9.1 General Coordination

The Town will work with Niagara Region, who is the approval authority for the Beamsville GO Transit Station Secondary Plan, to ensure that the policies of this Secondary Plan are implemented, including any opportunities to implement the envisioned urban design and public realm improvements through future Regional works. The Town also encourages Region of Niagara to consider opportunities for affordable housing development within the Secondary Plan area.

3.1.15.5.6.9.2 GO Transit Service

To date, the Province has not provided a firm commitment to locate a GO Transit Station in Beamsville. The Town will work collaboratively with Niagara Region and other appropriate agencies to proactively plan, design and implement the policies of this Secondary Plan to support the expansion of GO Rail service to Niagara with a GO Station in Beamsville. In order to protect land required to support a GO Station and implement the vision of this Secondary Plan, the Town will collaborate with the Region and agencies to ensure that:

• The Transit Station Area includes attractive, pedestrian friendly and transit-supportive public spaces and connections;
• The Transit Station Area is planned to address integrated and a diversity of mobility options and seamless access; and,
• The Transit Station Area is designed to help support the mixed-use vision for the Secondary Plan.

3.1.15.5.6.10 Development Charges

The Town will include any growth-related infrastructure identified in this Secondary Plan as part of the next Development Charges By-law update.
3.1.15.5.6.11 Parkland Dedication
Where the Town accepts cash-in-lieu of parkland dedication, the Town will dedicate the funding to the development of the public space program for the Secondary Plan Area. The Town will prioritize development which contributes to the enhancement of the public realm and all modes of transportation, with a priority on active transportation.

3.1.15.5.6.12 Conflicts with Official Plan
In the event of a conflict between the Official Plan and this Secondary Plan, the Policies of the Secondary Plan shall prevail.

3.1.15.5.6.13 Boundaries
The boundaries shown on the Secondary Plan Schedules are approximate, except where they meet with existing roads, Niagara Escarpment Conservation Area, or other clearly defined physical features. Where the general intent of this Secondary Plan is maintained to the satisfaction of the Town of Lincoln, minor boundary adjustments will not require an amendment to this Secondary Plan.

2.3 IMPLEMENTATION
This Amendment will be implemented by the enactment of an amending Zoning By-law to reflect the general intent of this Amendment.

3.2. MIXED USE

3.2.1. Introduction
The Mixed Use designation recognizes transition areas between adjacent stable residential neighbourhoods and the Central Business Districts which contain a mixture of residential uses, live-work units and small scale commercial uses.

3.2.2. Objectives
To provide for mixed use areas to accommodate intensification in the form of low and medium density residential, mixed use commercial and residential uses and small scale commercial uses.

3.2.3. Permitted Uses
The use of land designated Mixed Use may include single and semi-detached dwellings, townhouses, live-work units, small scale commercial uses such as offices, retail, service commercial uses, small scale creative cultural industries, bed and breakfast establishments and home occupations.

3.2.4. Policies
(a) Mixed use areas are to be developed in a linear or nodal form, in a compact manner, either as stand-alone uses or in mixed use buildings.
Mixed use areas are to be pedestrian oriented and transit supportive.

The range and scale of uses permitted in the Mixed Use designation may be more precisely set out in the Zoning By-law.

The height of buildings will be limited to 3 storeys to ensure compatibility with adjacent residential neighbourhoods.

Automotive uses and drive-thrus are not permitted within the Mixed Use designation.

Commercial uses shall not exceed 350 square metres of retail or service area.

No outdoor storage of any kind is permitted.

Commercial uses may be permitted in the Mixed Use designation subject to a Zoning By-law Amendment, provided that:

(i) The use will not cause or create traffic hazards or an unacceptable level of congestion on surrounding roads;
(ii) The use can easily be accessed by pedestrians;
(iii) The use is located on a site that has adequate land area to incorporate required parking, waste management facilities, landscaping and buffering on-site; and
(iv) The scale, massing and sitting of the development is compatible and consistent with development on adjoining lands.

Commercial uses may be permitted to locate within the main floor of multiple residential, provided that the location and design of such uses are compatible with the main residential use and will conform to this section of the Plan. Zoning By-law Amendments passed in support of such a use may include site-specific regulations intended to limit the intensity of the use and maintain the character of the surrounding neighbourhood.

All development within the Mixed Use designation shall conform to the urban design policies in Section 8.6.

All development within the Mixed Use designation shall be subject to site plan control in accordance with the policies in Section 9.10.

Bed and breakfast establishments are subject to the provisions of Section 9.12 of this Plan.

Home occupations are subject to the provisions of Section 9.11 of this Plan.

3.3. CENTRAL BUSINESS DISTRICT

3.3.1. Introduction
The Central Business District is where retail, office, specialized and service uses are focused. The Central Business District is considered a mixed use node. This Plan promotes business and commerce within the areas designated as Central Business District. The principal Central Business Districts of the community are the Central Business Districts of Beamsville, Vineland and Jordan.

3.3.2. Objectives

(a) To encourage a sufficient level and variety of retail activity to satisfy the consumer demands of residents.

(b) To reinforce the Central Business Districts within Beamsville, Vineland and Jordan as the focal point for commerce and hospitality in the Town.

(c) To encourage a diverse mix of commercial, residential, cultural and social uses to enhance business and commercial activities within the Town.

(d) To foster a vibrant, connected, walkable and bikeable retail and commercial environment.

(e) To promote opportunities for mixed use development in strategically located nodes and corridors.

3.3.3. Permitted Uses

The predominant use of land designated Central Business District shall be mixed use, consisting of a combination of commercial, institutional or medium or high density residential sharing a single building or in stand-alone buildings. Permitted commercial uses may include retail uses, offices, personal services, restaurants, creative cultural industries, micro-breweries, wineries, entertainment, hotels and commercial recreation facilities. New commercial development will be encouraged to include residential units as an integral part of any development. Public and government uses are also encouraged to locate within the Central Business District.

3.3.4. Policies

(a) The Central Business Districts are the commercial, social and cultural centres of the Town. All new development shall reinforce and strengthen this role of the Central Business Districts.

(b) The design of all new development in the Central Business Districts shall recognize and enhance the existing mixed use, pedestrian scale and historic small town character of the Central Business Districts while allowing for growth.

(c) The Town will encourage the renovation and rehabilitation of historic buildings within the Central Business Districts and promotes similar architectural treatment of new buildings.
(d) The Town encourages the redevelopment of greyfields for mixed use.

(e) The Town shall encourage and support the physical and aesthetic improvement of the Central Business Districts, including co-ordinating streetscape amenities and furniture as well as signage.

(f) Built form and streetscapes, shall reinforce the entrances to the Central Business Districts.

(g) Gateways are identified in this Plan. The gateways shall be designed using landscaping, architectural features and signage to provide a sense of entry into the Central Business Districts and along the Wine Route and Victoria Avenue Market Greenway. The Gateways should be designed to conform to the Urban Design Policies of Section 8.6.

(h) The need for commercial and retail services beyond the Central Business Districts is limited. Additional commercial development may be considered by way of an amendment to this Plan, provided it is immediately adjacent to the Central Business District and does not contribute to the proliferation of strip development, and subject to the other policies of this Plan.

(i) It shall be a policy of this Plan to maintain and promote the Central Business Districts of Beamsville, Vineland and Jordan. No development of a commercial nature within the Town shall jeopardize the commercial viability of these areas.

(i) New development and particularly redevelopment shall be encouraged within the Central Business District. Proposals for development or redevelopment shall be sensitive to the character and scale of existing development, shall provide adequate off-street parking, and shall not generate traffic that will unduly disrupt adjacent residential neighbourhoods.

(j) The provision of convenient and adequate, but not excessive off-street parking is recognized as a necessity in the promotion and enhancement of the Central Business Districts. To this end the Town shall encourage the co-ordination of existing facilities which shall include the utilization and linkage of back lots and lanes for parking purposes. When insufficient private parking areas are available within the Central Business District area, The Town shall investigate the development of a municipal parking lot in the area and/or the use of cash-in-lieu for parking pursuant to Section 40 of the Planning Act, 1990.

(k) The implementing Zoning By-law shall establish minimum and maximum building heights.

(l) Automotive uses and drive-thrus are not permitted uses in the Central Business District.

(m) Buildings shall be located close to the public street edge with doors and windows opening on the street to create a pedestrian-friendly and active street.
The majority of the public street frontages shall be occupied by building facades with the majority of the façade composed of windows and doors to create pedestrian-friendly streets.

To assist in the revitalization of the Central Business Districts, new residential development is encouraged and will be permitted by Zoning By-law Amendment. New Residential development shall occur in the form of apartment buildings, street or block townhouses and units above commercial buildings.

Residential units shall not be located at grade directly adjacent to a public street, which has a predominately commercial character.

The Town may consider the preparation of cultural heritage landscape studies to more precisely define the qualities of the heritage architecture and streetscapes in the Central Business Districts that define its unique heritage character.

The Town may establish in collaboration with local businesses, Business Improvement Areas within the Central Business Districts.

The Town may identify the Central Business District for designation as a Community Improvement Project Area, pursuant to Section 8.4 of this Plan.

All new development within the Central Business District shall be designed to conform to the Urban Design Policies outlined in Section 8.6.

All development within the Central Business District designation shall be subject to site plan control in accordance with the policies in Section 9.10.

3.4. GENERAL COMMERCIAL

3.4.1. Introduction

The General Commercial designation is considered a mixed use node and corridor. This Plan promotes business and commerce within the areas designated as General Commercial. Lands designated as General Commercial include lands outside of the Town Central Business Districts. These areas rely to a greater extent on vehicular traffic for their economic existence.

3.4.2. Objectives

(a) To encourage the provision of a sufficient level and variety of retail activity within the Town to satisfy the consumer demands of residents.

(b) To promote planned development of business and commercial uses consistent with the needs of the Town residents.

(c) To support commercial uses that contributes to the goal to be a Centre of Excellence for Agriculture.
(d) To ensure that commercial *development* does not have adverse impacts on adjacent land uses, particularly residential uses.

(e) To foster a vibrant, connected, walkable and bikeable retail and commercial environment.

(f) To promote opportunities for mixed use development in strategically located nodes and corridors.

### 3.4.3. Permitted Uses

The permitted uses of land designed General Commercial include mixed use commercial and residential uses, retail uses, offices, personal services, restaurants, *creative cultural industries*, entertainment, hotels, commercial recreation facilities, automotive related retail uses, automobile service stations, automotive sales and service uses, institution and public and government uses. New commercial *development* will be encouraged to include residential units as an integral part of any *development*.

### 3.4.4. Policies

(a) Commercial uses shall be regulated by separate categories in the Zoning By-law. Every effort shall be made to minimize the impact of commercial uses on adjacent uses, particularly residential uses. To this end, the Zoning By-law shall require increased side yard and rear yard setbacks and/or appropriate landscape buffering provisions between commercial uses and residential or institutional uses.

(b) The Town shall endeavour to attract commercial growth to Beamsville, Vineland and Jordan to recapture retail outflow to adjacent market areas. Additional commercial development may be considered by way of an amendment to this Plan, provided it is immediately adjacent to the General Commercial designation and provided it does not contribute to the proliferation of strip development, and subject to other policies of this Plan.

(c) The Town encourages the *redevelopment* of greyfields for mixed use.

(d) When considering an application to establish a commercial use or uses, the Town shall have regard for the following:

   (i) The compatibility of the proposed use with the surrounding area;
   (ii) The physical suitability of the site for the proposed use;
   (iii) The adequacy of the existing and proposed street system;
   (iv) The convenience and accessibility of the site for both pedestrian and vehicular traffic; and
   (v) The adequacy of utilities and municipal services.
(e) The design of all proposed commercial developments shall be in keeping with the character of the surrounding area. The following design principles shall apply to the development and redevelopment of all commercial properties:

(i) The provision of landscaped areas and accompanying landscaping shall form an integral part of all commercial developments. Landscaping and tree planting shall be provided to improve the streetscape, to function as a screening and buffering device between commercial and other adjacent uses, and for aesthetic and resting purposes.

(ii) Open storage of goods and materials shall only be permitted in accordance with the provisions of the Zoning By-law.

(iii) Loading and unloading areas shall be provided off-street and in the rear or side yard whenever possible; and

(iv) Adequate off-street parking facilities shall be provided in accordance with the provisions of the Zoning By-law; ingress and egress to such parking areas shall be provided to minimize potential conflict with vehicular and pedestrian traffic.

(f) Automobile traffic and parking shall be a major design consideration for all General Commercial uses. Every effort shall be made to minimize entrances and exits to and from roads and to segregate service and customer traffic. In particular, joint entrances shall be encouraged to minimize traffic conflicts.

(g) Buildings shall be located close to the public street edge with doors and windows opening on the street to create a pedestrian-friendly and active street.

(h) The majority of the public street frontages shall be occupied by building facades including windows and doors to create pedestrian-friendly streets.

(i) To assist in the revitalization of the General Commercial areas, new residential development in the form of apartments above a commercial use is encouraged. Residential uses are not permitted above an automotive use.

(j) Residential units shall not be located at grade directly adjacent to a public street.

(k) All new development within the General Commercial designation shall be designed to conform to the Urban Design Policies outlined in Section 8.6.

(l) All development within the General Commercial designation shall be subject to site plan control in accordance with the policies in Section 9.10.

3.5. INDUSTRIAL

3.5.1. Introduction

The Industrial designation is to promote development and complement the Town industrial development strategy through the expansion of the existing industrial base and the stimulation of new industrial growth.
3.5.2. Objectives

(a) To maintain a supply of industrial lands to meet long term needs as well as to provide employment in the Town.

(b) To support industrial uses that contribute to the goal to be a centre for agricultural excellence.

(c) To provide a positive image of the Town by providing high quality architectural design, landscape design and site design in all industrial development visible from the Queen Elizabeth Way, Ontario Street and at all gateway locations entering the Town.

(d) To minimize the impact of industrial areas upon surrounding lands particularly the residential neighbourhood.

(e) To ensure that the necessary infrastructure, services and telecommunication services are provided to support current and forecasted employment needs including transit and active transportation facilities.

3.5.3. Permitted Uses

The permitted uses of land in the Industrial designation shall include manufacturing, processing, assembling, fabricating, servicing, storage of goods and raw materials, warehousing and wholesaling, and service sector industries including transportation, communication, business services, government services, medical and other health laboratories. Uses that are incidental or ancillary to industrial operations such as a retail and wholesale division operated as a subsidiary function of any industry may be permitted in the Industrial Area. Retailing is only permitted as an accessory use to a permitted use and will be limited in size so as not to interfere with, or detract from the primary function of the area. Major retail uses are considered to be non-employment uses and are not permitted.

3.5.4. Policies

(a) The Zoning By-law shall regulate industrial uses through the establishment of appropriate zone categories. The preparation of industrial zone categories will be guided by the following principles:

(i) The grouping of industries with similar characteristics and performance standards;
(ii) The need for a compatible environment for industries free from interference and restriction by other uses;
(iii) Minimizing land use conflict by ensuring industrial types are not indiscriminately mixed;
(iv) The protection of adjacent land uses, particularly residential areas, from the effects of industries; and
(v) Maximizing the amenity of the industrial area through the strategic placement of particular industrial types.

(b) Industrial zones will ideally be arranged in a gradation with the lighter, more prestige type industries in a business park setting being located contiguous to residential, institutional, agricultural, recreational or other similar uses and in areas exposed to the Q.E.W. and Regional roadways. The heavier type of industries shall be directed to the interior of the industrial area where they least affect the amenity of the area.

(c) Wherever industries abut residential, institutional, recreational or other similar uses adequate buffering will be required by measures such as landscaping, plantings, fencing and physical separations in order to minimize the effects of the industrial activity including visual appearance.

(d) Industrial areas which are exposed to the Q.E.W. and Regional roadways shall be developed in an attractive manner to provide a positive statement of the Town. To achieve this, building and site design shall be of a high standard. The following design principles shall be utilized to achieve this standard:

(i) The implementing Zoning By-law shall contain performance criteria embracing building material, surfacing treatment, landscaping and so on;
(ii) Open storage shall be prohibited unless it can be demonstrated that appropriate landscaping and screening devices to shield the open storage areas will not detract from the intended character of the area;
(iii) Parking and loading areas shall generally be restricted to side and rear yards; and
(iv) All industrial activities shall be within wholly enclosed buildings.

(e) New industrial development along Ontario Street shall comply with the following policies:

(i) To avoid parking areas adjacent to the street, the implementing Zoning By-law shall establish minimum and maximum setbacks from Ontario Street;
(ii) The implementing Zoning By-law shall require minimum parking setbacks from Ontario Street;
(iii) Planting strips shall be provided along Ontario Street. The implementing Zoning By-law and site plan guidelines shall establish the minimum width of the planting strips;
(iv) Landscape design shall consider the design of adjacent properties, those across the street and the proposed gateway features at the South Service Road to ensure a unified landscape treatment along Ontario Street; and
(v) Parking areas adjacent to the public street shall be screened with a combination of architectural features and landscaped features including continuous areas of shrubs and planting beds.

(f) Industrial areas which are not exposed to the Q.E.W. and Regional roadways shall be developed in accordance with the following design principles:
(i) The provision of landscaped areas and accompanying landscaping shall form an integral part of all industrial *developments*. Landscaping and tree planting shall be provided to improve the streetscape, to function as a screening and buffering device between industrial and other adjacent uses, and for aesthetic and resting purposes;

(ii) Open storage of goods and materials shall only be permitted in accordance with the provisions of the Zoning By-law;

(iii) Loading and unloading areas shall be provided off-street and in the rear or side yard whenever possible; and

(iv) Adequate off-street parking facilities shall be provided in accordance with the provisions of the Zoning By-law; ingress and egress to such parking areas shall be provided to minimize potential conflict with vehicular and pedestrian traffic.

(g) In order to promote an efficient industrial *development* pattern the Town will ensure that the necessary municipal street connections to the external *transportation system* are provided.

(h) The Town *Urban Area Boundaries* are surrounded by lands designated as Protected Countryside in the Greenbelt Plan. As a result, the Town has a finite supply of industrial lands. Therefore lands within the Industrial designation shall not be redesignated or rezoned to any other non-employment use.

(i) *Employment areas* in proximity to major goods movement facilities and corridors shall be protected for employment uses that require those locations.

(j) The Town through its Roads Needs Study will provide for the establishment of priority routes for goods movement, where feasible, to facilitate the movement of goods into and out of areas of significant employment, industrial and commercial activity.

(k) All *development* within the Industrial designation will be permitted only when full urban services, including municipal water, sanitary sewers and storm sewers are made available.

(l) All new *development* within the Industrial designation shall be designed to conform to the Urban Design Policies outlined in Section 8.6.

(m) All *development* within the Industrial designation shall be subject to site plan control in accordance with the policies in Section 9.10.

3.6. PARKS AND OPEN SPACE

3.6.1. Introduction

The Town contains a variety of green spaces including parks, open spaces and trails, as well as many natural features. The purpose of the Parks and Open Space designation is to ensure that the residents of the Town have access to a well-planned, connected and
accessible system of parkland and open space. The Town promotes an active, healthy lifestyle for residents which include the provisions of parks, trails and recreational facilities that are well distributed and connected.

3.6.2. Objectives

(a) To establish walking and cycling *infrastructure* as both a recreational amenity and a *transportation system* that supports physical activity.

(b) To provide a system of trails for pedestrian and bicycle uses which provide linkages between open spaces, recreational areas, neighbourhoods, commercial areas and industrial areas in the community.

(c) To provide active and passive parks and recreation areas for the Town residents.

(d) To provide community and cultural facilities to serve the Town residents.

(e) To enhance existing parkland areas wherever possible to respond to changing public needs and preferences.

(f) To ensure that appropriate amounts and types of parkland are acquired by the Town through the *development* process.

(g) Encourage the dedication and donation of environmentally *sensitive* lands into public ownership to ensure their continued protection.

(h) To establish a co-ordinated linear system of parkland within the urban area.

3.6.3. Permitted Uses

The use of land designated Parks and Open Space shall include active and passive recreational uses, recreational and community facilities, *conservation uses*, nature trails, marinas, cemeteries and wildlife management. Small scale commercial uses, which are ancillary to and support the permitted Parks and Open Space designation, may also be permitted.

3.6.4. Policies

(a) Public parks and public open spaces may be located within any land use designation within the *Settlement Areas*. It is the intent of the Town to retain all existing Town parks and open spaces. These areas will be maintained as parks and open spaces with a range of facilities to meet the needs of residents and tourists.

(b) The Town shall coordinate the parks and open space system with an active transportation network to facilitate safe, pleasant connections for walking and cycling for both recreational purposes and everyday travel.

(c) Where possible, the Town will utilize natural heritage corridors to facilitate walking and cycling for both recreational purposes and every day travel in accordance with
the Town Trail and Bikeway network shown in this Plan. The network shown in this Plan also shows the Regional Bicycling Network.

(d) The parks and open space system is a major functional and aesthetic component of the Town and should be designed to provide a distribution of amenity spaces for a range of uses.

(e) The dedication of land or the acceptance of cash-in-lieu of land dedication for park purposes or other public recreation purposes required in the case of development or redevelopment shall be in accordance with the following requirements:

(i) For commercial and industrial purposes:

(a) The conveyance of 2% of the land being developed or redeveloped, pursuant to Section 42(1) of the Planning Act, as amended, or any successor thereto;

(b) The payment of money equal to the value of the land required to be conveyed in Section 3.6.4(e)(i)(a). The value of the land shall be determined as of the day before the day the building permit is issued in respect of the development or redevelopment or, where more than one building permit is required for the development or redevelopment, as of the day before the day the first permit is issued, pursuant to Section 42(6) of the Planning Act, as amended, or any successor thereto.

(ii) For all other purposes:

• The conveyance of 5% of the land being developed or redeveloped, pursuant to Section 42(1) of the Planning Act, as amended, or any successor thereto;

• The conveyance of land at a rate of one (1) hectare for each three hundred (300) dwelling units proposed, pursuant to Section 42(3) of the Planning Act, as amended, or any successor thereto; or

• The payment of money equal to the value of land required to be conveyed in Section 3.6.4(e)(ii)(a) or 3.6.4(e)(ii)(b). The value of the lands shall be determined as of the day before the day the building permit is issued in respect of the development or redevelopment or, where more than one building permit is required for the development or redevelopment, as of the day before the day the first permit is issued, pursuant to Section 42(6) of the Planning Act, as amended, or any successor thereto.

(f) To ensure that parkland dedications are of an acceptable quality, all sites dedicated as parkland must be accepted by the Town and satisfy the following:

(i) Be relatively level and not required for drainage purposes, nor contain lands susceptible to flooding, have steep valley slopes or other physical features which are unsuitable for open space/park development;
(ii) Have good drainage characteristics;
(iii) Be centrally located within a neighbourhood or community context to provide convenient vehicular and pedestrian access;
(iv) Provide a reasonable park configuration to accommodate the dimensions and shape of large playing fields;
(v) Be visually prominent within the development;
(vi) Be provided with basic service requirements;
(vii) Be developed in accordance with the Town parkland standards;
(viii) Lands not satisfying all of these criteria may be deemed acceptable if they are important for achieving an identified trail connection. Dedication credits may be adjusted based on the relative value of the lands assessed according to the above criteria; and
(ix) Lands within any natural heritage designation and/or which have been identified as hazard lands shall not be considered as part of the required minimum dedication of parkland pursuant to this section of the Plan.

(g) The Town shall co-operate with the Niagara Peninsula Conservation Authority to examine the potential to establish a trail system within the Conservation Areas and a route which links these areas and the Town.

(h) The Town shall co-operate with the Niagara Escarpment Commission and the Niagara Peninsula Conservation Authority to ensure the preservation and conservation of environmentally sensitive lands.

(i) The Town shall utilize the Multi-Use Trail and Bikeway System Master Plan to implement trail and bikeway facilities through projects for the development and redevelopment of land and roadways.

(j) Development within areas designated Parks and Open Space will complement the natural environment.

(k) Within the urban areas, the Town shall, when possible, acquire land and/or accept parkland dedication along the lakeshore as it becomes available, to improve public access to, and recreational opportunities of, the waterfront. The lands assembled should be of a sufficient size to allow the development of a community park and appropriate open space linkages along the lakeshore for the development of features such as walkways and bicycle paths. The Town may require as a condition of development or redevelopment and the dedication of parklands, the provision of suitable shoreline protection measures. Requests to close road allowances leading to Lake Ontario will only be considered if alternative public access is made available.

(l) The route identified in this Plan for the Lake Ontario Waterfront Trail is interim. The Town in cooperation with the Region shall seek opportunities within the urban area to realign sections of the Trail to bring it closer to Lake Ontario to provide better views of the lake and better public access to the shoreline. In doing so The Town, in consultation with the Region, shall take into consideration:
(i) The broad public interest in the development of a Trail that provides recreational opportunities for local residents and supports tourism development; and

(ii) The protection and enhancement of sensitive natural heritage areas, of agricultural areas and of local heritage character and features.

Where development of lakefront land is proposed, a strip of land along the shoreline above the stable top-of-bank shall be dedicated by the landowner to a suitable public agency to form part of the Lake Ontario Waterfront Trail.

Where Town or Regional facilities exist, or are to be developed in close proximity to the Lake Ontario shoreline, appropriate Waterfront Trail facilities shall be included wherever feasible.

(m) In areas intended for Parks and Open Space uses in the vicinity of the lakeshore, The Town, where feasible and desirable, shall co-operate with the Provincial Ministries, Niagara Peninsula Conservation Authority and/or other relevant agencies in their efforts to establish recreational facilities and a functional water oriented open space network.

(n) Municipal parkland acquisition and development shall complement, and not duplicate or compete with, the Bruce Trail and parkland in Niagara Escarpment lands, in the eventual establishment of a co-ordinated linear parkway system.

(o) The Town, in the design and development of parks, open space areas and recreation facilities, shall encourage accessibility for the physically disadvantaged.

(p) In order to improve accessibility to existing and developing Parks and Open Space areas for the residents of the Town, the Municipality may require, as a condition of development/redevelopment, the dedication of land and construction of pedestrian walkways and/or recreation trails.

(q) This dedication of land and construction of pedestrian walkways shall not comprise or constitute a part of the required parkland dedication or cash payment in lieu of parkland dedication. Credit may be given for the dedication of land and construction of facilities for recreational trails based on the relative value of the land assessed in accordance with the criteria in 3.6.4(e) and the value of constructed facilities.

(r) The Town has a diverse topography one, which contains many features of an environmental, ecological, historical, archaeological and cultural nature. In order to preserve and protect these features as well as to make them available to the public for opportunities of low intensity, passive recreational usage, the Town shall develop a strategy to further identify the significance of, the preservation and protection of, and the public usage of these natural areas.
3.7. **GREENFIELD AREA**

The *Provincial Growth Plan for the Greater Golden Horseshoe (Places to Grow 2006)* has identified a number of Greenfield Areas within the *Urban Area* designation. It is a Provincial and Regional requirement that lands identified as *Greenfield Area* be developed in such a manner as to attain a minimum population/employment *gross density* of 50 people and/or jobs per hectare. *Gross density* excludes lands designated as Natural Environment in this Plan. In this Plan, the *Greenfield Areas* have been identified on Schedules ‘C1’ and ‘C2’ to this Plan.

3.8. **NATURAL ENVIRONMENT AREA**

The policies of Section 2.4 apply to all lands designated Natural Environment within the urban area.

3.9. **NIAGARA ESCARPMENT PLAN AREA**

The policies of Section 2.6 apply to all lands designated Natural Escarpment Plan Area within the urban area.
PART 4

ENVIRONMENTAL AND WATER MANAGEMENT RESOURCE POLICIES

4.1. APPLICABILITY

The policies contained in this Section are intended to be applied generally throughout the Town, and are also intended to complement the Natural Environment policies articulated in Section 2. Where the policies of Section 4 and the policies elsewhere in this Plan conflict, the more restrictive policies shall prevail.

The intent of these policies is to maintain, support and enhance ecosystem health in the Town.

4.2. CREEKS AND STREAMS

4.2.1. Function of Creeks and Streams

All of the natural creeks and streams in the Town as shown on the Schedules to this Plan are considered to be environmentally significant since they:

(a) Constitute fish habitat;
(b) Function as corridors for migrating wildlife habitat movement and vegetation dispersal;
(c) Serve to maintain the quality and quantity of surface and ground water resources; and
(d) Assist in the improvement of air quality.

It is the intent of this Plan to protect all rivers and streams from incompatible development to minimize the impacts of such development on their function.

4.2.2. Implementation

In order to protect rivers and streams, the implementing Zoning By-law shall identify and restrict development on all lands within a minimum setback of 30 metres from the stable top of the bank of any river or stream characterized by Critical or Type 1 Fish habitat as defined by the Ministry of Natural Resources and Forestry. The lands located within this setback are also a regulated area by the Niagara Peninsula Conservation Authority. The implementing Zoning By-law shall identify and restrict development on all lands within a minimum setback of 15 metres from the stable top of bank of any river or stream characterized as important or marginal fish habitat.

Where otherwise permitted by the policies elsewhere in this Plan, a reduction in the setback from a river or stream as measured from the stable top of the bank shall not require an amendment to this Plan but will require the preparation of an Environmental Impact Study.
in accordance with Section 4.7 of this Plan. In no case shall the buffer adjacent to Critical Fish Habitat be less than 15 metres.

Within the Greenbelt Plan area, setbacks for key hydrological features, identified in Policy 2.4.4(d) of this Plan, will be subject to the vegetation protection provisions of Policy 2.4.7.1.

The cultivation and maintenance of agricultural land will not be prohibited with the above-mentioned setbacks and will not be subject to the implementation policies contained in this Section to protect creeks and streams.

4.3. NATURAL HAZARDS

4.3.1. Introduction

Natural hazards are lands that have physical hazards such as flooding hazard, steep slopes, erosion hazards, dynamic beach hazards or other physical conditions.

4.3.2. Policies

(a) Development shall generally be directed to areas outside of hazardous lands adjacent to Lake Ontario, adjacent to creeks and streams and hazardous sites in the Town.

(b) Development shall not be permitted within the dynamic beach hazard adjacent to Jordan Harbour and Charles Daley Park, areas that are inaccessible during times of flooding hazards, erosions hazards and dynamic beach hazards unless the site has safe access appropriate for the development and the natural hazard and floodway.

(c) Development may be permitted within the flooding hazard where the development is limited to uses which must be located within the floodway including flood and erosion control works or minor additions or passive non-structural uses which do not affect flood flows.

(d) Development shall not be permitted to locate in hazardous lands and hazardous sites where the use is:

(i) An institutional use including hospitals, long-term care homes, retirement homes, pre-schools, nursery schools, day care centres and schools;
(ii) An essential emergency service provided by fire, police and ambulance stations and electrical substations, and
(iii) Uses associated with the disposal, manufacture, treatment or storage of hazardous substances.

(e) Except as prohibited in policy 4.3.2(b) and 4.3.2(d), development and site alteration may be permitted in hazardous lands and hazardous sites where the effects and risk to public safety are minor, could be mitigated in accordance with provincial standards and where all of the following are demonstrated and achieved:
(i) Development and site alteration is carried out in accordance with floodproofing standards, protection works standards and access standards;

(ii) Vehicles and people have a way of safely entering and exiting the area during times of flooding, erosion and other emergencies;

(iii) New hazards are not created and existing hazards are not aggravated; and

(iv) No adverse environmental impacts will result.

4.4. VALLEYLANDS

4.4.1. Purpose

The purpose of establishing valleyland policies is to implement the policies of the Niagara Peninsula Conservation Authority relating to valleylands, and the provisions of the Provincial Policy Statement relating to valleylands.

The following policies apply to valleylands where the valley bank height is equal to or greater than 3 metres. Valleylands are shown on Schedule ‘E2’.

4.4.2. Permitted Uses

Permitted uses within valleylands as defined by the Niagara Peninsula Conservation Authority shall be restricted to agricultural uses and those uses required for public works, utilities and other projects taken by Crown Corporations as well as for unusual circumstances, subject to the approval of the Niagara Peninsula Conservation Authority and the municipality.

4.4.3. General Policies

4.4.3.1. Policies for New Development, Site Alteration, and Lot Creation

No new development, site alteration or lot creation shall be permitted in areas located within valleylands except for projects necessary for bank stabilization or erosion control purposes or to facilitate the uses permitted in accordance with Section 4.4.2. Where valleylands are confirmed by the Niagara Peninsula Conservation Authority, such lands are encouraged to be maintained in a natural state with no disturbances to existing vegetation.

Where permitted, all new development, site alteration and lot creation shall ensure that overland drainage is directed away from valley slopes and that proper construction measures are taken to protect valley vegetation in accordance with Niagara Peninsula Conservation Authority requirements.

4.4.3.2. Policies for New Development, Site Alteration, and Lot Creation on Adjacent Lands

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No new development, site alteration or lot creation shall be permitted within 7.5 metres from the stable top of bank as determined by the Niagara Peninsula Conservation Authority for all new structures including swimming pools and subsurface sewage disposal systems, and for site alterations.

Within Urban Areas and Rural Settlements, a reduced setback may be considered where an existing lot provides insufficient depth to accommodate the required setback provided a geotechnical report is submitted to the satisfaction of the Niagara Peninsula Conservation Authority and the Town.

Where possible, existing vegetation should be maintained within the required setbacks. Vegetation below the top of the valley slope shall not be disturbed.

In areas where the instability of the valleyland slope has been identified by the municipality or the Niagara Peninsula Conservation Authority or where a field investigation reveals evidence of:

- Outward tilting of trees;
- Tow erosion at the base of the slope;
- Slumping, gullyng or other visibly evident Erosion process;
- The addition of Fill Material;
- Containing an easily eroding soil type; or,
- Where the angle of the slope is steeper than 3:1.

Proponents proposing development on adjacent lands shall undertake a geotechnical investigation. This investigation shall be undertaken by a qualified geotechnical engineer and shall be prepared to the satisfaction of the Niagara Peninsula Conservation Authority and the Town. Where a geotechnical investigation has determined that greater setbacks are required, the proponent shall adhere to the greater requirements.

All new development, site alteration or lot creation on lands adjacent to confirmed valleylands shall demonstrate to the satisfaction of the Niagara Peninsula Conservation Authority and the Town that no negative impacts on the valleylands will result from the adjacent development.

New development, site alteration or lot creation on lands adjacent to confirmed valleyland shall ensure that overland drainage is directed away from valley slopes and that proper construction measures are taken to protect valley vegetation in accordance with Niagara Peninsula Conservation Authority requirements.

Where a plan of subdivision has been submitted for lands adjacent to confirmed valleylands, the Town may require the proponent to protect the valleylands in perpetuity as part of the approvals process including the dedication of valleylands to the Town or other appropriate public agency.

4.4.3.3. Policies for Existing Development on Adjacent Lands

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Where existing structures are located within 15 metres of the stable top of bank and a 7.5 metre publicly owned access is not provided adjacent to the valleyland, the following policies shall apply:

(a) The replacement or addition to existing building(s) or structure(s) may be permitted provided that such addition or replacement does not result in further encroachment into the confirmed valleyland. The submission of a geotechnical assessment by the proponent may be required prior to permitting any development or redevelopment on adjacent lands. In cases where the building or structure can be reasonably located outside the setback the applicant will be encouraged to do so.

(b) In cases where existing structures or private roads exist within a confirmed valleyland, reconstruction or alteration may be permitted provided that best efforts are taken to relocate the existing structure outside of the confirmed valleyland, a geotechnical assessment is completed and submitted in accordance with Niagara Peninsula Conservation Authority requirements and that no adverse environmental impacts to existing natural features and functions of the valleylands are shown to result.

(c) The replacement or addition to existing buildings and structures will be encouraged to direct overland drainage away from valley slopes wherever possible. All replacement or addition to existing buildings or structures shall ensure that proper construction measures are taken to protect valley vegetation in accordance with Niagara Peninsula Conservation Authority requirements.

4.4.3.4. Policies for Existing Lots on Adjacent Lands

Where existing lots are located adjacent to lands located within a confirmed valleyland, a minimum 7.5 metre setback shall be maintained. A reduction of this setback may be permitted in cases of unusual circumstances where an existing lot of record contains insufficient depth to accommodate the required setbacks and where a geotechnical investigation reveals that some infringement within the setback area, together with appropriate mitigative measures, can be accommodated on-site while maintaining bank stability and will result in no adverse long-term environmental impacts. All reductions in setbacks shall be subject to Niagara Peninsula Conservation Authority requirements for valleylands.

4.5. WATER RESOURCE MANAGEMENT

4.5.1. Protection of the Resource

At the present time, many of the Town's rural residents obtain drinking water from private water supplies. Residents of Settlement Areas obtain water from Regional water systems located in Grimsby and St. Catharines. It is a policy of this Plan to protect, improve or restore the quality and quantity of ground and surface sources of drinking water for future use by ensuring that development and site alteration does not cause negative impacts on water resources, including cross-jurisdictional and cross-watershed impacts.
In an effort to protect surface and groundwater resources, objectives of this Plan include:

(a) Managing the use of water resources in a sustainable manner that ensures their continued availability to future generations;

(b) Working with the Region, Niagara Peninsula Conservation Authority and the Province to prepare watershed and subwatershed plans to assist in the proper management of water as a key resource;

(c) Protecting existing surface and ground water quality from degradation and to improve and restore water quality where degraded;

(d) Incorporating source protection objectives into the land use planning process to ensure that the sources of water are not compromised in the future as a result of land use decisions;

(e) Encouraging the establishment of water conservation measures as a way to meet water supply needs in the same manner that alternatives to create new supplies are investigated;

(f) Educating the public on the value of protecting the resource and how they can contribute to its protection; and

(g) Maintain linkages and related functions among ground water features, hydrologic functions, natural heritage features and area, and surface water features including shoreline areas.

4.5.2. Impact Assessment

Applications for site alteration or development shall only be permitted if it will not have negative impacts, including cross-jurisdictional and cross-watershed impacts, on:

(a) The quality and quantity of the surface and ground water resources;

(b) The effect of the proposed use on the groundwater recharge function;

(c) The effect of the proposed use on the quality and quantity of drinking water in adjacent private and municipal wells;

(d) The functions of groundwater recharge/discharge areas, aquifers and headwater areas;

(e) Water budgets for groundwater aquifers and surface water features;

(f) The natural hydrological characteristics of watercourses such as base flow;

(g) Flooding or erosion; and
(h) Natural drainage systems, stream forms and shorelines.

### 4.5.3. Vulnerable Groundwater Areas

_Vulnerable_ groundwater areas in the Town which are susceptible to the risk of contamination or adverse impact due to hydrologic and hydrogeological dynamics have been identified by the Niagara Peninsula Conservation Authority and are shown on Schedule ‘E3’ to this Plan. Where _development_ and/or _site alteration_ requires a planning approval, the Town, in consultation with the Niagara Peninsula Conservation Authority may require the undertaking of a technical study to assess the risk of negative impact on the aquifer. The scope of such a study will be determined through pre-consultation with the Town and Niagara Peninsula Conservation Authority and recommendations from such a study that are related to design or land use will be implemented through zoning or site plan control.

In order to minimize risks posed by land use on this feature, the following uses shall be prohibited on lands identified on Schedule ‘E3’ as a _vulnerable_ groundwater area:

(a) Generation and storage of hazardous waste or liquid industrial waste;

(b) Waste disposal sites and facilities, organic soil conditioning sites, and snow storage and disposal facilities;

(c) Underground and above-ground storage tanks that are not equipped with an approved secondary containment device; and,

(d) Storage of a contaminant listed in Schedule 3 (Severely Toxic Contaminants) to Regulation 347 of the Revised Regulations of Ontario, 1990 or its successor.

### 4.6. CORRIDORS AND LINKAGES

Section 2 of this Plan recognizes that the individual features and components of the _natural heritage system_ in this Plan forms part of a greater _ecosystem_ which is highly dependent on connectivity. In large part, this need for connectivity will be fulfilled in the agricultural area if the Vision, Goals and Objectives and supporting policies of this Plan are achieved and/or implemented over the long-term.

The Towns acknowledges that the Regional Official Plan has illustrated potential corridors and linkages on the Region’s Core Natural Heritage Map. The Town will require proponents of new _development_ or _site alteration_ that is subject to an Environmental Impact Study to assess corridor linkages, and if possible maintain or enhance such linkages. The Town acknowledges that agricultural lands are corridor linkages and when used for _normal farm practices_, will not be subject to this requirement.

### 4.7. ENVIRONMENTAL IMPACT STUDIES
(a) An Environmental Impact Study (EIS) required under this Plan shall be submitted with the development application and shall be prepared and signed by a qualified biologist or environmental planner in accordance with the Region’s Environmental Impact Study Guidelines (EIS Guidelines) adopted by Regional Council. An EIS shall be prepared to the satisfaction of the appropriate Planning Authority, in consultation with the NPCA and the other commenting body. Within Settlement Areas as delineated in the Plan, an EIS shall be prepared to the satisfaction of the Town in consultation with the Region and the NPCA. Outside of Settlement Areas, an EIS shall be prepared to the satisfaction of the Region, in consultation with the Town and the NPCA. The Planning Authority, the other commenting body and the NPCA shall work collaboratively throughout the EIS process.

(b) The appropriate Planning Authority, in consultation with the NPCA, shall review the proposed development or site alteration in accordance with the waiving requirements in the EIS Guidelines to determine whether an EIS is required or whether requirements can be waived. Waving the requirement for an EIS may be subject to conditions. If an EIS is waived, other requirements as outlined in the EIS Guidelines and other policies in this Plan and the Regional Official Plan may apply.

(c) The scope and content of the EIS shall be determined in accordance with the EIS Guidelines by the appropriate Planning Authority, in consultation with the NPCA and other commenting bodies.

(d) The Planning Authority may require an independent peer review of an EIS, with the costs to be borne by the applicant.

(e) An EIS is not required for uses authorized under an Environmental Assessment process carried out in accordance with Provincial or Federal legislation.

4.8. REQUIREMENTS FOR AN AGRICULTURAL IMPACT ASSESSMENT

Where non-agricultural development is proposed that may have an impact on surrounding agricultural uses an Agricultural Impact Assessment shall be required to:

- Identify possible adverse impacts on surrounding agricultural uses;
- Identify and evaluate locational options for the proposed development and demonstrate that the proposed location is the preferred option in terms of minimizing the impact on agriculture; and
- Identify methods of removing or reducing any adverse impacts resulting from the development.

4.9. SOLID WASTE DISPOSAL AREAS

There are 3 closed waste disposal sites in the Town as shown on the Schedules to the Plan. The development of new uses or new or enlarged buildings or structures within an assessment area 500 metres from the fill area of a closed site, may be permitted provided an assessment is completed to determine:

(a) The impact of any potential methane gas migration;
Whether the proposed use will be adversely affected by noise, odour, dust or other nuisance factors from the waste disposal site;

Potential traffic impacts;

Whether the proposed use will be adversely affected by ground and surface water contamination by leachate migrating from the waste disposal site; and

The impact of the proposed use on leachate migration from the landfill site.

The assessment is intended to address these matters and other items outlined in the Province's Guideline D-4, April 1994, or its successor as required to ensure that the proposed land uses are compatible in nature and do not adversely impact upon each other.

The studies required to support a development application within the assessment area shall be based on the type and/or scale of the development proposed or the studies may be waived as appropriate. The nature of the required studies and their scope shall be determined by the Town in consultation with the Region at the time the development is proposed.

All lands within the assessment area shall be subject to a Holding Provision in the Implementing Zoning By-law. The lifting of a Holding Provision permitting the development of any new use or new or enlarged buildings or structures within the assessment area shall not occur until The Town is satisfied that all of the studies required by the Town and Region have been completed.

In cases where an amendment to the Official Plan and/or Zoning By-law is required to permit a proposed use, appropriate studies dealing with the matters set out above shall be submitted for the consideration by the Town. An amendment to this Plan will be required for a new waste disposal site.

It is a policy of The Town to encourage the reduction, reuse and recycling of solid waste and the collection and storage of recyclable waste on site to ensure that the amount of waste required being stored in landfills is minimized.

4.10. CONTAMINATED SITES

If the site of a proposed use is known or suspected to be contaminated, the Town shall require the proponent to prepare an Environmental Site Assessment in accordance with Ontario Regulation 101/07 to identify the nature and extent of contamination and develop a remedial plan if required. As a condition of final planning approval, the proponent will be required to submit an acknowledged Record of Site Condition to confirm that the site is suitable for the intended future use.

The Town may place lands which are known to be contaminated in a Holding (H) Zone to restrict development until clearance is provided in the form of an acknowledged Record of Site Condition.
4.11. GAS AND PETROLEUM WELLS

Schedule ‘E3’ identifies the location of gas and petroleum wells in the Town. The status of these wells has been categorized by Provincial authorities as “suspended”, “abandoned”, “active” or “unknown”.

Gas and Petroleum resources shall be protected for long-term use. The Town will support the subsurface storage and retrieval of gas or other hydrocarbons, subject to Provincial regulations, but only if they do not adversely affect current legal land uses or development and Natural heritage system policies in this Plan.

The Town will consult with the Province:

(a) When new non-petroleum developments are proposed within 300 metres of an existing well site as identified on Schedule ‘E3’; and

(b) Where assistance is needed in the rehabilitation or closure of well sites, specifically where non-producing wells represent a public health hazard.

Where applicable, the Town and/or the Region will require that improperly non-producing wells that are known or discovered on lands during development to be properly plugged, capped or otherwise made safe in accordance with Provincial requirements as a condition of a Planning Act approval or as a pre-consultation requirement.

The Town supports the use of technology, such as directional drilling for the exploration and production of subsurface resources from a well site that is located on lands adjacent to a natural heritage area as identified on Schedules ‘E1’ to ‘E3’ to this Plan.

New wells and associated works are prohibited from causing any surface or subsurface ecological disturbance to the natural heritage system identified on Schedules ‘E1’ to ‘E3’ of this Plan where the exploration and associated works are proposed within natural features or within the adjacent lands of such features.

4.12. LAND USE COMPATIBILITY

It is recognized that some uses may be sensitive to the odour, noise, vibration or other emissions associated with highways, and various type of industries. It is a policy of this Plan that incompatible land uses be separated or otherwise buffered from each other. Where a proposed development is located adjacent to a potentially incompatible land use, an assessment (Phase I and II) of the compatibility of the proposal may be required by The Town undertaken in accordance with current guidelines and criteria established by the Ministry of Environment and Climate Change.

Such a study shall be prepared to the satisfaction of the Town and the appropriate agencies and shall include recommendations on how the impacts can be mitigated. The approval of development proposals shall be based upon the achievement of adequate distances and the recommendations of the required studies.
The Implementing Zoning By-law may utilize a Holding Provision on certain properties where incompatible land uses are located in close proximity to each other to ensure that the intent of this Section is met before development occurs.

4.13. ENERGY CONSERVATION AND CLIMATE CHANGE

4.13.1. Introduction

It is the intent of this Plan to support energy efficiency and improve air quality by encouraging the reduction of energy consumption, endorsing the development of compact and mixed-use neighbourhoods and by promoting innovative forms of alternative and renewable energy, in land use and development patterns.

4.13.2. Objectives

(a) To promote sustainability practices which reduce air pollution and greenhouse gas emissions.

(b) To encourage energy conservation and the use of renewable energy resources.

4.13.3. Policies

(a) In order to reduce energy consumption, reasonably compact forms of development shall be maintained in conjunction with efficient pedestrian, bicycle and vehicular transportation networks.

(b) When considering built forms, development which results in extensive loss of sunlight to adjacent land use shall be discouraged.

(c) The Town will encourage on site alternative and/or renewable energy systems to service the on-site operation.

(d) The Town shall encourage and support energy conservation, district heating and combined heat and power, and alternative and renewable energy sources developed in accordance with applicable legislation, policies and regulations.

(e) The Town will encourage and facilitate the application of energy conservation measures in the design and construction of new buildings and in the rehabilitation and upgrading of existing buildings and structures.

(f) In order to encourage and facilitate energy conservation, energy efficient buildings design including passive solar energy again, increased insulation, energy star appliances, alternative energy systems and conformity with LEED certification or similar construction shall be encouraged in all new buildings.

(g) Site plan control may be used to incorporate energy conservation measures into the final design. Such measures may include orientation and design of new buildings to maximize passive solar gain and to minimize energy loss through appropriate
construction standards and landscaping designed to moderate seasonal climatic variation.

(h) The Town may consider flexibility in zoning and site plan in order to accommodate variances in building orientation, landscape designs, lot coverage and other site or building characteristics which provide for increase energy efficiency.

(i) The Town encourages minimizing negative impacts from a changing climate by promoting the ecological benefits provided by nature and agricultural lands.

(j) The Town encourages the integration of green roofs into energy and water conservation strategies.
5.1. ECONOMIC STRATEGY

5.1.1. Introduction

It is the intent of this Plan to protect and support the existing economic base of the Town while providing encouragement and support for diversification and growth. This Plan promotes economic growth and financial sustainability in the Town and supports the goal of the Town to be a Centre of Excellence for Agriculture.

The full range of agriculturally related activities including agricultural, agri-tourism and farm diversification uses play a crucial role in the municipality’s economy, providing employment and generating business for support service and supply industries. Agriculturally related activities are a sector that has significant growth potential. The Town is known for its combination of high quality agricultural lands, scenic lands and waters, natural environment, cultural heritage, trails, farm markets and wineries. The policies of this Plan are designed to support the continued growth and development of the Town as a centre of agricultural excellence and a tourist destination while, maintaining or enhancing the natural and cultural amenities that make the municipality attractive to tourists, residents and businesses.

5.1.2. Goals

As a Centre of Excellence for Agriculture the Town is committed to the following goals:

(a) To build a local body of knowledge to encourage business to business activity and identify current or potential gaps and assist with addressing identified gaps through dialogue with key stakeholders by building on the strengths;

(b) To establish partnerships with other levels of government and key stakeholders to educate consumers about healthy food products from the Town;

(c) To assist with the development of a branding and marketing programs based on food safety and quality;

(d) To position agriculture, food processing, food and floral retail in the Town as a “great place to do business”;

(e) To create an environment to support business retention and expansion;

(f) To create a system for examining alternatives to business closure; and

(g) To establish partnerships with universities and colleges to identify synergies and emerging work force needs by becoming a partner in developing programs to support food and farming.
(h) To ensure a coordinated, integrated and comprehensive approach is used in respect to the Town’s Economic Strategy.

5.1.3. Objectives

(a) To be a Centre of Excellence for Agriculture.
(b) To support opportunities for industrial growth and employment within the Town.
(c) To support opportunities for growth and diversity in the tourism sector.
(d) To promote opportunities to educate visitors about the diversity of agricultural activities in the Town.
(e) To support agri-tourism and farm diversification opportunities to compliment farming operations and the general appeal of the area.

5.1.4. Policies

(a) Economic growth and stability shall be encouraged by:

(i) Implementing an economic development strategy to establish Lincoln as a Centre of Excellence for Agriculture.
(ii) Building on the Town’s status as a Greenbelt Community.
(iii) Developing policies to provide for high quality industrial businesses at designated locations within the Town’s Urban Area boundaries along the Queen Elizabeth Way, with special emphasis on the greenhouse industry and services, agricultural services, corporate head offices, distribution services, business services, small business and high technology industries.
(iv) Reinforcing the need for a Go Station in the Town with the Province.
(v) Promoting agriculture, agri-tourism and farm diversification uses to improve the economic value of agricultural products and to contribute to the sustainability and viability of farming in order to ensure the preservation of the agricultural land base and scenic quality of the agricultural landscape.
(vi) Facilitating opportunities for local food production and sale both on farm and in the urban areas.
(vii) Leveraging the presence of research facilities to attract educational and research services.
(viii) Promoting commercial, recreational, prestige residential and prestige industrial opportunities within designated areas.
(ix) Support the development of the Mid-Peninsula Highway as a means to assist in preservation of Specialty Agricultural land.
(x) Ensuring that a possible new escarpment crossing or the expansion of existing escarpment crossings are designed to minimize the impact on Specialty Agricultural lands in keeping with the Regional Smart Growth Strategy.
(xi) To promote linkages and open spaces which provide a system of parks, trails and nature-based attractions for appreciating the wide variety of natural and cultural amenities. The routes include linkages for hiking, cycling, car touring, and water-based routes for canoes and other non-motorized vessels. The routes also link villages and wineries, market farms and restaurants.

(xii) To support partnerships with the Region and other agencies to build a Centre of Excellence for Agriculture.

(xiii) Promote walkable, bikeable neighbourhoods.

(xiv) Planning for, protecting and preserving employment areas for current and future use.
6.1. TRANSPORTATION

6.1.1. Introduction

It is the Town intent to ensure major goods movement facilities and corridors are protected for the long term and to ensure a safe and adequate system for the movement of people and goods throughout the Town, including active transportation. This system includes the public road network, the rail system for freight and passenger service, trails and bikes.

6.1.2. Objectives

(a) To develop complete streets which provides the infrastructure support for complete communities where neighbourhoods are well connected to each other, commercial areas, employment areas, and community facilities with a safe and efficient transportation network that accommodates all users on all roads.

(b) To reduce car dependence, support active transportation and an efficient sustainable transportation system.

(c) To develop and maintain a suitable road hierarchy within the Town.

(d) To maintain the road system within the Town jurisdiction in accordance with the Road Needs Study and the 10 Year Capital Budget.

(e) To promote municipal and interregional transit service within and to the Town.

(f) To promote GO transit commuter rail service to the Town.

(g) To maintain and improve connectively within and among transportation systems and modes of travel, including connections which cross jurisdictional boundaries.

(h) To integrate land use and transportation considerations at all stages of the planning process.

(i) To ensure that the establishment of a possible new escarpment linkage or the expansion of existing escarpment crossings does not occur within the Town in order to assist in the preservation of the Town’s Specialty Agricultural lands in keeping with the Regional Smart Growth Strategy.

(j) To efficiently use existing and planned infrastructure through transportation demand management strategies.

6.1.3. Transportation Corridors
(a) Development shall not be permitted in planned corridors that could preclude or hinder or negatively affect the use of the corridor for the purpose(s) for which it was identified.

(b) New development proposed on adjacent lands to existing or planned corridors and transportation facilities should be compatible with, and supportive of, the long-term purposes of the corridor and should be designed to avoid, mitigate or minimize negative impacts on and from the corridor and transportation facilities.

(c) The Town supports the establishment of new transportation corridors provided that:

(i) There are no negative impacts on existing stable neighbourhoods and communities;

(ii) There are no additional pressures created for development on Specialty Agricultural lands, and

(iii) The corridor is consistent with the Region’s Smart Growth Strategy.

6.1.4. Road Network

(a) The road network within the Town as identified on Schedule ‘D1’ of this Plan consists of Provincial highways (Queen Elizabeth Way), the Regional road system and the municipal road system.

(b) The road network shall be planned and implemented in accordance with the following functional classification:

(i) Provincial Highways

Provincial highways provide strategic inter-regional links in the road network. Within the Town, the Queen Elizabeth Way is a controlled access expressway with a limited number of interchanges with strategic Regional and local roads. Right-of-way widths, setback standards, access standards and control over adjacent signage are within the jurisdiction of the Ministry of Transportation.

(ii) Regional Roads

Regional roads provide strategic links in the Regional and local road network and generally fulfil an arterial road function. Such roads generally carry large volumes of traffic within and through the Town and must be designed and maintained to ensure the safety of pedestrians and cyclists.

The Wine Route and the Victoria Avenue Market Greenway, as identified on Schedule ‘D1’, provides key functions related to tourism. Within the rights-of-way of these important routes, special provisions for alternative development standards and design treatments shall be established. The design of these roads will recognize existing development patterns, and shall incorporate where appropriate, on-street...
parking, bicycle paths and enhanced landscaping. The Town will work with the Region to ensure that the following key principles are considered in the future improvement of these roads:

- Develop a program of coordinated signage to identify and market the themes promoted along the Regional roads;
- Enhance the visual appeal of the Regional roads through streetscape treatment which should include trees and other landscape upgrading, special lighting and banners;
- Encourage high quality redevelopment of properties along the Regional roads. Buildings should be oriented to front, face and feature the road. Large parking areas should be located behind or at the side of buildings and, where visible from the road, must include substantial landscape treatment;
- Develop gateways to define special precincts along the route, to disseminate information and to mark entrances to the Ball’s Falls Heritage Conservation Area, the Beamsville, Vineland and Jordan Central Business Districts and Prudhommes; and
- Discourage further right-of-way and/or pavement width widening, except to accommodate cycling facilities and/or on street parking within the identified Settlement areas, where appropriate.

(iii) Local Roads

Local roads provide direct access to abutting properties and complete the road network within the Town. Such roads can provide a collector road function which carries a medium to high volume of traffic generally within Settlement areas. Collector roads shall have a right-of-way width of 23 metres with the balance of local roads with a right-of-way width of 20 metres.

Private roads created through the condominium process shall be a minimum of 6 metres.

(c) To ensure the structural and functional integrity of the local road system, The Town shall maintain an up-to-date Road Needs Study and 10 Year Capital Budget in order to prioritize necessary road improvements.

(d) The Town will use urban design policies and standards for all road construction and improvement projects to ensure the road design supports active transportation, safety for all road users (including farm operators with large, slow moving farm vehicles/machinery) and complements adjacent land uses.

(e) Road resurfacing and reconstruction will be viewed as an opportunity for improving infrastructure for all modes of travel.

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On local roads, dedicated one side parking shall be established. On arterial and collector roads within Settlement areas, on-street parking shall be promoted to reduce the speed of traffic.

The Town shall consider establishment of truck routes in order to avoid traffic conflicts within residential neighbourhoods. Trucks not engaged in making deliveries shall be prohibited within residential subdivisions.

Access location and design shall be properly controlled by the respective road jurisdiction to prevent traffic hazards and restrictions to roadside drainage.

A grid street pattern and safe convenience pedestrian road crossings are encouraged. Dead ends, cul-de-sacs and wide roads are discouraged because they decrease neighbourhood connectivity and present barriers to efficient, safe pedestrian and bicycle movement.

6.1.5. Bikeway Network

The Town shall assist in the implementation of the Regional Bikeway Network within the Town to develop an on-road primary bikeway network. Secondary and tertiary on-road routes will also be developed to support the Regional Niagara Bicycling Network. The Regional Bikeway Network is identified on Schedules ‘D2’, ‘D3’, ‘D4’ and ‘D5’ of this Plan.

6.1.6. GO Transit

The Town shall make every effort to promote GO Transit commuter service through the Town. Station facilities shall be coordinated with interregional bus services and any local taxi services. A future site for transit has been identified on Schedule ‘A2’. No development will be permitted which prohibits the site from being utilized for future transit use.

6.1.7. Freight Rail Service

It shall be a policy of The Town to support freight rail service to industrial areas in the Town. Rail sidings shall be encouraged in industrial areas to serve more than one industry. The Town shall make every effort to limit conflicts with vehicular traffic and adjacent land uses.

Consultation is required with Canadian National Railway, where applicable, for any development, redevelopment or site alteration adjacent to or within the vicinity of railway main line or spur line right-of-ways. Noise, vibration, drainage and other studies may be required in the evaluation of development, redevelopment or site alteration. Noise and vibration attenuation, minimum building, structure and use setbacks from the rail right-of-way, berming, buffering, safety features, and other mitigative measures may be required, as well as safety clauses, warning clauses, environmental easements and assigning of rights-of-way.

6.2. ACTIVE TRANSPORTATION
6.2.1. Introduction

Walking, hiking and bicycling are both considered valuable means of transportation, and a key component of the tourism attraction inventory in the Town. Facilities associated with walking, hiking and cycling are related to the physical environment, and, as such, the following objectives and policies reflect the Town aspirations and priorities. The Trail and Bikeway System is identified on Schedules ‘D2’, ‘D3’, ‘D4’ and ‘D5’ of this Plan.

6.2.2. Objectives

(a) To encourage walking, hiking and bicycling, and work towards a safe, user-friendly environment in the Town that will enhance the overall quality of life and will help to promote tourism.

(b) To ensure a connected network for pedestrians and cyclists linking destinations such as retail areas and employment area to residential areas.

(c) To promote trail use safety through education and enforcement initiatives.

(d) To recognize and support walking, hiking and cycling as environmentally sustainable forms of transportation for utilitarian and recreational purposes.

(e) To promote walking, hiking and cycling as key components of the Town tourism experience in partnership with the Region, the Niagara Peninsula Conservation Authority, the private sector and other agencies.

(f) To support a Regional Trails Network and related infrastructure that is planned, designed, constructed, and maintained according to recognized environmental and engineering standards and/or guidelines.

(g) To incorporate walking, hiking and cycling in the Town land use and transportation planning activities.

(h) To encourage and ensure the integration of the variety of trail facilities within the Town, including the Regional Bicycling Network, the Bruce Trail, the Waterfront Trail, the Twenty Valley Trail and other networks outside of the Town with external funding partners.

(i) To maximize the annual improvements for trails with the aim of completing major continuous segments of the Trail Network in as timely a manner as possible.

(j) To promote a land use pattern, density and a mix of uses to minimize the length and number of vehicle trips to support current and future use of transit and active transportation.

6.2.3. Policies
(a) Ensure implementation of the overall Trails Network where it follows municipal roads, and facilitate implementation elsewhere, in cooperation with the Region, the Niagara Peninsula Conservation Authority, other agencies having jurisdiction and landowners. It is the intent of the Town that continuous and safe linkages are established through capital works and related programs, including partnerships with the private sector.

(b) Adopt provincially and/or nationally recognized environmental and engineering standards as guidelines to assist in the planning and design of trail facilities on the Trails Network.

(c) Prior to the design and construction of a trail or related facility, design issues including land use compatibility, safety and operational matters will be considered as well as the cultural, scenic and other environmental attributes through which the designated routes pass.

(d) Request other agencies to plan and develop trails and facilities, and that these organizations and utility companies consider provisions for the safety and convenient use in their planning documents and proposed capital works budgets.

(e) Support in the protection of abandoned rail lines, unopened road allowances and other linear corridors for off-road trails; consider the various means to protect such corridors; and ensure that the Zoning By-law contains minimum provisions for safe and secure parking and trail head facilities in high activity areas.

(f) Recognize that trail routes located on private property will only remain open with the approval of the property owner.

(g) Pedestrian walking trails, hiking trails, cycling routes, access points and educational/interpretive displays shall be permitted within all land use designations.

(h) Requests to close road allowances and road allowances leading to Lake Ontario will only be considered if alternative public access is made available.

(i) Where development within the Settlement Area is proposed along Lake Ontario:

   (i) Public Access to the shoreline shall be provided;
   (ii) Efforts shall be made to maintain a view of the shoreline from beyond the development;
   (iii) Where feasible, the shoreline should be maintained in, or restored to a naturally vegetated state; and
   (iv) Suitable shoreline lands shall be dedicated to an appropriate public agency where such lands would provide public benefits or are identified as part of a planned public trail system. Normally these lands shall be located above the top of bank.
7.1. SERVICING AND INFRASTRUCTURE

7.1.1. Introduction

It is the intent of the Town to ensure the provision and improvement of municipal services including municipal water supply, storm and sanitary sewers as required to effectively meet the current and projected needs of the Town’s Urban Areas. Development in areas beyond established Urban Area boundaries shall be serviced by sustainable private services in accordance with the requirements of the Region.

7.1.2. Objectives

(a) To co-operate with the Region concerning provision of municipal water and sanitary sewers.

(b) To direct and accommodate expected growth or development in a manner that promotes the efficient use and optimization of municipal water and sanitary and storm sewers.

(c) To ensure the efficient use and optimization of sustainable private services for development outside of the Urban Area Boundary.

(d) To ensure that municipal water and sanitary and storm sewer services can be sustained by the water resources upon which the services rely.

(e) To ensure that municipal water and sanitary and storm sewer services are financially viable and comply with all regulatory requirements and protect human health and the natural environment.

(f) To promote water conservation and efficient water use.

(g) To integrate servicing and land use considerations at all stages of the planning process.

(h) To support optimizing the long-term availability and use of land, resources, infrastructure, electricity generation facilities and transmission and distribution systems, and public service facilities.

7.1.3. Urban Settlement Areas

All development within the Urban Settlement Area Boundaries shall be provided with municipal water supply and storm and sanitary sewers. Municipal water supply and storm and sanitary sewers shall be coordinated and integrated with land use planning so that they are financially viable over their life cycle as demonstrated through Town asset

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management planning. Development within the urban area shall only be permitted in a well-planned and progressive manner subject to the policies of this Plan.

The Campden Urban Area is shown on Schedule ‘B2’ and is serviced with municipal sanitary sewers.

7.1.4. Water Supply and Sanitary Sewers

(a) The Region will provide and maintain an adequate water supply and sewage treatment system for designated urban areas.

(b) All development in the urban area shall be provided with a municipal water supply and sanitary sewers.

(c) Partial services shall only be permitted in the following circumstances:

(i) Where they are necessary to address failed individual on-site sewage services and individual on-site water services in existing development; or

(ii) Within settlement areas, to allow for infilling and minor rounding out of existing development on partial services provided that site conditions are suitable for the long-term provision of such services with no negative impacts.

(d) Private development in the urban area that is created through condominium process shall be adequately serviced with water and sanitary sewer.

(e) The Town shall co-operate with the Region to identify and correct deficiencies within the municipal water supply and sewage collection system.

(f) Municipal water supplies which have been extended beyond the urban area shall only be made available to existing uses beyond the Urban Area Boundary in the case of existing health hazards and environmental degradation or where connection is permitted under the policies of the Regional Official Plan.

(g) Development shall only be permitted in areas beyond the Urban Area Boundary on sustainable private water services and sewage disposal systems that meet the requirements of the Region and/or the Ministry of the Environment. Connection to municipal water and/or sanitary services that are readily available across the frontage of the lands may be permitted, subject to the policies of the Regional Official Plan. Subdivision development in Rural Settlement areas shall only be permitted based on studies by a qualified practitioner to determine the availability of ground water and the suitability of soils for private sewage disposal systems.

(h) Planning for sewage services shall direct and accommodate expected growth or development in a manner that promotes the efficient use and optimization of existing municipal sewage services.
The Town and the Region, through the establishment of the 5 year Regional Capital Works Budget, shall attempt to ensure that water and sewage facilities within the Town are adequate to achieve:

(i) A continuous three year supply of a combination of draft approved and/or registered lots and blocks on plans of subdivision;
(ii) At least a twenty-year capability to accommodate the residential needs of the Town.

Prior to any planning approvals, new development applications requiring a Provincial Permit to Take Water shall satisfy the Region that the water taking will not have negative impacts on natural ecosystems or the quality and quantity of water to meet existing and planned uses.

### 7.1.5. Storm Drainage

(a) Planning for stormwater management shall:

(i) Minimize, or, where possible, prevent increases in contaminant loads;
(ii) Minimize changes in water balance and erosion;
(iii) Not increase risks to human health and safety and property damage;
(iv) Maximize the extent and function of vegetative and previous surfaces; and
(v) Promote stormwater management best practices, including stormwater attenuation and re-use, and low impact development.

(b) All new development and redevelopment within the Town. Including development through the condominium process shall be served by a suitable storm drainage system that is satisfactory to the Town and the Niagara Peninsula Conservation Authority.

(c) The Town shall ensure that storm drainage works installed to serve new development are in conformance with the existing Master Drainage Plans.

(d) The Town shall develop and implement stormwater management plans that will establish storm drainage requirements for ultimate development within the Urban Area. Temporary stormwater management facilities will not be provided.

(e) The design of individual stormwater management plans for isolated development proposals shall incorporate on-site control techniques to minimize peak stormwater flows in the receiving watercourse, and to ensure adequate water quality treatment.

(f) Sediment retention basins may be required to control quantities of suspended materials washed from sites during development activities.

(g) Stormwater quality control shall be achieved by the use of ponds and/or lot level controls. Underground tanks will only be considered for isolated site developments or exceptional circumstances.
(h) The Town shall promote the use of naturalized methods of stormwater management.

(i) All commercial, industrial, institutional and residential development proposals of five lots or more shall be supported by a Stormwater Management Plan. The content and depth of the Stormwater Management Plan shall be determined through pre-consultation prior to a development proposal being considered.

(j) All Stormwater Management Plans shall be prepared by a qualified professional to the satisfaction of the Town, the Niagara Peninsula Conservation Authority and the Region and shall be prepared in accordance with the following documents:

- Ministry of Environment and Climate Change Stormwater Management Practices Planning and Design Manual (2003);
- Niagara Peninsula Conservation Authority Stormwater Management Policies (2010), as amended, or its successor; and

(k) All Stormwater Management Plans shall:

- Provide recommendations on a stormwater quantity system which ensures that post-development run-off rates will not be greater than the pre-development run-off rates for storms up to and including the 1:100 year flood;
- Document the possible impacts of development on watershed flow regimes including their interconnection with groundwater resources;
- Provide recommendations on how to maintain pre-development water quality and improve run-off where appropriate;
- Document the means by which stormwater volume control will be provided; and
- Determine and describe the necessary measures required to be undertaken during construction to mitigate the potential negative impact of development.

(l) All stormwater management facilities in a plan of subdivision shall be placed in an appropriate Open Space or Environmental Zone in the Implementing Zoning By-law to reflect the potential for these lands to be flooded and to ensure that their intended use is recognized. Stormwater facilities for condominium developments and other large single uses may be privately owned and maintained. Agreements with the Town may be required as a condition of approval, to provide for their continued maintenance.

7.1.6. Waste Management

(a) The Town shall encourage the Region to maintain and improve the regular collection of municipal waste in residential and commercial areas.

(b) The Region shall continue to monitor leachate seepage and methane gas conditions at any former waste management sites within the Town.

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(c) The Town encourages new development to provide for collection and storage of recyclable wastes on site.

(d) Waste management sites for putrescible wastes shall not be permitted.

(e) Waste disposal sites and transfer stations and automotive recycling uses, including tire storage and recycling uses, are not permitted in the Specialty Agricultural or Prime Agricultural designations. Other uses including: compost facilities; soil manufacturing; storage or processing of treated solid material that is leftover from the municipal waste water treatment process; and storage or processing of other non-agriculture source material, are also prohibited in the Specialty Agricultural or Prime Agricultural designations if the use is not primarily related to the farm operation on the lands.

7.1.7. Utility Services

It is the intent of The Town to ensure that all development in the Town is serviced by utility services such as hydro, telecommunications infrastructure and, where feasible, natural gas. The Town intends to co-operate with the public and private utility companies to ensure that the siting and location of utilities is achieved with minimal impact to the Town residents and natural environment.

7.1.8. Emergency Management Facilities

Infrastructure and public service facilities should be strategically located to support the effective and efficient delivery of emergency management facilities. Emergency Management will continue to be coordinated with the Region.

7.1.9. Phasing of Development

(a) It is the intent of The Town to direct development, within the Urban Area, in an orderly and efficient manner through the phasing of development. The phasing of development will largely be regulated by the availability of municipal services and the capability of the municipality, the Region and the development industry to fund necessary capital improvements. Where off-site servicing upgrades are required, development shall not be permitted until those improvements are made.

(b) Development shall be contiguous with existing urban development. In no case shall development be permitted that requires or causes the undue extension of urban services or financial hardship for the Town.

(c) The provision of municipal services for the various urban settlement areas of the Town as identified as Urban on Schedule ‘A’ shall be guided by the 10 Year Capital Budget.

(d) Trunk services will only be extended when it is economically feasible to do so.
(e) Priority will be given to intensification opportunities, infilling and completion of existing neighbourhoods and communities.

(f) The phasing policies of this Plan will be updated to align with the Regional Phasing Strategy once it has been approved by the Region.

(g) Before consideration is given to developing new infrastructure and public service facilities:

   (i) The use of existing infrastructure and public service facilities should be optimized; and
   (ii) Opportunities for adaptive re-use should be considered, wherever feasible.

7.1.10. Development Charges

It is the principle of this Plan that the cost of servicing new development or redevelopment shall be borne by that development or redevelopment. To finance costs of satisfying the service demands and burdens resulting from growth, the Town may impose a development charge under the Development Charges Act and Regulations with respect to new growth through development and redevelopment of land.


Connections for greenhouses to the municipal water supply shall be subject to the following criteria:

(a) Each request should be dealt with and assessed on its own merits with the Town Official Plan policies in mind;

(b) Each proposal must not in any way jeopardize the capacity or integrity of the service to development in Settlement Areas and the existing services to existing residents;

(c) Each proposal should bring economic benefit to the Town and shall be financed entirely from private funds;

(d) Any service connection must be constructed to Town standards to the satisfaction of the Town and with guarantees and securities to ensure that no risk is being assumed by the municipality; and

(e) In consideration of clauses (a), (b), (c) and (d) above, the following criteria must be met in order to be eligible to tap into a municipal water supply;

   (i) The property on which the greenhouse operation is located must have frontage on a municipal watermain;
   (ii) The greenhouse operation must be independently serviced with only one connection permitted;
   (iii) The greenhouse must already provide the equivalent of one gallon per square foot of storage to reduce the demand for water from the municipal
supply. Reduction of water storage may be reduced where demonstrated by a water conservation plan. The water service shall also contain:

- Main shutoff valve;
- Water metre owned by the Town;
- A solenoid valve;
- Water level control shutoff;
- A 24-hour time clock;
- A backflow preventer; and
- Overflow measures.

(iv) The maximum size service to any greenhouse operation regardless of the storage requirements will be 1" in diameter;
(v) The water supply can only be accessed after 7:00 p.m. and before 7:00 a.m. the next morning; and
(vi) The connection complies with the criteria in the Regional Official Plan.
PART 8
COMMUNITY DESIGN GUIDELINES

8.1. GENERAL

Community Design Guidelines are required to ensure that prominent natural and cultural heritage features blend to improve the visual quality of all areas in the Town. Accordingly, the Plan establishes guidelines based on accepted planning and design principles, which include:

(a) Measures to conserve and restore the Town Cultural Heritage resources;

(b) Policies to maintain a high standard of residential design and to encourage the supply of various housing types;

(c) Measures to ensure that all buildings and property in the Town are maintained and, where necessary, upgraded to Town standards;

(d) Policies to provide for Community Improvement through the revitalization of older residential and commercial areas;

(e) Guidelines to encourage the wise and efficient use of energy resources in the development of the Town; and

(f) Policies to encourage tree preservation.

8.2. HERITAGE CONSERVATION

8.2.1. Introduction

It is the intent of The Town that significant built heritage resources and significant cultural heritage landscapes are conserved.

8.2.2. Objectives

(a) To appoint and support the Heritage Committee.

(b) To encourage the identification, conservation and restoration of Cultural Heritage and cultural heritage landscapes within the Town.

(c) To encourage the conservation, restoration and adaptive re-use of heritage buildings within the Town.

(d) To recognize natural and agricultural landscapes as an important cultural heritage landscape feature.

(e) To evaluate the impact of all municipal projects on heritage features within the Town.

(f) To identify and conserve heritage trees.
8.2.3. Policies

(a) The Town shall encourage the conservation of *significant built heritage resources* and *significant cultural heritage landscapes* in the Town, which may include archaeological sites, buildings, structures, streetscapes of historical and architectural value and natural features.

(b) Cultural heritage landscapes may be included within a heritage conservation district or may be designated as individual properties under Part IV of the Ontario Heritage Act. When the register of cultural heritage resources is completed, the register may be incorporated in this Plan.

(c) The Town shall conserve cultural heritage resources by utilizing its authority under the Ontario Heritage Act to designate individual properties and heritage conservation districts that are of cultural heritage value or interest. The Town has established a municipal heritage committee to advise and assist Council on matters related to Parts IV and V of the Ontario Heritage Act. The Town may also consult the Heritage Committee on matters related to cultural heritage conservation and identifying properties that may warrant designation.

(d) The Town will require a Heritage Impact Assessment to be conducted by a qualified professional whenever a *development* or other proposal has the potential to affect a cultural heritage resource.

(e) Proposals to alter, demolish or erect a structure on any designated or listed property, located adjacent to a designated or listed property or located within a Heritage Conservation District shall be subject to the preparation of a Heritage Impact Assessment that will be submitted to the Town for review and approval.

(f) Where the Town has required a Heritage Impact Assessment, the resource(s) concerned will automatically receive temporary protection from alteration/demolition until the Assessment is completed to the satisfaction of the Town.

(g) Where the Town requires a Heritage Impact Assessment, it shall be prepared on behalf of the proponent by a qualified professional approved by the Town. The Assessment shall:

   (i) Identification of significance and *Heritage Attributes* of the cultural heritage resource;
   (ii) Provide a site history and a description of the heritage resource;
   (iii) Describe the proposal;
   (iv) Identify the impacts the proposal will have on the heritage resource;
   (v) Include recommendations on how the impacts of the proposal on the heritage resource will be mitigated;
   (vi) Where appropriate, establish a justification for demolition of the resource; and
   (vii) The recommended design alternatives.
All properties having significant built heritage or significant cultural heritage landscapes, which are to be developed shall be conserved. The conservation of these resources shall be a requirement of any development approval.

Development and site alteration shall not be permitted on adjacent lands to a protected heritage property except where the proposed development has been evaluated and it has been demonstrated that the heritage attributes of the heritage property will be conserved.

The Town shall maintain a register of all properties designated under Part IV of the Ontario Heritage Act. This register may also contain properties that are not designated, but which are considered by Council and the Heritage Committee to be of cultural heritage value or interest.

The Town, in consultation with the Heritage Committee, may designate a Heritage Conservation District pursuant to the Ontario Heritage Act where all or some of the following characteristics have been identified:

1. The majority of the buildings reflect an aspect of local history;
2. The majority of the buildings are of an architectural style, or a method of construction which is significant historically or architecturally to the Town, Region or Province;
3. The district contains other important physical, environmental or archaeological characteristics which collectively create an area of particular character and/or aesthetic value; and
4. The district is in an area of special association that is distinctive within the Town, and as a result, contributes to the character of the entire community.

Prior to the designation of a Heritage Conservation District, the Town will:

1. Pass a by-law of intent to define and investigate an area;
2. Prepare and adopt a Heritage Conservation District Plan to encourage conservation; and
3. Pass a by-law designating the area as a Heritage Conservation District.

The Town shall ensure cultural heritage resources are conserved when undertaking municipal public works projects impacting municipally owned properties such as roads and infrastructure projects, carried out under the Municipal Class Environmental Assessment (EA) process. When necessary, the Town will require heritage impact assessments and other satisfactory measures to mitigate any negative impacts affecting identified cultural heritage resources located on municipally owned properties or from a municipally driven undertaking.

Development and site alteration shall not be permitted on lands containing archaeological resources or areas of archaeological potential unless significant archaeological resources have been conserved.
The Town will pursue the availability of government grants to assist in heritage conservation and protection.

To ensure and encourage the conservation and *adaptive reuse* of all heritage resources, the Town may:

(i) Request special legislation from the provincial government to provide greater demolition control of designated buildings than is permitted under the Heritage Act;

(ii) Provide incentives such as bonus zoning (increases to height and/or density), additional land uses and/or parking requirement relaxation;

(iii) Use Heritage Conservation Easements to ensure the enhanced protection of heritage properties;

(iv) Require Heritage Letters of Credit to ensure heritage buildings are not damaged during *development/redevelopment*; and/or

Archaeological assessments carried out by consultant archaeologists licensed under the *Ontario Heritage Act*, shall be required as a condition of any *development* proposal affecting areas containing a known archaeological site or considered to have archaeological potential.

The Town will consider and promote archaeological management plans and cultural plans in conserving cultural heritage and *archaeological resources*.

The Town prior to approving an application for shoreline of waterfront *development* require a marine archaeological assessment to be conducted by a licensed marine archaeologist, pursuant to the *Ontario Heritage Act*.

Archaeological assessment reports prepared by licensed consultant archaeologists are to be in compliance with the 2011 Standards and Guidelines for Consultant Archaeologists as set out by the Ministry of Tourism, Culture and Sport, as well as the terms and conditions of an archaeological license under the *Ontario Heritage Act*.

Areas of archaeological potential are determined through the use of provincial screening criteria, or criteria developed by a licensed consultant archaeologist based on the known archaeological record the municipality and its surrounding region. Such criteria may include a range of environmental, physiographic and historical features, information from local stakeholders and the effects of past land use.

The Town shall consider the interests of Aboriginal communities in conserving cultural heritage and *archaeological resources*.

Those areas of the Town in and around the First Baptist Church, Library and the Central Business District have a distinct heritage *character* that is an important part of defining the small town *character* of Beamsville. A *cultural heritage landscape* study of this area should be prepared to define more thoroughly its unique...
characteristics and to provide guidance for future infill development that will not adversely affect this character.

8.3. PROPERTY MAINTENANCE

8.3.1. Introduction

It is the intent of The Town to require the maintenance of the existing buildings and property in a state of good repair, and to control the quality of new development.

8.3.2. Objectives

(a) To develop and enforce a Property Maintenance and Occupancy Standards By-law.

(b) To provide for the maintenance and upkeep of municipal buildings and property.

8.3.3. Policies

(a) The Town shall require the maintenance and improvement of all properties in the Town, to minimum standards, through the enforcement of Zoning, Building and Property Maintenance and Occupancy Standards By-laws.

(b) The Town shall adopt and enforce by-laws pursuant to the Building Code Act which:

(i) Set standards for the maintenance and occupancy of property within the Town, or within any defined area(s), and for prohibiting the occupancy or use of such property that does not conform to such standards; and

(ii) Require property that does not conform to the standards, to be brought up to standard or to be cleared of all buildings, structures, debris and refuse and left in a graded and levelled condition.

(c) The Town shall require the care and maintenance of properties situated in any land use designation to:

(i) Conserve and safeguard the existing housing stock;

(ii) Ensure that minimum standards of safety and health are complied with; and,

(iii) Prevent unsightly conditions of buildings or property, and the accumulation of debris and derelict vehicles.

(d) The Town shall undertake to keep in a well-maintained condition all Municipal properties and structures, and to provide, and maintain in good repair, roads, sidewalks, and other public works.

8.4. COMMUNITY IMPROVEMENT PLANS

8.4.1. Introduction
The Town may designate areas as community improvement project areas and may prepare and adopt community improvement plans for the project areas.

8.4.2. Objectives

Settlement areas

Community improvement plans may be prepared and adopted by the Town to achieve one or more of the following objectives:

(a) To support public as well as private sector improvement efforts;

(b) To foster the revitalization and redevelopment of downtowns;

(c) To support the implementation of the Town growth management policies as set out in this Plan;

(d) To encourage private sector investment in order to preserve and enhance the viability of existing commercial areas;

(e) To maximize the use of existing public infrastructure by encouraging infilling, intensification and redevelopment of lands and buildings;

(f) To encourage, support and coordinate private and public sector renovation, repair, rehabilitation, redevelopment or other improvement of lands and/or buildings;

(g) Maintain and improve municipal services including sanitary sewers, water, stormwater management, roads, sidewalks and streetlighting;

(h) Encourage the conservation, restoration, adaptive re-use, maintenance, improvement and protection of cultural heritage resources;

(i) Maintain and improve the transportation network to ensure adequate traffic flow, and parking facilities; jj) Support active transportation through urban design and the provision of improved facilities for cycling and pedestrians;

(k) Improve and maintain the physical and aesthetic qualities and amenities of the streetscape;

(l) Encourage the eventual elimination and/or relocation of incompatible land uses and where this is not feasible, to encourage physical improvements to minimize the incompatibility;

(m) Improve environmental conditions;

(n) Improve social conditions;

(o) Promote cultural development and encourage the development of cultural facilities;
(p) Facilitate and promote community economic development including development as a **Centre of Excellence for Agriculture**;

(q) Improve community quality, safety and stability;

(r) Improve the supply of *affordable* housing and the range of housing opportunities, particularly in downtowns;

(s) Encourage the restoration, maintenance, improvement and protection of natural habitat, parks, open space, recreational and heritage facilities and amenities, and to establish new facilities where deficiencies exist to meet the needs of the citizens of the community;

(t) Support the development of tourism in the Town;

(u) Encourage and support environmentally sustainable development; and

(v) To encourage the *adaptive re-use* of cultural heritage resources.

**Agricultural Areas**

Community improvement plans may be prepared and adopted by the Town to achieve one or more of the following objectives:

(a) Foster the long term economic viability of agriculture by supporting the rehabilitation, adaptation and conversion of agricultural buildings and facilities for agricultural and agricultural *value added uses*;

(b) Facilitate and promote agricultural services;

(c) Maintain and enhance the scenic quality of the agricultural landscape; and

(d) To encourage the *adaptive re-use* of cultural heritage resources.

8.4.3. Policies

(a) **Community Improvement Project Areas**

The Town may designate by by-law one or more community improvement project areas, the boundary of which may include all or part of lands within the Town *Urban Area Boundaries* or all of part of lands within the agricultural designations.

(b) **Criteria for the Selection of Community Improvement Project Areas**

*Settlement areas*
For an area within the Settlement areas to be designated as a community improvement project area, it must satisfy one or more of the following criteria:

(i) Older stable or declining residential and commercial uses that are in need of rehabilitation, maintenance or redevelopment;
(ii) Contains areas identified for redevelopment and/or intensification in the this Plan;
(iii) Commercial and residential areas with poor physical condition or poor visual quality of the built environment, including but not limited to building facades, streetscapes, public amenity areas and urban design;
(iv) Vacant lots and/or underutilized properties and buildings which have potential for infill, redevelopment or expansion to better utilize the land base;
(v) Lack of or deficient water systems, sanitary sewer systems and/or stormwater management systems, roads, sidewalks and street lighting;
(vi) Lack of or deficient sidewalks, curbs and/or roads;
(vii) Lack of or deficient street lighting, streetscaping and street furniture and other related facilities;
(viii) Lack of or deficient parks, open space and/or recreation and community facilities;
(ix) Lack of or deficient bicycling, transit, and off-street parking facilities;
(x) Lack of or deficient affordable housing or mix of housing opportunities;
(xi) Buildings in need of physical improvements and/or repairs, including facade treatment and signage improvement in commercial areas;
(xii) In commercial areas, the existence of a Business Improvement Area (BIA), or the potential for the establishment of a BIA;
(xiii) Conflicts between existing development and adjacent transportation facilities;
(xiv) Conflicts between bicycling and pedestrian circulation and adjacent transportation facilities;
(xv) Minor incompatibilities between development where improvements to site design could resolve existing problems;
(xvi) Improvement to energy efficiency and/or renewable energy efficiency;
(xvii) Areas of known of suspected environmental contamination; and/or
(xviii) Other significant environmental, social or community economic development reasons for community improvement.

Agricultural Areas

For an area within the agricultural area to be designated as a community improvement project area, it must be designated Specialty Agricultural and/or Prime Agricultural in this Plan.

(c) Phasing

The phasing of community improvements shall be prioritized according to:

(i) The growth management policies and priorities as set out in the Regional Official Plan and this Plan;
(ii) The financial capability of the Town and Region to fund community improvement projects;
(iii) Availability and timing of senior government programs that offer financial assistance for community improvement efforts;
(iv) The timing of related capital expenditures to ensure that community improvements are coordinated; and
(v) Commitments by private property owners to upgrade their properties, and other circumstances which may affect the priority given to a community improvement area.

(d) Implementation

The Town may undertake the full range of actions permitted under Section 28 of the Planning Act to implement the objectives for Community Improvement contained in this Plan. As well the Town may:

(i) Apply for financial assistance from and participate in senior level government programs that provide assistance to municipalities and/or private landowners for the purposes of community improvement;
(ii) Support heritage conservation and improvement through means available under the Ontario Heritage Act;
(iii) Provide information on municipal financial assistance programs, public realm improvements and other government assistance programs;
(iv) Prepare design plans for commercial core areas that may include streetscape improvements, parkette, public parking areas, lookouts and trail development; and
(v) Coordinate streetscaping improvements with the installation/upgrading of municipal services, e.g., sewer installation, road and sidewalk reconstruction.

The Town shall be satisfied that its participation in community improvement activities will be within the financial capabilities of the Town.

8.4.4. Contents of a Community Improvement Plan

Community Improvement Plans shall contain the purpose of the plan, objectives, and a description of the community improvement project area, a description of all programs and/or projects and an implementation plan. The preparation of a community improvement plan shall meet the minimum requirements of the Planning Act for public consultation.

8.5. TREE PLANTING

8.5.1. Preamble

The Town promotes the improvement of the public realm through tree planting and preservation, landscaping improvements and streetscape improvements.
8.5.2. Objectives

(a) To protect existing trees and woodlots and encourage additional tree planting in settlement areas.

(b) To encourage appropriate landscaping in the development/redevelopment of sites.

8.5.3. Policies

(a) The Town will continue to plant trees and provide a high standard of landscaping on Town property.

(b) The Town, in the undertaking of public works, shall not remove trees unnecessarily and should trees be removed for this purpose, replacement trees shall be planted to enhance the appearance of the public undertaking and overall streetscape.

(c) Forest resources offer benefits that should be taken advantage of when development occurs. In such resource areas, development is to be designed in a sensitive manner having regard to the following:

(i) The retention and protection, to the greatest extent possible, of the existing tree cover, recognizing its environmental and aesthetic importance.

(ii) Ensuring efficient harvesting and use of trees that must be removed to accommodate the placement of buildings, structures and roads.

(iii) The incorporation of land with existing tree cover into the urban area park system, if appropriate.

(iv) The maintenance and possible enhancement of tree cover along watercourses and on steep slopes, in order to reduce soil erosion and improve water quality.

(d) It is a policy of this Plan that existing trees must not be unnecessarily removed and that wherever possible existing trees should be preserved and protected. Where it is unavoidable that trees be removed the Town in consideration of development applications shall require:

(i) The proponent to retain the services of a qualified arbourist or similar professional to prepare tree preservation and removal strategy which:

- Identify the type and size of species and their contribution to the area;
- Identify the trees to be removed which directly impede the development of the site;
- Demonstrates that alternative design options are not viable in the preservation of trees;
- Identify the replacement species and size of trees for the site; and
• Identify methods of protecting trees that are to remain including the establishment of buffers, limit of construction work fencing and maintaining existing soil moisture conditions.

(ii) The proponent provides an attractive landscaping program, including the planting of trees to enhance the appearance of the development when completed.

(iii) As a condition of any development or redevelopment where it is unavoidable that trees must be removed the proponent shall plant trees of a similar or comparable species, number and having minimum calliper acceptable to the Town elsewhere on the site. Where no other reasonable location exists on the site the Town may require the owner to contribute to the Town sufficient money to replant an equal number of new trees on public lands identified for reforestation by the Town.

The Town will undertake to identify public lands owned by the municipality or, by agreement, lands owned by other public agencies where reforestation can occur.

(e) When tree removal occurs without the approval of the Town, the Town is not obligated to approve any development application.

8.6. URBAN DESIGN

8.6.1. Introduction

Urban design involves the arrangement and design of buildings, public spaces, transportation systems, services, landscaping and amenities. Good urban design makes communities functional and attractive, as well as creates enjoyable places to live, work and play.

Due to the Town fixed Urban Area Boundaries, future growth in the Town will occur primarily through intensification and redevelopment. This requires design to be sensitive to ensure compatibility and to create a sense of place.

8.6.2. Urban Design Principles

Development in the Town will be based on the following design principles:

(a) To encourage a compact, walkable and well-connected community;

(b) To encourage mixed use and a range of housing;

(c) To provide a linked public open space system;

(d) To encourage quality architecture and to ensure that buildings provide an appropriate edge to the street;

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(e) To encourage increased density in appropriate locations;
(f) To provide a range of transportation options, including walking and cycling;
(g) To encourage complete streets for all users;
(h) Appropriate design of streets and public spaces in order to enhance and encourage pedestrian and public activity;
(i) To encourage a strong sense of place;
(j) To encourage improvements to the public realm;
(k) New development is to be compatible with established development;
(l) Protection of the heritage buildings and structures;
(m) Protection of the natural environment; and
(n) The preservation of cultural heritage landscapes and features.

8.6.3. Policies

8.6.3.1. Roads and Streetscape Elements

(a) Streets are important not only for transportation and the movement of goods, but also for establishing the character of the Town. The public streetscape realm includes the roadway as well as the sidewalks and boulevards. Within the street, sidewalk widths and design, landscaping and street furniture can provide pedestrian comfort and interest. In order to create a comfortable pedestrian environment and to enhance the character of the Town, the design of the area within the street boulevard should include plantings, lighting, street furniture and special paving patterns and materials in accordance with the following:

(i) All new development shall provide for tree planting within the road allowance;
(ii) Street trees should be planted 8 to 12 metres on-centre, to form a continuous canopy at maturity;
(iii) Generally, street trees should be planted opposite each other to form a canopy over the road at maturity;
(iv) Sidewalks within the Central Business District shall be a minimum of 2 metres wide in order to provide sufficient room for amenities such as street furniture, bike racks and street trees.
(v) For arterial and collector roads outside of the Central Business District, boulevards on both sides of the pavement should be wide enough to accommodate a strip of grass with street trees and sidewalks on both sides of the road.
(vi) For local roads, boulevards on both sides of the pavement should be wide enough to accommodate a strip of grass with street trees on both sides of the road and sidewalks on at least one side of the road.

(vii) Dedicated cycle routes should be incorporated into the roadway where the right of way permits.

(viii) Lighting design should have regard for vehicular, cyclist and pedestrian requirements so that the size, height and style of lighting reflects the hierarchy of the road;

(ix) Mailboxes and newspaper boxes should be consolidated in single locations and preferably adjacent to open spaces and include a layover lane accommodating a minimum of two parking spaces;

(x) Utilities, including transformers and other “box” servicing should be located unobtrusively in areas where they can be screened with planting, in flankage locations, in open space areas, and on private property or within the boulevard; and

(xi) Utility wires and lines should be buried underground in order to improve the aesthetics of the streetscape.

(b) The Town will utilize streetscaping standards to ensure that all new development provides the amenities and built form that will best support active transportation.

(c) Driveways which cross sidewalks should be minimized to provide a safer pedestrian environment.

(d) The Town will ensure universal accessibility by providing curb cuts at all intersections along the curb edge of walkways and sidewalks.

(e) The Town will utilize design standards to ensure that all road designs provide safe, comfortable and attractive conditions for active transportation while minimizing impacts from motor vehicle speed, noise and volume on road users and adjacent lands uses by:

(i) Using prominent pedestrian crossing pavement markings and materials, refuge medians, minimized lane widths and curb radii, curb bump-outs, on-street parking, traffic calming, pedestrian countdown signals, lighting street trees, furnishings, etc.; and

(ii) Using patterns that provide frequent opportunities for pedestrians to cross the street safely, crosswalks or signalized intersections.

8.6.3.2. Parks and Natural Features

(a) Parks will have a generous street frontage to provide views into the park and to ensure public safety;

(b) Parks should be appropriately lit for safety purposes;

(c) Parks are to have direct and safe pedestrian access from adjacent residential areas;
(d) Parks are to be connected where possible to trail systems, cycling routes and natural heritage corridors;

(e) Parks should incorporate natural heritage features where possible into the design of the park;

(f) Parks should be located adjacent to natural areas and/or environmental features, where possible;

(g) Parks could include group mailboxes and community bulletin boards;

(h) Pedestrian access to parks should be clearly defined with landscape or architectural elements to ensure an appealing park presence on the roads;

(i) Street trees should be planted along the edge of the park, while not screening the view into the park;

(j) Parks should be located such that they are highly visible and a central focus or gathering areas for the neighbourhood;

(k) Existing wooded areas will be protected and enhanced; and

(l) Fencing should be provided at top of bank to prevent encroachment into wooded areas.

8.6.3.3. Stormwater Management Facilities

(a) The stormwater management ponds should be designed as integral features of the landscape;

(b) The grading of the stormwater management pond should ensure natural and variable side slopes;

(c) Planting should be comprised of native species and flood tolerant water's edge plants to stabilize banks;

(d) The stormwater management ponds should be designed as significant landscape features;

(e) Stormwater channels located in dedicated parks could be meandered and designed with naturalized slopes; and

(f) Public walking/cycling trails should be provided along the channels.

8.6.3.4. Housing
(a) It is the Town objective to enhance the physical appearance new residential development in the Town. All new development or redevelopment shall conform to the Town Urban Design Policies.

(b) To minimize the visibility of vehicles parked in the front yard, front yard driveways could be minimized by:

(i) Encouraging access over exterior side yards;
(ii) Increasing the lot frontage in some areas to minimize the number of driveways and along collector and arterial roadways;
(iii) Encouraging shared or grouped driveways; and
(iv) Providing garages in the rear yard.

(c) On a corner lot, the main front entrance may be located on the exterior side elevation;

(d) Buildings on corner lots shall incorporate architectural elements, such as corner windows and wrap around porches that emphasize their important location;

(e) Fencing around front yards shall not block the view of the sidewalk from the house and should be primarily open structures, not solid walls;

(f) Fencing of residential properties abutting parks should establish a consistent and coherent backdrop for the park’s landscape design and use;

(g) Porches, stairs, canopies and other entrance features are desirable and may encroach into the front yard setback;

(h) The garage door shall not dominate the streetscape and shall generally not protrude in front of the main building face unless the unit is designed such that:

(i) There is a habitable room over the garage. The habitable room should not be set back more than 1 metre from the face of the garage;
(ii) The front door is clearly articulated with a porch or verandah, set back a maximum of 3 metres from the front of the garage; and
(iii) The roof is designed to unify the house and garage;

(i) Streets shall be configured to generally align with the existing grid street pattern;

(j) The alignment of streets and placement of open space shall provide views to the escarpment and well as convenient and attractive pedestrian routes to the Central Business District and existing adjacent neighbourhoods;

(k) New development adjacent to public open space or streets shall have principal facades facing the public open space or street;
(l) Rear yards shall not be located adjacent to public roads and open space. The use of window roads, alleys and innovative housing types shall be encouraged to create high quality safe public streets and open spaces;

(m) The predominance of garages and cars along the public street shall be minimized by limiting garages to a maximum of 50% of the overall frontage of the building, encouraging rear lanes and shared below grade parking;

(n) New development in existing developed areas shall respect, enhance and complement the character of the existing neighbourhood by:

(i) Scaling new buildings to reflect the height and width of existing adjacent structures.
(ii) Establishing new setbacks based on those of existing adjacent development.
(iii) Incorporating the proportions and architectural elements of existing adjacent buildings such as floor heights and eave heights in the design of new development.
(iv) Incorporating architectural features such as porches, window size and arrangements, and roof profiles that are predominant in the area.
(v) Selecting materials and colours for new construction from the variety of materials used on existing buildings in the area and are reflective of the small town agricultural character of Beamsville;

(o) For infilling development within the Built-up Area and new subdivision development in the Greenfield Area, a streetscape plan will be required to ensure that land use compatibility is achieved between existing and proposed uses; that the development is appropriately integrated and that an appealing streetscape, one which is neither repetitive nor monotonous, is developed. The streetscape plan shall also demonstrate:

(i) The relationship of one storey, two storey and three storey dwellings to each other along the street frontage.
(ii) The front yard setback of the dwellings.
(iii) How the visual impact of garage projection into the front streetscape is minimized.
(iv) Boulevard plantings including driveway locations and widths.
(v) The massing of dwellings in order to ensure that any two abutting dwellings shall not have a difference in total habitable floor area greater than 50% of the total habitable floor area of the smaller dwelling.
(vi) That the placement of dwelling models or elevations of models within the streetscape provides for variety and differentiation in the streetscape(s).
(vii) Effect of the design of the development on the character of the existing neighbourhood in terms of height, building form and proportions, materials, orientation and colour;

(p) In the development of new residential area and the redevelopment of established areas for semi-detached dwelling units or street townhouse dwelling units the developer shall prepare a streetscape and parking plan. The streetscape and
parking plan shall outline the proposed driveway locations, the number of parking spaces being accommodated and the location of sidewalks to ensure that adequate parking for the development is provided. The developer shall demonstrate how parking is to be provided through measures such as:

(i) Deeper and/or wider driveways;
(ii) A coordinated arrangement of on-street parking and driveways; and
(iii) Adequate street widths to accommodate on street parking on collector streets.

8.6.3.5. Institutional Uses, Commercial Uses, Mixed Use, and Public Buildings

(a) It is the Town objective to enhance the physical appearance of new institutional, commercial use, mixed use and public buildings in the Town. All new development or redevelopment shall conform to the Town Urban Design Policies.

(b) All development shall include provision for pedestrians and cyclists including direct access to sidewalks, street furniture, bicycling parking, lighting and awnings.

(c) The design treatment of flanking facades visible from the street or adjacent residential uses should be equal to that of the front façade;

(d) Entrances to buildings should be prominent and visible with entrance canopies, awnings and other architectural elements;

(e) Rooftop mechanical equipment should be screened with materials that are complementary to the building;

(f) A variety of roof shapes should be considered to avoid the monotony of flat roofs;

(g) Landscape treatment of individual properties have a role in creating the image of the entire area and therefore should be coordinated;

(h) The front yard setback should be landscaped to define pedestrian walks, the main building entrance and to screen parking areas;

(i) Parking areas should be screened from view from streets and open spaces with low fencing and planting;

(j) For commercial use and mixed use, parking not permitted within the front yard;

(k) Substantial landscape treatment should be used to help define large parking areas into small pods, planting strips should be a minimum of 2 metres wide;

(l) Pedestrian circulation through parking lots, and from the street to building entrances should be clearly defined with special paving, lighting and landscape treatment;

(m) Loading and service areas should not be located at the front of the buildings; and
(n)  Loading and service areas should be screened from view from the street and public open spaces.

8.6.3.6. Central Business District Areas

(a)  It is the Town objective to enhance the liveability and physical appearance of the Central Business Districts in the Town. All new development, redevelopment and intensification within the Central Business Districts shall conform to the Town Urban Design Policies.

(b)  All development shall include provision for pedestrians and cyclists including direct access to sidewalks, street furniture, bicycling parking, lighting and awnings.

(c)  All new development, redevelopment and public works projects within the Central Business District shall be reviewed by the municipality in consideration of the following:

(i)  Redevelopment of a mix of uses at higher densities.
(ii) Redevelopment in appropriately scaled buildings that is located to help define the street edge and pedestrian zone.
(iii) Streetscape (including trees, special pedestrian lights, paving, signage) of the public streets to enhance the character and quality of the area, and the appeal of the shopping district for pedestrians.
(iv) Utilities should be clustered or grouped together where feasible to minimize visual impact. The Town encourages utility providers to consider innovative methods of containing utility services on or within streetscape features such as gateway, lamp posts, transit shelters, etc., when determining appropriate locations for large utility equipment and utility cluster sites.
(v)  Traffic calming measures including on-street parking incorporated within the road right-of-way.

(d)  In order to ensure that new development which takes place on an infilling or redevelopment basis is compatible with its surroundings, special efforts will be required which will address the following:

(i)  The size, appearance and site treatment of projects will be compatible with the character of surrounding uses in terms of building height, building form and proportions, materials, landscape, building orientation and colour.
(ii) Exclusive use amenity areas shall be provided for the residential use and shall be separate from any public amenity area provided in conjunction with the commercial use.
(iii) Exclusive use parking spaces shall be provided for the residential use in conjunction with the requirements of the Zoning By-law.
(iv) Parking facilities in the front yard along public streets will be prohibited, save and except in circumstances where the development can only proceed with front yard parking and the development is deemed to be highly desirable by the Town.
(v) Bicycle parking in front of buildings along public streets is encouraged in order to provide for alternative forms of transportation.

(vi) Any portion of a building 3 storeys or higher shall be set back from any adjacent property designated or zoned for low density residential by a distance equal to its height.

(vii) The effect of the development upon surrounding uses shall be minimized through the assessment of shadowing and overlook.

(e) All development will be required to provide adequate buffering, screening, landscaping and separation distances to protect adjacent residential lands and adjoining natural resources.

(f) No development will be considered unless adequate servicing and off-street parking can be provided. Access/egress to and from major collector roads will be limited to no more than two locations.

(g) New buildings and redeveloped buildings shall comply with the following policies:

(i) The main walls of the building(s) should occupy a minimum of 50% of the frontage of the street.

(ii) The main wall of a corner building should occupy a minimum of 50% of the frontage of the primary street and 50% of the frontage of the secondary street.

(iii) Buildings should be built within 0 to 3 metres of the front and exterior lot line.

(iv) The side and rear of buildings abutting designated or zoned low-rise residential uses should be of similar height. Buildings may need to step down to maintain an appropriate scale in relation to adjacent residential uses.

(v) Main entrances and primary elevations of buildings should front onto the public street.

(vi) Entrances should be flush with the public sidewalk.

(vii) Buildings should have attractive façades, i.e., the application of architectural elements such as display windows, articulated entrances, glazed areas, and/or variations in the wall plane.

(viii) Roofs should be designed to provide visual interest.

(ix) Roof top mechanical units should be screened in all directions.

(x) Screening should be integrated with the architectural form of the building or designed to be compatible in form, material, and colour.

(xi) Buildings on corner lots should incorporate special architectural treatment along both street frontages.

(xii) Loading and service doors should be located to the rear of buildings and should not be visible from the public street.

(xiii) Parking structures and below grade parking shall be encouraged for high-density developments.

(xiv) Bicycle parking shall be encouraged for high-density developments.

(xv) Above grade parking structures may not be located directly adjacent a public street at grade. The use of an intervening use that activates the street is encouraged to screen the parking at grade.
The design of new sites and redeveloped sites shall comply with the following policies:

(i) Shared driveways between adjacent development lots are encouraged to maximize landscaped areas and minimize pavement.
(ii) Parking or drive aisles should not be located between a public street and a building.
(iii) Parking areas should be located at the side or rear of the building.
(iv) Parking areas should be designed in small sections and include lighting, substantial landscaping, and special paving to break up expanses of parking and to provide direct pedestrian connections to building entrances.
(v) Parking areas located adjacent to public streets shall be separated by a landscaped setback to mitigate views of large areas of parked cars from adjacent streets.
(vi) Streets and main drive aisles within a site function as internal streets and should be designed to look, function, and have the attributes of a public street with sidewalks, boulevard trees and pedestrian-scale lighting.
(vii) Planting should visually enhance individual sites, screen parking and loading areas while enabling views of buildings and create a consistent landscape treatment along the street.
(viii) Landscape design should relate to the architecture of the building with particular attention to entrances and windows, architectural massing, rhythm, detailing, and sightlines.
(ix) Amenities such as seating, waste receptacles, pedestrian-scale lighting, awnings, and bicycle racks should be coordinated throughout the site and with the public street to create a consistent theme.
(x) Attractive, safe, direct, and barrier-free walkways should be provided from buildings to public sidewalks. Walkways should be uninterrupted by parking or drive aisles and consist of paving other than asphalt.
(xi) Landscape lights shall be provided to illuminate paths of travel and outdoor amenity areas. The placement of landscape lights shall consider adjacent development.
(xii) Access to loading and servicing areas should be separated from pedestrian areas and routes.
(xiii) Loading, service, and outside storage areas shall not face the public street. Where site-planning constraints necessitate these areas in visually prominent locations, they should be screened with architectural elements and/or landscaping.
(xiv) Garbage storage areas should be internal to the building.
(xv) Signage should provide a high level of clarity, visibility, and visual interest with minimal visual clutter.
(xvi) Signage should complement the architecture of the building(s) in its scale, materials, consistency and design. Signage for individual units should be consistent.
(xvii) Utility equipment, hydro transformers, and switching boxes should be located within the building. If this is not possible, they should be positioned to not be visible from the public street and shall be incorporated into the design of the building and site landscape.
8.6.3.7. Ontario Street Area

Ontario Street is the major connection street in Beamsville joining east to west and the Central Business District and southern neighbourhoods to the Queen Elizabeth Way. It serves as a gateway to the Town and its qualities and character are an important reflection of the character of the Town as a whole. In order to improve and enhance its character new commercial development, mixed use development and residential redevelopment and intensification along Ontario Street shall:

(a) Provide an attractive, safe and convenient pedestrian environment while recognizing that the car is the major form of transportation along this section of the street.

(b) Allow for future public transit connecting the Central Business District to the CN Rail line and the Queen Elizabeth Way.

(c) Provide a high quality streetscape reflective of the small town agriculture heritage of Beamsville by:

(i) Locating parking to the rear or sides of buildings not between buildings and the public street.

(ii) Locating buildings close to all streets. The implementing Zoning By-law shall establish minimum and maximum setbacks for all buildings from all streets.

(iii) Providing continuous landscaping along all public streets in the form of street trees and shrubs.

(iv) Providing screening of all parking areas adjacent to the public street with a combination of landscaping features such as shrubs and planting beds as well as architectural features such as low decorative walls and fences.

(v) Considering the landscape design of existing adjacent developments and those across the street in the design of new development to achieve a unified landscape treatment along the length of the street.

(vi) Orienting the principal facade and main entrance of buildings to face the public street or a space directly adjacent to and visible from the public street.

(vii) Setting the main level finished floor grade level of new buildings to allow for a convenient connection to the public sidewalk with minimal slope and to allow for views into the building from the public sidewalk.

(viii) Providing architectural interest by eliminating large expanses of blank walls with the use of architectural features such as varied roof lines, projecting or recessed bays, windows and varied materials.

(ix) Providing visual interest, eyes on the street, and allowing views into the building by incorporating a combination of windows and doors on any building façade adjacent to a public street. The implementing Zoning By-law and Site Plan guidelines, shall require a maximum sill height and a minimum head height and a minimum percentage of windows and doors along any building façade adjacent to a public street.

(x) Locating loading and delivery areas to the rear or sides of buildings and if in view of the public street screening these areas with a combination of
landscaping and architectural features designed to be in keeping with the overall design of the building.

(xii) Using materials in keeping with the existing character of the Central Business District and heritage architecture of Beamsville such as, stone, brick and decorative wood trim.

(xiii) Providing signage and lighting at a pedestrian scale.

(xiv) Providing signage and lighting that will not be of a size or height to compromise the character of the street or detract from views along the street of community landmarks such as the escarpment, lake or the tower of First Baptist Church.

(xv) Drive-thru windows on building facades shall be located so that they are not facing a public street.

(xvi) Providing all drive-thru traffic stacking internal to the site.

Locating all drive drive-thru traffic stacking areas and driveways to the rear or sides of buildings and not between the building and the public street.

(k) Minimize effects on adjacent residential development by:

(i) Providing a continuous line of trees planted along all property lines adjacent to residential uses. The implementing site plan guidelines shall establish the spacing of the trees.

(ii) Providing a continuous solid privacy fence along all property lines adjacent to residential uses, the design of which should be in keeping with the overall design of the development.

(iii) Providing indoor garbage storage facilities for restaurants and other land uses that may generate foul smelling waste.

(iv) Directing site lighting so that it does not spill or reflect onto adjacent residential properties.

8.6.3.8. Industrial Uses

(a) New development shall present a landscape character that recalls as much as possible the agricultural character of the surrounding landscape. The incorporation of large landscape areas planted and arranged in rows and other landscape treatments typical of the agricultural landscape in the Town should be considered.

(b) Landscaped areas and architectural features, not parking areas or signage, shall be the most prominent elements in the view from public streets and the Queen Elizabeth Way.

(c) To minimize parking adjacent to the street, for properties other than those properties along Ontario Street, the implementing Zoning By-law shall establish minimum and maximum setbacks from the street for all buildings.

(d) The landscape design of new developments shall consider the landscape of adjacent properties in order to provide a unified and continuous landscape character along public streets and throughout the area.
(e) Loading and service areas and overhead doors shall not be located on a building façade facing the public street or Queen Elizabeth Way.

(f) Parking areas located between a building and a public street or the Queen Elizabeth way shall be limited. The implementing Zoning By-law shall only allow a maximum of two rows of parking with one drive aisle and shall require all other parking areas to be located to the side or rear of buildings.

(g) The main façade of buildings incorporating the main pedestrian entrance and windows shall face the Queen Elizabeth Way or a public street. In situations where a property fronts both, the main façade shall face the Queen Elizabeth Way.

(h) Buildings shall use materials associated with high quality commercial and industrial developments such as aluminum curtain wall, brick, stone and prefinished metal panels. The use of materials such as painted or plain concrete block and horizontal metal siding shall be discouraged.

(i) Large or long blank walls shall be discouraged. Facades shall incorporate architectural features such as varied roof lines, varied materials, windows and recessed or projecting bays.

(j) In order to maintain the small town character of the Town, a maximum height of 4 storeys should be maintained adjacent to Ontario Street. Buildings taller than 4 storeys should be examined on an individual basis.

(k) Safe, convenient and inviting pedestrian connections shall be provided from building entrances to the public sidewalk and parking areas.

(l) Service and loading areas shall be located to rear or sides of buildings and if visible from the public street or Queen Elizabeth Way shall be screened with a combination of landscape and architectural features in keeping with the overall design of the building and site.

(m) Large parking areas shall be divided into smaller areas through the use of landscaped islands with trees and shrubs as well as pedestrian walkways.

(n) Stormwater management ponds shall be designed to be integrated with the landscape character of adjacent open space and contribute to the overall landscape character of the area.

(o) Where more than one building is proposed on a site, buildings shall be grouped in order to achieve the following:

(i) To frame comfortable and functional spaces between buildings that contributes to the presentation of an overall landscape character.

(ii) To frame spaces between buildings that support pedestrian activity between buildings, adjacent open space, parking and the public street.

(iii) To maintain and integrate existing natural features.
8.6.3.9. Public Art

(a) Public art is a civic asset that contributes to the identity and character of the community. Public art improves the visual environment; it enhances tourism and economic development and improves the overall vitality of the community.

(b) The Town will consider the use of public art in municipal facilities and on public lands.

(c) The Town shall encourage other public and private sector owners and developers to include public art as a component of their development, particularly those developments that will attract significant pedestrian traffic.

8.6.3.10. Gateways

(a) Gateway locations are identified on the Schedule ‘A’. Gateways will use physical features such as architectural elements, prominent buildings, entry walls, lane width reduction, plantings, lighting, on-street parking and signage to visually pinch the roadway in settlement areas to reduce speeds and support adjacent land uses.
9.1. REGIONAL OFFICIAL PLAN

In accordance with the Planning Act it is intended that this Plan and subsequent implementing procedures will comply with the Official Plan of the Regional Municipality of Niagara. The Town shall not approve amendments to this Plan, Secondary Plans or any By-laws, which do not comply with the Regional Official Plan.

The Regional Official Plan prevails over this Plan where conflicts occur between them. Town policies in this Plan that are more rigorous or restrictive than the Regional Official Plan are not to be considered in conflict with the Regional Official Plan and continue to apply.

The Town will also have regard for guidelines adopted by Regional Council.

9.2. ZONING BY-LAW

(a) The implementing Zoning By-law establishes regulations for the use of land and development standards within the Town. Following the adoption of this Plan, a review and update of the Town implementing Zoning By-law shall be undertaken to ensure that it implements the policies of this Plan. Any application to amend the Zoning By-law shall be in conformity with the provisions of this Plan.

(b) In areas where the existing use is in conformity with this Plan or where a future use can be anticipated in accordance with the relevant provisions of this Plan, then such use may be appropriately zoned in the implementing Zoning By-law.

(c) Within the Niagara Escarpment Plan Areas of Development Control, development (as defined in the Niagara Escarpment Plan and Development Act) are regulated by the Niagara Escarpment Commission through the issuance of a Development Permit, and not through zoning mechanism.

9.3. DEVELOPMENT PERMIT SYSTEM

(a) The Town may, through a By-law passed pursuant to Section 70.2 of the Planning Act, and Ontario Regulation 608/06 establish a Development Permit system for one or more specific areas of the Town.

(b) Upon authorization of a Development Permit System, the Town may implement this Plan, as it applies to the designated development permit areas by the use of a development permit process independent of supplemental to its powers of implementation described in this Plan.

9.4. CONDITIONAL ZONING
(a) Section 34 of the Planning Act authorizes municipalities to implement Conditional Zoning. However at the time this Plan was prepared, the required Ontario Regulation had not been brought into effect by the Province.

(b) The Town may in a Zoning By-law, permit a use of land or the erection, location or the use of buildings or structures subject to one or more prescribed conditions relating to the erection, location or the use of buildings or structures.

(c) Where a condition is imposed pursuant to Section 9.4(b), the Town may require the owner of the land to which the by-law applies to enter into an agreement with the Town relating to the conditions. The agreement may be registered on title against the lands to which the agreement applies and the Town may enforce the agreement against the owner and subject to the Registry Act and the land Titles Act, many and all subsequent owners of land.

(d) Subsequent to the enactment of the applicable Regulation, this policy shall enable the Town to implement Conditional Zoning to facilitate and regulate site alteration and development within the adjacent land or minimum vegetation protection zones proximate to the natural heritage features located with the Natural Environment Area designation in this Plan.

9.5. HOLDING BY-LAW

(a) In situations where the ultimate use of land is precisely known, but where The Town wishes to delay development until all related issues have been addressed, a Holding Provision may be applied by using the Symbol "H" in conjunction with a land use zoning category. It is the intent that Holding provisions be used under the following circumstances:

(i) To ensure that development occurs in the proper sequence;
(ii) To ensure that adequate provisions for water, sanitary and storm sewers and road access is available to serve the development;
(iii) When land assembly is required to permit orderly development or redevelopment;
(iv) When development or redevelopment is anticipated in accordance with the provisions of this Plan, but where the details, including site plans, of such development have not been determined;
(v) Ensure that appropriate studies have been undertaken to prevent undue impact to existing uses;
(vi) The entering into of agreements such as subdivision or site plan agreements; and/or
(vii) To provide for other conditions as deemed by Council prior to proceeding.

(b) Where a holding designation is in effect, the lands shall be limited to existing uses or uses which will not prejudice the future development of the lands. In addition, no building or structure may be erected on the site until an application has been approved by Council to remove the "H" symbol. The holding symbol shall not apply to minor accessory buildings and structures such as sheds, garages or pools.
9.6. INTERIM CONTROL BY-LAW

(a) In areas where The Town wishes to review the existing land uses or establish new policies, and where a study of land use planning policies for the area has been directed, The Town may adopt an Interim Control By-law. The Interim Control By-law restricts the land use to its present use until the required studies are completed, at which time the Zoning By-law may be amended to reflect the desired use. Timing and extensions for such a by-law will be subject to the provisions of The Planning Act, 1990.

9.7. TEMPORARY USE BY-LAWS AND GARDEN SUITES

9.7.1. Temporary Use By-laws

The Town may, in a by-law passed under the Planning Act, authorize the temporary use of lands, buildings or structures for any purpose set out therein that is otherwise prohibited by this Plan or by the Zoning By-law. Such a by-law may be in effect for a maximum period of three years for all temporary uses, except garden suites. Garden suites may have by-laws passed to be in effect for up to twenty (20) years from the date of passage. For uses other than garden suites, The Town may extend the three year time period, by by-law, for a maximum additional three (3) year term.

The Town shall satisfy itself that the proposed use is temporary, and will not create detrimental effects on the surrounding area. Temporary uses not allowed by the applicable policies of this Plan will not be permitted. Temporary uses, buildings and structures that are not farm-related shall not be permitted in the Specialty Crop or Prime Agricultural Areas.

Upon expiry of a Temporary Use By-law, uses permitted by that By-law must cease and cannot be considered as non-conforming uses. The type of uses envisaged by The Town as requiring a temporary use by-law include, but shall not be limited to: temporary use of a mobile home as a dwelling unit, or the existence of two homes on one lot while one of the homes is under construction.

9.7.2. Garden Suites

(a) A garden suite in the form of a mobile home or a similarly mobile modular unit may be permitted as a second dwelling on a lot containing a single detached dwelling to facilitate common living. Where a need is demonstrated for a separate housing unit in close proximity to the existing housing unit, The Town may consider the passage of a by-law for the temporary use. The Town may require the Owner of the garden suite or any other person to enter into an agreement with the Municipality for the use and removal of the unit pursuant to Section 39 of the Planning Act.

(b) In considering such proposals for a garden suite, the following shall be considered:

(i) The unit shall only be used on a temporary basis in conjunction with an existing dwelling on the same lot;
(ii) The unit shall only be used on a temporary basis for as long as common living is maintained;
(iii) The housing unit proposed is portable and thus readily removable from the site;
(iv) The unit is not placed in the front yard of the lot or the required front yard required by the Zoning By-law;
(v) No additional access is provided to the lot from a public road;
(vi) Placement of the unit is not exclusively removed from the existing dwelling;
(vii) The proposed site is capable of accommodating sustainable private services and a water supply system as determined by the Regional Public Health Department; and
(viii) The location of such unit shall be in accordance with the Minimum Distance Separation Formulas where the use is proposed near any livestock operation.

9.8. COMMUNITY BENEFITS

(a) The Town may consider the requirement to provide community benefits pursuant to Section 37 of the Planning Act in exchange for increases in height and/or density of development beyond those permitted in the Zoning By-law.

(b) The policies of Section 9.8 apply to the areas designated Urban on the Schedule ‘A’ Land Use Plan.

(c) Prior to the enactment of an amendment to the Zoning By-law pursuant to an application submitted under Section 34 of the Planning Act, The Town shall be satisfied that the proposal represents good planning including good urban design principles outlined in Section 8 of this Plan and is in conformity with the provisions of this Plan. In this regard, The Town may permit increases in height and/or density that exceed the maximum height and/or density definitions of this Plan, without further amendment to this Plan where The Town is satisfied that the proposed by-law would otherwise be in conformity with all other aspects of this Plan and The Town is satisfied that the proposal represents good planning including good urban design principles outlined in Section 8 of this Plan.

(d) Pursuant to the provisions of Section 37 of the Planning Act, The Town may seek to secure community benefits including but not limited to the following matters:

(i) Provision of public access, pedestrian and vehicular, to public facilities and sites;
(ii) Walkways and public space and connections to external walkways and trail systems;
(iii) Preservation of natural areas and woodlots, beyond open space dedication requirements;
(iv) Provision of parkland requirements beyond dedication requirements;
(v) Provision for various housing types including housing for special needs, assisted or affordable housing, in accordance with the Official Plan;
(vi) Provision of public parking;
(vii) Provision of underground parking resulting in opportunities for housing intensification or affordable housing on the lands no longer required for surface parking;
(viii) Conservation of buildings and sites of architectural, archaeological or historic importance;
(ix) Provision of community and open space facilities, such as cultural, community and recreational facilities or municipal facilities;
(x) The provision of any public work, initiative or matter in conformity with this Plan;
(xi) The provision of public art.

(e) In the consideration of the enactment of a Zoning By-law Amendment to permit the increased height and/or density of development, The Town shall be satisfied that the benefit sought to be secured is demonstrably connected to the increase in height and/or density of development.

(f) Prior to the enactment of a Zoning By-law Amendment pursuant to an application submitted under Section 34 of the Planning Act, The Town shall require the owner seeking the increase in height and/or density of development in exchange for community benefit, to enter into one or more agreements dealing with the provision of facilities, services or matters including the timing of conveyances or payments for community benefits to the municipality. The agreement shall be registered against the land to which it applies.

9.9. SUBDIVISION CONTROL

(a) The Town will approve only those draft plans of subdivision which comply with the policies and land use designations of this Plan and appropriate Secondary Plan(s) and which, to the satisfaction of The Town, can be supplied with adequate services and maintain a sound municipal financial position, according to the policies of this Plan.

(b) The Town shall require that approvals of draft plans of subdivisions include a lapsing date in accordance with Section 51(32) of the Planning Act. If approval of a Draft Plan of Subdivision lapses, the growth management objectives of this Plan shall be considered as a key component of the development review process.

(c) Only one extension to a lapsing draft plan of subdivision shall be approved by Council for a period of up to two years unless the draft plan meets the growth management and environmental policies of the Regional and local Plans.

(d) If a Plan of Subdivision or part thereof has been registered for eight years or more and no installation of infrastructure or construction has occurred and the subdivision does not meet the growth management policies of this Plan and the Regional Official Plan, the Town of Lincoln shall use its authority under Section 50(4) of the Planning Act to deem it not be a registered plan of subdivision.

(e) The Town shall ensure that all new development areas provide a high standard of design, compatible with adjacent existing planned development. The Urban Design Guidelines of Part 8 of this Plan shall be utilized to assist in achieving high design standards.
The Town shall, when reviewing and considering development applications, attempt to implement the trail and bikeway network set out in Schedules ‘D2’, ‘D3’, ‘D4’ and ‘D5’, and contained in the Multi-Use Trail and Bikeway System Master Plan.

Land severances shall be in accordance with the specific land severance policies of each land use designation of Parts 2 and 3 of this Plan and the following general provisions:

(i) Where five (5) or more new residential lots are being created, or where a new road or road extension is necessary, The Town will require development by registered plans of subdivision pursuant to Section 51 of the Planning Act, as amended, rather than by individual land severances by consent.

(ii) No severance shall be granted unless the application complies with the policies of this Official Plan and the requirements of the Planning Act. Prior to the issuance of the Committee of Adjustment certificate, the consent must comply with the provisions of the Zoning By-law.

(iii) Any lot or remnant parcel created must have frontage on a publicly maintained road that is of an adequate standard of construction to provide access for the intended use.

(iv) No land severance shall create a traffic hazard.

(v) Access to a Provincial Highway, a Regional Road or a local road shall be in accordance with the access provisions of the appropriate road authority.

(vi) No land severance shall be granted unless a municipal sanitary sewer and municipal water supply is available within an urban area or an approved private water supply and sewage disposal system within the balance of the Municipality to the satisfaction of the Regional Public Health Department.

(vii) Consents for minor boundary adjustments and easements shall be permitted provided a separate lot or parcel is not created. Consents shall also be permitted to increase the area of an undersized lot.

(viii) No land severance shall be permitted in any hazardous area that is subject to flooding, erosion or steep slopes except for a severance, which meets the satisfaction of the Niagara Peninsula Conservation Authority.

9.10. SITE PLAN CONTROL

The Official Plan may be implemented through the use of Site Plan Control. All areas of the Town are designated as Site Plan Control areas under the provisions of the Planning Act. Specific uses subject to site plan control are identified in the Town Site Plan Control By-law passed under the provisions of the Planning Act. The following uses will not be subject to site plan control provided they are subject to the Town Zoning By-law regulations.

(a) Any one or two unit dwelling, not including the following:

(i) Farm help house.
(ii) Any one or two unit dwelling being developed within a block type development such as a plan or condominium or a leasehold type development; and
(iii) Development identified in this Plan as requiring Site Plan Approval.

(b) Any alteration or addition to a one unit or two unit dwelling.
(c) Any building or structure accessory to the uses stated in (a) and (b) above.

(d) Swimming pools.

(e) Any agricultural building with the exception of agri-tourism uses, farm diversification uses, commercial farm markets, permanent or mobile farm helphouses, greenhouses, farm wineries, estate wineries and micro-breweries.

9.10.2 Greenhouses are subject to site plan control, and shall also be subject to the following criteria:

(a) Roof water run-off shall be retained on the land by way of ponds or cisterns or detention ponds and controlled outlets shall be employed. Parking areas and the unbuilt portion of the lands shall be graded and sloped to swales or existing ditches;

(b) Where under drainage is installed in a greenhouse, an inspection manhole shall be provided intercepting the drain line near the property line or other location approved by the Town;

(c) Where a greenhouse operation receives permission to use municipal water, storage shall be sized based on the ratio of one gallon of storage facility for every square foot of greenhouse area, unless a water conservation plan can prove that this ratio provides an over capacity. Water shall only be drawn from the municipal system in off-peak hours. The use of municipal water for greenhouse shall also be subject to the servicing policies of Section 7.1.10;

(d) Paving shall be provided at entrances to the property based on the size of the greenhouse facility and based on the anticipated vehicular traffic; Unpaved areas shall be maintained in such a manner as to avoid excessive development of dust;

(e) Landscaping, fencing or screening may be required in cases where the greenhouse facility is located in areas adjacent to existing residential uses;

(f) Lighting required for the illumination of the building, parking, loading areas and driveways or required for security reasons, shall be directed in such a manner as to light up the immediate adjacent area for which it is intended; and

(g) Collection areas and enclosures for the storage of garbage and other waste materials shall be constructed in a manner as to avoid the spilling of liquids or blowing of materials onto adjacent lands.

9.10.3 Prior to development or site alteration, the Town may require the owner of any lands to submit for the Town approval the plans and drawings specified in Section 41(2) of The Planning Act, 1990.

9.10.4 All development subject to Site Plan approval shall conform to the Urban Design Policies in Section 8.6 of this Plan.

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9.10.5 As a condition to the approval of the plans and drawings referred to in Section 9.10.3 and Section 41(7) of The Planning Act, the Town may require the owner of the land to:

(a) Provide to the satisfaction of and at no expense to the Town any or all of the following:

(i) Road widenings.
(ii) Location of vehicular access points.
(iii) Loading and parking facilities, driveways, including driveways for emergency vehicles and the surfacing of such areas.
(iv) The location and design of walkways, walkway ramps and all other means of pedestrian access.
(v) The location, massing and design of any buildings or structures.
(vi) Exterior design including character, scale, appearance and design features of buildings and their sustainable design.
(vii) The location and type of lighting of the land or of any buildings or structures thereon.
(viii) The location and type of landscaping.
(ix) The location and type of garbage storage.
(x) The location and type of easements to be conveyed to the Town.
(xi) The grading or alteration in elevation or contour of the land and provision for the disposal of storm, surface and wastewater from the land and from any buildings or structures thereon.
(xii) The location of snow removal facilities.
(xiii) Sustainable design elements on any adjoining highway including trees, shrubs, hedges, plantings or other ground cover, permeable paving materials, street furniture, curb ramps, waste and recycling containers and bicycle parking facilities.
(xiv) Facilities designed to have regard for accessibility for persons with disabilities.

(b) The owner shall maintain to the satisfaction of the Municipality and at the sole risk and expense of the owner any or all of the facilities or works mentioned in Items (ii) through (xiv) above, including the removal of snow from access ramps and driveways, parking and loading areas and walkways.

(c) The owner shall enter into one or more agreements with the Municipality dealing with any or all of the facilities, works or matters mentioned above including financial requirements acceptable to the Town to guarantee the above.

9.10.6 No building permit shall be issued in respect of any development in the Site Plan Control Area until the plans required have been approved by the Corporation of the Town and any agreements required to be entered into have been executed by the Town and the Owners of the land.
9.10.7 Site plan control may be utilized to formalize and/or implement the recommendations of an Environmental Impact Study prepared in support of site alteration or development within or adjacent to natural heritage features identified in this Plan.

9.11. GROUP HOMES

9.11.1 Group Homes are administered by Provincial legislation and are permitted within the Agricultural designation, any Residential designation and the Rural Settlement designation.

(a) The following types of Group Homes administered under Provincial legislation shall be permitted to establish in any residential zone or residence:

(i) Approved Homes;
(ii) Homes for individuals who have physical disabilities when the Province licenses, funds or approves such a group home program
(iii) Homes for Special Care;
(iv) Satellite Residence for Seniors;
(v) Supportive Housing Programs
(vi) Accommodation for adult mental Health programs;
(vii) Accommodation services for individuals with a developmental disability; and
(viii) Transitional housing for individuals who are socially disadvantaged and community resource centre will require a rezoning.

(b) Other types of Group Homes may be permitted subject to an amendment to the implementing Zoning By-law on the merits of the application.

9.12. HOME OCCUPATIONS

9.12.1. Home Occupations

(a) Home occupation uses in the Agricultural designation, Residential designations and the Rural Settlement designation may be permitted by the implementing Zoning By-law, based on but not limited to, the following policies:

(i) It is wholly located within a dwelling unit and shall not be located in a detached accessory building;
(ii) It is clearly secondary and a minor use of the dwelling unit, in terms of floor space utilization and is compatible with surrounding residential uses;
(iii) In the agricultural designations it is secondary to the principal agricultural use of the property, is compatible with and does not hinder the surrounding agricultural operations;
(iv) It is located in the principal residence of the person conducting the home occupation;
(v) No outside storage of good, materials, equipment or service vehicles other than cars, vans and light trucks related to the home occupation is permitted;
(vi)  Adequate on-site parking is provided for the home occupation and such parking is provided in locations compatible with the surrounding residential uses;
(vii) The home occupation and the traffic associated with the home occupation shall not be such that it will detract from the character of the area;
(viii) The home occupation will be regulated from the aspect of signage.

(b)  The implementing Zoning By-law shall further detail the conditions under which a home occupation may be permitted.

9.12.2. Home Industries

(a)  Home industries may be permitted in the Agricultural and the Rural Settlement designations by the implementing Zoning By-law based on but not limited to the following policies:

(i)  Be carried out in an accessory building;
(ii)  Be clearly accessory to the dwelling unit in the Rural Settlement designation, or secondary to the principal agricultural use of the property in the Agricultural designations;
(iii)  Be operated by the residents of the dwelling on the parcel of land;
(iv)  The building housing the home industry shall be located within the existing cluster of buildings on the lands;
(v)  Be compatible with and not hinder surrounding uses or agricultural operations;
(vi)  In the agricultural area, all of the property remains designated and zoned agricultural and no new uses will be permitted where they are incompatible with agricultural uses;
(vii)  No outside storage of goods, materials, equipment or service vehicles other than cars, vans and light trucks related to the home industry is permitted;
(viii) Adequate on-site parking is provided for the home industry and such parking is provided in locations compatible with the surrounding uses;
(ix)  A home industry shall be regulated from the aspect of signage, parking, loading areas, scope and scale of operation and number of employees;
(x)  A home industry shall be subject to the site plan control provisions of Section 41 of the Planning Act, 1990;
(xi)  The home industry must comply with all other policies of this Plan; and
(xii) The severance of a Home Industry from the principal use of the property in the agricultural area is not permitted.

(b)  The implementing Zoning By-law shall further detail the conditions under which a home industry may be permitted.

9.13. BED AND BREAKFAST

(a)  Bed and Breakfast establishments in the Agricultural designation, Residential designations and the Rural Settlement designation may be permitted by the implementing Zoning By-law, based on but not limited to, the following policies:
The use is clearly secondary to the primary use of the dwelling unit as a residence;

The bed and breakfast establishment must be the principal residence of the owner and operator;

The character of the dwelling unit as a private residence is maintained;

Adequate parking is available on the lot for the proposed bed and breakfast establishment;

A Bed and Breakfast establishment shall be located in areas where there is convenient access to a major street;

Where a bed and breakfast establishment is located outside of an Urban Area, the proposed use must be able to be serviced with an appropriate water supply and an appropriate means of sewage disposal as required by the Region of Niagara Public Works Department; and

The bed and breakfast establishment will be regulated from the aspect of signage.

The implementing Zoning By-law shall further detail the conditions under which a bed and breakfast establishment may be permitted.

Within any Agricultural designation a maximum of 6 guest rooms is permitted.

9.14. NON-CONFORMING STANDARDS OF DEVELOPMENT AND NON-CONFORMING USES


It shall be a policy of this Plan to differentiate between non-conforming standards of development and non-conforming uses of land. In this regard, the policies of Sections 9.14.2 and 9.14.3 below apply.


(a) The extension or enlargement of any building or structure, the use of which is in compliance with this Official Plan and the implementing Zoning By-law, but which does not comply with the standards of development (i.e. lot area, setbacks, parking, landscaping) shall not be considered a non-conforming use under Section 9.14.3 below or Section 34(10) of The Planning Act, 1990.

(b) Relief from current standards of development as set out in the implementing Zoning By-law shall be based on the merits of each application and may be by amendment to the Zoning By-law or by Minor Variance through the Committee of Adjustment.

9.14.3. Non-Conforming Uses

(a) A land use which is lawfully in existence prior to the passage of the implementing Zoning By-law and which continues to be utilized for such purpose may continue as a legal non-conforming use or may be deemed to conform to the intent of the Plan for the purpose of the By-law. In the latter case, such uses may be zoned in accordance with their present use and performance standards provided:
(i) The zoning does not permit any significant change of use or performance standards that will result in or aggravate any situation detrimental to adjoining land uses;

(ii) The use does not constitute a danger to surrounding uses by its hazardous nature or the traffic which it generates;

(iii) The criteria of Section (b) are satisfied; and

(iv) The lands shall be subject to the site plan control provisions of Section 41 of The Planning Act, 1990.

(b) In accordance with Section 34(10) of The Planning Act, 1990, The Town may amend a By-law passed under Section 34 to permit the extension or enlargement of any land; building or structure prohibited by the Zoning By-law provided the following requirements are met. The Committee of Adjustment will be similarly guided in considering applications under Section 45 of the Planning Act, 1990:

(i) It is not possible to relocate such a use to a place where it will conform to the By-law;

(ii) The proposed extension or enlargement will not unduly aggravate the situation already created by the existence of the use and should, if possible, be designed to alleviate adverse effects of the use such as outside storage;

(iii) The abutting uses will be afforded reasonable protection by the provision of appropriate buffering and setbacks;

(iv) The proposed extension or enlargement should be in appropriate proportion to the size of the non-conforming use;

(v) Adequate provision will be made for safe access and adequate off-street parking and loading facilities;

(vi) All services, including private sewage disposal and water supply systems, shall be or can be made adequate; and

(vii) The expansion is not detrimental to the neighbourhood in consideration of the following:

- History of complaints;
- Effect on the character of the neighbourhood;
- Amount and type of signage;
- Unnecessary noise, odours, traffic or parking problems;
- Compliance with the Minimum Distance Separation Formulas and;
- The quality of the agricultural land including soils, climate, and the nature of the agricultural activity in the area.

9.15. COMMITTEE OF ADJUSTMENT

It is the intent of The Town pursuant to Sections 44 and 53 of The Planning Act, 1990, to appoint a Committee of Adjustment to assist in the administration of the Zoning By-law. The function of the Committee of Adjustment is to process applications relating to Consents and Minor Variances to the Zoning By-law, or applications regarding extensions or enlargements of non-conforming uses, pursuant to Section 45 of The Planning Act, 1990. The Committee of Adjustment shall
consider the policies and general intent of this Plan and the implementing Zoning By-law when dealing with such applications.

9.16. COMPLETE APPLICATION POLICIES

9.16.1 Pre-consultation between the applicant and the Town is required prior to the submission of an application for an official plan amendment, zoning by-law amendment, draft plan of subdivision, draft plan of condominium, consent or site plan control unless the Director of Planning and Development or designate determines that pre-consultation is not necessary based on the scale of development or the complexity of planning issues associated with the proposed application. Pre-consultation will determine what is required to be submitted for a complete application and will provide the opportunity to discuss the nature of the application; development and planning issues; the need for additional information and/or reports to be submitted with the application; and the planning and approval process including the appropriateness of concurrent applications, where applicable. Pre-consultation may also involve the Region, the Niagara Peninsula Conservation Authority, the Niagara Escarpment Commission or other agencies that may have an interest in the application as determined by the Town. A by-law shall be approved by The Town requiring pre-consultation. Pre-consultation shall be considered a requirement for the submission of a complete application.

9.16.2 In order to ensure that all possible information is available to the Town, the public and agencies involved in reviewing an application under the Planning Act, the prescribed information required under the Planning Act shall be provided along with additional information and/or reports that may be required, as determined through pre-consultation, such as but not limited to the matters outlined in Section 9.16.5.

9.16.3 Information and/or reports shall be prepared by a qualified professional and submitted in an electronic format along with a hard copy to the Town to make this information readily available to the public and commenting agencies including the Region, the Niagara Peninsula Conservation Authority and the Niagara Escarpment Commission. Where the Town, the Region, the Niagara Peninsula Conservation Authority or the Niagara Escarpment Commission has requested additional information and/or reports, there may be a request for a peer review of any information and/or reports. The applicant shall be responsible for all costs for a peer review which shall be payable upon submission of an invoice from the Town, the Region, the Niagara Peninsula Conservation Authority or the Niagara Escarpment Commission.

9.16.4 The Director of Planning and Development or their designate shall be responsible for determining whether a planning application is complete. If an application is submitted without pre-consultation, adequate supporting information and/or reports, and any application review fees required by the Town, the Region, the Niagara Peninsula Conservation Authority, the Niagara Escarpment Commission or any other public agency, the application shall be deemed to be incomplete.

9.16.5 Requirements for Complete Application
<table>
<thead>
<tr>
<th>Information Requirement</th>
<th>Application/Development Scenario</th>
</tr>
</thead>
<tbody>
<tr>
<td>Planning Justification Report</td>
<td>Any proposal for development or site alteration should demonstrate that it meets goals, objectives and policies of Provincial plans and policy statements, the Regional Official Plan and the Town Official Plan and provide an indication of whether it conforms to applicable Provincial plans and policies.</td>
</tr>
<tr>
<td>Land Use/Market Impact Study</td>
<td>Any proposal for major commercial or residential proposals should consider the existing supply of available land and future land use needs in the Town and in the Region.</td>
</tr>
<tr>
<td>Urban Design/Landscape Plans</td>
<td>Any proposal for infill development, redevelopment or intensification or where a site plan agreement is required should include plans illustrating how the proposal will be compatible with the character of adjacent uses and the surrounding neighbourhood. These plans and related descriptive details may include building elevations, shadow/wind impacts and streetscaping.</td>
</tr>
<tr>
<td>Archaeological Assessment</td>
<td>Any development or site alteration proposed in proximity to lands that contain known archaeological resources or areas of archaeological potential.</td>
</tr>
<tr>
<td>Heritage Impact Assessment</td>
<td>Any development or site alteration proposed on or adjacent to lands, structures or buildings designated under the Ontario Heritage Act or listed on an approved heritage resource inventory.</td>
</tr>
<tr>
<td>Environmental Impact Study</td>
<td>Any proposal for development or site alteration within or adjacent to any natural heritage feature or natural hazard identified on the Region’s Core Natural Heritage Map, the regulated area of the Niagara Peninsula Conservation Authority or the Town Official Plan shall provide an inventory and assessment of ecological features and functions to determine areas to be protected and any mitigation measures necessary.</td>
</tr>
<tr>
<td>Environmental Planning Study or Sub-Watershed Study</td>
<td>Any proposal for a secondary plan or an urban boundary expansion shall address the guidelines and terms of reference of any relevant watershed plans and shall include an environmental inventory and assessment with recommendations on where development may take place, features to be protected, appropriate policies for planning documents, and an environmental management plan to maintain, enhance, restore and monitor environmental conditions both during and after development.</td>
</tr>
<tr>
<td>Information Requirement</td>
<td>Application/Development Scenario</td>
</tr>
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</tr>
<tr>
<td>Tree Preservation Plan</td>
<td>Any development or site alteration that may have adverse effects on a significant tree or group of trees, including a woodland as defined by the Regional Tree and Forest Conservation By-law. A significant tree may be one that because of its size, age or species it is considered to be of significance to the neighbourhood, streetscape or cultural heritage landscape.</td>
</tr>
<tr>
<td>Floodplain and Hazard Lands</td>
<td>Any development or site alteration proposed near floodplains or hazard lands identified by the regulations of the Niagara Peninsula Conservation Authority.</td>
</tr>
<tr>
<td>Geotechnical and Slope Stability Report</td>
<td>Any development or site alteration proposed near valleylands identified by regulations of the Niagara Peninsula Conservation Authority.</td>
</tr>
<tr>
<td>Environmental Site Assessment</td>
<td>Any development or site alteration on lands or adjacent lands that were previously used for a purpose that may have caused contamination of the property should be accompanied by one or more reports to assess existing conditions and address the need for any further environmental testing or remediation necessary in accordance with Provincial regulations and guidelines.</td>
</tr>
<tr>
<td>Air Quality/Noise and Vibration Study</td>
<td>Any development for a sensitive land use that is located near a major facility such as a transportation corridor, industrial use, sewage or water treatment facility, pumping station or landfill operation.</td>
</tr>
<tr>
<td>Agricultural Impact Assessment</td>
<td>Any proposed development or site alteration for a non-agricultural use on lands situated outside of the Urban Area shall evaluate the capability of the site for agricultural use including soil, micro-climate and drainage conditions, the existing pattern of agricultural or non-agricultural activities, and any potential impacts on surrounding agricultural land and operations, ways to mitigate these impacts, and potential net impacts.</td>
</tr>
<tr>
<td>Information Requirement</td>
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</tr>
<tr>
<td>Farm Operation and Ownership</td>
<td>Any development or site alteration for a secondary use to agriculture or an application for consent on lands designated for agricultural purposes.</td>
</tr>
<tr>
<td>Alternative Sites for Non-Agricultural Uses</td>
<td>Where a non-agricultural use is proposed in an agricultural area it must be demonstrated that there are no reasonable alternative locations available in Settlement Areas, Rural Areas or on lower priority agricultural land in the Region.</td>
</tr>
<tr>
<td>Minimum Distance Separation I and II</td>
<td>Any non-agricultural use proposed within 1000 metres of an existing livestock facility shall include a review of these facilities and calculations to determine conformity with Minimum Distance Separation I requirements. If other livestock facilities may be reasonably expected to be impacted by the non-agricultural use, or if a proposed first or expanded livestock facility may impact other land uses, MDS I and II separation distances will be determined, respectively.</td>
</tr>
<tr>
<td>Mineral Aggregate Resources</td>
<td>Where development or site alteration is proposed on lands within or adjacent to an area of known mineral aggregate resources, it shall be demonstrated that the resource use will not be hindered in the future, that the resource use is not feasible, that the proposed development or use serves a greater long term public interest, and that other impacts are evaluated.</td>
</tr>
<tr>
<td>Municipal Servicing Study</td>
<td>Any plan of subdivision or major development proposal should address the availability of adequate municipal services and impacts to existing municipal services and facilities.</td>
</tr>
<tr>
<td>Stormwater Management Plans</td>
<td>Any major development or site alteration proposed should address how stormwater runoff will be accommodated in terms of water quality and quantity, site grading, assessment of legal and adequate drainage outlets and erosion and sedimentation control measures.</td>
</tr>
<tr>
<td>Traffic/Parking Impact Analysis</td>
<td>Any development or site alteration that may have an impact on traffic flow and safety which may also include an analysis of parking standards.</td>
</tr>
</tbody>
</table>
### Hydrogeological Study and Private Servicing Plans

Any *development* outside of the Urban Area where private sewage disposal and water systems are proposed should provide an assessment of soil conditions, an evaluation of the ability of the site to accommodate sustainable private services and a plan illustrating the location of services, drainage and lot grading.

<table>
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</tr>
</tbody>
</table>

### Financial Impact Assessment

To address financial implications of a proposed *development* on the provision of municipal services and utilities that may cause a financial, environmental or economic hardship for the Town and the Region.

9.17. **PUBLIC PARTICIPATION AND NOTIFICATION**

The Town intends that the public be involved in the formulation and implementation of planning policies. To this end, The Town shall notify and seek the views and participation of the public prior to making decisions regarding the Official Plan, the Zoning By-law and amendments thereto, Plans of Subdivision, Plans of Condominium, Consents and Minor Variances.

To meet these objectives while eliminating any undue delays in processing amendment proposals, a minimum of one Public Meeting shall be held and, depending on the nature or complexity of the proposal, open houses, public displays, workshops or other appropriate forums may also be added.

9.17.1 Notice of public meetings shall be in accordance with the regulations of the Planning Act.

(a) A notice of Public Meeting shall contain the following information:

   (i) Date, time and place of meeting;

   (ii) A map showing the location of the subject lands, if applicable; and

   (iii) A description of the proposal or description of the matters, which may be addressed in the application, in the event that the application is approved.

9.17.2 The Town may forego public notification and public meeting(s) in connection with a technical official plan amendment or zoning by-law amendment if such will not affect the provisions and intent of the Official Plan, the Zoning By-law, or amendments thereto, in any material way, and may include the following matters:

(a) Altering the number and arrangement of any provision;

(b) Correcting punctuation or altering language to obtain a uniform mode of expression;

(c) Correcting clerical, grammatical, dimensioning or typographical errors;

(d) Effecting changes in format;
Consolidating previous amendments into the parent document.

9.17.3 The Town will engage, consult, and partner, as appropriate with First Nations and Metis Nation communities when considering planning matters and planning applications that may affect their interests.

9.18. MONITORING, PLAN REVIEW, AND AMENDMENTS

(a) The Town will monitor the effectives with which the Official Plan policies are dealing with development pressures in the Town and responding to provincial plans and policies.

(b) The Town will consider the need for a major review of this Plan at five-year intervals commencing from the date of approval of this Plan. The Plan will be reviewed on an ongoing basis as deemed necessary by the Town to incorporate amendments and new information as it becomes available. It is not the intent of The Town to frequently amend this Plan. However, certain circumstances will arise that require an amendment to this Plan. This Plan may be amended whenever Provincial or Regional policies are revised in such a way that directly affects the Town. An amendment to this Plan will be required when a proposed change in land use designation or major public work does not comply with the policies of this Plan.

(c) The Town will undertake annual monitoring of greenfield densities, intensification targets to ensure the goals of this Plan are achieved.

9.19. INTERPRETATION

Boundaries of land use designations, as shown on Schedule 'A' are intended to be general and approximate, unless they coincide with a road, lot or concession line, railway, watercourse or prominent physical feature. Minor adjustments to the approximate location of land use boundaries and implementing Zoning By-law boundaries may be permitted provided the integrity of this Plan is maintained. Similarly, minor adjustments may be made in the location of streets identified in Neighbourhood Secondary Plans provided the intent and integrity of this Secondary Plan is maintained. Urban boundaries as shown on the Land Use Schedules to this Plan shall not be considered flexible and any changes require an amendment to this Plan and the Official Plan. Whenever an objective or policy of this Plan is changed, added or deleted, an amendment to this Plan shall be required.
APPENDIX 1
DEFINITIONS

Where a term used in this Plan, or a definition in this Section, is inconsistent with a definition in the Provincial Policy Statement or Provincial Plan, the definition in the Provincial Document will prevail.

“Access Standards” means access standards as defined in the Regional Official Plan.

“Active Transportation” means active transportation as defined in the Regional Official Plan.

“Adaptive re-use” means a change in use of surplus farm facilities on existing farms for approved non-farm uses that are compatible with the surrounding farming activities and are of a scale appropriate to the farm operation. Adaptive re-use is oriented to the conservation of heritage buildings and landscapes that would otherwise disappear as a result of their no longer being required for farm purposes.

“Adjacent lands” means adjacent lands as defined in the Provincial Policy Statement.

“Adverse effects” means adverse effect as defined in the Provincial Policy Statement.

“Affordable” means affordable as defined in the Provincial Policy Statement.

“Agricultural Condition” means agriculture condition as defined in the Provincial Policy Statement.

“Agricultural use” means agricultural use as defined in the Provincial Policy Statement.

“Agri-tourism uses” means agri-tourism uses as defined in the Provincial Policy Statement.

“Agriculture-Related uses” means agriculture-related uses as defined in the Provincial Policy Statement.

“Agri-tourism uses indirectly related to agriculture” mean uses that are considered secondary uses to a farm operation that involve tourism uses that are not directly related agricultural uses but that benefit from a farm/rural location. Such uses may include bed and breakfast accommodations, dining facilities, weddings, educational tours and similar uses.

“Archaeological resources” means archaeological resources as defined in the Provincial Policy Statement.

“Areas of archaeological potential” means areas of archaeological potential as defined in the Provincial Policy Statement.

“Areas of mineral potential” means areas of mineral potential as defined in the Provincial Policy Statement.
“Areas of natural and scientific interest” means areas of natural and scientific interest as defined in the Provincial Policy Statement.

“Bonafide farmer” is an individual who:

- Owns, is employed on, and manages a farm operation;
- Earns a majority of his/her income from farming (the scale of the farm operation should be capable of generating reasonable operating profit under "normal" economic conditions;
- Spends a majority of his/her working time on the farm and is available to work on the farm when required by the farm operation;
- Demonstrates a continuing commitment to the farm operation, such as through farm maintenance practices, and investment in equipment, buildings, and crops; and
- For the purposes of this definition, a farmer is defined as the principal operator of the farm together with his/her spouse.

“Brownfield sites” means brownfield sites as defined in the Provincial Policy Statement.

“Buffer” means buffer as defined in the Regional Official Plan.

“Built-up Area” means all land within the Built Boundary.

“Built boundary” means the built boundary as defined in the Growth Plan for the Greater Golden Horseshoe.

“Built heritage” means built heritage resources as defined in the Provincial Policy Statement.

“Character” means the collective qualities and characteristics that distinguish a particular area or neighbourhood.

“Compact Urban Form” means compact urban form as defined in the Regional Official Plan.

“Compatible development” means development that may not necessarily be the same or similar to the existing buildings in the vicinity, but, nonetheless, enhances an established community and coexists with existing development without causing any undue adverse impact on surrounding properties.

“Complete communities” means complete communities as defined in the Growth Plan for the Greater Golden Horseshoe.

“Complete streets” are designed and operated in a context sensitive manner to enable safe access for all users. Pedestrians, cyclists, motorists and transit users of all ages and abilities must be able to move along and across a complete street. Central to the complete streets concept is the requirement that all road users be included in the design decisions.

“Conservation uses” shall include forest management, fish and wildlife management, soil conservation and slope stabilization.

Town of Lincoln Official Plan
“Conserved” means conserved as defined in the Provincial Policy Statement.

“Creative cultural industries” means uses involved in the creation, production and distribution of goods and services that use creativity and intellectual capital as primary inputs such as advertising, architecture, arts and antique markets, crafts, design, film, video and photography, software, music and performing arts and publishing.

“Cultural heritage landscape” means a cultural heritage landscape as defined in the Provincial Policy Statement.

“Density Target” means density target as defined in the Regional Official Plan.

“Designated Greenfield Area” means the designated greenfield area as defined in the Growth Plan for the Greater Golden Horseshoe area within a settlement area that is not a built-up area.

“Development” means development as defined in the Provincial Policy Statement.

“Dynamic Beach Hazard” means a dynamic beach hazard as defined in the Provincial Policy Statement.

“Ecological function” means ecological function as defined in the Provincial Policy Statement.

“Ecosystem” means ecosystem as defined in the Regional Official Plan.

“Employment Area” means employment area as defined in the Provincial Policy Statement.

“Endangered species” means endangered species as defined in the Provincial Policy Statement.

“Erosion hazard” means erosion hazard as defined in the Provincial Policy Statement.

“Estate winery” means the use of land, buildings or structures as a secondary agricultural use to a vineyard and/or fruit farm on the same farm parcel for the processing of fruit, fermentation, production, bottling, aging and storage of wine and wine related products where the fruit used in the production of the wine shall be locally grown. An estate winery may also include the retail sale of wine, hospitality room, restaurant, winery office and a laboratory.

“Farm diversification” means a range of uses that are designed to expand the range of economic opportunities available to farmers and is a generic reference to value added, agriculturally related and secondary agricultural uses that may not be directly related to the agricultural activity conducted on the farm property.

“Farm winery” means the use of land, buildings or structures as a secondary agricultural use to a vineyard and/or fruit farm on the same farm parcel for the processing of locally grown fruit, fermentation, production, bottling, aging and storage of wine and wine related products where the fruit used in the production of the wine shall be predominantly from the vineyard and/or fruit farm located on the same land as the farm winery as well as part of the farmer’s own farm operation.
A farm winery may also include the retail sale of wine, hospitality room, winery office and a laboratory.

“**Fish habitat**” means fish habitat as defined in the Provincial Policy Statement.

“**Floodplain**” means floodplains as defined in the Provincial Policy Statement.

“**Flooding hazard**” means flooding hazard as defined in the Provincial Policy Statement.

“**Floodproofing standard**” means floodproofing standard as defined in the Provincial Policy Statement.

“**Floodway**” means floodway as defined in the Provincial Policy Statement.

“**Garden suite**” means a one-unit detached residential structure containing bathroom and kitchen facilities, ancillary to an existing residential structure and is designed to be portable.

“**Greenbelt Area**” means the Greenbelt Area as defined in the Growth Plan for the Greater Golden Horseshoe

“**Greyfields**” mean greyfields as defined in the Growth Plan for the Greater Golden Horseshoe.

“**Gross density**” means the total number of dwelling units per hectare divided by the developable portion of a property or site. Gross density does not include lands within the Core Natural Heritage System, but would include other forms of non-residential development (such as roads, parks, infrastructure, etc.).

“**Groundwater feature**” means groundwater feature as defined in the Provincial Policy Statement.

“**Groundwater Recharge**” means groundwater recharge as defined in the Regional Official Plan.

“**Habitat of endangered species and threatened species**” means habitat of endangered species and threatened species as defined in the Provincial Policy Statement.

“**Hazardous lands**” means hazardous lands as defined in the Provincial Policy Statement.

“**Hazardous sites**” means hazardous sites as defined in the Provincial Policy Statement.

“**Hazardous substances**” means hazardous substances as defined in the Provincial Policy Statement.

“**Heritage attributes**” means heritage attributes as defined in the Provincial Policy Statement.

“**Hydrologic function**” means hydrologic function as defined in the Provincial Policy Statement.
“Infrastructure” means physical structures (facilities and corridors) that form the foundation for development. Infrastructure includes: sewage and water systems, septic treatment systems, stormwater management systems, waste management systems, electricity generation facilities, electricity transmission and distribution systems, communications/telecommunications, transit and transportation corridors and facilities, oil and gas pipelines and associated facilities.

“Intensification” means intensification as defined in the Provincial Policy Statement.

“Intensification Corridors” means intensification corridors as defined in the Growth Plan for the Greater Golden Horseshoe.

“Legal or Technical Reasons” means severances for purposes such as easements, corrections of deeds, quit claims, and minor boundary adjustments, which do not result in the creation of a new lot.

“Locally Grown” means fruit or fruit juice used in the production of wine shall consist entirely of fruit in the first instance grown and harvested within the municipal boundaries of the Town, in the second instance from fruit grown and harvested in the Regional Municipality of Niagara and in the third instance from fruit grown and harvested in the Province of Ontario.

“Mineral aggregate operation” means mineral aggregate operation as defined in the Provincial Policy Statement.

“Mineral aggregate resources” means mineral aggregate resources as defined in the Provincial Policy Statement.

“Mineral deposits” means mineral deposits as defined in the Provincial Policy Statement.

“Minimum distance separation formulae” means minimum distance separation formulae as defined in the Provincial Policy Statement.

“Municipal Comprehensive Review” means municipal comprehensive review as defined in the Regional Official Plan.

“Natural heritage features and areas” means natural heritage features and areas as defined in the Provincial Policy Statement.

“Natural heritage system” means natural heritage system as defined in the Provincial Policy Statement.

“Negative impacts” means negative impacts as defined in the Provincial Policy Statement.

“Net density” means total number of dwelling units per hectare divided by the developable portion of a property or site. Net density does not include lands within the Core Natural Heritage System, parkland, roads and infrastructure.
“Normal farm practices” means normal farm practice as defined in the Provincial Policy Statement.

“One Hundred Year Flood” means one hundred year flood as defined in the Provincial Policy Statement.

“On-farm diversified uses” means on-farm diversified uses as defined in the Provincial Policy Statement.

“Partial Services” means partial services as defined in the Provincial Policy Statement.

“Prime agricultural area” means prime agricultural area as defined in the Provincial Policy Statement.

“Prime agricultural land” means prime agricultural land as defined in the Provincial Policy Statement.

“Protected heritage property” means protected heritage property as defined in the Provincial Policy Statement.

“Protection works standards” means protection works standards as defined in the Provincial Policy Statement.

“Redevelopment” means redevelopment as defined in the Provincial Policy Statement.

“Regional market area” means regional market area as defined in the Provincial Policy Statement.

“Renewable energy systems” means renewable energy systems as defined in the Provincial Policy Statement.

“Residence surplus to a farming operation” means residence surplus to a farming operation as defined in the Provincial Policy Statement.

“Residential intensification” means residential intensification as defined in the Provincial Policy Statement.

“Rural Settlement” means a rural development area where residential development is limited to low density uses and which may include institutional, and farm related commercial and industrial uses which serve the surrounding agricultural area. Development within a Rural Settlement will be serviced by individual water supply and sustainable private services.

“Secondary uses” means uses secondary to the principal use, including, but not limited to, home occupations, home industries, and uses that produce value added agricultural products from farm operations.

“Sensitive” means sensitive as defined in the Provincial Policy Statement.

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“Sensitive land uses” means sensitive land uses as defined in the Provincial Policy Statement.

“Settlement areas” means settlement areas as defined in the Provincial Policy Statement.

“Sewage and water services” means sewage and water services as defined in the Provincial Policy Statement.

"Shoreline Protection" shall include engineered, erosion control works in accordance with the requirements of the Ministry of Natural Resources.

“Significant” means significant as defined in the Provincial Policy Statement.

“Site alteration” means site alteration as defined in the Provincial Policy Statement.

“Special needs” means special needs as defined in the Provincial Policy Statement.

“Specialty agricultural” means Specialty crop areas as defined in the Provincial Policy Statement.

“Surface Water Feature” means surface water feature as defined in the Provincial Policy Statement.

“Sustainable private services” means a sewage disposal system, other than a holding tank, that is designed and constructed in accordance with the Ontario Building Code Act, and/or applicable Provincial requirements, and a water supply system designed and constructed in accordance with the Ministry of the Environment and Climate Change Guidelines or other guidelines approved by the Town, that are located on the same property as the buildings to which the sewage disposal system and water supply provide service.

“Threatened species” means threatened species as defined in the Provincial Policy Statement.

“Transit Supportive” means transit supportive as defined in the Regional Official Plan.

“Transportation Corridor” means transportation corridor as defined in the Regional Official Plan.

“Transportation System” means transportation system as defined in the Regional Official Plan.

“Urban Area Boundary” means a boundary delineated on Schedule ‘A’ to this Plan and as contained in the Regional Official Plan and which defines the urban areas within the Town that are primarily reserved for urban development on full municipal services and generally include residential, commercial and industrial development among other uses.

“Value added uses” mean uses that generally occur on-farm which add value to agricultural products and their sale and distribution and are intended to promote and sustain the viability of farming operations. Such uses are generally considered agriculture related uses, and are required

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to be small scale and related to the farm activity. Value Added Uses may be grouped into three major components: Support Uses, Production Uses and Marketing Uses:

- **Production uses:** mean value added farm related uses that include processing of agricultural products (including wineries, canneries, bakeries, cheese factories and similar uses); and distribution and warehousing of agricultural products.

- **Marketing uses:** mean value added farm related uses that include a variety of methods of increasing the sales of raw or finished farm products. Such uses may include road side produce stands and other retail facilities for the sale of products, pick your own facilities, agri-tourism use (such as farm mazes, special events facilities (e.g. farm weddings) and educational facilities) and “experiential uses” (such as “working farm vacations” or culinary schools).

- **Support uses:** mean uses that support day to day farm operation and may include machinery repairs, seed suppliers, and other uses not more appropriately accommodated in settlement areas. Support uses are intended to primarily serve the farm operation and surrounding local farm operations and are intended to remain secondary to the principal farm operation.

“**Value Retention Uses**” means uses occurring on-farm that are considered integral to an agricultural operation and integral to retaining the value of raw agricultural products. They are divided into uses that support agricultural production including research and maintenance and management of equipment, and uses required to get raw agricultural produce ready for market including washing, sorting, drying, packing, packaging and similar uses.

“**Valleylands**” means valleylands as defined in the Provincial Policy Statement.

“**Vulnerable**” means vulnerable as defined in the Provincial Policy Statement.

“**Waste management system**” means site and facilities to accommodate solid waste from one or more municipalities and includes compost facilities, landfill sites, recycling facilities, transfer stations, processing sites, hazardous waste depots and the storage or processing of treated solid material that is leftover from the municipal wastewater treatment process.

“**Watershed**” means watershed as defined in the Provincial Policy Statement.

“**Watercourse**” means an identifiable depression in the ground in which a flow of water regularly or continuously occurs.

“**Wayside pits and quarries**” means wayside pits and quarries as defined in the Provincial Policy Statement.

“**Wetlands**” means wetlands as defined in the Provincial Policy Statement.

“**Wildlife habitat**” means wildlife habitat as defined in the Provincial Policy Statement.

“**Woodlands**” means woodlands as defined in the Regional Official Plan.
“Urban Area Boundary” means a boundary delineated on Schedule 'A' to this Plan and as contained in the Regional Official Plan and which defines the urban areas within the Town that are primarily reserved for urban development on full municipal services and generally include residential, commercial and industrial development among other uses.